

**YANKTON COUNTY**

**AUDIT REPORT**

**For the Two Years Ended December 31, 2013**

YANKTON COUNTY  
COUNTY OFFICIALS  
December 31, 2013

Board of Commissioners:

Bruce Jensen, Chairman  
Donna Freng  
Mark Johnson  
Garry Moore  
Allen Sinclair

Auditor:

Patty Hojem

Treasurer:

Pamela Marchand

State's Attorney:

Robert Klimisch

Register of Deeds:

Brian Hunhoff

Sheriff:

Jim Vlahakis



YANKTON COUNTY  
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427 SOUTH CHAPELLE  
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PIERRE SD 57501-5070  
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MARTIN L. GUINDON, CPA  
AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

County Commission  
Yankton County  
Yankton, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Yankton County, South Dakota (County), as of December 31, 2013, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated December 2, 2014.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Martin L. Guindon, CPA  
Auditor General

December 2, 2014

YANKTON COUNTY  
SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS

**SCHEDULE OF PRIOR AUDIT FINDINGS**

**Prior Audit Findings:**

Finding No. 2011-01:

Internal accounting controls over financial reporting for the years 2010 and 2011 were inadequate resulting in inaccurate and incomplete information being presented to the users of these reports. This finding has been resolved.

Finding No. 2011-02:

The County's internal controls over the property tax assessment and collection process were inadequate resulting in diminished assurance that property taxes were properly levied, collected, or remitted to the taxing entities. This finding has been resolved.

**SCHEDULE OF CURRENT AUDIT FINDINGS**

**Current Audit Findings:**

There are no written current audit findings to report.



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MARTIN L. GUINDON, CPA  
AUDITOR GENERAL

## INDEPENDENT AUDITOR'S REPORT

County Commission  
Yankton County  
Yankton, South Dakota

### ***Report on the Financial Statements***

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Yankton County, South Dakota (County), as of December 31, 2013, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position on a modified cash basis of accounting of the governmental activities, each major fund, and the aggregate remaining fund information of Yankton County as of December 31, 2013, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

### **Basis of Accounting**

We draw attention to Note 1.c. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

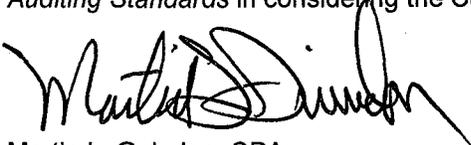
### **Other Matters**

#### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Schedule of Changes in Long-Term Debt listed in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2014, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Martin L. Guindon, CPA  
Auditor General

December 2, 2014

**YANKTON COUNTY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2013**

	<b>Primary Government Governmental Activities</b>
<b>ASSETS:</b>	
Cash and Cash Equivalents	\$ 6,612,352.83
<b>TOTAL ASSETS</b>	<b>\$ 6,612,352.83</b>
<b>NET POSITION:</b>	
Restricted For: (See Note 5)	
County Building and Structures Purposes	\$ 174,863.02
Road and Bridge Capital Projects Purposes	316,085.32
911 Service Purposes	264,834.91
Other Purposes	275,712.69
Unrestricted	5,580,856.89
<b>TOTAL NET POSITION</b>	<b>\$ 6,612,352.83</b>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
For the Year Ended December 31, 2013

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Primary Government Governmental Activities
<b>Primary Government:</b>				
Governmental Activities:				
General Government	\$ 2,803,971.75	\$ 422,928.27	\$ 149,818.84	\$ (2,231,224.64)
Public Safety	2,541,809.49	1,083,869.64	358,037.01	(1,099,902.84)
Public Works	2,813,428.29	30,535.49	1,426,008.85	(1,356,883.95)
Health and Welfare	1,307,696.71	800,480.20		(507,216.51)
Culture and Recreation	100,467.44			(100,467.44)
Conservation of Natural Resources	226,236.51	1,250.00		(224,986.51)
Urban and Economic Development	141,741.46	18,020.00		(123,721.46)
*Interest on Long-Term Debt	273,150.17			(273,150.17)
<b>Total Primary Government</b>	<b>\$ 10,208,501.82</b>	<b>\$ 2,357,083.60</b>	<b>\$ 1,933,864.70</b>	<b>(5,917,553.52)</b>
<b>General Revenues:</b>				
Taxes:				
	Property Taxes			6,355,651.10
	Wheel Tax			449,819.99
	State Shared Revenues			177,895.91
	Grants and Contributions not Restricted to Specific Programs			10,554.60
	Unrestricted Investment Earnings			9,539.79
	Miscellaneous Revenue			173,103.58
	<b>Total General Revenues</b>			<b>7,176,564.97</b>
	Change in Net Position			1,259,011.45
	Net Position - Beginning			5,353,341.38
	<b>NET POSITION - ENDING</b>			<b>\$ 6,612,352.83</b>

\* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
For the Year Ended December 31, 2012

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Primary Government Governmental Activities
<b>Primary Government:</b>				
Governmental Activities:				
General Government	\$ 2,848,855.75	\$ 401,813.86	\$ 10,670.33	\$ (2,436,371.56)
Public Safety	2,359,465.52	815,714.82	273,648.36	(1,270,102.34)
Public Works	3,106,239.42	63,796.94	1,481,196.60	(1,561,245.88)
Health and Welfare	1,378,924.03	766,510.73		(612,413.30)
Culture and Recreation	93,064.49			(93,064.49)
Conservation of Natural Resources	258,904.08	11,309.15		(247,594.93)
Urban and Economic Development	139,465.06	20,217.29		(119,247.77)
*Interest on Long-Term Debt	271,083.60			(271,083.60)
<b>Total Primary Government</b>	<b>\$ 10,456,001.95</b>	<b>\$ 2,079,362.79</b>	<b>\$ 1,765,515.29</b>	<b>(6,611,123.87)</b>
<b>General Revenues:</b>				
Taxes:				
	Property Taxes			5,945,290.32
	Wheel Tax			443,019.31
	911 Telephone Surcharge			142,484.27
	State Shared Revenues			179,679.61
	Grants and Contributions not Restricted to Specific Programs			6,547.00
	Unrestricted Investment Earnings			15,105.19
	Debt Issued			800,000.00
	Miscellaneous Revenue			35,757.43
	<b>Total General Revenues</b>			<b>7,567,883.13</b>
	Change in Net Position			956,759.26
	Net Position - Beginning			4,396,582.12
	<b>NET POSITION - ENDING</b>			<b>\$ 5,353,341.38</b>

\* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2013**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS:</b>				
Cash and Cash Equivalents	\$ 4,758,314.34	\$ 774,964.58	\$ 1,079,073.91	\$ 6,612,352.83
<b>TOTAL ASSETS</b>	<u>\$ 4,758,314.34</u>	<u>\$ 774,964.58</u>	<u>\$ 1,079,073.91</u>	<u>\$ 6,612,352.83</u>
<b>FUND BALANCES:</b> (See Note 1.j.)				
Restricted	\$	\$	\$ 1,031,495.94	\$ 1,031,495.94
Assigned	1,569,601.00	774,964.58	47,577.97	2,392,143.55
Unassigned	3,188,713.34			3,188,713.34
<b>TOTAL FUND BALANCES</b>	<u>\$ 4,758,314.34</u>	<u>\$ 774,964.58</u>	<u>\$ 1,079,073.91</u>	<u>\$ 6,612,352.83</u>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2013**

