

BLACK HAWK SANITARY DISTRICT  
BLACK HAWK, SOUTH DAKOTA

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FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT  
FOR THE YEAR ENDED DECEMBER 31, 2015

FED EIN 46-0378272

BLACK HAWK SANITARY DISTRICT  
BLACK HAWK, SOUTH DAKOTA

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FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT  
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**BLACK HAWK SANITARY DISTRICT**

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INDEPENDENT AUDITOR'S REPORT

To the Governing Board  
Black Hawk Sanitary District  
Black Hawk, South Dakota

**Report on the Financial Statements**

We have audited the accompanying financial statements of Black Hawk Sanitary District (the District), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Basis for Qualified Opinion on Basic Financial Statements***

Black Hawk Sanitary District does not report donated land and land rights on its financial statements. Accounting principles generally accepted in the United States of America require that donated land and land rights are to be valued at fair market value at the time of the donation or at historical cost or estimated historical cost if actual cost is not readily available and reported as a capital asset. This would increase capital assets reported on the District's financial statements. The amount by which this departure affects capital assets is not determinable.

***Qualified Opinion***

In our opinion, except for the effects of such adjustments, if any, noted in the previous paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of Black Hawk Sanitary District, as of December 31, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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Black Hawk Sanitary District  
January 2, 2017

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***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-5 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 2, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

  
Donna Denker & Associates  
Certified Public Accountants

January 2, 2017

## **BLACK HAWK SANITARY DISTRICT**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2015**

This section presents the Black Hawk Sanitary District's (the District) discussion and analysis of the District's financial performance during the fiscal year ended on December 31, 2015. Please read it in conjunction with the District's financial statements.

#### **Financial Highlights**

The District is a special purpose government organized under Meade County, South Dakota as an incorporated sanitary district with road district powers. The District provides sewer service to 199 homes plus Black Hawk Elementary School, and BJ's Supermarket. We also take care of road repairs, provide streetlights and snow removal and solid waste service.

The District operates on money charged to homeowners for service. Current charge is \$65 per month for expenses of the District.

In addition, road tax money is levied and collected by Meade County and remitted to the District to be used for road repairs and maintenance.

We are working to keep expenses as low as possible and still serve the needs of the elderly and people living on fixed incomes within the District.

#### **Overview of the Financial Statements**

This annual report consists of two parts – management's discussion and analysis (this section) and the basic financial statements, including related notes.

The financial statement notes explain some of the information in the financial statements and provide more detailed data.

#### **Financial Statements**

The financial statements report information about the District using accounting methods similar to those used by private-sector companies. The statement of net position includes the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of revenues, expenses and changes in net position.

The District operates as a proprietary fund. The District charges fees to customers to cover the costs of the sanitary services it provides. The District also provides road maintenance which is paid for by a road tax levied by the County and remitted to the District.

**BLACK HAWK SANITARY DISTRICT****MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)  
DECEMBER 31, 2015****Financial Statements (Continued)***Net Position*

The District's net position decreased by 1.57% between the fiscal years 2015 and 2014.

	2015	2014	Change
<b>ASSETS:</b>			
Current and Other Assets	\$ 269,538	\$ 275,774	-2.26%
Capital Assets	909,244	927,684	-1.99%
<b>Total Assets</b>	<b>\$ 1,178,782</b>	<b>\$ 1,203,458</b>	<b>-2.05%</b>
<b>LIABILITIES AND NET POSITION:</b>			
Liabilities:			
Current Liabilities	\$ 12,144	\$ 18,213	-33.32%
<b>Total Liabilities</b>	<b>12,144</b>	<b>18,213</b>	<b>-33.32%</b>
Net Position:			
Net Investment in Capital Assets	909,244	927,684	-1.99%
Restricted for Road Maintenance	-	9,234	-100.00%
Unrestricted	257,394	248,327	3.65%
<b>Total Net Position</b>	<b>1,166,638</b>	<b>1,185,245</b>	<b>-1.57%</b>
<b>Total Liabilities and Net Position</b>	<b>\$ 1,178,782</b>	<b>\$ 1,203,458</b>	<b>-2.05%</b>

The statement of net position reports all financial and capital resources with the exception of land and land rights. The statement presents the assets and liabilities in order of relative liquidity.

