

BLACK HILLS SPECIAL SERVICES COOPERATIVE

INDEPENDENT AUDITOR'S REPORTS,
FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION

JUNE 30, 2016

CASEY  PETERSON
Leading the Way.

RAPID CITY, SOUTH DAKOTA
GILLETTE, WYOMING

Black Hills Special Services Cooperative
Table of Contents
June 30, 2016

	<u>PAGE</u>
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	1 - 2
Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance	3 - 4
Schedule of Audit Findings and Questioned Costs.....	5 - 6
Schedule of Prior Audit Findings and Questioned Costs.....	7
Corrective Action Plan (Unaudited).....	8
Independent Auditor's Report	9 - 11
Management's Discussion and Analysis (Unaudited).....	13 - 21
 BASIC FINANCIAL STATEMENTS	
<i>Government-Wide Financial Statements:</i>	
Statement of Net Position	25
Statement of Activities	26 - 27
<i>Fund Financial Statements:</i>	
Balance Sheet - Governmental Fund.....	28
Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position	29
Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Fund	30 - 31
Reconciliation of Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities	32
Notes to the Financial Statements	33 - 48
 REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule - General Fund - Budgetary Basis.....	50 - 51
Notes to Required Supplementary Information.....	52
Schedule of Funding Progress for Retiree Health Insurance Coverage	53
Schedule of Net Pension Asset	54
Schedule of Pension Contributions.....	55
 SUPPLEMENTARY INFORMATION	
Cooperative Officials.....	59
Schedule of Expenditures of Federal Awards.....	60 - 61

Independent Auditor's Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial
Statements Performed in Accordance With *Government Auditing Standards*

Board of Directors
Black Hills Special Services Cooperative
Sturgis, South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of Black Hills Special Services Cooperative, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise Black Hills Special Services Cooperative basic financial statements, and have issued our report thereon dated January 18, 2017.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Black Hills Special Services Cooperative's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Black Hills Special Services Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of Black Hills Special Services Cooperative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether Black Hills Special Services Cooperative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Casey Peterson, Ltd.

Rapid City, South Dakota

January 18, 2017

Independent Auditor's Report on Compliance
for Each Major Program and on Internal Control
Over Compliance Required by the Uniform Guidance

Board of Directors
Black Hills Special Services Cooperative
Sturgis, South Dakota

Report on Compliance for Each Major Federal Program

We have audited Black Hills Special Services Cooperative's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Black Hills Special Services Cooperative's major federal programs for the year ended June 30, 2016. Black Hills Special Services Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Black Hills Special Services Cooperative's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Black Hills Special Services Cooperative's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Black Hills Special Services Cooperative's compliance.

Opinion on Each Major Federal Program

In our opinion, Black Hills Special Services Cooperative, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.



Report on Internal Control over Compliance

Management of Black Hills Special Services Cooperative is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Black Hills Special Services Cooperative's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Black Hills Special Services Cooperative's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2016-001, that we consider to be a significant deficiency.

Black Hills Special Services Cooperative's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Black Hills Special Services Cooperative's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, as required by South Dakota Codified Law 4-11-11, this report is a matter of public record, and its distribution is not limited.



Casey Peterson, Ltd.

Rapid City, South Dakota
January 18, 2017

**Black Hills Special Services Cooperative
Schedule of Audit Findings and Questioned Costs
June 30, 2016**

SUMMARY OF INDEPENDENT AUDITOR'S RESULTS

- a. The independent auditor's report expressed an unmodified opinion on the financial statements of Black Hills Special Services Cooperative.
- b. No material weaknesses relating to the audit of the financial statements are reported in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*.
- c. There was no noncompliance material to the financial statements, which would be required to be reported in accordance with *Government Auditing Standards*.
- d. The independent auditor's report on compliance for the major federal award programs for Black Hills Special Services Cooperative expresses an unmodified opinion on all major federal programs.
- e. No noncompliance or material weaknesses in internal control related to major federal programs were reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance.
- f. A significant deficiency in internal control related to a major federal program was reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance.
- g. An audit finding that is required to be reported in accordance with 2 CFR section 200.516(a) is reported within this schedule.
- h. The federal awards tested as major programs were:

<u>CFDA Numbers</u>	<u>Name of Federal Program</u>
1. 12.404	National Guard ChalleNGe Program
2. 94.011	Foster Grandparent Program

- i. The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- j. Black Hills Special Services Cooperative qualified as a low-risk entity.

FINDINGS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE

Foster Grandparent Program, CFDA 94.011

Significant Deficiency in Internal Control over Compliance

2016-001 *Condition:* The Cooperative requested and received reimbursement for expenses used as local match.

Criteria: The Cooperative should have a system of internal control in place to track matching expenses separately from reimbursable expenses.

Cause: In-kind expenses were recorded to federal program expense accounts in the middle of the year, which resulted in them being included on the next subsequent draw request. Typically, the Cooperative will record in-kind expenses at the end of the year to avoid intermingling local and federal expenses.

**Black Hills Special Services Cooperative
Schedule of Findings and Questioned Costs
June 30, 2016**

Effect: The Cooperative received federal reimbursement for in-kind expenses used as local match. The excess reimbursement was not material to the program and did not meet the threshold for reporting questioned costs. The Cooperative's compliance with matching requirements was not affected by this oversight.

Auditor's Recommendation: We recommend that management develop a system to track in-kind expenses separately from reimbursable expenses, either through separate account coding or other method that management deems feasible. Draw requests should be reviewed and agreed to the underlying accounting records to identify errors or needed corrections.

Management's Response: To ensure that reimbursement requests for Foster Grandparent Program do not include local match, match will not be posted in the accounting system until the end of the project year. The reimbursement for the local match was refunded to CNCS via a negative request made on December 31, 2016.

FINDINGS - FINANCIAL STATEMENT AUDIT

There were no findings related to the financial statement audit.

**Black Hills Special Services Cooperative
Schedule of Prior Audit Findings and Questioned Costs
June 30, 2016**

There were no prior year findings reported.

**Black Hills Special Services Cooperative
Corrective Action Plan (Unaudited)
June 30, 2016**

Black Hills Special Services Cooperative respectfully submits the following corrective action plan for the year ended June 30, 2016.

Name and address of independent public accounting firm:

Casey Peterson, Ltd.
909 Saint Joseph Street, Ste 101
Rapid City, South Dakota 57701

The findings from the 2016 schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

FINDINGS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE

Foster Grandparent Program, CFDA 94.011

Significant Deficiency in Internal Control over Compliance

2016-001 *Condition:* The Cooperative requested and received reimbursement for expenses used as local match.

Criteria: The Cooperative should have a system of internal control in place to track matching expenses separately from reimbursable expenses.

Auditor's Recommendation: We recommend that management develop a system to track in-kind expenses separately from reimbursable expenses, either through separate account coding or other method that management deems feasible. Draw requests should be reviewed and agreed to the underlying accounting records to identify errors or needed corrections.

Management's Response: To ensure that reimbursement requests for Foster Grandparent Program do not include local match, match will not be posted in the accounting system until the end of the project year. The reimbursement for the local match was refunded to CNCS via a negative request made on December 31, 2016.

If the US Department of Education has questions regarding this plan, please call Georgia Sandgren, Business Manager, at (605) 347-4467.

Sincerely,

Georgia Sandgren, Business Manager

Black Hills Special Services Cooperative
Sturgis, South Dakota

Independent Auditor's Report

Board of Directors
Black Hills Special Services Cooperative
Sturgis, South Dakota

We have audited the accompanying financial statements of the governmental activities and the general fund of Black Hills Special Services Cooperative, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Organization's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of Black Hills Special Services Cooperative, as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of funding progress for retiree health insurance coverage, schedule of net pension assets, and schedule of pension contributions on pages 13 - 21, 50 - 52, 53, 54, and 55 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Black Hills Special Services Cooperative's basic financial statements. The schedule of expenditures of federal awards is required for purposes of additional analysis as required by 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The list of cooperative officials and corrective action plan have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 18, 2017 on our consideration of Black Hills Special Services Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Black Hills Special Services Cooperative's internal control over financial reporting and compliance.

Casey Peterson, LTD.

Casey Peterson, Ltd.