	General Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Taxes:				
General Property Taxes--Current	\$ 5,174,390.59	\$ 325,448.62	\$ 673,348.33	\$ 6,173,187.54
General Property Taxes--Delinquent	62,380.37	4,198.55	8,566.55	75,145.47
Penalties and Interest	15,197.58	1,069.91	2,111.36	18,378.85
Telephone Tax (Outside)	1,086.98			1,086.98
Mobile Home Tax	2,871.81	358.98	371.47	3,602.26
Wheel Tax		449,819.99		449,819.99
Tax Deed Revenue	84,250.00			84,250.00
Licenses and Permits	39,962.00		4,563.00	44,525.00
Intergovernmental Revenue:				
Federal Grants	56,779.72		70,485.38	127,265.10
Federal Payments in Lieu of Taxes	6,362.00			6,362.00
State Grants	14,135.38		16,571.00	30,706.38
State Shared Revenue:				
Bank Franchise	36,792.19	1,169.49		37,961.68
Motor Vehicle Licenses		1,316,860.30		1,316,860.30
Prorate/Port of Entry Fees		89,518.81		89,518.81
63 3/4% Mobile Home		9,039.54		9,039.54
Secondary Road Motor Vehicle Remittances		114,557.34		114,557.34
Telecommunications Gross Receipts Tax	139,934.23			139,934.23
Motor Vehicle 1/4%	4,555.12			4,555.12
Motor Fuel Tax		10,590.20		10,590.20
911 Remittances			230,771.91	230,771.91
Other Intergovernmental Revenue	71,097.57			71,097.57
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	30,955.13			30,955.13
Register of Deeds' Fees	252,297.26		18,111.42	270,408.68
Legal Services	64,837.89			64,837.89
Clerk of Courts Fees	34,242.57			34,242.57
Other Fees	792.00		1,850.00	2,642.00

<b>Public Safety:</b>				
Law Enforcement	111,843.16			111,843.16
Prisoner Care	734,387.16			734,387.16
Sobriety Testing			69,887.00	69,887.00
Other			73,841.89	73,841.89
<b>Public Works:</b>				
Road Maintenance Contract Charges	240.00	1,889.71		2,129.71
Other	24,558.33	3,847.45		28,405.78
<b>Health and Welfare:</b>				
<b>Economic Assistance:</b>				
Poor Lien Recoveries	10,322.81			10,322.81
Other	10.00			10.00
<b>Health Assistance:</b>				
Ambulance	688,566.15			688,566.15
Women Infants and Children			15,126.32	15,126.32
Mental Health Services	81,891.92			81,891.92
Conservation of Natural Resources	1,250.00			1,250.00
<b>Fines and Forfeits:</b>				
Fines			475.00	475.00
Costs	10,003.36			10,003.36
Forfeits	10,234.50			10,234.50
<b>Miscellaneous Revenue:</b>				
Investment Earnings	8,203.72	471.67	864.40	9,539.79
Contributions and Donations	4,192.60			4,192.60
Other	2,970.63	796.86	35.44	3,802.93
<b>Total Revenues</b>	<u>7,781,594.73</u>	<u>2,329,637.42</u>	<u>1,186,980.47</u>	<u>11,298,212.62</u>

**Expenditures:**

<b>General Government:</b>				
<b>Legislative:</b>				
Board of County Commissioners	115,679.95			115,679.95
Elections	12,452.42			12,452.42
Judicial System	393,871.60			393,871.60
<b>Financial Administration:</b>				
Auditor	205,849.77			205,849.77
Treasurer	247,743.79			247,743.79
Data Processing	69,115.42			69,115.42
<b>Legal Services:</b>				
State's Attorney	347,959.31			347,959.31
Abused and Neglected Child Defense	13,930.64			13,930.64
<b>Other Administration:</b>				
General Government Building	409,074.14		25,775.44	434,849.58
Director of Equalization	357,606.74			357,606.74

**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2013**  
**(Continued)**

	General Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Register of Deeds	196,843.11			196,843.11
Veterans Service Officer	28,762.50			28,762.50
Predatory Animal	3,506.92			3,506.92
Public Safety:				
Law Enforcement:				
Sheriff	925,216.02			925,216.02
County Jail	1,088,970.43		57,549.67	1,146,520.10
Coroner	18,027.85			18,027.85
Juvenile Detention	66,260.43			66,260.43
Protective and Emergency Services:				
Emergency and Disaster Services			205,388.22	205,388.22
Communication Center			170,140.20	170,140.20
Other Protective and Emergency	10,256.67			10,256.67
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges		2,671,040.22		2,671,040.22
Transportation:				
Airport	15,000.00			15,000.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	110,033.85			110,033.85
Other	49,312.00			49,312.00
Health Assistance:				
County Nurse	52,724.46			52,724.46
Ambulance	869,644.87			869,644.87
Women Infants and Children			13,689.62	13,689.62
Social Services:				
Domestic Abuse			5,000.00	5,000.00
Mental Health Services:				
Mentally Ill	73,183.89			73,183.89
Mental Health Centers	89,850.00			89,850.00
Mental Illness Board	44,258.02			44,258.02

