ROBERTS COUNTY AUDIT REPORT

For the Two Years Ended December 31, 2020

ROBERTS COUNTY COUNTY OFFICIALS December 31, 2020

Board of Commissioners:
Dennis Jensen—Chairperson
Tim Zempel—Vice Chairperson
Don Carlson
Faye Johnston
Tom Vergeldt

Auditor: Dawn Sattler

Treasurer: Mark Moen

State's Attorney: Kay F Nikolas

Register of Deeds: Jay Tasa

> Sheriff: Barry Hillestad

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427 SOUTH CHAPELLE C/O 500 EAST CAPITOL PIERRE, SD 57501-5070 (605) 773-3595

> RUSSELL A. OLSON AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

County Commission Roberts County Sisseton, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Roberts County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 24, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Current Audit Findings and Questioned Costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Current Audit Findings and Questioned Costs as item No. 2020-001 to be a material weakness.

A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with

governance. We consider the deficiencies described in the accompanying Schedule of Current Audit Findings and Questioned Costs as item No. 2020-002 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County's Response to Findings

well A. Olan

The County's responses to the findings identified in our audit are referenced in the accompanying Schedule of Current Audit Findings and Questioned Costs. The County's responses to the findings were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Russell A. Olson Auditor General

January 24, 2023



427 SOUTH CHAPELLE C/O 500 EAST CAPITOL PIERRE, SD 57501-5070 (605) 773-3595

> RUSSELL A. OLSON AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

County Commission Roberts County Sisseton, South Dakota

Report on Compliance for Each Major Federal Program

We have audited Roberts County, South Dakota (County), compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the biennial period ended December 31, 2020. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Current Audit Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the County's compliance.

Opinion on Each Major Federal Program

In our opinion, Roberts County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the biennial period ended December 31, 2020.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

well A. Olson

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes. As required by South Dakota Codified Law 4-11-11, this report and our report on compliance for each major federal program are matters of public record and their distribution is not limited.

Russell A. Olson Auditor General

January 24, 2023

ROBERTS COUNTY SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

SCHEDULE OF PRIOR AUDIT FINDINGS

Prior Audit Findings:

Finding No. 2018-001:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting. We noted numerous significant reporting errors within the annual reports prepared by the County. This finding has noted been resolved and has been restated as Current Audit Finding No. 2020-001.

Finding No. 2018-002:

The County's Sheriff/Jail Department does not have an internal control system designed to provide for proper record keeping providing assurance that transactions are properly executed and recorded and that assets are properly safeguarded. This finding has not been resolved and has been restated as Current Audit Finding No. 2020-002.

SCHEDULE OF CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

Summary of the Independent Auditor's Results:

Financial Statements

- **a.** An unmodified opinion was issued on the financial statements of each opinion unit.
- **b.** A material weakness for Financial Reporting Errors and a significant deficiency for Sheriff/Jail Department Internal Accounting Controls and Record Keeping were disclosed by our audit of the financial statements as discussed in finding numbers 2020-001 and 2020-002, respectively.
- **c.** Our audit did not disclose any noncompliance which was material to the financial statements.

Federal Awards

- **d.** An unmodified opinion was issued on compliance with the requirements applicable to major programs.
- **e.** Our audit did not disclose any audit findings that are required to be reported in accordance with 2 CFR 200.516(a).
- **f.** The federal award tested as a major program was:

Coronavirus Relief Fund

CFDA # 21.019

- **g.** The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- **h.** Roberts County did not qualify as a low-risk auditee.

Current Other Audit Findings:

Internal Control-Related Findings - Material Weakness:

Financial Reporting Errors

Finding No. 2020-001:

Criteria:

The County's internal control structure should be designed to provide for the preparation of the annual financial reports, which includes having an adequate system for recording and processing entries material to the annual financial reports being audited in accordance with the modified cash basis of accounting.

Condition:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting. We noted numerous significant reporting errors within the annual reports prepared by the County. This is the sixth consecutive audit in which a similar finding was noted.