The District's net investment in capital assets net position reflects its investment in capital assets less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens. The District has no debt related to the capital assets.

The District's restricted net position represents resources that are subject to external restrictions on how they may be used. These restrictions are normally set by state statute, federal regulations or debt covenants.

The remaining balances of net position are unrestricted and may be used to meet the District's ongoing obligations to citizens and creditors.

At the end of the current year, the District is able to report positive balances in all categories of net position. The same situation held true for the prior year.

**BLACK HAWK SANITARY DISTRICT**

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONCLUDED)  
DECEMBER 31, 2015**

**Financial Statements (Concluded)**

*Business-Type Activities*

Operating revenues of the District increased 4.5% to \$172,602 and operating expenses increased by 17.17% to \$207,249.

	2015	2014	Change
Total Operating Revenue	\$ 172,602	\$ 165,177	4.50%
Total Operating Expenses	(207,249)	(176,886)	17.17%
Net Operating Income (Loss)	(34,647)	(11,709)	-195.90%
Total Non-Operating Revenue and Expense	16,040	18,483	-13.22%
<b>Change in Net Position</b>	<b>\$ (18,607)</b>	<b>\$ 6,774</b>	<b>-374.68%</b>

**Capital Asset Administration**

By the end of 2015, the District has invested \$1,486,833 in capital assets consisting primarily of a sewer collection system. During 2015, capital asset additions consisted of asphalt overlay on a portion of the roads for \$25,480 and an improvement project for \$16,417.

**Economic Factors and Next Year's Rates**

The District's current economic position has shown little change. The rates for 2016 will be the same as the rates for 2015.

Beginning in 2015 the District approved providing solid waste service to the District's customers. There was no increase in fees as the District used the portion of the monthly charge previously used to pay debt service to provide the service.

**Contacting the District's Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional information, contact the Black Hawk Sanitary District, PO Box 528, Black Hawk, South Dakota 57718.

**BLACKHAWK SANITARY DISTRICT**

**STATEMENT OF NET POSITION  
DECEMBER 31, 2015**

**ASSETS**

**Current Assets**

Cash and Cash Equivalents	\$	235,021
Accounts Receivable, Net		21,297
Unbilled Accounts Receivable		13,220
<b>Total Current Assets</b>		<b>269,538</b>

**Noncurrent Assets**

Capital Assets:

Improvements Other Than Buildings		1,485,608
Machinery and Equipment		1,225
Less: Accumulated Depreciation		(577,589)
<b>Total Noncurrent Assets</b>		<b>909,244</b>

<b>TOTAL ASSETS</b>	<b>\$</b>	<b>1,178,782</b>
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**LIABILITIES AND NET POSITION**

**Current Liabilities**

Accounts Payable	\$	10,119
Customer Prepayments		2,025
<b>Total Current Liabilities</b>		<b>12,144</b>

<b>TOTAL LIABILITIES</b>		<b>12,144</b>
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**Net Position**

Net Investment in Capital Assets		909,244
Unrestricted		257,394
<b>Total Net Position</b>		<b>1,166,638</b>

<b>TOTAL LIABILITIES AND NET POSITION</b>	<b>\$</b>	<b>1,178,782</b>
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The accompanying notes to the financial statements are an integral part of this statement.

**BLACK HAWK SANITARY DISTRICT**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2015**

<b>Operating Revenue:</b>	
Charges for Goods and Services	\$ 172,602
<b>Total Operating Revenue</b>	<b>172,602</b>
<b>Operating Expenses:</b>	
Utilities	107,994
Depreciation	60,337
Professional Fees	15,184
Sewer Repair and Maintenance	11,841
Office Expense	6,332
Insurance	5,561
<b>Total Operating Expenses</b>	<b>207,249</b>
<b>Operating Loss</b>	<b>(34,647)</b>
<b>Non Operating Revenue (Expenses):</b>	
Road Tax	23,072
Road Repair and Maintenance	(7,577)
Investment Earnings	545
<b>Total Non Operating Revenue (Expenses)</b>	<b>16,040</b>
<b>Change in Net Position</b>	<b>(18,607)</b>
Net Position - December 31, 2014	1,185,245
<b>NET POSITION - DECEMBER 31, 2015</b>	<b>\$ 1,166,638</b>

The accompanying notes to the financial statements are an integral part of this statement.

