

**TODD COUNTY**

**AUDIT REPORT**

**For the Two Years Ended December 31, 2020**

TODD COUNTY  
COUNTY OFFICIALS  
December 31, 2020

Board of Commissioners:

Gregg Grimshaw  
Patsy Valandra  
David Assman  
Howard Heinert  
Marshall Tinant

Auditor:  
Barb Desersa

Treasurer:  
Marla Liggett

State's Attorney:  
Alvin Pahlke

Register of Deeds:  
Louise Flisram

Acting Sheriff:  
Barry Bailly

TODD COUNTY  
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RUSSELL A. OLSON  
AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

County Commission  
Todd County  
Mission, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Todd County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated July 20, 2022.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control, described in the accompanying Schedule of Current Audit Findings as item No. 2020-001 that we consider to be a material weakness.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Current Audit Findings as item No. 2020-002.

### ***County's Response to Findings***

The County did not wish to respond to the findings identified in our audit as described in the accompanying Schedule of Current Audit Findings.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Russell A. Olson  
Auditor General

July 20, 2022

TODD COUNTY  
SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS

**SCHEDULE OF PRIOR AUDIT FINDINGS**

**Prior Audit Findings:**

Finding No. 2018-001:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting. We noted numerous significant reporting errors within the annual reports prepared by the County. This is the third consecutive audit in which a similar finding was noted. This finding has not been resolved and is restated as current audit finding No. 2020-001.

Finding No. 2018-002:

The County improperly expended \$176,196.01 of Highway and Bridge Reserve Funds and did not maintain an adequate reserve for the Highway and Bridge Reserve as required by SDCL 10-12-13. This is the third consecutive audit in which a similar finding was noted. This finding has been resolved.

Finding No. 2018-003:

Deficiencies were noted in the delinquent tax collection process as numerous eligible properties with delinquent taxes were not being taken for tax deed. There were also numerous properties with outstanding delinquent taxes for which the collectability was questionable. Payment agreements for delinquent taxpayers making payments on delinquent taxes were either not in place, or not being followed. This is the fifth consecutive audit in which a similar finding was noted. This finding has not been resolved and is restated as current audit finding No. 2020-002.

**SCHEDULE OF CURRENT AUDIT FINDINGS**

**Current Audit Findings:**

***Internal Control-Related Findings - Material Weakness:***

Financial Reporting Errors

Finding No. 2020-001:

Criteria:

The County's internal control structure should be designed to provide for the preparation of the annual financial reports, which includes having an adequate system for recording and processing entries material to the annual financial reports being audited in accordance with the modified cash basis of accounting. This is the fourth consecutive audit in which a similar finding was noted.

Condition:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting. We noted numerous significant reporting errors within the annual reports prepared by the County.

Context:

We noted the following significant errors in the County's annual financial reports for the years ended December 31, 2019 and December 31, 2020.

- a. The 2020 Statement of Net Position contained the following significant errors:
  - Cash and Cash Equivalents was overstated by \$33,928.96.
  - Restricted for Road and Bridge Purposes was understated by \$108,339.76.
  - Restricted for 911 Service Purposes was understated by \$180,212.26.
  - Restricted for Other Purposes was overstated by \$136,409.35.
  - Unrestricted Net Position was overstated by \$391,251.53.
- b. The 2020 Statement of Activities contained the following significant errors:
  - General Government Expense was overstated by \$54,222.35.
  - Public Works Expense was overstated by \$576,544.94.
  - Payments to Local Education Agencies was overstated by \$1,992,664.45.
  - Interest on Long-Term Debt was overstated by \$211,163.86.
  - Operating Grants – General Government was overstated by \$339,614.31.
  - Operating Grants – Public Safety was overstated by \$187,748.13.
  - Operating Grants – Public Works was understated by \$470,231.14.
  - Transfers was overstated by \$104,424.69.
  - Beginning Net Position was overstated by \$2,874,507.72.
  - Ending Net Position was overstated by \$239,108.46.
- c. The 2020 Governmental Funds Balance Sheet contained the following significant errors:
  - Road and Bridge Fund Assigned Fund Balance was overstated and Restricted Fund Balance was understated by \$108,339.76.
- d. The 2020 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following errors:
  - General Fund Highway, Road and Bridge Expenditures was overstated by \$651,532.38.
  - General Fund Debt Service Expenditures was overstated by \$145,081.34.
  - General Fund Transfers Out was understated by \$104,424.69.
  - General Fund Beginning Fund Balance was overstated by \$676,579.28.
  - Road and Bridge Fund Federal Grant Revenues was understated by \$228,758.30.
  - Road and Bridge Fund Payments to Local Education Agencies was overstated by \$1,992,664.45.
  - Road and Bridge Fund Beginning Fund Balance was overstated by \$2,200,649.94.
- e. The 2019 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following errors:
  - Road and Bridge Fund Highway, Road and Bridge Expenditures was understated, and Debt Service Expenditures was overstated by \$54,222.34.

Effect:

Inaccurate and incomplete information was presented to the users of the annual financial reports.



Cause:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting.

Recommendation:

We recommend that the County strengthen internal controls over financial reporting.

Views of responsible officials:

Management chose not to respond to this finding.

***Compliance and Other Matters:***

Delinquent Tax Collection Deficiencies

Finding No. 2020-002:

Criteria:

SDCL 10-25-1 states: "In the case of any real property sold for taxes and not yet redeemed, the owner or holder of the tax certificate may conduct, or cause to be conducted, proceedings to procure a tax deed on the real property, as provided by SDCL 10-25-2 to 10-25-12, inclusive. The proceedings shall be initiated no sooner than three years from the date of the tax sale or at any time thereafter within six years from the date of the tax sale subject to the provisions of SDCL 10-25-16 to 10-25-19, inclusive. The time period applies equally to the county or any other purchaser of the tax certificate. Any assignee of a tax certificate shall take the certificate subject to the time period of the first owner of the tax certificate."

Condition:

Deficiencies were noted in the delinquent tax collection process as numerous eligible properties with delinquent taxes were not being taken for tax deed. There were also numerous properties with outstanding delinquent taxes for which the collectability was questionable. This is the sixth consecutive audit in which a similar finding was noted.

Context:

Review of the delinquent tax records revealed the following delinquent parcels by type and year for 2016 taxes payable 2017 and prior:

2016 Real Estate	60 Delinquent Parcels
2015 Real Estate	46 Delinquent Parcels
2014 Real Estate	35 Delinquent Parcels
2013 Real Estate	23 Delinquent Parcels
2012 Real Estate	20 Delinquent Parcels
2011 Real Estate	16 Delinquent Parcels
2010 Real Estate	9 Delinquent Parcels
2009 to 1985 Real Estate	39 Delinquent Parcels
2016 Mobile Home on Real Estate	6 Delinquent Parcels
2015 Mobile Home on Real Estate	4 Delinquent Parcels
2014 Mobile Home on Real Estate	8 Delinquent Parcels
2013 Mobile Home on Real Estate	6 Delinquent Parcels
2012 Mobile Home on Real Estate	2 Delinquent Parcels
2011 Mobile Home on Real Estate	2 Delinquent Parcels

2010 Mobile Home on Real Estate	2 Delinquent Parcels
2009 to 2001 Mobile Home on Real Estate	9 Delinquent Parcels
2003 to 1992 Mobile Home	15 Delinquent Parcels

Effect:

The County is not in compliance with SDCL 10-25-1.