Rapid City, South Dakota
January 18, 2017

Black Hills Special Services Cooperative Management's Discussion and Analysis (Unaudited) June 30, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Black Hills Special Services Cooperative's (BHSSC) annual financial report presents discussion and analysis of BHSSC's financial performance during the fiscal year ended on June 30, 2016. Please read it in conjunction with BHSSC's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- BHSSC's change in net position from governmental activities increased \$564,196. Current Assets increased \$1,529,398 while Capital Assets decreased \$55,705 and Net Pension Assets decreased \$2,120,967. Total Liabilities increased \$1,346,981. The decrease in Total Assets is due to the increase in Current Assets which was more than offset by the decrease in Net Pension Assets. The increase in Total Liabilities is due to the upfront funding of a project. This upfront funding is recognized as a liability.
- During the year, BHSSC's revenues generated from governmental programs were \$564,196 more than the \$25,372,772 governmental program expenditures.
- The total cost of BHSSC's programs decreased 2.74 percent. While there was one major project added, other projects received level funding and there were very few other new projects added. Several programs were eliminated during the year. The number of staff decreased from the previous year by 11.85 percent, due to the elimination of some programs.
- The Statement of Net Position reported a \$564,196 current year surplus. The \$564,196 surplus is attributed to pension revenue in excess of pension expenses. Non-pension revenues were in excess of expenditures by \$126,713. While both revenues and expenditures were below budgeted levels, the higher indirect rate contributed to the surplus.
- Depreciation expenses exceeded capital purchases by \$53,043. After surplus assets were deleted, Net Capital Assets decrease by \$55,705. Vehicles made up the capital assets that were purchased this year. Leasing is used as an alternative to the purchase of other capital assets.
- Compensated Absences also known as Accrued Leave increased \$32,091. The number of employees carrying a leave balance decreased by 2.13 percent. The total number of hours that those employees were carrying increased by 16.83 percent. The increase in leave balances is attributed to the increase to 240 hours in the allowable carryover. The average rate at which that leave would be paid has increase 23.82 percent resulting in the overall net increase in accrued leave payable.
- Outstanding Obligations include net OPEB (Other Post Employment Benefits) Obligation for postemployment healthcare of \$254,037, a 4.94 percent decrease. That obligation will continue as long as the Cooperative allows retirees who are at least age 55 with ten years of continuous service to continue on the healthcare plan until age 65. The eligible retiree must pay the monthly premium.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of BHSSC:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about BHSSC's overall financial status.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2016**

- The remaining statements are fund financial statements that focus on individual programs, reporting operations in more detail than the government-wide statements.
- The governmental funds statements tell how general services were financed in the short-term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Figure A-1 summarizes the major features of these financial statements, including the portion of the government they cover and the types of information they contain. The remainder of the overview section of the management's discussion and analysis explains the structure and contents of each of the statements.

Figure A-1		
Government-Wide Statements	Fund Statements	
	Governmental Funds	
Scope	Entire BHSSC government (except fiduciary funds and BHSSC's component units)	The activities of BHSSC that are not proprietary or fiduciary, such as elementary and high school education programs
Required Financial Statements	*Statement of Net Position *Statement of Activities	*Balance Sheet *Statement of Revenues, Expenditures and Changes in Fund Balances
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus
Type of Asset/Liability Information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; all deferred outflows and inflows of resources; no capital assets included
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter

See independent auditor's report.

Black Hills Special Services Cooperative Management's Discussion and Analysis (Unaudited) June 30, 2016

Government-wide Financial Statements

The government-wide statements report information about BHSSC as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report BHSSC's net position and how they have changed. Net Position (the difference between BHSSC's assets and liabilities) are one way to measure BHSSC's financial position.

- Increases or decreases in BHSSC's net position are indicators of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of BHSSC you need to consider additional nonfinancial factors such as changes in programs and changes in funding.

The government-wide financial statements of BHSSC are reported in the governmental activities category:

- **Governmental Activities** - This category includes BHSSC's basic instructional services, such as special education, alternative education, and residential programs, support services (social work, guidance counselor, nursing, psychology, speech pathology, physical and occupational therapy, improvements of instruction, board of education, administration, fiscal, operation and maintenance of plant services, and transportation services). Tuition, contracts for services, state contracts and grants, federal grants and interest earnings finance these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about BHSSC's general fund. Funds are accounting devices used to keep track of specific sources of funding and spending for particular purposes. Fund accounting is required by South Dakota State Law.

BHSSC's operations fall under the governmental fund type.

Governmental Funds - All of BHSSC's basic services are included in the governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at the year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance BHSSC's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds statements, or on the subsequent page, that explains the relationship (or differences) between them.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2016**

FINANCIAL ANALYSIS OF BHSSC AS A WHOLE

Net Position

BHSSC's combined statement of net position shows an increase from the previous year.

**Table A-1
Black Hills Special Services Cooperative
Statement of Net Position**

	Governmental Activities 2015	Governmental Activities 2016	Total Percentage Change
Current and Other Assets	\$ 9,953,086	\$ 9,361,517	-5.94%
Capital Assets	369,177	313,472	-15.09%
Total Assets	<u>\$ 10,322,263</u>	<u>\$ 9,674,989</u>	-6.27%
Deferred Outflows of Resources	<u>\$ 4,554,064</u>	<u>\$ 5,609,538</u>	23.18%
Long-term Debt Outstanding	\$ 412,353	\$ 431,256	4.58%
Other Liabilities	1,080,804	2,408,882	122.87%
Total Liabilities	<u>\$ 1,493,157</u>	<u>\$ 2,840,138</u>	90.21%
Deferred Inflows of Resources	<u>\$ 5,936,085</u>	<u>\$ 4,433,108</u>	-25.32%
Net Position:			
Net Investment in Capital Assets	\$ 369,177	\$ 313,472	-15.09%
Restricted	3,743,386	4,180,870	
Unrestricted	3,334,522	3,516,939	5.47%
Total Net Position	<u>\$ 7,447,085</u>	<u>\$ 8,011,281</u>	7.58%
Beginning Net Position	\$ 4,428,805	\$ 7,447,085	
Increase in Net Position	(332,364)	564,196	
Percentage of Increase in Net Position	-7.50%	7.58%	

BHSSC's decrease in Total Assets can be contributed to an increase in Current Assets which was more than offset by a decrease in Net Pension Assets and the decrease in Capital Assets. The increase in Other Liabilities and Revenue due beyond the period of availability for financial reporting purposes (i.e. 60 days) was compounded by the increase in Compensated Absences. The decrease in Total Assets of \$647,274 when combined with the increase in Total Liabilities of \$1,346,981 and the inclusion of Deferred Outflows of Resources and Deferred Inflows of Resources resulted in the increase in Net Position of \$564,196. The Statement of Net Position reports all financial and capital resources. The statement presents the assets and liabilities in order of relative liquidity. The long-term liabilities of BHSSC, consisting of compensated absences payable, OPEB liability, and Revenue beyond the period of availability have been reported in this same manner on the Statement of Net Position. The difference between BHSSC's assets and liabilities is its net position.

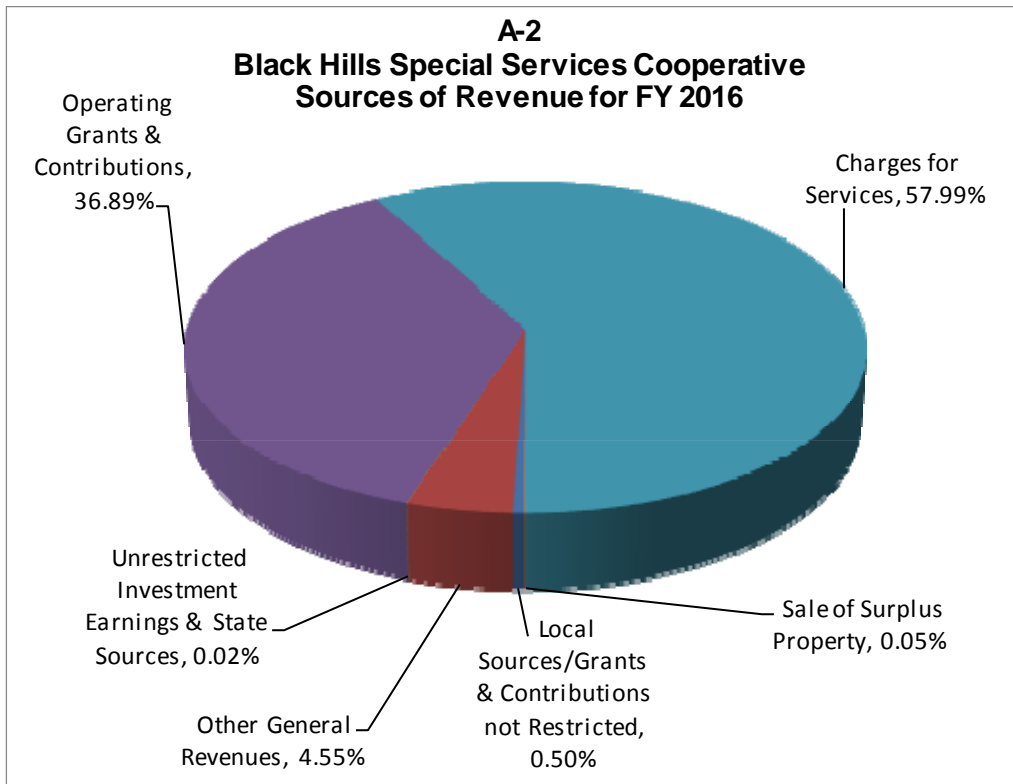
See independent auditor's report.