**BLACK HAWK SANTARY DISTRICT**

**STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

<b>Cash Flows From Operating Activities</b>		
Receipts from Customers	\$	167,137
Payments to Suppliers		(152,982)
<b>Net Cash Provided by Operating Activities</b>		<b>14,155</b>
<b>Cash Flows From Noncapital Financing Activities</b>		
Road Tax Receipts		23,072
Road Repair and Maintenance		(7,577)
<b>Net Cash Provided by Noncapital Financing Activities</b>		<b>15,495</b>
<b>Cash Flows From Capital and Related Financing Activities</b>		
Purchase of Capital Assets		(41,897)
<b>Net Cash Used by Capital and Related Financing Activities</b>		<b>(41,897)</b>
<b>Cash Flows From Investing Activities</b>		
Interest Earnings		545
<b>Net Cash Provided by Investing Activities</b>		<b>545</b>
<b>Net Decrease in Cash and Cash Equivalents</b>		<b>(11,702)</b>
Cash and Cash Equivalents - January 1, 2015		246,723
<b>Cash and Cash Equivalents - December 31, 2015</b>	<b>\$</b>	<b>235,021</b>
<b>Reconciliation of Operating Loss to Net Cash Provided by Operating Activities:</b>		
<b>Operating Loss</b>	<b>\$</b>	<b>(34,647)</b>
<b>Add Non-Cash Adjustments:</b>		
Depreciation		60,337
<b>Change in Assets and Liabilities:</b>		
Receivables		(5,465)
Payables and Liabilities		(6,070)
<b>Net Cash Flows Provided by Operating Activities</b>	<b>\$</b>	<b>14,155</b>

The accompanying notes to the financial statements are an integral part of this statement.

## BLACK HAWK SANITARY DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015

#### (1) Summary of Significant Accounting Policies

##### a. Financial Reporting Entity

Black Hawk Sanitary District (the District) was formed pursuant to the provisions of South Dakota Codified Law 34A-5 as an incorporated sanitary district with road district powers. The basic operations of the District include construction, operation and maintenance of sewage disposal facilities and road construction and maintenance. These operations are financed by user charges and a road tax levy. These operations are accounted for in an enterprise fund and reported as such.

The reporting entity of the District consists of one enterprise fund which includes all accounts of the primary government – Black Hawk Sanitary District. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The District is not included in any other governmental entity as a component unit. There are no component units which are required to be included in the District's reporting entity.

##### b. Basis of Presentation

All activities of the District are accounted for within a single proprietary (enterprise) fund.

##### Proprietary Funds:

Enterprise Fund – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.

1. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government – even if that government is not expected to make any payments – is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable “solely” from the revenues of the activity.)
2. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
3. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

##### c. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe “how” transactions are recorded within the financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

##### *Measurement Focus:*

In the financial statements the “economic resources” measurement focus and the accrual basis of accounting are applied to proprietary fund types.

**BLACK HAWK SANITARY DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2015**

**(1) Summary of Significant Accounting Policies (Continued)**

**c. Measurement Focus and Basis of Accounting (Continued)**

*Basis of Accounting:*

All proprietary fund types are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred. Proprietary funds distinguish operating revenues and expenses from non operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non operating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**d. Deposits and Investments**

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. The District has no investments during the year or as of December 31, 2015.

**e. Capital Assets:**

Capital assets include improvements other than buildings, machinery and equipment, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. Infrastructure assets are long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets.

Capital assets are recorded at historical cost. Reported cost values ancillary charges necessary to place the asset into its intended location and condition for use. Subsequent to initial capitalization, improvements or betterments that are significant and which extend the useful life of a capital asset are also capitalized.

For capital assets, construction-period interest is capitalized in accordance with accounting principles generally accepted in the United States of America.