The County's delinquent tax records contain numerous parcels with delinquent taxes that have questionable collectability.

Cause:

The County Treasurer had not instituted tax deed procurement procedures on all applicable properties pursuant to SDCL 10-25-1 in a timely manner.

The County Treasurer had not reviewed the collectability of old delinquent property taxes to determine what procedures, if any, could be used to collect the delinquent taxes.

Recommendations:

We recommend that the County Treasurer institute tax deed procurement procedures on all applicable properties pursuant to SDCL 10-25-1.

We recommend that the County Treasurer consult with the States Attorney about the collectability of some of the old delinquent taxes and that appropriate action be taken to collect any collectable amounts.

Views of responsible officials:

Management chose not to respond to this finding.



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RUSSELL A. OLSON  
AUDITOR GENERAL

## INDEPENDENT AUDITOR'S REPORT

County Commission  
Todd County  
Mission, South Dakota

### ***Report on the Financial Statements***

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Todd County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position on a modified cash basis of accounting of the governmental activities, each major fund, and the aggregate remaining fund information of Todd County as of December 31, 2020, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

## ***Basis of Accounting***

We draw attention to Note 1.c. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## ***Emphasis of Matter***

As discussed in Notes 2 and 10 to the financial statements, in 2020, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities, which has resulted in a restatement of the net position as of January 1, 2020. Our opinions are not modified with respect to this matter.

## ***Other Matters***

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Budgetary Comparison Schedules, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Changes in Long-Term Debt listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

## ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 20, 2022, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Russell A. Olson  
Auditor General

July 20, 2022

**TODD COUNTY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2020**

	<u><b>Primary Government Governmental Activities</b></u>
<b>ASSETS:</b>	
Cash and Cash Equivalents	\$ 1,213,541.67
Investments	<u>800,000.00</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 2,013,541.67</u></u>
<b>NET POSITION:</b>	
Restricted For: (See Note 5)	
Road and Bridge Purposes	\$ 335,871.63
911 Service Purposes	180,212.26
Other Purposes	43,802.91
Unrestricted	<u>1,453,654.87</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 2,013,541.67</u></u>

The notes to the financial statements are an integral part of this statement.

**TODD COUNTY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
**For the Year Ended December 31, 2020**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government
					Governmental Activities
Primary Government:					
Governmental Activities:					
General Government	\$ 560,215.85	\$ 64,832.20	\$ 2,153.93	\$ 5,072.70	\$ (488,157.02)
Public Safety	199,029.76	3,068.15	79,395.96		(116,565.65)
Public Works	1,026,519.82		1,092,044.22		65,524.40
Health and Welfare	28,901.14	390.00			(28,511.14)
Culture and Recreation	2,707.44				(2,707.44)
Conservation of Natural Resources	16,000.00				(16,000.00)
**Interest on Long-Term Debt	14,612.25				(14,612.25)
Total Primary Government	<u>\$ 1,847,986.26</u>	<u>\$ 68,290.35</u>	<u>\$ 1,173,594.11</u>	<u>\$ 5,072.70</u>	<u>(601,029.10)</u>
General Revenues:					
Taxes:					
Property Taxes 702,722.14					
Wheel Tax 55,151.77					
State Shared Revenues 104,441.00					
Unrestricted Investment Earnings 10,806.81					
Miscellaneous Revenue 3,674.49					
Total General Revenues 876,796.21					
Change in Net Position 275,767.11					
Net Position - Beginning 1,737,774.56					
NET POSITION - ENDING \$ 2,013,541.67					

\*\*The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

\*\*The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

**TODD COUNTY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
**For the Year Ended December 31, 2019**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government
					Governmental Activities
Primary Government:					
Governmental Activities:					
General Government	\$ 505,292.99	\$ 65,393.87	\$ 7,577.71	\$ 7,357.13	\$ (424,964.28)
Public Safety	190,923.72	2,062.59	21,275.91		(167,585.22)
Public Works	1,047,228.26	25.00	843,053.37		(204,149.89)
Health and Welfare	35,169.88	360.00			(34,809.88)
Culture and Recreation	11,242.75	2,577.31			(8,665.44)
Conservation of Natural Resources	16,000.00				(16,000.00)
**Interest on Long-Term Debt	3,758.74				(3,758.74)
Total Primary Government	\$ 1,809,616.34	\$ 70,418.77	\$ 871,906.99	\$ 7,357.13	(859,933.45)
General Revenues:					
**The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.	Taxes:				
	Property Taxes				690,402.16
	Wheel Tax				51,626.26
	State Shared Revenues				89,423.63
	Unrestricted Investment Earnings				16,564.69
	Miscellaneous Revenue				5,969.84
Total General Revenues					853,986.58
Change in Net Position					(5,946.87)
Net Position - Beginning					1,743,721.43
NET POSITION - ENDING					\$ 1,737,774.56

\*\*The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

**TODD COUNTY**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2020**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS:</b>				
Cash and Cash Equivalents	\$ 539,128.69	\$ 444,676.13	\$ 229,736.85	\$ 1,213,541.67
Investments	800,000.00			800,000.00
<b>TOTAL ASSETS</b>	<b>\$ 1,339,128.69</b>	<b>\$ 444,676.13</b>	<b>\$ 229,736.85</b>	<b>\$ 2,013,541.67</b>
<b>FUND BALANCES:</b> (See Note 1.j.)				
Restricted	\$	\$ 335,871.63	\$ 224,015.17	\$ 559,886.80
Assigned	1,207,790.00	108,804.50	5,721.68	1,322,316.18
Unassigned	131,338.69			131,338.69
<b>TOTAL FUND BALANCES</b>	<b>\$ 1,339,128.69</b>	<b>\$ 444,676.13</b>	<b>\$ 229,736.85</b>	<b>\$ 2,013,541.67</b>

The notes to the financial statements are an integral part of this statement.