Context:

We noted the following significant errors in the County's annual financial reports for the years ended December 31, 2019, and December 31, 2020:

a. The 2020 Statement of Net Position contained the following significant errors:

Governmental Activities:

- Restricted Net Position Other Purposes was overstated by \$98,107.23.
- Unrestricted Net Position was overstated by \$240,131.66.
- Restricted Net Position Courthouse Building Purposes was understated by \$61,100.03.
- Restricted Net Position Modernization and Preservation Relief Purposes was understated by \$34,553.35.
- Restricted Net Position Jail Debt Services was understated by \$90,754.58.
- Restricted Net Position Tax Increment Financing Purposes was understated by \$151,186.63.

Business Type Activities

- Cash and Cash Equivalents was overstated and Restricted Cash and Cash Equivalents was understated by \$187,095.17.
- Restricted Net Position Permanently Restricted Purposes was overstated by \$465,015.00.
- Restricted Net Position Landfill Closure and Postclosure Costs was understated by \$71,797.79.
- Unrestricted Net Position was understated by \$393,217.21.
- b. The 2020 Statement of Activities contained the following significant errors.
 - Public Safety Expense was understated by \$430,000.00.
 - Public Works Expense was understated by \$146,995.39.
 - Operating Grants Public Safety was understated by \$755,842.44.
 - Operating Grants Public Works was understated by \$395,182.74.
 - Interest on Long-Term Debt was overstated by \$600,003.06.
 - Operating Grants General Government was overstated by \$1,150,159.33.

- c. The 2019 Statement of Activities contained the following significant errors.
 - General Government Expense was understated by \$130,303.86.
 - Public Safety Expense was understated by \$471,862.29.
 - Public Works Expense was understated by \$101,651.18.
 - Charges for Services Public Safety was understated by \$30,732.47.
 - Operating Grants Public Safety was understated by \$93,662.63.
 - Operating Grants Public Works was understated by \$2,270,168.72.
 - General Revenues Property Taxes was understated by \$565,119.25.
 - Charges for Services Public Works was overstated by \$2,273,200.51.
- d. The 2020 Governmental Funds Balance Sheet contained the following significant errors:
 - General Fund Assigned Fund Balance was overstated and Unassigned Fund Balance was understated by \$1,224,388.79.
 - Road and Bridge Fund Restricted Fund Balance was overstated and Assigned Fund Balance was understated by \$409,275.46.
 - Other Governmental Funds Assigned Fund Balance was overstated and Restricted Fund Balance was understated by \$239,578.84.
- e. The 2020 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following significant errors:
 - General Fund Federal Grant Revenues was overstated and State Grant Revenue was understated by \$686,625.00.
 - Road and Bridge Fund Debt Service Expenditures was overstated and Highway, Road and Bridge Expenditures was understated by \$42,528.04.
 - Other Governmental Funds Debt Service Expenditures was overstated and Urban and Rural Development Expenditures was understated by \$23,007.67.
- f. The 2019 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following significant errors:
 - General Fund Communication Center Expenditures was understated and County Wide Law Enforcement Expenditures was overstated by \$344,561.94.
 - General Fund Commissioner Expenditures was understated by \$63,142.36.
 - General Fund Ending Fund Balance was overstated by \$49,289.85.
 - Other Governmental Funds General Property Taxes was understated by \$45,880.39.
 - Other Governmental Funds Transfers In was understated by \$18,777.00.
 - Other Governmental Funds Ending Fund Balance was understated by \$48,258.60.
 - Other Governmental Funds Federal Grant Revenues was overstated by \$31,503.25.
- g. The 2020 Statement of Net Position Proprietary Funds contained the following significant errors:
 - Cash and Cash Equivalents was overstated and Restricted Cash and Cash Equivalents was understated by \$187,095.17.
 - Restricted Net Position Permanently Restricted Purposes was overstated by \$465,015.00.
 - Restricted Net Position Landfill Closure and Postclosure Costs was understated by \$71,797.79.
 - Unrestricted Net Position was understated by \$393,217.21.

Other less significant errors were also noted in the County's annual financial reports.

Effect:

Inaccurate and incomplete information may be presented to the users of the annual financial reports.

Cause:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting.