Depreciation of all exhaustible capital assets is recorded as an expense in the financial statements.

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the statements are as follows:

	Capitalization Threshold	Depreciation Method	Estimated Useful Life
Improvements Other Than Buildings	\$500	Straight-Line	15-25 yrs.
Machinery and Equipment	\$500	Straight-Line	5 yrs.

**BLACK HAWK SANITARY DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2015**

**(1) Summary of Significant Accounting Policies (Concluded)**

**f. Proprietary Funds Revenue and Expense Classification:**

In the proprietary fund's statement of revenues, expenses and changes in net position, revenues and expenses are classified in a manner consistent with how they are classified in the statement of cash flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

**g. Cash and Cash Equivalents:**

For the purposes of the statement of cash flows, the District considers all highly liquid investments as deposits with a term to maturity of three months or less, at date of acquisition, to be cash equivalents.

**h. Equity Classifications:**

Equity is classified as net position and is displayed in three components:

1. Net Investment in Capital Assets – consists of capital assets, including restricted assets, net of accumulated depreciation (if applicable) and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
2. Restricted Net Position – consists of net position with constraints placed on their use either by external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or by law through constitutional provisions or enabling legislation. The District has no restricted net position in the current year.
3. Unrestricted Net Position – All other net position that do not meet the definition of “restricted” or “net investment in capital assets”.

**i. Application of Net Position:**

It is the District's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

**j. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts and disclosures reported in the financial statements. Actual results could differ from those estimates.

**k. Federal Income Tax**

Under South Dakota Codified Law, the District is considered to be a sanitary district form of local government, and therefore is not obligated to pay federal income tax.

**BLACK HAWK SANITARY DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2015**

**(2) Deposits and Investments**

Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The District’s cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank’s public debt rating which may not be less than “AA” or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits District funds to be invested only in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly including, without limitation, United States treasury bills, notes, bonds, and other obligations issued or directly or indirectly guaranteed by the United States government, or otherwise directly or indirectly backed by the full faith and credit of the United States government; provided that, for other than permanent trust, retirement, building, and depreciation reserve funds; such securities shall either mature within eighteen months from the date of purchase or be redeemable at the option of the holder within eighteen months from the date of purchase; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

The District has all of its deposits in demand deposits and savings accounts.

Custodial Credit Risk – Deposits – The risk that, in the event of a depository failure, the District’s deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk though it does adhere to all applicable laws regarding public deposits. As of December 31, 2015, none of the District’s deposits were exposed to custodial credit risk.

**(3) Receivables and Payables**

Receivables and payables are not aggregated in these financial statements. The District expects all current receivables to be collected within one year. An allowance for estimated uncollectible fees in the amount of \$2,803 has been established related to prior years’ receivables.

**(4) Road Tax Revenue**

Road taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property, and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

**BLACK HAWK SANITARY DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS (CONCLUDED)  
DECEMBER 31, 2015**

**(5) Changes in General Capital Assets**

A summary of changes in capital assets for the year ended December 31, 2015 is as follows:

	Balance December 31, 2014	Additions	Balance December 31, 2015
Improvements Other Than Buildings	\$ 1,443,711	\$ 41,897	\$ 1,485,608
Machinery and Equipment	1,225	-	1,225
<b>Total Capital Assets</b>	<b>1,444,936</b>	<b>41,897</b>	<b>1,486,833</b>
Less Accumulated Depreciation for:			
Improvements Other Than Buildings	516,639	60,092	576,731
Machinery and Equipment	613	245	858
<b>Total Accumulated Depreciation</b>	<b>517,252</b>	<b>60,337</b>	<b>577,589</b>
<b>Capital Assets - Net</b>	<b>\$ 927,684</b>	<b>\$ (18,440)</b>	<b>\$ 909,244</b>

**(6) Operating Leases**

The District leases office space under an operating lease agreement calling for monthly payments of \$325. This lease is renewable annually.

**(7) Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District manages its risks by purchasing from a commercial insurance carrier liability and property insurance for risks related to torts; theft or damage to property, and errors and omissions of public officials.