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**TODD COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2020**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>				
Taxes:				
General Property Taxes--Current	\$ 693,254.86	\$	\$	\$ 693,254.86
General Property Taxes--Delinquent	2,866.41			2,866.41
Penalties and Interest	6,600.87			6,600.87
Wheel Tax		55,151.77		55,151.77
Licenses and Permits	3,899.00		390.00	4,289.00
Intergovernmental Revenue:				
Federal Grants	72,448.18	228,758.30	7,104.49	308,310.97
State Grants		259,473.24		259,473.24
State Shared Revenue:				
Bank Franchise	390.22			390.22
Motor Vehicle Licenses		413,981.61		413,981.61
Prorate License Fees		38,792.60		38,792.60
63 3/4% Mobile Home		3,109.24		3,109.24
Secondary Road Remittances		143,963.61		143,963.61
Telecommunications Gross Receipts Tax	46,631.04			46,631.04
Motor Vehicle 1/4%	1,430.86			1,430.86
Motor Fuel Tax		3,966.02		3,966.02
911 Remittances			566.36	566.36
Liquor Tax Reversion (25%)	57,419.56			57,419.56
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	27,802.61			27,802.61

Register of Deeds' Fees	12,805.50		5,736.20	18,541.70
Legal Services	2,424.77		75.00	2,499.77
Clerk of Courts Fees	1,110.00			1,110.00
Other Fees	3,216.00			3,216.00
Public Safety:				
Law Enforcement	1,513.40			1,513.40
Health and Welfare:				
Economic Assistance:				
Veterans Service Officer	2,812.50			2,812.50
Fines and Forfeits:				
Costs	955.15			955.15
Forfeits	600.00			600.00
Miscellaneous Revenue:				
Investment Earnings	7,335.78	2,275.44	1,195.59	10,806.81
Rent	4,950.00			4,950.00
Other	3,674.49			3,674.49
Total Revenues	<u>954,141.20</u>	<u>1,149,471.83</u>	<u>15,067.64</u>	<u>2,118,680.67</u>

**Expenditures:**

## General Government:

## Legislative:

Board of County Commissioners	128,370.79			128,370.79
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Elections	35,779.93			35,779.93
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Judicial System	1,201.24			1,201.24
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## Financial Administration:

Auditor	81,727.97			81,727.97
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Treasurer	87,708.66			87,708.66
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## Legal Services:

State's Attorney	21,512.10			21,512.10
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Court Appointed Attorney	6,393.75			6,393.75
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## Other General Government:

General Government Building	9,688.62			9,688.62
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Director of Equalization	55,583.99			55,583.99
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**TODD COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2020**  
**(Continued)**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
Register of Deeds	49,561.73			49,561.73
Veterans Service Officer	38,631.04			38,631.04
Predatory Animal	4,136.78			4,136.78
Insurance	37,619.25			37,619.25
Information Technology	2,300.00			2,300.00
Public Safety:				
Law Enforcement:				
Sheriff	137,405.28			137,405.28
County Jail	14,524.28			14,524.28
Coroner	10,317.85			10,317.85
Protective and Emergency Services:				
Fire Protection	10,500.00			10,500.00
Emergency and Disaster Services			22,282.35	22,282.35
Communication Center			4,000.00	4,000.00
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges		951,532.38		951,532.38
Health and Welfare:				
Mental Health Services:				
Mentally Ill	4,246.50			4,246.50
Developmentally Disabled	1,200.00			1,200.00
Mental Health Centers	12,920.00			12,920.00
Mental Illness Board	10,534.64			10,534.64

Culture and Recreation:				
Recreation:				
County Fair	2,349.44		358.00	2,707.44
Conservation of Natural Resources:				
Soil Conservation:				
Soil Conservation Districts	16,000.00			16,000.00
Debt Service		89,599.69		89,599.69
Total Expenditures	<u>780,213.84</u>	<u>1,041,132.07</u>	<u>26,640.35</u>	<u>1,847,986.26</u>
Excess of Revenues Over (Under) Expenditures	<u>173,927.36</u>	<u>108,339.76</u>	<u>(11,572.71)</u>	<u>270,694.41</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In		86,826.88	17,597.81	104,424.69
Transfers Out	(104,424.69)			(104,424.69)
Insurance Proceeds	5,072.70			5,072.70
Total Other Financing Sources (Uses)	<u>(99,351.99)</u>	<u>86,826.88</u>	<u>17,597.81</u>	<u>5,072.70</u>
Net Change in Fund Balance	74,575.37	195,166.64	6,025.10	275,767.11
Fund Balance - Beginning	<u>1,264,553.32</u>	<u>249,509.49</u>	<u>223,711.75</u>	<u>1,737,774.56</u>
FUND BALANCE - ENDING	<u>\$ 1,339,128.69</u>	<u>\$ 444,676.13</u>	<u>\$ 229,736.85</u>	<u>\$ 2,013,541.67</u>

The notes to the financial statements are an integral part of this statement.

**TODD COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2019**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>911 Service Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>					
Taxes:					
General Property Taxes--Current	\$ 685,255.55	\$	\$	\$	\$ 685,255.55
General Property Taxes--Delinquent	282.82				282.82
Penalties and Interest	4,309.81				4,309.81
Wheel Tax		51,626.26			51,626.26
Tax Deed Revenue	553.98				553.98
Licenses and Permits	2,922.00	25.00		360.00	3,307.00
Intergovernmental Revenue:					
Federal Grants	5,691.68			20,696.47	26,388.15
State Grants		265,999.16			265,999.16
State Shared Revenue:					
Bank Franchise	228.93				228.93
Motor Vehicle Licenses		396,788.32			396,788.32
Court Appointed Attorney/Public Defender	548.26				548.26
Prorate License Fees		38,033.97			38,033.97
63 3/4% Mobile Home		1,578.55			1,578.55
Secondary Road Remittances		136,699.02			136,699.02
Telecommunications Gross Receipts Tax	35,131.96				35,131.96
Motor Vehicle 1/4%	1,337.77				1,337.77
Motor Fuel Tax		3,954.35			3,954.35
911 Remittances			579.44		579.44
Liquor Tax Reversion (25%)	54,062.74				54,062.74
Charges for Goods and Services:					
General Government:					
Treasurer's Fees	26,424.97				26,424.97
Register of Deeds' Fees	13,340.50			4,798.70	18,139.20
Legal Services	5,962.86			25.00	5,987.86
Clerk of Courts Fees	1,408.00				1,408.00

Other Fees	2,299.34				2,299.34
Public Safety:					
Law Enforcement	626.34				626.34
Health and Welfare:					
Economic Assistance:					
Veterans Service Officer	2,812.50				2,812.50
Culture and Recreation				2,577.31	2,577.31
Fines and Forfeits:					
Costs	1,436.25				1,436.25
Miscellaneous Revenue:					
Investment Earnings	13,352.23	1,526.38	1,403.15	282.93	16,564.69
Rent	5,400.00				5,400.00
Other	2,052.51	2,000.00			4,052.51
Total Revenues	<u>865,441.00</u>	<u>898,231.01</u>	<u>1,982.59</u>	<u>28,740.41</u>	<u>1,794,395.01</u>

**Expenditures:**

General Government:

Legislative:

Board of County Commissioners	105,609.23				105,609.23
Elections	616.36				616.36
Judicial System	930.00				930.00

Financial Administration:

Auditor	71,224.30				71,224.30
Treasurer	81,924.77				81,924.77

Legal Services:

State's Attorney	17,457.72				17,457.72
Court Appointed Attorney	16,147.55				16,147.55

Other General Government:

General Government Building	25,495.66				25,495.66
Director of Equalization	59,164.43				59,164.43
Register of Deeds	49,423.31			1,045.54	50,468.85
Veterans Service Officer	30,885.19				30,885.19
Predatory Animal	4,136.78				4,136.78
Insurance	38,932.15				38,932.15
Information Technology	2,300.00				2,300.00

Public Safety:

Law Enforcement:

Sheriff	117,934.55				117,934.55
County Jail	36,551.15				36,551.15

**TODD COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2019**  
**(Continued)**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>911 Service Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Protective and Emergency Services:					
Fire Protection	7,000.00				7,000.00
Emergency and Disaster Services				29,438.02	29,438.02
Public Works:					
Highways and Bridges:					
Highways, Roads and Bridges		1,015,609.65			1,015,609.65
Health and Welfare:					
Economic Assistance:					
Support of Poor	335.00				335.00
Social Services:					
Domestic Abuse				1,000.00	1,000.00
Mental Health Services:					
Mentally Ill	3,102.18				3,102.18
Developmentally Disabled	1,440.00				1,440.00
Mental Health Centers	16,140.00				16,140.00
Mental Illness Board	13,152.70				13,152.70
Culture and Recreation:					
Recreation:					
County Fair	6,132.91			5,109.84	11,242.75
Conservation of Natural Resources:					
Soil Conservation:					
Soil Conservation Districts	16,000.00				16,000.00
Debt Service		35,377.35			35,377.35
Total Expenditures	<u>722,035.94</u>	<u>1,050,987.00</u>	<u>0.00</u>	<u>36,593.40</u>	<u>1,809,616.34</u>
Excess of Revenues Over (Under) Expenditures	<u>143,405.06</u>	<u>(152,755.99)</u>	<u>1,982.59</u>	<u>(7,852.99)</u>	<u>(15,221.33)</u>
<b>Other Financing Sources (Uses):</b>					
Transfers In		350,929.62		12,226.53	363,156.15
Transfers Out	(363,156.15)				(363,156.15)



Insurance Proceeds	7,357.13				7,357.13
Sale of County Property	1,917.33				1,917.33
Total Other Financing Sources (Uses)	<u>(353,881.69)</u>	<u>350,929.62</u>	<u>0.00</u>	<u>12,226.53</u>	<u>9,274.46</u>
Net Change in Fund Balance	(210,476.63)	198,173.63	1,982.59	4,373.54	(5,946.87)
Fund Balance - Beginning	<u>1,475,029.95</u>	<u>51,335.86</u>	<u>178,229.67</u>	<u>39,125.95</u>	<u>1,743,721.43</u>
FUND BALANCE - ENDING	<u>\$ 1,264,553.32</u>	<u>\$ 249,509.49</u>	<u>\$ 180,212.26</u>	<u>\$ 43,499.49</u>	<u>\$ 1,737,774.56</u>

The notes to the financial statements are an integral part of this statement.

**TODD COUNTY**  
**STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS**  
**FIDUCIARY FUNDS**  
**December 31, 2020**

	<u><b>Custodial Funds</b></u>
<b>ASSETS:</b>	
Cash and Cash Equivalents	<u>\$        202,726.61</u>
<b>TOTAL ASSETS</b>	<u><u>\$        202,726.61</u></u>
<b>NET POSITION:</b>	
Restricted For:	
Individuals, Organizations, and Other Governments	<u>\$        202,726.61</u>
<b>TOTAL NET POSITION</b>	<u><u>\$        202,726.61</u></u>

The notes to the financial statements are an integral part of this statement.

**TODD COUNTY**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS**  
**FIDUCIARY FUNDS**  
**For the Year Ended December 31, 2020**

	<b>Custodial Funds</b>
<b>ADDITIONS:</b>	
Property Tax Collections for Other Governments	\$ 1,326,486.09
State Shared Revenue Collections for Other Governments	848,369.59
Other Additions	<u>148,701.58</u>
Total Additions	<u>2,323,557.26</u>
<b>DEDUCTIONS:</b>	
Payments of Property Tax to Other Governments	1,308,026.43
Payments of State Shared Revenue to Other Governments	833,785.07
Other Deductions	<u>105,902.20</u>
Total Deductions	<u>2,247,713.70</u>
Change in Net Position	<u>75,843.56</u>
Net Position - Beginning	0.00
Restatement - Implementation of GASB 84 (See Note 10)	<u>126,883.05</u>
Net Position - Beginning, as Restated	<u>126,883.05</u>
NET POSITION - ENDING	<u><u>\$ 202,726.61</u></u>

The notes to the financial statements are an integral part of this statement.

TODD COUNTY  
NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of Todd County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

b. Basis of Presentation:

*Government-wide Financial Statements:*

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:*

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or

3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

**Governmental Funds:**

General Fund – *The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.*

Special Revenue Funds – *Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.*

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2). This is a major fund.

911 Service Fund – authorized by SDCL 34-45-4 and 12 to account for the collections generated by 911 system charges with expenditures of these funds used for the operations of the system. This is a major fund in 2019 only.

The remaining special revenue funds are not considered major funds: 911 Service (2020 only), Emergency Management, Domestic Abuse, Courthouse Building, Fair Board, and Modernization and Preservation Relief. These funds are reported on the fund financial statements as "Other Governmental Funds."

**Fiduciary Funds:**

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

Custodial Funds – *Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.*

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

*Measurement Focus:*

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used, applied within the limitations of the modified cash basis of accounting.

*Basis of Accounting:*

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, “cash and cash equivalents” includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Law (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

f. Long-Term Liabilities:

Long-term liabilities may include, but are not limited to, Financing (Capital Acquisition) Lease Liabilities.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Equity Classifications:

*Government-wide Financial Statements:*

Equity is classified as Net Position and is displayed in two components:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted Net Position – All other net position that do not meet the definition of Restricted Net Position.

*Fund Financial Statements:*

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Fiduciary fund equity is reported as restricted net position.

i. Application of Net Position:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

j. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the County Commissioners.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The County uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use *committed, then assigned, and lastly unassigned amounts* of unrestricted fund balance when expenditures are made.