Black Hills Special Services Cooperative Management's Discussion and Analysis (Unaudited) June 30, 2016

Changes in Net Position

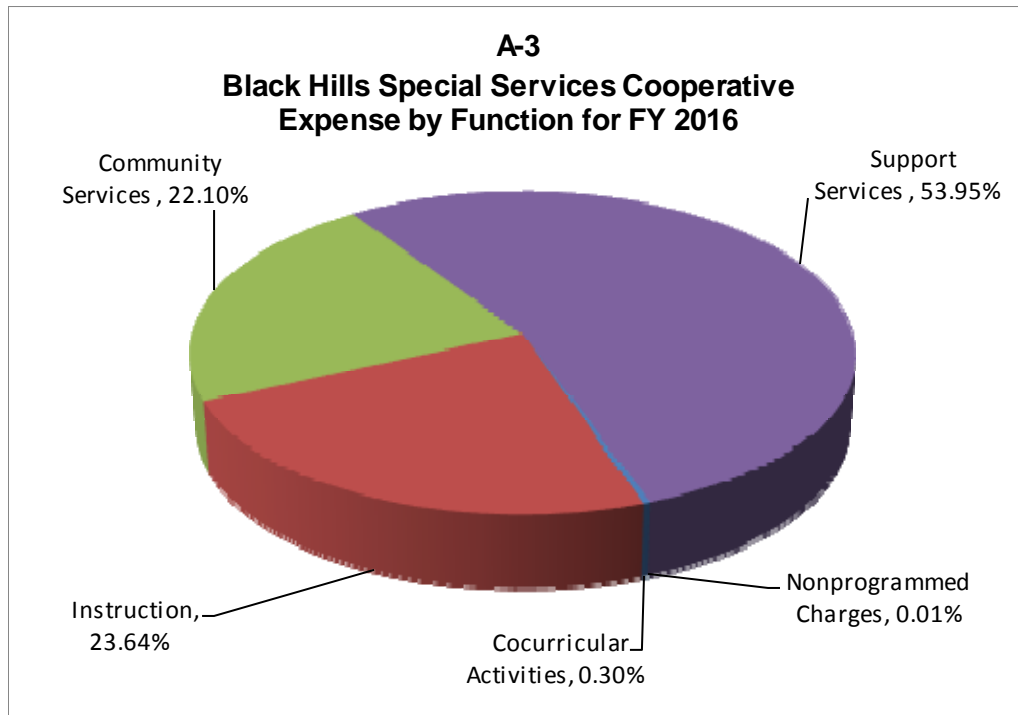
BHSSC's revenues totaled \$25,936,968. (See Table A-2.) Nearly 58 percent of BHSSC's Program Revenue comes from Charges for Services. Another 37 percent of the revenue is derived from Operating Grants & Contributions (federal, state and local sources) and the remaining 5 percent comes from State and Other General Revenues. Operating Grants & Contributions decreased nearly 2 percent while Charges for Services is down less than 1 percent. State Sources remained consistent and Other General Revenue is down 10 percent from last year (See Figure A-2). BHSSC's total revenues decreased by 2.74 percent, to \$25,936,968. The changes in sources between 2015 and 2016 were due to a decrease in all major sources. The availability of grants source continues to become more limited. Continuing to provide contracted services to local districts and the state help to maintain local and state sources.

BHSSC's expenses cover a range of services, encompassing Instruction, Support Services, Community Services, and Cocurricular Activities. (See Figure A-3). The total cost of all programs decreased by 2.67 percent. Personnel costs decreased due to a decrease in the number of staff. There was an increase in purchased services. The Coop's administrative and business activities, plus operation and maintenance of facilities costs and transportation costs (which decreased in expenditures by 1.81 percent) decreased to 8.07 percent of total allowable costs. Total expenditures insignificant decreases when compared to the administrative expenses decreased, resulting in the increase in administration's share of overall expenses.



See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2016**



GOVERNMENTAL ACTIVITIES

Table A-2 considers the operations of the governmental activities.

**Table A-2
Black Hills Special Services Cooperative
Changes in Net Position**

	Total Government Activities 2015	Total Government Activities 2016	Total Percentage Change 2015 - 2016
Revenues			
Program Revenues			
Charges for Services	\$ 14,689,391	\$ 15,041,112	2.39%
Operating Grants & Contributions	7,054,320	9,568,411	35.64%
General Revenues			
State Sources	3,468,464	-	-100.00%
Revenue from Unrestricted Contributions	119,582	129,222	8.06%
Unrestricted Investment Earnings	3,530	4,859	37.65%
Other General Revenues	1,319,889	1,181,104	-10.51%
Gain on Disposal of Assets	12,525	12,260	100.00%
Total Revenues	<u>\$ 26,667,701</u>	<u>\$ 25,936,968</u>	-2.74%

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2016**

FINANCIAL ANALYSIS OF BHSSC'S FUNDS

The General Fund increased by \$564,196 this year, before the year-end adjustments for fund statement presentation but had a net increase of \$126,713 when taking the pensions revenues and expenses into account. The management team continues to meet regularly to review budgets, income and program expenditures. The monthly report that summarizes expenditures to date, revenues to date and projected receivables, continues to facilitate this process. Directors receive the report each month and the report is reviewed by the management team at their regularly scheduled meetings.

BUDGETARY HIGHLIGHTS

The Budget for Revenues and Expenditures totaled \$28,703,394. Over the course of the year the Board revised the budget three times. These amendments were for additional contracts and grants awarded during the year.

BHSSC's final budget for the general fund anticipated that revenues and expenditures would be equal, the actual results for the year was a \$126,713 surplus before the fund statement adjustments.

- Revenues were \$2,766,427 lower than budgeted before adjustments. Revenues from local sources increased while state and federal sources decreased.
- Expenditures were \$2,982,317 lower than budgeted before adjustments. Expenditures were up in all areas except Instruction.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2016**

CAPITAL ASSET ADMINISTRATION

By the end of 2016, BHSSC had a \$313,472 net investment in capital assets, including various machinery and equipment. (See Table A-3.) This amount represents a net decrease (including additions and deletions) of \$55,705 or 15.09 percent.

**Table A-3
Black Hills Special Services Cooperative
Capital Assets
(Net of Depreciation)**

	Governmental Activities 2015	Governmental Activities 2016
Machinery and Equipment	\$ 369,177	\$ 313,472
Total Capital Assets (Net)	\$ 369,177	\$ 313,472

Capital assets purchased were vehicles. More capital purchases were made during the year than in the previous year. However, that increase was more than offset by the additional depreciation and deleted assets.

LONG-TERM DEBT

At year-end, BHSSC had \$431,256 in outstanding debt, which was up \$18,903 because of an increase of \$32,091 in Compensated Absences and a decrease of \$13,188 in the OPEB liability. Compensated Absences were up 22.11 percent and OPEB Liability was down 4.94 percent. There was a net increase of 4.58 percent as shown on Table A-4 below.

**Table A-4
Black Hills Special Services Cooperative
Outstanding Debt and Obligations**

	Governmental Activities 2015	Governmental Activities 2016	Total Dollar Change FY 2016	Total Percentage Change FY 2016
Compensated Absences	\$ 145,128	\$ 177,219	\$ 32,091	22.11%
OPEB Liability	267,225	254,037	(13,188)	-4.94%
Total Outstanding Debt and Obligations	\$ 412,353	\$ 431,256	\$ 18,903	4.58%

BHSSC is liable for the accrued annual leave payable to the Class 2 salaried and Class 4 permanent employees and paid personal leave for Class 4 hourly employees. The maximum accumulated leave was increased to 240 hours.

The OPEB Liability is required to be reevaluated every two years. That reevaluation was conducted for fiscal year 2015.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2016**

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

BHSSC's current economic position experienced improvement from the previous fiscal year. This improvement is due in part to a higher indirect cost rate. Continuing accountability from department heads has helped guard against losses. While local school districts are being asked to provide quality education with insignificant increases in funding and increased federal regulations, the districts' and the state's benefit from services provided by BHSSC, increasing demand for those services. The continued decrease in expenses for administration when compared to the decrease in total expenses will result in a decreased indirect cost rate in the future, which has a negative impact of the overall future profits. The lower indirect rate is beneficial for those agencies that purchase services and award grants to BHSSC. BHSSC does not have the authority to tax or bond. BHSSC is also not eligible for state aid with the current formula. BHSSC's Title XIX/HCBS population remains stable however; the funding structure for Title XIX/HCBS will change in the coming year. Funding from the state to school districts is also relatively stable. The stabilization of funding to schools is proposed to continue in the upcoming year. Other funding sources may continue to be eliminated entirely. The cost of providing health insurance to staff saw a minimal increase this year, but the large increase from two years ago continues to have an impact of the bottom line. The consultant for the healthcare plan in anticipating that should only have a minimal, if any, increase in the next year. The overall budget for next year should slightly increase from the current year.

CONTACTING BHSSC'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of BHSSC's finances and to demonstrate BHSSC's accountability for the money it receives. If you have questions about this report or need additional information, contact BHSSC's Business Office, P.O. Box 218, Sturgis, SD 57785.

See independent auditor's report.