<b>Culture and Recreation:</b>				
<b>Culture:</b>				
Public Library	20,000.00			20,000.00
Historical Sites	34,555.47			34,555.47
Other	2,575.00			2,575.00
<b>Recreation:</b>				
Senior Center	43,336.97			43,336.97
<b>Conservation of Natural Resources:</b>				
<b>Soil Conservation:</b>				
County Extension	124,180.54			124,180.54
Soil Conservation Districts	31,940.11			31,940.11
Weed and Pest Control	69,115.86			69,115.86
<b>Water Conservation:</b>				
Drainage Commissions	1,000.00			1,000.00
<b>Urban and Economic Development:</b>				
<b>Urban Development:</b>				
Planning and Zoning	104,241.46			104,241.46
<b>Economic Development:</b>				
Tourism, Industrial or Recreational Development	37,500.00			37,500.00
Debt Service	64,788.35	86,756.13	624,793.76	776,338.24
<b>Total Expenditures</b>	<u>6,348,368.56</u>	<u>2,757,796.35</u>	<u>1,102,336.91</u>	<u>10,208,501.82</u>
<b>Excess of Revenues Over (Under) Expenditures</b>	<u>1,433,226.17</u>	<u>(428,158.93)</u>	<u>84,643.56</u>	<u>1,089,710.80</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In		948,416.47	130,270.00	1,078,686.47
Transfers Out	(1,078,686.47)			(1,078,686.47)
Insurance Proceeds	12,600.44			12,600.44
Sale of County Property	156,700.21			156,700.21
<b>Total Other Financing Sources (Uses)</b>	<u>(909,385.82)</u>	<u>948,416.47</u>	<u>130,270.00</u>	<u>169,300.65</u>
<b>Net Change in Fund Balance</b>	523,840.35	520,257.54	214,913.56	1,259,011.45
<b>Fund Balance - Beginning</b>	<u>4,234,473.99</u>	<u>254,707.04</u>	<u>864,160.35</u>	<u>5,353,341.38</u>
<b>FUND BALANCE - ENDING</b>	<u>\$ 4,758,314.34</u>	<u>\$ 774,964.58</u>	<u>\$ 1,079,073.91</u>	<u>\$ 6,612,352.83</u>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2012**

	General Fund	Road and Bridge Fund	Road and Bridge Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>					
<b>Taxes:</b>					
General Property Taxes--Current	\$ 4,926,265.21	\$ 307,133.61	\$	\$ 650,179.45	\$ 5,883,578.27
General Property Taxes--Delinquent	36,704.25	2,056.48		5,379.19	44,139.92
Penalties and Interest	11,592.14	555.91		1,487.64	13,635.69
Mobile Home Tax	3,144.91	387.15		404.38	3,936.44
Wheel Tax		443,019.31			443,019.31
911 Telephone Surcharge				142,484.27	142,484.27
Licenses and Permits	38,185.29			5,310.00	43,495.29
<b>Intergovernmental Revenue:</b>					
Federal Grants	23,951.59			169,335.32	193,286.91
Federal Payments in Lieu of Taxes	6,547.00				6,547.00
State Grants	3,928.05				3,928.05
<b>State Shared Revenue:</b>					
Bank Franchise	34,592.10	1,099.56			35,691.66
Motor Vehicle Licenses		1,302,720.80			1,302,720.80
State Highway Fund (former 10% game)		9,772.52			9,772.52
Prorate/Port of Entry Fees		86,394.93			86,394.93
Abused and Neglected Child Defense	2,777.31				2,777.31
63 3/4% Mobile Home		3,954.31			3,954.31
Secondary Road Motor Vehicle Remittances		75,079.61			75,079.61
Telecommunications Gross Receipts Tax	143,987.95				143,987.95
Motor Vehicle 1/4%	3,964.97				3,964.97
Motor Fuel Tax		3,274.43			3,274.43
911 Remittances				80,361.45	80,361.45
Other State Shared Revenue	425.00				425.00
Other Intergovernmental Revenue	33,599.91				33,599.91
<b>Charges for Goods and Services:</b>					
<b>General Government:</b>					
Treasurer's Fees	28,587.27				28,587.27
Register of Deeds' Fees	228,356.72			5,688.00	234,044.72
Legal Services	76,218.43			2,175.00	78,393.43
Clerk of Courts Fees	37,113.20				37,113.20
Other Fees	6,985.24				6,985.24