The County does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

**Major Special Revenue Fund**

Road and Bridge Fund

911 Service Fund (2019)

**Revenue Source**

State Grants, Federal Grants, and Motor Vehicle Licenses

911 Remittances



A schedule of fund balances is provided as follows:

**TODD COUNTY  
DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2020**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Fund Balances:</b>				
Restricted For:				
Road and Bridge Purposes	\$	\$ 108,339.76	\$	\$ 108,339.76
Snow Removal Purposes		20,488.57		20,488.57
Highway and Bridge Reserve Purposes		207,043.30		207,043.30
911 Service Purposes			180,212.26	180,212.26
Domestic Abuse Purposes			4,933.44	4,933.44
Courthouse Building Purposes			3,610.22	3,610.22
Modernization and Preservation				
Relief Purposes			35,259.25	35,259.25
Assigned To:				
Applied to Next Year's Budget	518,005.00			518,005.00
Capital Outlay Purposes	689,785.00			689,785.00
Road and Bridge Purposes		108,804.50		108,804.50
Fair Board Purposes			5,721.68	5,721.68
Unassigned	<u>131,338.69</u>			<u>131,338.69</u>
Total Fund Balances	<u>\$ 1,339,128.69</u>	<u>\$ 444,676.13</u>	<u>\$ 229,736.85</u>	<u>\$ 2,013,541.67</u>

## 2. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

In 2020, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities accounting standard. This statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The implementation of this standard required that the County present a Statement of Changes in Fiduciary Net Position for Custodial Funds for 2020. The implementation of this standard required the County to reclassify previously reported agency funds as custodial funds. The implementation relates only to 2020. The impact to the County resulted in certain activities previously reported as fiduciary not being considered fiduciary under GASB 84. The effect of the implementation of this standard on beginning net position is disclosed in Note 10.

## 3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

**Deposits** – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

**Investments** – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2020, the investments reported in the financial statements consist of only certificates of deposit.

**Credit Risk** – State law limits eligible investments for the County, as discussed above. The County has no investment policy that would further limit its investment choices.

**Custodial Credit Risk – Deposits** – The risk that, in the event of a depository failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2020, the County's deposits in financial institutions were not exposed to custodial credit risk.

**Concentration of Credit Risk** – The County places no limit on the amount that may be invested in any one issuer.

**Interest Rate Risk** – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Assignment of Investment Income** – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from investments to the fund making the investment.

#### 4. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

#### 5. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2020 was as follows:

**Major Purposes:**

Road and Bridge Purposes	\$ 335,871.63
911 Service Purposes	<u>180,212.26</u>

**Other Purposes:**

Domestic Abuse Purposes	4,933.44
Courthouse Building Purposes	3,610.22
Modernization and Preservation	
Relief Purposes	<u>35,259.25</u>

Total Other Purposes	<u>43,802.91</u>
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<b>Total Restricted Net Position</b>	<b><u><u>\$ 559,886.80</u></u></b>
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These balances are restricted due to statutory requirements.

#### 6. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2020 were as follows:

<b><u>Transfers From:</u></b>	<b><u>Transfers To:</u></b>		<b><u>Total</u></b>
	Road and Bridge Fund	Other Governmental Funds	
Major Funds:			
General Fund	\$ 86,826.88	\$ 17,597.81	\$ 104,424.69

Interfund transfers for the year ended December 31, 2019 were as follows:

<b><u>Transfers From:</u></b>	<b><u>Transfers To:</u></b>		<b><u>Total</u></b>
	<b>Road and Bridge Fund</b>	<b>Other Governmental Funds</b>	
Major Funds:			
General Fund	\$ 350,929.62	\$ 12,226.53	\$ 363,156.15

The County typically budgets transfers to the Road and Bridge Fund, the Emergency Management Fund, and the Fair Board Fund (Other Governmental Funds) to conduct the indispensable functions of the County.

## 7. PENSION PLAN

### **Plan Information:**

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

### **Benefits Provided:**

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

**Contributions:**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2020, 2019, and 2018, equal to the required contributions each year, were as follows:

<u>Year</u>	<u>Amount</u>
2020	\$ 32,185.95
2019	\$ 26,097.96
2018	\$ 27,315.29

**Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:**

At June 30, 2020, SDRS is 100.04% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2020 are as follows:

Proportionate share of total pension liability	\$ 2,782,175.27
Less proportionate share of net position restricted for pension benefits	<u>2,783,158.18</u>
Proportionate share of net pension asset	<u><u>\$ (982.91)</u></u>

The net pension asset was measured as of June 30, 2020 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2020, the County's proportion was 0.0226322%, which is an increase of 0.0015463% from its proportion measured as of June 30, 2019.

**Actuarial Assumptions:**

The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	6.50% at entry to 3.00% after 25 years of service
Discount Rate	6.50% net of plan investment expense
Future COLAs	1.41%

Mortality rates were based on 97% of the RP-2014 Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2017, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period of July 1, 2011 to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	5.1%
Fixed Income	30.0%	1.5%
Real Estate	10.0%	6.2%
Cash	2.0%	1.0%
Total	100%	

**Discount Rate:**

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

**Sensitivity of liability (asset) to changes in the discount rate:**

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
County's proportionate share of the net pension liability (asset)	\$ 381,304.72	\$ (982.91)	\$ (313,686.66)

**Pension Plan Fiduciary Net Position:**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

**8. SIGNIFICANT CONTINGENCIES – LITIGATION**

At December 31, 2020, the County was not involved in any litigation.

**9. RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2020, the County managed its risks as follows:

**Employee Health Insurance:**

The County purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

**Liability Insurance:**

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for:

General Liability,  
Errors and Omissions of Officials and Employees,  
Automobile Liability,  
Property Damage,  
Boiler and Machinery, and  
Vehicle Physical Damage

Effective January 1, 2018, the SDPAA revised the method of calculating the amount available to be refunded to a withdrawing member. Upon giving proper written notice to the SDPAA a member may withdraw. Within 120 days following withdrawal, or as soon thereafter as the next Annual Budget is completed, the SDPAA will advise the withdrawing member of its total calculated portion of contributions made to the SDPAA that shall be refunded. Refunds are calculated based on the pool's total contributions, along with the member's total contributions, current losses, unpaid losses, and loss expenses, the member's loss ratio, and number of membership years.

A member who withdraws from the SDPAA shall receive a calculated portion of their contributions refunded for unpaid casualty losses, based on the following schedule:

<u>Years</u>	<u>Percentage</u>
1	55%
2	50%
3	40%
4	35%
5	30%
6+	20%

All refunds shall be paid to the withdrawing Member over a five-year term.

As of December 31, 2020, the County's balance available to be refunded per the SDPAA was \$41,867.00, which was an increase of \$781.00 from the previous year.

The County carries various deductibles for the above coverages.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

#### Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

#### Unemployment Benefits:

The County has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.



During the year two years ended December 31, 2020, no claims for unemployment benefits were paid. At December 31, 2020, no claims had been filed for unemployment benefits and none are anticipated in the next fiscal year.

#### 10. IMPLEMENTATION OF NEW STANDARD AND RESTATEMENT

As of January 1, 2020, the County implemented GASB Statement No. 84, *Fiduciary Activities* (GASB 84).