Recommendation:

1. We recommend that the County strengthen internal controls over financial reporting.

Views of responsible officials:

See Management's Response to Audit Findings/Corrective Action Plan on page 62.

Internal Control-Related Findings - Significant Deficiency:

Sheriff/Jail Department Internal Accounting Controls and Record Keeping-Significant Deficiency

Finding No. 2020-002:

Criteria:

The Sheriff/Jail Department internal accounting controls and record keeping procedures should be designed to provide assurance that transactions were properly executed and recorded and that assets were properly safeguarded.

Condition:

United States General Accounting Office, Government Auditing Standards, 2011 revisions, state:

Internal control serves as a defense in safeguarding assets and in preventing and detecting errors; fraud; noncompliance with provisions of laws, regulations, contracts or grant agreements; or abuse.

The County's Sheriff/Jail Department does not have an internal control system designed to provide for proper record keeping providing assurance that transactions are properly executed and recorded and that assets are properly safeguarded. This is the sixth consecutive audit report in which this finding has appeared.

Context:

We noted the following significant deficiencies in internal control over record keeping for the years ended December 31, 2019 and 2020:

- a. The Sheriff/Jail Department did not make timely remittances to the County Treasurer. On April 8, 2014, the County Commission instituted a policy whereby the Sheriff/Jail Department was to deposit with the County Treasurer by the 15th of every month. The Sheriff/Jail Department remittance to the County Treasurer by the 15th of the month, as required by the County Commission, was not accomplished for the County activity within the Jail Inmate Lockdown Kiosk System for the audit period.
- b. The Sheriff/Jail Department does maintain a record or count of meals provided to inmates to enable the County to determine the accuracy of the billing received from an outside vendor providing meals to inmates. However, reconciliation between the jail meal count records and the vendor billing was not completed.
- c. The Sheriff/Jail Department did not perform proper daily cash counts for depositing with the County Treasurer. We noted 24 reception area receipts and 30 of the sheriff activity receipts that

were missing from the daily cash count process. However, based on our expanded testing, it did appear these missing receipts from the cash count process did get deposited with the County Treasurer.

- d. Work release activity was not being adequately or completely accounted for between the 24/7 daily jail log, the work release manual log and the kiosk system.
- e. A reconciliation between the items listed on the evidence room log and a physical count was not being adequately performed.
- f. There were not local receipts written for "all" 24/7 activity receipted to the County Sheriff/Jail Department resulting in it appearing that the County deposited more receipts with the County Treasurer than had been receipted at the Sheriff/Jail Department.

Effect:

Internal accounting control and record keeping deficiencies diminish reasonable assurances that transactions are properly executed and recorded and that assets are properly safeguarded.

Recommendations:

- 2. We recommend that deposits be made at least monthly by the 15th with the County Treasurer as set by the County policy.
- 3. We recommend the Sheriff/Jail Department perform a reconciliation of the meals provided to inmates to verify the accuracy of the billings received from an outside vendor providing meals to inmates.
- 4. We recommend the Sheriff/Jail Department perform proper daily cash counts/reconciliations to support their depositing of all collections.
- 5. We recommend the Sheriff/Jail Department performs a reconciliation for work release activity between the jail 24/7 daily jail log and the Lockdown Kiosk system.
- 6. We recommend the Sheriff/Jail Department perform a proper reconciliation, including all items, between the items listed on the evidence room log and a physical count at least annually.
- 7. We recommend a local manual receipt is written for "all" receipts that come into the Sheriff/Jail Department so that depositing intact can be accomplished between the manual receipts written at the Sheriff/Jail Department with the receipt from the County Treasurer.

Views of responsible officials:

See Management's Response to Audit Findings/Corrective Action Plan on page 62.