Public Safety:				
Law Enforcement	149,850.35			149,850.35
Prisoner Care	536,395.76			536,395.76
Sobriety Testing			73,783.00	73,783.00
Public Works:				
Road Maintenance Contract Charges	1,110.00	42,951.70		44,061.70
Other	9,820.14	8,844.32		18,664.46
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	18,223.64			18,223.64
Other	10.00			10.00
Health Assistance:				
Ambulance	655,889.70			655,889.70
Women Infants and Children			16,681.22	16,681.22
Mental Health Services	70,396.17			70,396.17
Conservation of Natural Resources	11,309.15			11,309.15
Fines and Forfeits:				
Costs	6,312.80		25.00	6,337.80
Forfeits	14,470.00			14,470.00
Miscellaneous Revenue:				
Investment Earnings	13,247.07	816.44	1,041.68	15,105.19
Contributions and Donations	260.00			260.00
Other	11,492.15	152.87	1,824.55	13,469.57
Total Revenues	<u>7,145,713.47</u>	<u>2,288,213.95</u>	<u>0.00</u>	<u>10,590,087.57</u>

**Expenditures:**

## General Government:

## Legislative:

Board of County Commissioners	359,257.77			359,257.77
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Elections	50,101.85			50,101.85
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Judicial System	264,040.31			264,040.31
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## Financial Administration:

Auditor	210,654.98			210,654.98
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Treasurer	233,073.14			233,073.14
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Data Processing	59,813.55			59,813.55
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## Legal Services:

State's Attorney	332,520.94			332,520.94
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Court Appointed Attorney	47,432.68			47,432.68
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## Other Administration:

General Government Building	356,459.11		14,825.36	371,284.47
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Director of Equalization	338,082.89			338,082.89
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Register of Deeds	184,310.72			184,310.72
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Veterans Service Officer	28,975.53			28,975.53
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Predatory Animal	3,506.92			3,506.92
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**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2012**  
**(Continued)**

	General Fund	Road and Bridge Fund	Road and Bridge Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Public Safety:					
Law Enforcement:					
Sheriff	811,031.83				811,031.83
County Jail	904,932.66			35,672.02	940,604.68
Coroner	12,814.43				12,814.43
Juvenile Detention	60,604.45				60,604.45
Protective and Emergency Services:					
Emergency and Disaster Services				272,781.78	272,781.78
Communication Center	15.25			249,613.10	249,628.35
Other Protective and Emergency	12,000.00				12,000.00
Public Works:					
Highways and Bridges:					
Highways, Roads and Bridges		2,255,447.53			2,255,447.53
Transportation:					
Airport	15,000.00				15,000.00
Health and Welfare:					
Economic Assistance:					
Support of Poor	233,875.57				233,875.57
Other	57,679.00				57,679.00
Health Assistance:					
County Nurse	51,752.11				51,752.11
Health Services	600.00				600.00
Ambulance	721,016.05				721,016.05
Women Infants and Children				16,855.22	16,855.22
Mental Health Services:					
Mentally Ill	100,792.33				100,792.33
Mental Health Centers	87,233.00				87,233.00
Mental Illness Board	109,120.75				109,120.75
Culture and Recreation:					
Culture:					
Historical Sites	33,549.00				33,549.00
Other	2,575.00				2,575.00
Recreation:					
Senior Center	56,940.49				56,940.49