The County restated the net position and fund balance of the fund(s) indicated below to appropriately reflect the January 1, 2020 balances as follows:

	Net Position December 31, 2019 as Previously Stated	Restatement Implementation of GASB 84	Net Position January 1, 2020 as Restated
Custodial Funds	\$ 0.00	\$ 126,883.05	\$ 126,883.05

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2020**

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 707,387.00	\$ 707,387.00	\$ 693,254.86	\$ (14,132.14)
General Property Taxes--Delinquent	1,716.00	1,716.00	2,866.41	1,150.41
Penalties and Interest	4,955.00	4,955.00	6,600.87	1,645.87
Licenses and Permits	3,040.00	3,040.00	3,899.00	859.00
Intergovernmental Revenue:				
Federal Grants	0.00	0.00	72,448.18	72,448.18
State Shared Revenue:				
Bank Franchise	2,725.00	2,725.00	390.22	(2,334.78)
Court Appointed Attorney/Public Defender	675.00	675.00	0.00	(675.00)
Telecommunications Gross Receipts Tax	41,516.00	41,516.00	46,631.04	5,115.04
Motor Vehicle 1/4%	1,425.00	1,425.00	1,430.86	5.86
Liquor Tax Reversion (25%)	52,000.00	52,000.00	57,419.56	5,419.56
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	20,550.00	20,550.00	27,802.61	7,252.61
Register of Deeds' Fees	13,600.00	13,600.00	12,805.50	(794.50)
Legal Services	6,375.00	6,375.00	2,424.77	(3,950.23)
Clerk of Courts Fees	1,450.00	1,450.00	1,110.00	(340.00)
Other Fees	2,500.00	2,500.00	3,216.00	716.00
Public Safety:				
Law Enforcement	755.00	755.00	1,513.40	758.40
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	3,500.00	3,500.00	0.00	(3,500.00)
Veterans Service Officer	0.00	0.00	2,812.50	2,812.50
Fines and Forfeits:				
Costs	3,025.00	3,025.00	955.15	(2,069.85)
Forfeits	0.00	0.00	600.00	600.00
Miscellaneous Revenue:				
Investment Earnings	3,050.00	3,050.00	7,335.78	4,285.78
Rent	3,025.00	3,025.00	4,950.00	1,925.00
Other	4,900.00	4,900.00	3,674.49	(1,225.51)
Total Revenues	878,169.00	878,169.00	954,141.20	75,972.20
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	133,422.00	133,422.00	128,370.79	5,051.21
Contingency	36,000.00	36,000.00		
Amount Transferred		(23,964.41)		12,035.59
Elections	32,000.00	35,779.93	35,779.93	0.00
Judicial System	10,350.00	10,350.00	1,201.24	9,148.76
Financial Administration:				
Auditor	81,793.00	81,793.00	81,727.97	65.03
Treasurer	91,245.00	91,245.00	87,708.66	3,536.34
Legal Services:				
State's Attorney	37,000.00	37,000.00	21,512.10	15,487.90
Court Appointed Attorney	22,000.00	22,000.00	6,393.75	15,606.25
Abused and Neglected Child Defense	5,000.00	5,000.00	0.00	5,000.00
Other General Government:				
General Government Building	24,287.00	24,287.00	9,688.62	14,598.38
Director of Equalization	85,416.00	85,416.00	55,583.99	29,832.01
Register of Deeds	55,560.00	55,560.00	49,561.73	5,998.27
Veterans Service Officer	41,000.00	41,000.00	38,631.04	2,368.96

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2020**  
**(Continued)**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
Predatory Animal	4,137.00	4,137.00	4,136.78	0.22
Insurance	40,000.00	40,000.00	37,619.25	2,380.75
Information Technology	2,300.00	2,300.00	2,300.00	0.00
Public Safety:				
Law Enforcement:				
Sheriff	123,127.00	163,755.28	137,405.28	26,350.00
County Jail	37,000.00	37,000.00	14,524.28	22,475.72
Coroner	9,844.00	10,317.85	10,317.85	0.00
Protective and Emergency Services:				
Fire Protection	14,000.00	14,000.00	10,500.00	3,500.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	7,500.00	7,500.00	0.00	7,500.00
Health Assistance:				
Women, Infants and Children	500.00	500.00	0.00	500.00
Social Services:				
Child Support Enforcement	1,000.00	1,000.00	0.00	1,000.00
Mental Health Services:				
Mentally Ill	4,500.00	4,500.00	4,246.50	253.50
Developmentally Disabled	2,400.00	2,400.00	1,200.00	1,200.00
Mental Health Centers	12,920.00	12,920.00	12,920.00	0.00
Mental Illness Board	15,000.00	15,000.00	10,534.64	4,465.36
Culture and Recreation:				
Recreation:				
County Fair	12,730.00	12,730.00	2,349.44	10,380.56
Conservation of Natural Resources:				
Soil Conservation:				
Soil Conservation Districts	16,000.00	16,000.00	16,000.00	0.00
Weed and Pest Control	2,211.00	2,211.00	0.00	2,211.00
Total Expenditures	<u>960,242.00</u>	<u>981,159.65</u>	<u>780,213.84</u>	<u>200,945.81</u>
Excess of Revenues Over (Under) Expenditures	<u>(82,073.00)</u>	<u>(102,990.65)</u>	<u>173,927.36</u>	<u>276,918.01</u>
<b>Other Financing Sources (Uses):</b>				
Transfers Out	(311,443.00)	(311,443.00)	(104,424.69)	207,018.31
Insurance Proceeds	0.00	0.00	5,072.70	5,072.70
Total Other Financing Sources (Uses)	<u>(311,443.00)</u>	<u>(311,443.00)</u>	<u>(99,351.99)</u>	<u>212,091.01</u>
Net Change in Fund Balance	(393,516.00)	(414,433.65)	74,575.37	489,009.02
Fund Balance - Beginning	<u>1,264,553.32</u>	<u>1,264,553.32</u>	<u>1,264,553.32</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 871,037.32</u>	<u>\$ 850,119.67</u>	<u>\$ 1,339,128.69</u>	<u>\$ 489,009.02</u>

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**ROAD AND BRIDGE FUND**  
**For the Year Ended December 31, 2020**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Taxes:				
Wheel Tax	\$ 53,075.00	\$ 53,075.00	\$ 55,151.77	\$ 2,076.77
Licenses and Permits	25.00	25.00	0.00	(25.00)
Intergovernmental Revenue:				
Federal Grants	0.00	0.00	228,758.30	228,758.30
State Grants	230,000.00	230,000.00	259,473.24	29,473.24
State Shared Revenue:				
Motor Vehicle Licenses	388,250.00	388,250.00	413,981.61	25,731.61
Prorate License Fees	36,250.00	36,250.00	38,792.60	2,542.60
63 3/4% Mobile Home	2,590.00	2,590.00	3,109.24	519.24
Secondary Road Remittances	136,360.00	136,360.00	143,963.61	7,603.61
Motor Fuel Tax	5,275.00	5,275.00	3,966.02	(1,308.98)
Miscellaneous Revenue:				
Investment Earnings	400.00	400.00	2,275.44	1,875.44
Total Revenues	<u>852,225.00</u>	<u>852,225.00</u>	<u>1,149,471.83</u>	<u>297,246.83</u>
<b>Expenditures:</b>				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	1,055,482.00	1,055,482.00	951,532.38	103,949.62
Debt Service	<u>35,377.00</u>	<u>89,599.69</u>	<u>89,599.69</u>	<u>0.00</u>
Total Expenditures	<u>1,090,859.00</u>	<u>1,145,081.69</u>	<u>1,041,132.07</u>	<u>103,949.62</u>
Excess of Revenues Over (Under) Expenditures	(238,634.00)	(292,856.69)	108,339.76	401,196.45
<b>Other Financing Sources (Uses):</b>				
Transfers In	<u>296,048.00</u>	<u>296,048.00</u>	<u>86,826.88</u>	<u>(209,221.12)</u>
Net Change in Fund Balance	57,414.00	3,191.31	195,166.64	191,975.33
Fund Balance - Beginning	<u>249,509.49</u>	<u>249,509.49</u>	<u>249,509.49</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 306,923.49</u>	<u>\$ 252,700.80</u>	<u>\$ 444,676.13</u>	<u>\$ 191,975.33</u>