THIS PAGE INTENTIONALLY LEFT BLANK

BASIC FINANCIAL STATEMENTS

THIS PAGE INTENTIONALLY LEFT BLANK

Black Hills Special Services Cooperative
Statement of Net Position
June 30, 2016

	<u>Governmental Activities</u>
ASSETS	
Cash and Cash Equivalents	\$ 3,516,247
Accounts Receivable	381,397
Due from Other Governments	2,393,461
Inventory of Supplies	65,972
Capital Assets:	
Machinery and Equipment	1,104,677
Less: Accumulated Depreciation	<u>(791,205)</u>
Total Capital Assets, Net of Depreciation	<u>313,472</u>
Restricted Assets:	
Net Pension Asset	<u>3,004,440</u>
TOTAL ASSETS	<u>9,674,989</u>
DEFERRED OUTFLOWS OF RESOURCES	
Pension-related Deferred Outflows	<u>5,609,538</u>
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>5,609,538</u>
LIABILITIES	
Accounts Payable	721,221
Unearned Revenue	1,687,661
Long-term Liabilities:	
Due Within One Year	177,219
Due In More Than One Year	<u>254,037</u>
TOTAL LIABILITIES	<u>2,840,138</u>
DEFERRED INFLOWS OF RESOURCES:	
Pension-related Deferred Inflows	<u>4,433,108</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>4,433,108</u>
NET POSITION	
Net Investment in Capital Assets	313,472
Restricted:	
Proportionate Share of Net Pension Asset	4,180,870
Unrestricted	<u>3,516,939</u>
TOTAL NET POSITION	<u><u>\$ 8,011,281</u></u>

The accompanying notes are an integral part of this statement.

**Black Hills Special Services Cooperative
Statement of Activities
For the Year Ended June 30, 2016**

<u>Functions/Programs</u>	<u>Expenses</u>
Primary Government:	
Governmental Activities:	
Instruction	\$ 5,997,138
Support Services	13,691,783
Community Services	5,606,118
Cocurricular Activities	75,074
Nonprogrammed Charges	<u>2,659</u>
Total Governmental Activities	<u>\$ 25,372,772</u>

The accompanying notes are an integral part of this statement.

<u>Program Revenues</u>		<u>Net (Expense) Revenue and Changes in Net Position</u>
<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Governmental Activities</u>
\$ 2,813,640	\$ 4,441,731	\$ 1,258,233
5,382,871	3,985,215	(4,323,697)
6,844,601	1,141,465	2,379,948
-	-	(75,074)
-	-	(2,659)
<u>\$ 15,041,112</u>	<u>\$ 9,568,411</u>	<u>(763,249)</u>

GENERAL REVENUES

Revenue from Contributions Not Restricted to Specific Programs	129,222
Unrestricted Investment Earnings	4,859
Other General Revenues	<u>1,193,364</u>
Total General Revenues	<u>1,327,445</u>
INCREASE IN NET POSITION	564,196
NET POSITION - BEGINNING	<u>7,447,085</u>
NET POSITION - ENDING	<u>\$ 8,011,281</u>

The accompanying notes are an integral part of this statement.

**Black Hills Special Services Cooperative
Balance Sheet - Governmental Fund
June 30, 2016**

	General Fund
ASSETS	
Cash and Cash Equivalents	\$ 3,516,247
Accounts Receivable	381,397
Due from Other Governments	2,393,461
Inventory of Supplies	65,972
TOTAL ASSETS	\$ 6,357,077
LIABILITIES	
Accounts Payable	\$ 721,221
Unearned Revenue	1,687,661
TOTAL LIABILITIES	2,408,882
DEFERRED INFLOWS OF RESOURCES	
Grants Received Outside the Period of Availability	433,705
TOTAL DEFERRED INFLOWS OF RESOURCES	433,705
FUND BALANCE	
Nonspendable:	
For Inventory	65,972
Unassigned	3,448,518
TOTAL FUND BALANCE	3,514,490
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 6,357,077

The accompanying notes are an integral part of this statement.

**Black Hills Special Services Cooperative
Reconciliation of the Governmental Fund Balance
Sheet to the Statement of Net Position
June 30, 2016**

Total Fund Balance - Governmental Fund	\$ 3,514,490
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	313,472
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:	
Compensated Absences	(177,219)
OPEB Liability	(254,037)
Assets, including grants and other receivables that are not available to pay for current period expenditures, are deferred in the governmental funds.	433,705
Net pension asset reported in the governmental activities is not an available financial resource and therefore is not reported in the funds.	3,004,440
Pension related deferred outflows are components of pension asset and changes are not reported in the funds	5,609,538
Pension related deferred inflows are components of pension asset and changes are not reported in the funds	<u>(4,433,108)</u>
Net Position - Governmental Activities	<u>\$ 8,011,281</u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Statement of Revenues, Expenditures and Changes in Fund Balance -
Governmental Fund
For the Year Ended June 30, 2016

	<u>General Fund</u>
REVENUES	
Revenue from Local Sources	
Tuition and Fees	\$ 1,768,580
Transportation Fees	41,656
Earnings on Investments and Deposits	4,859
Other Revenue from Local Sources	8,476,741
Revenue from State Sources	5,528,668
Revenue from Federal Sources	<u>10,415,678</u>
TOTAL REVENUES	<u>26,236,182</u>
EXPENDITURES	
Instructional:	
Regular Programs	2,091,901
Special Programs	2,428,730
Adult Continuing Education Programs	375,996
Post Secondary Occupational Programs	<u>1,205,793</u>
Total Instructional	<u>6,102,420</u>
Support Services:	
Pupils	3,828,332
Instruction Staff	3,765,222
General Administration	1,284,383
Business	1,902,110
Central	1,144,360
Special Education	886,296
Other Support Services	783,375
Resale Services	<u>188,301</u>
Total Support Services	<u>13,782,379</u>
Community Services	<u>5,704,617</u>
Cocurricular Activities	<u>74,977</u>
Capital Outlay	<u>55,445</u>
TOTAL EXPENDITURES	<u>25,719,838</u>

The accompanying notes are an integral part of this statement.

	<u>General Fund</u>
Excess of Revenues Over Expenditures	<u>516,344</u>
OTHER FINANCING SOURCES	
Proceeds from Insurance	34,294
Proceeds from the Sale of Capital Assets	<u>12,260</u>
Total Other Financing Sources	<u>46,554</u>
EXCESS OF REVENUES OVER EXPENDITURES AND OTHER FINANCING SOURCES	562,898
Change in Nonspendable Fund Balance	<u>(14,539)</u>
Net Change in Fund Balance	548,359
FUND BALANCE - BEGINNING	<u>2,966,131</u>
FUND BALANCE - ENDING	<u>\$ 3,514,490</u>

The accompanying notes are an integral part of this statement.

**Black Hills Special Services Cooperative
Reconciliation of the Governmental Fund Statement of Revenues,
Expenditures and Changes in Fund Balance to the Statement of Activities
For the Year Ended June 30, 2016**

Net Change in Fund Balance, Prior to Change in Fund Balance Reserves - Governmental Fund	\$ 562,898
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds use the purchases method of accounting for inventory whereby changes in inventory are accounted for through a nonspendable fund balance and inventory is recorded as an expenditure when purchased. However, the governmental activities use the consumption method whereby inventory is recorded as an expense when consumed.	(14,539)
Governmental funds do not reflect a gain or loss on disposal of capital assets, but the Statement of Activities reports the gain or loss when assets are disposed. This reflects the cost in excess of accumulated depreciation on capital assets retired.	(2,662)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the costs of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period.	(53,043)
The recognition of revenues in the governmental funds differs from the recognition in the governmental activities in the fact that revenue accruals in the fund financial statements require the amounts to be "available."	(347,038)
Governmental funds do not reflect the change in compensated absences and post employment benefits, but the Statement of Activities reflects the change in compensated absences and post employment benefits through expenses.	(18,903)
Pension revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	<u>437,483</u>
Change in Net Position - Governmental Activities	<u>\$ 564,196</u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Black Hills Special Services Cooperative are prepared in accordance with generally accepted accounting principles. Black Hills Special Services Cooperative applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

A. REPORTING ENTITY

Black Hills Special Services Cooperative (the Cooperative) was established in 1980 as a joint venture among member school districts for the purpose of providing vital educational services for both youth and adults. The Board of Directors of the Cooperative is comprised of one representative from each member school district. The Board of Directors is responsible for adopting the Cooperative's budget and setting service fees at a level adequate to fund the adopted budget. The member school districts retain no equity interest in the net position of the Cooperative, but do have a responsibility to fund deficits of the Cooperative in proportion to their relative participation. There are no component units included within the reporting entity.

B. RELATED ORGANIZATIONS

Related organizations are excluded from the financial reporting entity because the Cooperative's accountability for these organizations does not extend beyond making appointments or because management has determined the assets the Cooperative has the ability to access are not significant. The Cooperative's only related organization is described below:

Black Hills Education Benefits Plan - The Cooperative participates in a cooperative service unit with several other school districts. See Note 9 "Joint Venture" for specific disclosure. Joint ventures do not meet the criteria for inclusion in the financial reporting entity as a component unit, but are discussed in these notes because of the nature of their relationship with the Cooperative.

C. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Cooperative. These statements include the financial activities of the overall Cooperative. Governmental activities are generally financed through grants and other non-exchange transactions.

The Statement of Net Position reports all financial and capital resources in a net position format (assets and deferred outflows of resources minus liabilities and deferred inflows of resources equal net position). Net position is displayed in three components, as applicable; net investment in capital assets, restricted, and unrestricted.

The Statement of Activities presents a comparison between direct expense and program revenues for each function of the Cooperative's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. The funds are accounted for by providing a separate set of self-balancing accounts that constitute its' assets, deferred outflows of resources, liabilities, deferred inflows of resources fund equity, revenues and expenditures. The Cooperative has one fund, which is classified as a governmental fund and therefore does not present proprietary or fiduciary fund categories.

D. FUND TYPES AND MAJOR FUND

An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is a primary operating fund of the Cooperative.

The Cooperative only has one fund. This fund is described below.

Governmental Funds

General Fund - The General Fund is established by South Dakota Codified Laws (SDCL) 13-16-3 to meet the general operational costs of the Cooperative. The General Fund is always a major fund.

E. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

Measurement Focus

Government-wide Financial Statements

In the government-wide Statement of Net Position and Statement of Activities, the governmental activities are presented using the "economic resources" measurement focus, applied on the accrual basis of accounting.

Fund Financial Statements

In the fund financial statements the "current financial resources" measurement focus and the modified accrual basis of accounting are applied to the governmental fund types.

Basis of Accounting

Government-wide Financial Statements

The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Cooperative gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and donations. Revenues from grants and donations are recognized in the fiscal year during which all eligibility requirements have been satisfied.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Financial Statements

In the fund financial statements, the governmental fund is reported using the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Cooperative considers significant revenues reported in the governmental fund to be available if the revenues are collected within sixty days after year-end.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences, and changes in the OPEB liability, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in the governmental fund. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources. Under the terms of grant agreements, the Cooperative funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Cooperative's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

F. ACCOUNTS RECEIVABLE

Accounts receivable are considered by management to be fully collectible, and accordingly, no allowance for doubtful accounts is considered necessary.

G. INVENTORY

Inventory is stated at the lower of cost or market. The cost valuation method is first-in, first-out.

In the government-wide financial statements, inventory items are initially recorded as assets and charged to expense in the various functions of government as they are consumed.

In the General Fund inventory consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Reported inventories are equally offset by a non-spendable portion of fund balance which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

H. CAPITAL ASSETS

Capital assets include a building, machinery, and equipment that are used in operations and that have initial useful lives extending beyond a single reporting period.

Government-wide Financial Statements

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated.

Depreciation expense is calculated using the straight-line method. Depreciation of exhaustible fixed assets for machinery and equipment is recorded as an allocated expense in the Statement of Activities. The net capital assets are reflected in the Statement of Net Position.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the Statement of Net Position are as follows:

	Capitalization Threshold	Depreciation Method	Estimated Useful Life
Machinery and Equipment	5,000	Straight line	5-15 yrs

Fund Financial Statements:

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital expenditures of the governmental fund upon acquisition.

I. LONG-TERM LIABILITIES

The accounting treatment of long-term liabilities differs between the government-wide and fund financial statements.

Government-wide Financial Statements

All long-term liabilities to be repaid from governmental resources are reported as liabilities in the government-wide statements when incurred. The long-term liabilities consist of compensated absences, and other post-employment benefits (OPEB) liability. Note 5 provides more information on the OPEB liability. Accounting policies related to compensated absences payable are as follows:

Annual vacation is earned by salaried employees as outlined in their individual contracts. Vacation can be accrued up to 160 hours. Paid personal leave is earned by hourly employees based upon length of service. Paid personal leave can be accrued up to 160 hours. Upon termination, employees are entitled to receive compensation for their accrued vacation or paid personal leave balance.

Sick leave is earned by salaried employees as per their individual contracts. Sick leave can be accrued to 480 or 640 hours, depending on employment class. Upon termination, salaried and certified employees are not entitled to receive compensation for accrued sick leave balances.

Fund Financial Statements

In the fund financial statements, debt proceeds are reported as revenues and payment of principal and interest is reported as expenditures when they become due. Compensated absences and OPEB obligations are recorded as expenditures when paid.

J. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

The Cooperative reports increases in net position that relate to future periods as deferred outflows of resources in a separate section of its government-wide statement of net position. The only deferred outflow of resources reported is a deferred amount arising from the Cooperative's pension plan for qualified retirees as discussed in Note 7. There are no deferred outflows of resources reported in the fund balance sheet.

The Cooperative's governmental funds report a separate section for deferred inflows of resources. This section reflects a decrease in net position that applies to a future period or periods. Under the modified accrual basis of accounting, governmental fund revenues are not recognized until available (collected no later than 60 days after the end of the Cooperative's fiscal year). The Cooperative reports earned but unavailable grants and charges for services as deferred inflows of resources in the governmental fund. The Cooperative reports pension-related deferred inflows of resources in the government-wide financial statements.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. UNEARNED REVENUE

The governmental funds report various grants and payments received in advance of the eligibility criteria for revenue recognition as unearned revenue.

L. NET POSITION AND FUND BALANCE

Government-wide Financial Statements:

It is the Cooperative's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Net position reported in the Statement of Net Position includes the following:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation (if applicable) and reduced by the outstanding balances of borrowings that are attributable to the acquisition, or improvement of those assets.

Restricted - Consists of net position with constraints placed on its use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.

Unrestricted - Represents all other net position that does not meet the definition of "restricted" or "net investment in capital assets."

Fund Financial Statements:

The Cooperative classifies governmental fund balances as follows:

Nonspendable - Includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted - Constraints are placed on the use of resources by either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts that are constrained by the Cooperative's intent to be used for specific purposes but are not restricted. Amounts can be assigned by committees of the Board of Directors or management of the Cooperative.

Unassigned - Represents fund balance that has not been assigned to other funds and that has not been restricted or assigned.

The Cooperative uses restricted amounts first when both restricted and unrestricted fund balance is available unless there are legal documents or contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Cooperative would first use assigned and then unassigned amounts of fund balance when expenditures are made.

The Cooperative does not have a formal minimum fund balance policy.

M. PROGRAM REVENUE

In the Statement of Activities, reported program revenue is derived directly from the program itself or from other parties, as a whole. Program revenues are classified into two categories, as follows:

Charges for Services - These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Program Revenues - Operating Grants and Contributions - These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.

NOTE 2 - DEPOSITS AND INVESTMENTS

Statutes impose various restrictions on deposits and investments. These restrictions are summarized below:

Deposits - The Cooperative's deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 13-16-15, 13-16-15.1, and 13-16-18.1. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA", or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments - In general, SDCL 4-5-6 permits the Cooperative's funds to be invested in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly or (b) repurchase agreements fully collateralized by securities described in (a) or in shares of an open-end, no-load mutual fund administered by an investment company whose investments are in securities described in (a) and repurchase agreements described in (b). Also, SDCL 4-5-9 requires that investments shall be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

Credit Risk - State law limits eligible investments for the Cooperative, as discussed above. The Cooperative has no investment policy that would further limit its investment choices. As of June 30, 2016, the Cooperative did not have any investments.

Custodial Credit Risk - Deposits - The risk that, in the event of a depository failure, the Cooperative's deposits may not be returned to it. The Cooperative does not have a deposit policy for custodial credit risk.

Interest Rate Risk - The Cooperative does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

NOTE 3 - DUE FROM OTHER GOVERNMENTS

Amounts due from other governments include reimbursements from state and federal grants and charges for services.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 4 - CHANGES IN CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2016 is as follows:

	<u>Balance</u> <u>June 30, 2015</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2016</u>
Capital Assets Being Depreciated:				
Machinery and Equipment	\$ 1,073,282	\$ 55,445	\$ 24,050	\$ 1,104,677
Subtotals	<u>1,073,282</u>	<u>55,445</u>	<u>24,050</u>	<u>1,104,677</u>
Less: Accumulated Depreciation				
Machinery and Equipment	<u>704,105</u>	<u>108,488</u>	<u>21,388</u>	<u>791,205</u>
Subtotal	<u>704,105</u>	<u>108,488</u>	<u>21,388</u>	<u>791,205</u>
Net Capital Assets	<u>\$ 369,177</u>	<u>\$ (53,043)</u>	<u>\$ 2,662</u>	<u>\$ 313,472</u>

Depreciation expense was charged to governmental functions as follows:

Support Services	\$ 106,987
Community Services	<u>1,501</u>
	<u>\$ 108,488</u>

NOTE 5 - LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities for the year ended June 30, 2016:

	<u>Balance</u> <u>June 30, 2015</u>	<u>Increase</u>	<u>Decrease</u>	<u>Balance</u> <u>June 30, 2016</u>	<u>Due Within</u> <u>One Year</u>
Compensated Absences	\$ 145,128	\$ 175,217	\$ 143,126	\$ 177,219	\$ 177,219
OPEB Liability	<u>267,225</u>	<u>-</u>	<u>13,188</u>	<u>254,037</u>	<u>-</u>
Total	<u>\$ 412,353</u>	<u>\$ 175,217</u>	<u>\$ 156,314</u>	<u>\$ 431,256</u>	<u>\$ 177,219</u>