Conservation of Natural Resources:

Soil Conservation:					
County Extension	122,747.28				122,747.28
Soil Conservation Districts	40,347.00				40,347.00
Weed and Pest Control	94,809.80				94,809.80
Water Conservation:					
Drainage Commissions	1,000.00				1,000.00
Urban and Economic Development:					
Urban Development:					
Planning and Zoning	130,298.40				130,298.40
Economic Development:					
Tourism, Industrial or Recreational Development	9,166.66				9,166.66
Debt Service		86,756.13		624,193.76	710,949.89
Capital Outlay			756,725.60	5,000.00	761,725.60
Total Expenditures	<u>6,138,131.45</u>	<u>2,342,203.66</u>	<u>756,725.60</u>	<u>1,218,941.24</u>	<u>10,456,001.95</u>
Excess of Revenues Over (Under) Expenditures	<u>1,007,582.02</u>	<u>(53,989.71)</u>	<u>(756,725.60)</u>	<u>(62,781.09)</u>	<u>134,085.62</u>
<b>Other Financing Sources (Uses):</b>					
Transfers In				90,000.00	90,000.00
Transfers Out	(90,000.00)				(90,000.00)
Long-Term Debt Issued			800,000.00		800,000.00
Insurance Proceeds		1,070.78			1,070.78
Sale of County Property	21,602.86				21,602.86
Total Other Financing Sources (Uses)	<u>(68,397.14)</u>	<u>1,070.78</u>	<u>800,000.00</u>	<u>90,000.00</u>	<u>822,673.64</u>
Net Change in Fund Balance	939,184.88	(52,918.93)	43,274.40	27,218.91	956,759.26
Fund Balance - Beginning	<u>3,295,289.11</u>	<u>307,625.97</u>	<u>272,810.92</u>	<u>520,856.12</u>	<u>4,396,582.12</u>
<b>FUND BALANCE - ENDING</b>	<u>\$ 4,234,473.99</u>	<u>\$ 254,707.04</u>	<u>\$ 316,085.32</u>	<u>\$ 548,075.03</u>	<u>\$ 5,353,341.38</u>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS**  
**FIDUCIARY FUNDS**  
**December 31, 2013**

	<u>Agency Funds</u>
<b>ASSETS:</b>	
Cash and Cash Equivalents	\$ 541,904.51
<b>TOTAL ASSETS</b>	<u>\$ 541,904.51</u>
<b>NET POSITION:</b>	
Net Position Held in Agency Capacity	\$ 541,904.51
<b>TOTAL NET POSITION</b>	<u>\$ 541,904.51</u>

The notes to the financial statements are an integral part of this statement.

YANKTON COUNTY  
NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of Yankton County (County); consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

b. Basis of Presentation:

*Government-wide Financial Statements:*

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:*

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or

3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

**Governmental Funds:**

*General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.*

*Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.*

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2) This is a major fund.

The remaining special revenue funds are not considered major funds: 911 Service, Emergency Management, Domestic Abuse, Jail Improvement, Courthouse Building, 24/7 Sobriety, Women, Infants and Children (WIC), and Modernization and Preservation Relief. These funds are reported on the fund financial statements as "Other Governmental Funds."

*Debt Service Funds – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.*

Series 2006 Debt Service Fund – to account for property taxes which may be used only for the payment of the debt principal, interest, and related costs. This is not a major fund.

*Capital Projects Funds – Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds for individuals, private organizations, or other governments).*

Road and Bridge Capital Projects Fund – to account for financial resources to be used for the construction of a new Highway Shop. This is a major fund in 2012 only.

Safety Center Capital Projects Fund – to account for financial resources to be used for the construction of a new Safety Center. This is not a major fund.

## **Fiduciary Funds:**

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

*Agency Funds – Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Agency funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.*

### **c. Measurement Focus and Basis of Accounting:**

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

#### *Measurement Focus:*

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used, applied within the limitations of the modified cash basis of accounting.