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Taxes:				
General Property Taxes--Current	\$ 689,855.00	\$ 689,855.00	\$ 685,255.55	\$ (4,599.45)
General Property Taxes--Delinquent	1,500.00	1,500.00	282.82	(1,217.18)
Penalties and Interest	3,875.00	3,875.00	4,309.81	434.81
Tax Deed Revenue	0.00	0.00	553.98	553.98
Licenses and Permits	3,075.00	3,075.00	2,922.00	(153.00)
Intergovernmental Revenue:				
Federal Grants	0.00	0.00	5,691.68	5,691.68
State Shared Revenue:				
Bank Franchise	2,220.00	2,220.00	228.93	(1,991.07)
Court Appointed Attorney/Public Defender	200.00	200.00	548.26	348.26
Telecommunications Gross Receipts Tax	37,250.00	37,250.00	35,131.96	(2,118.04)
Motor Vehicle 1/4%	1,303.00	1,303.00	1,337.77	34.77
Liquor Tax Reversion (25%)	50,000.00	50,000.00	54,062.74	4,062.74
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	14,710.00	14,710.00	26,424.97	11,714.97
Register of Deeds' Fees	14,070.00	14,070.00	13,340.50	(729.50)
Legal Services	3,360.00	3,360.00	5,962.86	2,602.86
Clerk of Courts Fees	1,250.00	1,250.00	1,408.00	158.00
Other Fees	0.00	0.00	2,299.34	2,299.34
Public Safety:				
Law Enforcement	685.00	685.00	626.34	(58.66)
Health and Welfare:				
Economic Assistance:				
Veterans Service Officer	2,800.00	2,800.00	2,812.50	12.50
Fines and Forfeits:				
Costs	700.00	700.00	1,436.25	736.25
Miscellaneous Revenue:				
Investment Earnings	3,085.00	3,085.00	13,352.23	10,267.23
Rent	5,400.00	5,400.00	5,400.00	0.00
Other	2,500.00	2,500.00	2,052.51	(447.49)
<b>Total Revenues</b>	<b>837,838.00</b>	<b>837,838.00</b>	<b>865,441.00</b>	<b>27,603.00</b>
<b>Expenditures:</b>				
General Government:				
Legislative:				
Board of County Commissioners	130,522.00	130,522.00	105,609.23	24,912.77
Contingency	36,000.00	36,000.00		
Amount Transferred		(4,562.35)		31,437.65
Elections	4,000.00	4,000.00	616.36	3,383.64
Judicial System	10,200.00	10,200.00	930.00	9,270.00
Financial Administration:				
Auditor	80,953.00	80,953.00	71,224.30	9,728.70
Treasurer	88,767.00	88,767.00	81,924.77	6,842.23
Legal Services:				
State's Attorney	44,000.00	44,000.00	17,457.72	26,542.28
Court Appointed Attorney	30,000.00	30,000.00	16,147.55	13,852.45
Abused and Neglected Child Defense	5,000.00	5,000.00	0.00	5,000.00
Other General Government:				
General Government Building	38,173.00	38,173.00	25,495.66	12,677.34
Director of Equalization	54,874.00	59,174.00	59,164.43	9.57
Register of Deeds	54,740.00	54,740.00	49,423.31	5,316.69
Veterans Service Officer	30,624.00	30,886.00	30,885.19	0.81
Predatory Animal	4,137.00	4,137.00	4,136.78	0.22
Insurance	40,000.00	40,000.00	38,932.15	1,067.85
Information Technology	2,300.00	2,300.00	2,300.00	0.00

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2019**  
**(Continued)**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
Public Safety:				
Law Enforcement:				
Sheriff	126,382.00	126,382.00	117,934.55	8,447.45
County Jail	22,500.00	47,500.00	36,551.15	10,948.85
Coroner	9,344.00	9,344.00	0.00	9,344.00
Protective and Emergency Services:				
Fire Protection	10,500.00	10,500.00	7,000.00	3,500.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	20,000.00	20,000.00	335.00	19,665.00
Health Assistance:				
Board of Health	500.00	500.00	0.00	500.00
Social Services:				
Child Support Enforcement	1,000.00	1,000.00	0.00	1,000.00
Mental Health Services:				
Mentally Ill	4,500.00	4,500.00	3,102.18	1,397.82
Developmentally Disabled	2,400.00	2,400.00	1,440.00	960.00
Mental Health Centers	16,140.00	16,140.00	16,140.00	0.00
Mental Illness Board	15,000.00	15,000.00	13,152.70	1,847.30
Culture and Recreation:				
Recreation:				
County Fair	13,500.00	13,500.00	6,132.91	7,367.09
Conservation of Natural Resources:				
Soil Conservation:				
Soil Conservation Districts	16,000.00	16,000.00	16,000.00	0.00
Weed and Pest Control	2,211.00	2,211.00	0.00	2,211.00
Total Expenditures	<u>914,267.00</u>	<u>939,266.65</u>	<u>722,035.94</u>	<u>217,230.71</u>
Excess of Revenues Over (Under) Expenditures	<u>(76,429.00)</u>	<u>(101,428.65)</u>	<u>143,405.06</u>	<u>244,833.71</u>
<b>Other Financing Sources (Uses):</b>				
Transfers Out	(271,721.00)	(271,721.00)	(363,156.15)	(91,435.15)
Insurance Proceeds	0.00	0.00	7,357.13	7,357.13
Sale of County Property	0.00	0.00	1,917.33	1,917.33
Total Other Financing Sources (Uses)	<u>(271,721.00)</u>	<u>(271,721.00)</u>	<u>(353,881.69)</u>	<u>(82,160.69)</u>
Net Change in Fund Balance	(348,150.00)	(373,149.65)	(210,476.63)	162,673.02
Fund Balance - Beginning	<u>1,475,029.95</u>	<u>1,475,029.95</u>	<u>1,475,029.95</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 1,126,879.95</u>	<u>\$ 1,101,880.30</u>	<u>\$ 1,264,553.32</u>	<u>\$ 162,673.02</u>