NOTE 6 - OPERATING LEASES

Numerous operating leases exist for buildings, vehicles, and equipment which expire at various dates through 2020. Operating lease expense for the year ended June 30, 2016 was \$818,653. One operating lease for a building is with an employee of the Cooperative and is a month-to-month operating lease. The lease expense related to this lease for the year ended June 30, 2016 was \$9,600. The Cooperative also subleases a portion of the office space leased through an operating lease at one of its locations. The revenue received for the year ended June 30, 2016 was \$6,465.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 6 - OPERATING LEASES (CONTINUED)

The following are the minimum payments on existing operating leases:

Year Ending June 30,	Amount
2017	\$ 705,016
2018	86,029
2019	81,944
2020	77,511

NOTE 7 - PENSION PLAN

Plan Information

All employees working more than 20 hours per week during the school year participate in the South Dakota Retirement System (SDRS), a cost-sharing, multiple employer defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in South Dakota Codified Law 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the SDRS, PO Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided

SDRS has three different classes of employees, Class A, Class B public safety, and Class B judicial. Class A retirement benefits are determined as 1.7 percent prior to 2008 and 1.55 percent thereafter of the employee's final 3-year average compensation times the employee's years of service. Employees with 3 years of service are eligible to retire at age 55. Class B public safety benefits are determined as 2.4 percent for service prior to 2008 and 2.0 percent thereafter of employee final average compensation. Class B judicial benefits are determined as 3.733 percent for service prior to 2008 and 3.333 percent thereafter of employee final average compensation. All Class B employees with 3 years of service are eligible to retire at age 45. Employees are eligible for service-related disability benefits regardless of length of service. Three years of service is required for nonservice-related disability eligibility. Disability benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. Death benefits are a percent of the employee's final average salary.

The annual increase in the amount of the SDRS benefits payable each July 1st is indexed to the consumer price index (CPI) based on SDRS funded status:

- If the SDRS market value funded ratio is:
 - 100% or more - 3.1% COLA
 - 80.0% to 99.9%, index with the CPI
 - 90.0% to 99.9% funded - 2.1% minimum and 2.8% maximum COLA
 - 80.0% to 90.0% funded - 2.1% minimum and 2.4% maximum COLA
 - Less than 80% - 2.1% COLA

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 7 - PENSION PLAN (CONTINUED)

Contributions

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. State statute also requires the employer to make an additional contribution in the amount of 6.2 percent for any compensation exceeding the maximum taxable amount for social security for general employees only. The Cooperative's share of contributions to the SDRS for the years ended June 30, 2016, 2015, and 2014, were \$766,880, \$774,673, and \$746,564, respectively, equal to the required contributions each year.

Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions

At June 30, 2015, SDRS is 104.1% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the Cooperative as of the measurement period ending June 30, 2015 and reported by the Cooperative as of June 30, 2016 are as follows:

Proportionate Share of Net Position Restricted for Pension Benefits	\$ 76,338,744
Less Proportionate Share of Total Pension Liability	<u>73,334,304</u>
Proportionate Share of Net Pension Liability (Asset)	<u>\$ (3,004,440)</u>

At June 30, 2016, the Cooperative reported an asset of \$3,004,440 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2015 and the total pension asset used to calculate the net pension asset was based on a projection of the Cooperative's share of contributions to the pension plan relative to the contributions of all participating entities. June 30, 2015, the Cooperative's proportion was .708% which is a decrease of .003% from its proportion measured as of June 30, 2014.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 7 - PENSION PLAN (CONTINUED)

For the year ended June 30, 2016, the Cooperative recognized pension revenue of \$330,668. At June 30, 2016 the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference Between Expected and Actual Experience	\$ 615,173	\$ -
Changes in Assumption	2,382,331	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	1,835,361	4,433,108
Changes in proportion and Difference between Cooperative Contributions and proportionate share of contributions	9,793	-
Cooperative Contributions Subsequent to the Measurement Date	<u>766,880</u>	<u>-</u>
Total	<u>\$ 5,609,538</u>	<u>\$ 4,433,108</u>

\$766,880 is reported as deferred outflow of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension revenue as follows:

Year Ended June 30,	
2016	\$ 145,210
2017	145,210
2018	(380,150)
2019	499,280
2020	-
Thereafter	<u>-</u>
Total	<u>\$ 409,550</u>

Actuarial Assumptions

The total pension liability (asset) in the June 30, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.25 percent
Salary Increases	5.83 percent at entry to 3.87 percent after 30 years of service
Investment Rate of Return	7.25 percent through 2017 and 7.50 percent thereafter, net of pension plan investment expense

Mortality rates were based on the RP-2000 Employee Mortality Table for males and females, as appropriate.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 7 - PENSION PLAN (CONTINUED)

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2005 through June 30, 2011. The mortality assumptions were revised based on an extension of the experience study including mortality experience through June 30, 2013.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2015 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Global Equity	61.0%	4.5%
Fixed Income	27.0%	1.8%
Real Estate	10.0%	5.2%
Cash	<u>2.0%</u>	0.8%
Total	<u>100%</u>	

Discount Rate

The discount rate used to measure the total pension asset was 7.25% through 2017 and 7.50% thereafter. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that matching employer contributions from will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of Liability (Asset) to Changes in the Discount Rate

The following presents the Cooperative's proportionate share of net pension asset calculated using the discount rate of 7.25% through 2017 and 7.50% thereafter, as well as what the Cooperative's proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower (6.25/6.50%) or 1-percentage point higher (8.25/8.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Cooperative's Proportionate Share of the Net Pension Liability (Asset)	<u>\$ 7,562,140</u>	<u>\$ (3,004,440)</u>	<u>\$ (11,620,575)</u>

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 7 - PENSION PLAN (CONTINUED)

Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

NOTE 8 - RELATED PARTY TRANSACTIONS

The Cooperative was formed through a joint venture between twelve school districts. The school districts are Belle Fourche School District, Custer School District, Douglas School District, Edgemont School District, Haakon School District, Hill City School District, Hot Springs School District, Lead-Deadwood School District, Meade School District, Oelrichs School District, Rapid City School District, and Spearfish School District. The Cooperative receives annual membership fees, tuition fees, and other service fees from its member school districts in return for providing technical assistance, consultation or specialty services such as psychology or therapy services.

For the year ended June 30, 2016, the Cooperative earned revenue of \$5,606,838 as a result of membership fees, services fees, and tuition from member school districts.

The Cooperative also contracts with some of the member school districts to provide meal services, busing, and transportation. As a result of these contracts, the Cooperative paid \$208,043 to contracted member school districts for the year ended June 30, 2016.

NOTE 9 - JOINT VENTURE

The Cooperative participates in the Black Hills Educational Benefits Cooperative (BHEBC), a cooperative service unit formed for the purpose of providing health insurance services to the member school districts.

The members of the joint venture are Black Hills Special Services Cooperative, New Underwood School District 51-3, Wall School District 51-5, Custer School District 16-1, Oelrichs School District 23-3, and Belle Fourche School District 9-1.

BHEBC's governing board is comprised of two representatives from each member district. The Board is responsible for adopting the budget and setting service fees at a level adequate to fund the adopted budget. Members are not liable for claims in excess of BHEBC's assets.

Separate financial statements may be obtained by writing to BHEBC, PO Box 218, Sturgis SD 57785. At June 30, 2016, this joint venture had unaudited total fund equity of \$4,810,410 and no long-term debt.

NOTE 10 - CONCENTRATION OF BUSINESS RELATIONSHIP

The Cooperative engages in significant business transactions with the West River Foundation (the Foundation). The nature of these transactions results in a concentration of business relationship. The various transactions between the Cooperative and Foundation are as follows:

The Cooperative leases a majority of its building space from the Foundation. During the year ended June 30, 2016, the Cooperative paid \$594,817 for operating leases for vehicles and rent. In addition, the Cooperative also purchased \$172,268 of equipment, supplies, and services from the Foundation. The Foundation also reimburses the Cooperative for its use of the Cooperative's administrative and clerical personnel and other expenses. For the year ended June 30, 2016, the Foundation remitted \$23,871 for these services.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 10 - CONCENTRATION OF BUSINESS RELATIONSHIP (CONTINUED)

The Cooperative has contract agreements with the Foundation for administration of various programs, such as the West River Business Service Center, and for purchases of goods and services. During the year ended June 30, 2016, the Foundation paid the Cooperative \$1,164,459 for these services. In addition, as of June 30, 2016, the Cooperative had outstanding accounts receivable of \$192,629 due from the Foundation, and \$15,556 in accounts payable due to the Foundation.