#### *Basis of Accounting:*

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

e. Capital Assets:

Capital assets include land, buildings, machinery and equipment, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

f. Long-Term Liabilities:

Long-term liabilities include, but are not limited to, General Obligation Bonds, Revenue Bonds, Certificates of Participation, Financing (Capital Acquisition) Leases, and Compensated Absences.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt arising from cash transactions so any outstanding indebtedness is not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Equity Classifications:

*Government-wide Financial Statements:*

Equity is classified as Net Position and is displayed in two components:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted Net Position – All other net position that do not meet the definition of Restricted Net Position.

*Fund Financial Statements:*

Governmental fund equity is classified as fund balance, and may distinguish between “Nonspendable”, “Restricted”, “Committed”, “Assigned”, and “Unassigned” components. Agency Funds have no fund equity. The Net Position is reported as Net Position Held in Agency Capacity.

i. Application of Net Position:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

j. Fund Balance Classification Policies and Procedures:

In accordance with GASB No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors, or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the County Commissioners.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The County uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use *committed, then assigned, and lastly unassigned amounts* of unrestricted fund balance when expenditures are made.

The Government *does not* have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

**Major Special Revenue Fund**

Road and Bridge Fund

**Revenue Source**

Motor Vehicle Licenses, Grants, Taxes,  
and Intergovernmental Revenue

A schedule of fund balances is provided as follows:

**YANKTON COUNTY  
DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2013**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Fund Balances:</b>				
Restricted For:				
County Buildings and Structures Purposes	\$	\$	\$ 174,863.02	\$ 174,863.02
Emergency Management Purposes			11,714.36	11,714.36
24/7 Sobriety Purposes			91,493.38	91,493.38
Modernization and Preservation Relief Purposes			23,799.42	23,799.42
Safety Center Capital Projects Purposes			6,053.71	6,053.71
Road and Bridge Capital Projects Purposes			316,085.32	316,085.32
911 Service Purposes			264,834.91	264,834.91
Jail Building Purposes			73,851.03	73,851.03
Domestic Abuse Purposes			28,239.33	28,239.33
Women, Infants and Children Purposes			17,450.10	17,450.10
Debt Service Purposes			23,111.36	23,111.36
Assigned To:				
Applied to Next Year's Budget	869,601.00			869,601.00
Road and Bridge Purposes	700,000.00	774,964.58		1,474,964.58
Emergency Management Purposes			47,577.97	47,577.97
Unassigned	<u>3,188,713.34</u>			<u>3,188,713.34</u>
<b>Total Fund Balances</b>	<u><u>\$ 4,758,314.34</u></u>	<u><u>\$ 774,964.58</u></u>	<u><u>\$ 1,079,073.91</u></u>	<u><u>\$ 6,612,352.83</u></u>

2. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

**Deposits** – The County’s cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank’s public debt rating which may not be less than “AA” or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

**Investments** – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

**Credit Risk** – State law limits eligible investments for the County, as discussed above. The County has no investment policy that would further limit its investment choices.

**Custodial Credit Risk** – The risk that, in the event of a depository failure, the County’s deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk.

**Concentration of Credit Risk** – The County places no limit on the amount that may be invested in any one issuer.

**Interest Rate Risk** – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Assignment of Investment Income** – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County’s policy is to credit all income from investments to the fund making the investment.

3. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property, and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

4. OPERATING LEASES

The County entered into an operating lease agreement on April 1, 1995, with Minnehaha County to gain access to Minnehaha County's juvenile detention facilities. This contract is to remain in effect for twenty years (until March 31, 2015). The payments will be the same throughout the term of the lease agreement and are due each June 1 and December 31.

The County's annual rental payment will be \$14,775.77. There will be an additional daily charge to the County for expenses related to housing juveniles in the detention facilities at Minnehaha County.

5. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2013 was as follows:

**Major Purposes:**

County Building and Structures Purposes	\$ 174,863.02
Road and Bridge Capital Projects Purposes	316,085.32
911 Service Purposes	<u>264,834.91</u>

**Other Purposes:**

Emergency Management Purposes	11,714.36
24/7 Sobriety Purposes	91,493.38
Modernization and Preservation	
Relief Purposes	23,799.42
Safety Center Capital Projects Purposes	6,053.71
Jail Building Purposes	73,851.03
Domestic Abuse Purposes	28,239.33
Women, Infants and Children Purposes	17,450.10
Debt Service Purposes	<u>23,111.36</u>

Total Other Purposes	<u>275,712.69</u>
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<b>Total Restricted Net Position</b>	<b><u>\$ 1,031,495.94</u></b>
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These balances are restricted due to federal grant and statutory requirements.

6. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2013 were as follows:

	<u>Transfers To:</u>		<u>Total</u>
	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	
<b><u>Transfers From:</u></b>			
Major Funds:			
General Fund	\$ 948,416.47	\$ 130,270.00	\$ 1,078,686.47

Interfund transfers for the year ended December 31, 2012 were as follows:

	<u>Transfers To:</u>
	Other Governmental Funds
<u>Transfers From:</u>	
Major Funds:	
General Fund	\$ 90,000.00

The County typically budgets transfers to the Road and Bridge Fund and the Emergency Management Fund (Other Governmental Funds) to conduct the indispensable functions of the County.

#### 7. RETIREMENT PLAN

All employees, except for part-time employees, participate in the South Dakota Retirement System (SDRS), a cost-sharing, multiple employer public employee retirement system established to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering, and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

General employees are required by state statute to contribute 6 percent of their salary to the plan, while public safety and judicial employees contribute at 8 percent and 9 percent, respectively. State statute also requires the employer to contribute an amount equal to the employee's contribution. State statute also requires the employer to make an additional contribution in the amount of 6.2 percent for any compensation exceeding the maximum taxable amount for social security for general employees only. The County's share of contributions to the SDRS for the fiscal years ended December 31, 2013, 2012, and 2011 were \$221,511.25, \$214,088.58, and \$203,558.63 respectively, equal to the required contributions each year.

#### 8. SIGNIFICANT CONTINGENCIES – LITIGATION

At December 31, 2013, the County was involved in several lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with M.T. and R.C. Smith Insurance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

#### 9. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2013, the County managed its risks as follows:

Employee Health Insurance:

The County purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Liability Insurance:

The County purchases liability insurance for risks related to torts; theft or damage to property; and errors and omissions of public officials from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The County has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.

During the two years ended December 31, 2013, no claims for unemployment benefits were paid. At December 31, 2013, no claims had been filed for unemployment benefits and none are anticipated in the next fiscal year.

**YANKTON COUNTY**  
**SCHEDULE OF CHANGES IN LONG-TERM DEBT**  
**For the Two Years Ended December 31, 2013**

<u>Indebtedness</u>	<u>Long-Term Debt January 1, 2012</u>	<u>Add New Debt</u>	<u>Less Debt Retired</u>	<u>Long-Term Debt December 31, 2013</u>
<b>Governmental Long-Term Debt:</b>				
Bonds Payable	\$ 6,545,000.00	\$	\$ 735,000.00	\$ 5,810,000.00
Other Long-Term Debt Payable	161,891.23	800,000.00	206,457.36	755,433.87
<b>Total</b>	<b>\$ 6,706,891.23</b>	<b>\$ 800,000.00</b>	<b>\$ 941,457.36</b>	<b>\$ 6,565,433.87</b>

Note 1 - Long-Term Debt:

Debt payable at December 31, 2013 is comprised of the following:

General Obligation Bonds:

2006A General Obligation Law Enforcement Center Bonds	\$ 5,810,000.00
Bonds Mature on December 1, 2025	
Interest Rate of 3.75% to 4.125%	
Bond Payments are made from the Safety Center Debt Service Fund	

Promissory Notes:

2012 First Dakota National Bank Promissory Note for Highway Maintenance Shop	\$ 755,433.87
Promissory Note Matures on January 4, 2017	
Interest Rate of 2.500% and Upon Default the Interest Rate Shall Increase to 18.000%	
Promissory Note Payments are made from the General Fund	