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**ROAD AND BRIDGE FUND**  
**For the Year Ended December 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Taxes:				
Wheel Tax	\$ 20,192.00	\$ 20,192.00	\$ 51,626.26	\$ 31,434.26
Licenses and Permits	0.00	0.00	25.00	25.00
Intergovernmental Revenue:				
State Grants	222,000.00	222,000.00	265,999.16	43,999.16
State Shared Revenue:				
Motor Vehicle Licenses	405,790.00	405,790.00	396,788.32	(9,001.68)
Prorate License Fees	35,790.00	35,790.00	38,033.97	2,243.97
63 3/4% Mobile Home	1,500.00	1,500.00	1,578.55	78.55
Secondary Road Remittances	137,660.00	137,660.00	136,699.02	(960.98)
Motor Fuel Tax	5,275.00	5,275.00	3,954.35	(1,320.65)
Miscellaneous Revenue:				
Investment Earnings	375.00	375.00	1,526.38	1,151.38
Other	0.00	0.00	2,000.00	2,000.00
Total Revenues	<u>828,582.00</u>	<u>828,582.00</u>	<u>898,231.01</u>	<u>69,649.01</u>
<b>Expenditures:</b>				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	1,040,781.00	1,065,781.00	1,015,609.65	50,171.35
Debt Service	<u>35,377.00</u>	<u>35,377.35</u>	<u>35,377.35</u>	<u>0.00</u>
Total Expenditures	<u>1,076,158.00</u>	<u>1,101,158.35</u>	<u>1,050,987.00</u>	<u>50,171.35</u>
Excess of Revenues Over (Under) Expenditures	(247,576.00)	(272,576.35)	(152,755.99)	119,820.36
<b>Other Financing Sources (Uses):</b>				
Transfers In	<u>247,576.00</u>	<u>247,576.00</u>	<u>350,929.62</u>	<u>103,353.62</u>
Net Change in Fund Balance	0.00	(25,000.35)	198,173.63	223,173.98
Fund Balance - Beginning	<u>51,335.86</u>	<u>51,335.86</u>	<u>51,335.86</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 51,335.86</u>	<u>\$ 26,335.51</u>	<u>\$ 249,509.49</u>	<u>\$ 223,173.98</u>

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**911 SERVICE FUND**  
**For the Year Ended December 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Intergovernmental Revenue:				
State Shared Revenue:				
911 Remittances	\$ 145.00	\$ 145.00	\$ 579.44	\$ 434.44
Miscellaneous Revenue:				
Investment Earnings	355.00	355.00	1,403.15	1,048.15
Total Revenues	500.00	500.00	1,982.59	1,482.59
<b>Expenditures:</b>				
Public Safety:				
Protective and Emergency Services:				
Communication Center	500.00	500.00	0.00	500.00
Net Change in Fund Balance	0.00	0.00	1,982.59	1,982.59
Fund Balance - Beginning	178,229.67	178,229.67	178,229.67	0.00
FUND BALANCE - ENDING	\$ 178,229.67	\$ 178,229.67	\$ 180,212.26	\$ 1,982.59



TODD COUNTY  
NOTES TO THE SUPPLEMENTARY INFORMATION  
Schedules of Budgetary Comparisons for the General Fund  
and for each major Special Revenue Fund with a legally required budget

Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

**SUPPLEMENTARY INFORMATION**  
**TODD COUNTY**  
**SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**

**South Dakota Retirement System**

\*Last 10 Years

	<u>2020</u>	<u>2019</u>	<u>2018</u>
County's proportion of the net pension liability (asset)	0.0226322%	0.0210859%	0.0211690%
County's proportionate share of net pension liability (asset)	\$ (983)	\$ (2,235)	\$ (494)
County's covered payroll	\$ 468,470	\$ 427,825	\$ 416,780
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.21%	0.52%	0.12%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.04%	100.09%	100.02%

\* The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

TODD COUNTY  
NOTES TO THE SUPPLEMENTARY INFORMATION  
Schedule of the Proportionate Share of the Net Pension Liability (Asset)

**Changes from Prior Valuation**

The June 30, 2020 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2019 Actuarial Valuation. One change in actuarial assumptions and two plan provision changes are reflected and described below.

The details of the changes since the last valuation are as follows:

**Benefit Provision Changes**

Legislation enacted in 2020 established a Qualified Benefit Preservation Arrangement (QBPA) under Section 415(m) of the Internal Revenue Code (IRC). The QBPA is effective July 1, 2020 and pays a portion of SDRS benefits that are restricted by IRC Section 415(b). The total benefits paid from SDRS and the QBPA will be limited to the applicable 415(b) annual limit, unreduced for early commencement if Members retire prior to age 62 and actuarially increased for late retirement up to age 70 if Members retire after age 65. The Actuarial Valuation considers benefits payable from both SDRS and the QBPA.

Legislation enacted in 2020 also brought the assets and the liabilities of the South Dakota Department of Labor and Regulation Plan into SDRS effective July 1, 2020. With the exception of the accounting results presented in Section 6 of this report, all exhibits include the assets, liabilities, and member counts of the former Department of Labor and Regulation Plan Members.

**Actuarial Assumption Changes**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2019 and exists again this year as of June 30, 2020. Future COLAs are assumed to equal the current restricted maximum COLA which was 1.88% as of June 30, 2019 and is 1.41% as of June 30, 2020.

The changes in actuarial assumptions due to the 1.41% restricted maximum COLA decreased the Actuarial Accrued Liability by \$595 million, or 4.6% of the Actuarial Accrued Liability based on the 1.88% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

**Actuarial Method Changes**

No changes in actuarial methods were made since the prior valuation.

**SUPPLEMENTARY INFORMATION  
TODD COUNTY  
SCHEDULE OF CHANGES IN LONG-TERM DEBT  
For the Two Years Ended December 31, 2020**

<u>Indebtedness</u>	<u>Long-Term Debt January 1, 2019</u>	<u>Add New Debt</u>	<u>Less Debt Retired</u>	<u>Long-Term Debt December 31, 2020</u>
<b>Governmental Long-Term Debt:</b>				
Financing (Capital Acquisition) Leases	\$ 98,521.75	\$ 281,652.53	\$ (106,606.05)	\$ 273,568.23

Note 1 - Long-Term Debt:

Debt payable at December 31, 2020 is comprised of the following:

Financing (Capital Acquisition) Leases:

Lease purchase of one motor grader for the highway department; annual payments of principal and 3.75% interest in the amount of \$35,377.35 will be made from the Road and Bridge Fund. These payments began in February 2015 and will continue until January 2021.	\$ 34,078.24
Lease purchase of one motor grader for the highway department; annual payments of principal and 4.20% interest in the amount of \$54,222.34 will be made from the Road and Bridge Fund. These payments began in December 2020 and will continue until December 2025.	\$ 239,489.99