NOTE 11 - RISK MANAGEMENT

The Cooperative is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2016, the Cooperative managed its risks as follows:

Employee Health Insurance

The Cooperative joined together with other educational units in the state to form a public entity risk pool as discussed in Notes 9 and 12. This is a public entity risk pool currently operating as a common risk management and insurance program for six member school districts. The Cooperative pays a monthly premium to the pool to provide health insurance coverage for its employees. The pool purchases reinsurance coverage with the premiums it receives from the members. The coverage provides a deductible of \$1,000 per person up to \$2,000 per family. The plan also provides for coinsurance of 70 or 80 percent up to \$5,000. The coverage also includes a \$1,000,000 lifetime maximum payment per person.

The Cooperative does not carry additional health insurance coverage to pay claims in excess of this upper limit. Settled claims resulting from these risks have never exceeded the liability coverage.

Liability Insurance

The Cooperative purchases liability insurance for risks related to torts; theft or damage to property; and errors and omissions of public officials from a commercial insurance carrier. In prior years, settled claims resulting from these risks have not exceeded the Cooperative's liability coverage.

Worker's Compensation

The Cooperative purchases insurance for worker's compensation from a commercial insurance carrier. In prior years, settled claims resulting from these risks have not exceeded the Cooperative's liability coverage.

Unemployment Benefits

The Cooperative provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN

Plan Description

The Cooperative offers a health insurance plan, established under SDCL 13-10-3, through Black Hills Educational Benefits Cooperative (BHEBC), which is a cooperative service unit formed for the purpose of providing health insurance services to member school districts as previously described in Notes 9 and 11. The members participate in a cost-sharing plan by pooling their participants to receive better insurance premiums than the members would receive individually. The premiums of the covered retirees are established by BHEBC, but the Cooperative's board determines retiree and employer contribution rates. Because of this cost-sharing structure, the health insurance plan would fall under a cost sharing multiple-employer OPEB plan arrangement. However, the members have not committed to share the annual OPEB costs, actuarial accrued liabilities, plan assets, or unfunded actuarial accrued liabilities and each member is receiving a separate actuarial report. Because the OPEB costs are not shared, each member's separate actuarial valuation falls under the accounting for single-employer OPEB plans. The health insurance plan does not issue separately stated stand-alone financial statements.

An employee of the Cooperative who is eligible to participate in the group health plan is covered. A covered individual who retires from the Cooperative and is at least age 55, has ten years of continuous service with the Cooperative and is currently participating in the group insurance plan at the time of retirement is eligible for health insurance. Spousal and dependent coverage is provided as long as the required contributions are paid. Spouses may continue coverage after the retiree's coverage terminates until the spouse is eligible for Medicare. Non-spouse dependents may continue coverage for a maximum of 36 months or until the dependent is eligible for Medicare, whichever is shorter. The eligible retiree must pay monthly contributions based on 100% of the full active employee premium rate. All coverage ceases when the retiree or spouse attains age 65 or becomes eligible for Medicare except for COBRA continuation if elected.

Annual OPEB Cost

The Cooperative's annual other post-employment benefit (OPEB) cost is calculated based on the annual required contribution (ARC) of the employer, and amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the financial components of the plan:

ARC	\$ 21,989
Interest on Net OPEB	12,692
Adjustment to ARC	<u>(16,892)</u>
Annual OPEB Cost	17,789
Contributions Made	<u>(30,977)</u>
Change in Net OPEB Obligation	(13,188)
Net OPEB Obligation-Beginning	<u>267,225</u>
Net OPEB Obligation-Ending	<u>\$ 254,037</u>

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN (CONTINUED)

The Cooperative's annual OPEB cost data and net OPEB obligation was as follows:

Fiscal Year Ended	Annual OPEB Cost	Contributions	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
6/30/2014	\$ 51,089	\$ 20,568	40.26%	\$ 248,539
6/30/2015	18,686	-	0.00%	267,225
6/30/2016	17,789	30,977	174.14%	254,037

Funded Status and Funding Progress

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The State prohibits local governments from separately rating active employees and retirees. Therefore, both groups are charged an equal, blended premium rate for single or family coverage. Although both groups are charged the same rate, GAAP requires the actuarial amounts to be calculated using age-adjusted premiums that approximate costs for retirees separately from those for active employees. The use of age-adjusted premiums results in the inclusion of an implicit rate subsidy in the actuarial accrued liability.

The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The projected unit credit actuarial cost method was used to determine the annual required contribution.

The actuarial value of assets must be determined based on some recognition of the fair market value of assets. Initially, the actuarial value of assets is to be equal to the fair market value of assets. This method will be formally adopted after decisions regarding the OPEB Plan's funding and investment policy are made.

The unfunded accrued liability is being amortized as a level dollar amount on an open basis over a period of thirty years.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2016

NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN (CONTINUED)

The actuarial assumptions include:

The assumed claim costs were determined from the self-insured premiums and underlying claim experience of the OPEB Plans actuarial age adjustment factors. The retiree participation rate is 25% for employees currently electing coverage. The assumed retirement rates are as follows:

<u>Age</u>	<u>Rate</u>
55	10.0%
56-57	2.5%
58-59	5.0%
60-61	10.0%
62	25.0%
63-64	10.0%
65 and Over	100.0%

The actuarial present value of future benefits is the present value necessary today to provide for a benefit payment or series of benefit payments in the future for all plan participants. It is determined by discounting the future benefit payments at the assumed investment return of 4.75% and reflects the probability of payment. Both the rate of return and the healthcare cost trend rate include assumed inflation rate of 3.0%. The health care cost trend rates are as follows:

<u>Year</u>	<u>Expense Rate</u>
2015	5.0%
2016	5.0%
2017	5.0%
2018	5.0%
2019	5.0%

NOTE 13 - SUBSEQUENT EVENTS

The Cooperative has evaluated subsequent events through the date of the independent auditor's report, which is the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

**Black Hills Special Services Cooperative
Budgetary Comparison Schedule -
General Fund - Budgetary Basis
For the Year Ended June 30, 2016**

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance
	<u>Original</u>	<u>Final</u>		Favorable (Unfavorable)
REVENUES				
Revenue from Local Sources:				
Tuition and Fees	\$ 1,869,663	\$ 1,869,663	\$ 1,768,580	\$ (101,083)
Transportation Fees	760,000	760,000	41,656	(718,344)
Earnings on Investments and Deposits	3,600	3,600	4,859	1,259
Other Revenue from Local Sources	9,801,454	10,016,012	8,476,741	(1,539,271)
Revenue from State Sources	5,427,488	5,887,956	5,528,668	(359,288)
Revenue from Federal Sources	<u>10,104,156</u>	<u>10,156,160</u>	<u>10,415,678</u>	<u>259,518</u>
Total Revenues	<u>27,966,361</u>	<u>28,693,391</u>	<u>26,236,182</u>	<u>(2,457,209)</u>
EXPENDITURES				
Instruction:				
Regular Programs	2,142,791	2,142,791	2,091,901	50,890
Special Programs	2,524,976	2,524,976	2,428,730	96,246
Adult Continuing Education Programs	360,125	360,125	375,996	(15,871)
Post Secondary Occupational Programs	<u>1,283,756</u>	<u>1,283,756</u>	<u>1,205,793</u>	<u>77,963</u>
Total Instruction	<u>6,311,648</u>	<u>6,311,648</u>	<u>6,102,420</u>	<u>209,228</u>
Support Services:				
Pupils	3,797,194	3,882,218	3,828,332	53,886
Instruction Staff	3,690,138	4,275,161	3,765,222	509,939
General Administration	1,254,059	1,254,059	1,284,383	(30,324)
Business	3,782,574	3,782,574	1,957,555	1,825,019
Central	1,180,044	1,180,044	1,144,360	35,684
Special Education	863,704	863,704	886,296	(22,592)
Other Support Services	913,160	913,160	783,375	129,785
Resale Services	<u>275,973</u>	<u>275,973</u>	<u>188,301</u>	<u>87,672</u>
Total Support Services	<u>15,756,846</u>	<u>16,426,893</u>	<u>13,837,824</u>	<u>2,589,069</u>
Community Services	<u>5,841,124</u>	<u>5,893,128</u>	<u>5,704,617</u>	<u>188,511</u>
Cocurricular Activities	<u>66,743</u>	<u>71,722</u>	<u>74,977</u>	<u>(3,255)</u>
Total Expenditures	<u>27,976,361</u>	<u>28,703,391</u>	<u>25,719,838</u>	<u>2,983,553</u>

See independent auditor's report and the accompanying notes
to the required supplementary information.

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance
	<u>Original</u>	<u>Final</u>		Favorable (Unfavorable)
Excess of Expenditures Over Revenues	(10,000)	(10,000)	516,344	526,344
OTHER FINANCING SOURCES				
Proceeds from the Sale of Capital Assets	10,000	10,000	12,260	2,260
Proceeds from Insurance	<u>-</u>	<u>-</u>	<u>34,294</u>	<u>34,294</u>
Total Other Financing Sources	<u>10,000</u>	<u>10,000</u>	<u>46,554</u>	<u>36,554</u>
EXCESS OF EXPENDITURES OVER OVER REVENUES AND OTHER FINANCING SOURCES	-	-	562,898	562,898
Changes in Nonspendable Fund Balance	<u>-</u>	<u>-</u>	<u>(14,539)</u>	<u>(14,539)</u>
NET CHANGE IN FUND BALANCE	-	-	548,359	548,359
FUND BALANCE - BEGINNING	<u>2,966,131</u>	<u>2,966,131</u>	<u>2,966,131</u>	<u>-</u>
FUND BALANCE - ENDING	<u>\$ 2,966,131</u>	<u>\$ 2,966,131</u>	<u>\$ 3,514,490</u>	<u>\$ 548,359</u>

See independent auditor's report and the accompanying notes
to the required supplementary information.