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> RUSSELL A. OLSON AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT

County Commission Roberts County Sisseton, South Dakota

Report on the Financial Statements

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Roberts County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position on a modified cash basis of accounting of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Roberts County as of December 31, 2020, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

Basis of Accounting

We draw attention to Note 1.c. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Emphasis of Matter

As discussed in Notes 2 and 13 to the financial statements, in 2019, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities, which has resulted in a restatement of the net position as of January 1, 2019. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards, which as required by the *Title 2 U.S. Code of Federal Regulations* (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), the Budgetary Comparison Schedules, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Changes in Long-Term Debt listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 24, 2023, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the

effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Russell A. Olson Auditor General

Revell A. Olson

January 24, 2023

ROBERTS COUNTY STATEMENT OF NET POSITION - MODIFIED CASH BASIS December 31, 2020

	Primary Government						
	G	overnmental Activities	B	usiness-Type Activities	Total		
ASSETS:							
Cash and Cash Equivalents	\$	2,636,743.15	\$	1,051,244.25	\$	3,687,987.40	
Investments		300,552.82				300,552.82	
Restricted Assets:							
Cash and Cash Equivalents				652,110.17		652,110.17	
TOTAL ASSETS	\$	2,937,295.97	\$	1,703,354.42	\$	4,640,650.39	
NET POSITION:							
Restricted For: (See Note 6)							
Courthouse Building Purposes	\$	61,100.03	\$		\$	61,100.03	
Modernization and Preservation Relief Purposes		34,553.35				34,553.35	
Jail Bond Debt Service Purposes		90,754.58				90,754.58	
Tax Increment Financing Purposes		151,186.63				151,186.63	
Domestic Abuse Purposes		644.30		050 440 47		644.30	
Landfill Closure and Postclosure Costs Purposes		0.500.057.00		652,110.17		652,110.17	
Unrestricted	-	2,599,057.08		1,051,244.25		3,650,301.33	
TOTAL NET POSITION	\$	2,937,295.97	\$	1,703,354.42	\$	4,640,650.39	

ROBERTS COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the Year Ended December 31, 2020

Net (Expense) Revenue and **Program Revenues Changes in Net Position** Operating Capital **Primary Government** Charges for **Grants and Grants and** Governmental **Business-Type** Functions/Programs **Expenses** Services Contributions Contributions **Activities** Activities Total **Primary Government:** Governmental Activities: General Government \$ 1,465,918.63 431,812.12 9,643.27 \$ 24,315.37 \$ (1,000,147.87) \$ (1,000,147.87) Public Safety 3,005,781.15 453,405.88 826,954.10 (1,725,421.17)(1,725,421.17)Public Works 2,341,008.42 29,218.96 1,891,411.48 (420,377.98) (420, 377.98)Health and Welfare 151,586.10 41,617.04 (109,969.06) (109,969.06)Culture and Recreation 5,206.36 (5,206.36)(5,206.36)Conservation of Natural Resources 90,754.39 5,446.25 6,300.00 (79,008.14)(79,008.14)(54,515.73)Urban and Economic Development 54,515.73 (54,515.73)**Interest on Long-Term Debt 55,648.86 (55,648.86)(55,648.86)**Total Governmental Activities** 7,170,419.64 961,500.25 2,734,308.85 24,315.37 (3,450,295.17)0.00 (3,450,295.17)**Business-Type Activities:** Solid Waste 518,299.74 725,916.59 16,688.58 224,305.43 224,305.43 **Total Primary Government** 2.750.997.43 24.315.37 (3,450,295.17)224,305.43 (3,225,989.74)7,688,719.38 1,687,416.84 **General Revenues:** Taxes: 4,066,519.81 **The County does not have interest expense **Property Taxes** 4,066,519.81 related to the functions presented above. This Wheel Tax 316,627.73 316,627.73 amount includes indirect interest expense State Shared Revenues 143,965.25 143,965.25 on general long-term debt. Grants and Contributions not Restricted to Specific Programs 5,246.12 5,246.12 Unrestricted Investment Earnings 22,600.14 11,077.64 33,677.78 Miscellaneous Revenue 59,359.30 59,359.30 Transfers 107,768.00 (107,768.00)0.00 Total General Revenues and Transfers 4,722,086.35 (96,690.36)4,625,395.99 Change in Net Position 1,271,791.18 127,615.07 1,399,406.25 Net Position - Beginning 1,665,504.79 1,575,739.35 3,241,244.14

2,937,295.97

1,703,354.42

4,640,650.39

The notes to the financial statements are an integral part of this statement.