## OTHER REPORTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Governing Board  
Black Hawk Sanitary District  
Black Hawk, South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Black Hawk Sanitary District (the District), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 2, 2017, which was qualified because the District does not report donated land and land rights on its financial statements.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of auditor's findings and recommendations, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of auditor's findings and recommendations as items 2015-001 and 2015-002 to be material weaknesses.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Black Hawk Sanitary District  
January 2, 2017

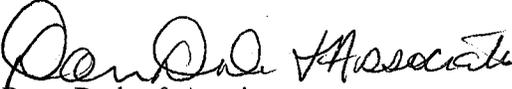
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**Black Hawk Sanitary District's Response to Findings**

The District's response to the findings identified in our audit is described in the accompanying schedule of auditor's findings and recommendations. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

  
Donna Denker & Associates  
Certified Public Accountants

January 2, 2017

**BLACK HAWK SANITARY DISTRICT**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
DECEMBER 31, 2015**

**Prior Audit Findings:**

**Finding 2014-001 – Lack of Segregation of Duties**

**Condition:** Due to the small organization there is a lack of segregation of duties over revenues and expenditures.

**Recommendation:** We recommended involvement of the entire Board of Directors to help ensure proper internal controls.

**Current Status:** This finding is repeated as current year **Finding 2015-001**.

**Finding 2014-002 – Preparation of Financial Statements**

**Condition:** The auditors prepared the draft financial statements and related footnotes.

**Recommendation:** The Board should review the draft financial statements and related footnotes and accept responsibility for their accuracy.

**Current Status:** This finding is repeated as current year **Finding 2015-002**.

**BLACK HAWK SANITARY DISTRICT**

**SCHEDULE OF AUDITOR'S FINDINGS AND RECOMMENDATIONS  
DECEMBER 31, 2015**

**MATERIAL WEAKNESSES**

**2015-001 - Lack of Segregation of Duties**

**Criteria:** Proper segregation of duties should be in place to provide reasonable assurance that all financial transactions are properly recorded in the general ledger. In a small organization procedures should be documented to ensure continuity should there be a change in duties of Board members.

**Condition:** Due to the small organization there is a lack of segregation of duties over revenues and expenditures. One person is primarily responsible for billing accounts receivable and receipting, depositing and reconciling cash accounts. In addition, during testing we noted three Board member payments which were not included in the monthly listing of checks to the Board.

**Cause:** Due to the small size of the organization it is difficult to separate duties to achieve proper internal control. Volunteer Board members have limited time to provide Board services.

**Effect:** The lack of segregation of duties could result in errors in the accounting and record keeping function that may not be detected in a timely manner and also increases the potential for fraud to occur.

**Recommendation:** The involvement of the entire Board is necessary to help ensure proper internal controls. The Board's review of monthly financial statements and expenditures is a key component to the District's segregation of duties. In addition, the Board should review customer accounts for unusual activity. Bank reconciliations should be reviewed and agreed to the general ledger on a monthly basis by a designated Board member other than the preparer. To improve internal controls, the check signers should be limited to persons who are not involved in general ledger and bank reconciliation processes. All checks should be included in monthly Board reports.

**Response:** The District's activities are currently performed primarily by a single board member however; there has been some cross training of other Board members in the District's procedures. There are no employees and hiring of employees is not economically feasible. The Board is aware of the need for their oversight of the activities of the District.

**2015-002 - Preparation of Financial Statements**

**Criteria:** The Board is responsible for the preparation of the financial statements and related footnotes.

**Condition:** The auditors prepared the draft financial statements and related footnotes. The Board accepted responsibility for the preparation and designated one Board member to be responsible for oversight of the financial statement preparation. Some year-end entries were proposed to adjust the records from cash to accrual basis. The entries were approved by the District prior to preparation of the financial statements.

**Cause:** Due to the size of the organization preparation of the financial statements would require hiring an outside accountant for assistance.

**Effect:** The financial statements could contain material errors and misstatements that would not be detected and corrected by the Board.

**Recommendation:** The Board should review the draft financial statements and related footnotes and accept responsibility for their accuracy.

**Response:** The Board is aware of their responsibility for reviewing the financial statements and accompanying notes and accepting responsibility for their accuracy.