Black Hills Special Services Cooperative
Notes to Required Supplementary Information
June 30, 2016

NOTE 1 - BASIS OF PRESENTATION

The Budgetary Comparison Schedule has been prepared on the modified accrual basis of accounting. The Budgetary Comparison Schedule - General Fund - Budgetary Basis presents capital outlay expenditures within each function, while the Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Fund presents capital outlay expenditures as a separate function.

NOTE 2 - BUDGETS AND BUDGETARY ACCOUNTING

The Cooperative follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to the first regular board meeting in May of each year, the Cooperative board causes to be prepared a proposed budget for the next fiscal year according to the budgetary standards prescribed by the Auditor General.
2. The proposed budget is considered by the Cooperative Board at the first regular meeting held in the month of May of each year.
3. The proposed budget is published for public review no later than July 15 each year.
4. Public hearings are held to solicit member input prior to the approval of the budget.
5. Before October 1 of each year, the Cooperative board must approve the budget for the ensuing fiscal year.
6. After adoption by the Cooperative board, the operating budget is legally binding and actual expenditures of each fund cannot exceed the amounts budgeted. An exception exists when, if it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets when moneys are available to increase legal spending authority.
7. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total Cooperative budget and may be transferred by resolution of the Cooperative to any other budget category, except for capital outlay, that is deemed insufficient during the year.
8. Unexpended appropriations lapse at year-end unless encumbered by resolution of the board. No encumbrances were outstanding at June 30, 2016.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund.
10. Budgets for the General Fund are adopted on a basis consistent with Generally Accepted Accounting Principles (GAAP).

See independent auditor's report and the accompanying notes
to the required supplementary information.

**Black Hills Special Services Cooperative
Schedule of Funding Progress
For Retiree Health Insurance Coverage
For the Year Ended June 30, 2016**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b- a)/c)
6/30/2011	\$ -	\$ 582,751	\$ 582,751	0.0%	\$ 10,554,073	5.5%
6/30/2013	-	450,316	450,316	0.0%	10,884,727	4.1%
6/30/2015	-	207,740	207,740	0.0%	11,060,861	1.9%

See independent auditor's report and the accompanying notes
to the required supplementary information.

**Black Hills Special Services Cooperative
Schedule of Net Pension Asset
For the Years Ended June 30, 2016 and 2015**

	<u>2016</u>	<u>2015</u>
Cooperative's Proportion of the Net Pension Asset	0.7083794%	0.7114084%
Cooperative's Proportionate Share of the Net Pension Asset	\$ 3,004,440	\$ 5,125,407
Cooperative's Covered-employee Payroll	\$ 12,931,725	\$ 12,439,879
Cooperative's Proportionate Share of the Net Pension Asset as a Percentage of its Covered-employee Payroll	23.23%	41.20%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset	104.10%	107.29%

See independent auditor's report and the accompanying notes
to the required supplementary information.

**Black Hills Special Services Cooperative
Schedule of Pension Contributions
For the Years Ended June 30, 2016 and 2015**

	<u>2016</u>	<u>2015</u>
Contractually Required Contribution	\$ 766,880	\$ 774,673
Contributions in Relation to the Contractually-required Contribution	<u>766,880</u>	<u>774,673</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>
Cooperative's Covered-employee Payroll	\$ 12,780,404	\$ 12,931,725
Contributions as a Percentage of Covered-employee Payroll	6.0%	6.0%

See independent auditor's report and the accompanying notes
to the required supplementary information.

THIS PAGE INTENTIONALLY LEFT BLANK

SUPPLEMENTARY INFORMATION

THIS PAGE INTENTIONALLY LEFT BLANK

**Black Hills Special Services Cooperative
Cooperative Officials
June 30, 2016**

BOARD MEMBERS

Anita Peterson, President
Susan Humiston, Vice President
Bryan Bauer
Amy Cermak
Tammy Clem
Heath Greenough
Jim Hansen
Kim Henningsen
Dennis Krull
Courtney Mack
Tanya Olson
Orson Ward

DIRECTOR

Joe Hauge

BUSINESS MANAGER

Georgia Sandgren

See independent auditor's report.

**Black Hills Special Services Cooperative
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2016**

Federal CFDA Number	Federal Program or Cluster Title	Pass-through Entity	Pass-through Entity Identifying Number	Expenditures For the Year Ended June 30, 2016	Passed Through to Subrecipients June 30, 2016
U.S. DEPARTMENT OF AGRICULTURE					
Child Nutrition Cluster:					
10 . 553	School Breakfast Program (Note 2)	South Dakota Department of Education	N/A	\$ 32,242	\$ -
10 . 555	National School Lunch Program	South Dakota Department of Education	N/A	72,609	-
	Total Child Nutrition Cluster			104,851	-
10 . 578	WIC Grants to States (WGS)	South Dakota Department of Health	16CS090079	38,335	-
	TOTAL U.S. DEPARTMENT OF AGRICULTURE			<u>143,186</u>	<u>-</u>
U.S. DEPARTMENT OF DEFENSE					
12 . 404	National Guard ChalleNGe Program	South Dakota Department of Military	16-1624-03	1,059,443	-
	TOTAL U.S. DEPARTMENT OF DEFENSE			<u>1,059,443</u>	<u>-</u>
U.S. DEPARTMENT OF LABOR					
17 . 264	National Farmworker Jobs Program			601,483	-
17 . 278	WIA/WIOA Dislocated Worker Formula Grants	South Dakota Department of Labor	15-JT-004	251,044	-
	TOTAL U.S. DEPARTMENT OF LABOR			<u>852,527</u>	<u>-</u>
U.S. DEPARTMENT OF EDUCATION					
84 . 002	Adult Education - Basic Grants to States	South Dakota Department of Labor	16-AB-002	238,727	-
84 . 048	Career and Technical Education - Basic Grants to States	South Dakota Department of Education	N/A	51,213	48,775
84 . 126	Rehabilitation Services - Vocational Rehabilitation Grants to States	South Dakota Department of Human Services	9195-607-004 15 & 16, 9195-607-001 17	50,881	-
84 . 224	Assistive Technology	South Dakota Department of Human Services	9195-607-001 15, 9195- 607-001 16	411,298	-
84 . 287	Twenty-First Century Community Learning Centers	South Dakota Department of Education	16-21-129, 16-21-132	460,086	-
84 . 365	English Language Acquisition State Grants	South Dakota Department of Education	N/A	29,521	-
84 . 366	Mathematics and Science Partnerships	South Dakota Department of Education	T2B-16-06, T2B-16-07	236,892	-
84 . 418	Promoting Readiness of Minors in Supplemental Security Income	South Dakota Department of Human Services	5195-607-001 16	320,828	-
	TOTAL U.S. DEPARTMENT OF EDUCATION			<u>1,799,446</u>	<u>48,775</u>

See independent auditor's report.

Federal CFDA Number	Federal Program or Cluster Title	Pass-through Entity	Pass-through Entity Identifying Number	Expenditures For the Year Ended June 30, 2016	Passed Through to Subrecipients June 30, 2016
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES					
93 . 314	Early Hearing Detection & Intervention Information System (EHDI-IS) Surveillance Program	South Dakota Department of Health	16CS090178	62,045	-
93 . 630	Developmental Disabilities Basic Support and Advocacy Grants	South Dakota Department of Human Services	9191-607-085 16 16SC191085	15,000	-
TOTAL DEPARTMENT OF HEALTH AND HUMAN SERVICES				<u>77,045</u>	<u>-</u>
CORPORATION OF NATIONAL AND COMMUNITY SERVICES					
94 .006	AmeriCorps			276,316	-
94 .011	Foster Grandparent Program			162,722	-
94 .013	Volunteers in Service to America			8,625	-
TOTAL CORPORATION OF NATIONAL AND COMMUNITY SERVICES				<u>447,663</u>	<u>-</u>
SOCIAL SECURITY ADMINISTRATION					
96 .008	Social Security - Work Incentives Planning and Assistance Program			108,166	-
TOTAL SOCIAL SECURITY ADMINISTRATION				<u>108,166</u>	<u>-</u>
GRAND TOTAL				<u>\$ 4,487,476</u>	<u>\$ 48,775</u>

NOTE 1: The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Cooperative and is presented on the modified accrual basis of accounting unless otherwise noted. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2: These amounts reflect cash received. Federal reimbursements are based on approved rates for service provided rather than reimbursement for specific expenditures.

NOTE 3: Black Hills Special Services Cooperative did not elect to use the 10% de minimis indirect cost rate.

See independent auditor's report.