NET POSITION - ENDING

ROBERTS COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the Year Ended December 31, 2019

Net (Expense) Revenue and **Program Revenues Changes in Net Position** Operating Capital **Primary Government** Charges for **Grants and Grants and** Governmental **Business-Type Activities** Functions/Programs **Expenses** Services Contributions Contributions **Activities** Total **Primary Government:** Governmental Activities: General Government \$ 1,444,940.44 326,114.96 7,265.80 \$ 11,453.03 (1,100,106.65) \$ (1,100,106.65) Public Safety 3,052,749.12 564,858.25 117,138.47 (2,370,752.40)(2,370,752.40) Public Works 2,212,309.61 28,542.25 2,270,168.72 86,401.36 86,401.36 Health and Welfare 153,096.62 44,668.31 (108,428.31)(108,428.31)Culture and Recreation 8,921.32 (8,921.32)(8,921.32)Conservation of Natural Resources 94,133.93 3,887.75 5,792.01 (84,454.17) (84,454.17)Urban and Economic Development 30,607.09 (30,607.09)(30,607.09)**Interest on Long-Term Debt 64,612.32 (64,612.32)(64,612.32)**Total Governmental Activities** 7,061,370.45 968,071.52 2,400,365.00 11,453.03 (3,681,480.90) 0.00 (3,681,480.90) **Business-Type Activities:** Solid Waste 540,252.10 758,010.60 217,758.50 217,758.50 **Total Primary Government** 7,601,622.55 1,726,082.12 2.400.365.00 11,453.03 (3,681,480.90) 217,758.50 (3,463,722.40) **General Revenues:** Taxes: 3,997,175.91 **The County does not have interest expense **Property Taxes** 3,997,175.91 related to the functions presented above. This Wheel Tax 311,319.00 311,319.00 amount includes indirect interest expense State Shared Revenues 153,671.94 153,671.94 on general long-term debt. Grants and Contributions not Restricted to Specific Programs 5,886.53 5,886.53 **Unrestricted Investment Earnings** 17,857.66 13,196.14 31,053.80 Miscellaneous Revenue 46,346.05 46,346.05 **Total General Revenues** 4,532,257.09 13,196.14 4,545,453.23 Change in Net Position 850,776.19 230,954.64 1,081,730.83 Net Position - Beginning 814,728.60 1,344,784.71 2,159,513.31

1,665,504.79

1,575,739.35

3,241,244.14

The notes to the financial statements are an integral part of this statement.

NET POSITION - ENDING

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ROBERTS COUNTY BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS December 31, 2020

	 General Fund	Road and Bridge Fund		Courthouse Building Fund		Other Governmental Funds		Total Governmental Funds	
ASSETS: Cash and Cash Equivalents Investments	\$ 1,600,975.79 300,000.00	\$	694,386.18	\$	60,547.21 552.82	\$	280,833.97	\$	2,636,743.15 300,552.82
TOTAL ASSETS	\$ 1,900,975.79	\$	694,386.18	\$	61,100.03	\$	280,833.97	\$	2,937,295.97
FUND BALANCES: (See Note 1.k.) Restricted Assigned Unassigned	\$ 676,587.00 1,224,388.79	\$	694,386.18	\$	61,100.03	\$	277,138.86 3,695.11	\$	338,238.89 1,374,668.29 1,224,388.79
TOTAL FUND BALANCES	\$ 1,900,975.79	\$	694,386.18	\$	61,100.03	\$	280,833.97	\$	2,937,295.97

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ROBERTS COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

For the Year Ended December 31, 2020

	 General Fund	Road and Bridge Fund	Courthouse Building Fund	G-	Other overnmental Funds	G	Total overnmental Funds
Revenues:							
Taxes:							
General Property TaxesCurrent	\$ 3,483,444.43	\$	\$	\$	545,195.02	\$	4,028,639.45
General Property TaxesDelinquent	21,037.73				3,003.76		24,041.49
Penalties and Interest	13,780.61						13,780.61
Telephone Tax (Outside)	58.26						58.26
Wheel Tax		316,627.73					316,627.73
_ Licenses and Permits	149,742.00	8,377.45			1,770.00		159,889.45
[∞] Intergovernmental Revenue:							
Federal Grants	719,016.76	19,948.66			18,462.25		757,427.67
Federal Payments in Lieu of Taxes	4,799.77				446.35		5,246.12
State Grants	9,405.34	375,234.08			12,320.00		396,959.42
State Shared Revenue:							
Bank Franchise	47,616.34						47,616.34
Motor Vehicle Licenses		1,407,296.12					1,407,296.12
Court Appointed Attorney/Public Defender	5,415.51						5,415.51
Prorate License Fees		81,631.33					81,631.33
63 3/4% Mobile Home		7,301.29					7,301.29
Telecommunications Gross Receipts Tax	42,659.66						42,659.66
911 Remittances					78,277.51		78,277.51
Liquor Tax Reversion (25%)	53,689.25						53,689.25
Charges for Goods and Services:							
General Government:							
Treasurer's Fees	48,089.37						48,089.37
Register of Deeds' Fees	114,067.00				11,051.20		125,118.20
Legal Services	55,130.45				770.81		55,901.26
Clerk of Courts Fees	9,894.55						9,894.55
Other Fees	3,743.26						3,743.26

	Public Safety:					
	Law Enforcement	56,969.20				56,969.20
	Prisoner Care	349,281.72				349,281.72
	Sobriety Testing				33,042.24	33,042.24
	Public Works:					
	Road Maintenance Contract Charges		20,841.51			20,841.51
	Health and Welfare:					
	Economic Assistance:					
	Poor Lien Recoveries	2,000.00				2,000.00
	Veterans Service Officer	3,750.00				3,750.00
	Health Assistance:					
	Women, Infants and Children	37,847.04				37,847.04
	Conservation of Natural Resources	5,446.25				5,446.25
	Fines and Forfeits:					
	Costs	13,828.57				13,828.57
	Other	284.15				284.15
	Miscellaneous Revenue:					
_	Investment Earnings	17,153.85	2,706.23	552.82	2,187.24	22,600.14
19	Rent	35,573.48	·		,	35,573.48
	Contributions and Donations	9,583.19				9,583.19
	Refund of Prior Year's Expenditures	342.04				342.04
	Other	38,129.87			50.00	38,179.87
	Total Revenues	5,351,779.65	2,239,964.40	552.82	706,576.38	8,298,873.25
	Expenditures:					
•	General Government:					
	Legislative:					
	Board of County Commissioners	154,826.14				154,826.14
	Elections	48,440.90				48,440.90
		·				36,081.82
	Judicial System	36,081.82				30,061.62
	Financial Administration:	454.057.40				454.057.40
	Auditor	154,957.46				154,957.46
	Treasurer	163,506.41				163,506.41
	Legal Services:	000 770 66				000 770 00
	State's Attorney	223,770.32				223,770.32
	Public Defender	99,000.00				99,000.00
	Court Appointed Attorney	106,509.78				106,509.78

ROBERTS COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

For the Year Ended December 31, 2020 (Continued)

	General Fund	Road and Bridge Fund	Courthouse Building Fund	Other Governmental Funds	Total Governmental Funds
Other General Government:					
General Government Building	120,736.72				120,736.72
Director of Equalization	200,574.25				200,574.25
Register of Deeds	106,648.88			7,432.57	114,081.45
Veterans Service Officer	39,073.94			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	39,073.94
Predatory Animal	4,359.44				4,359.44
Public Safety:	,				,
Law Enforcement:					
Sheriff	465,304.96				465,304.96
County Jail	1,420,520.84			49,318.61	1,469,839.45
Coroner	25,367.55				25,367.55
Juvenile Detention	93,254.37				93,254.37
Protective and Emergency Services:					
Emergency and Disaster Services				28,155.95	28,155.95
Communication Center	362,598.38			131,260.49	493,858.87
Public Works:					
Highways and Bridges:					
Highways, Roads and Bridges		2,236,541.07			2,236,541.07
Health and Welfare:					
Economic Assistance:					
Support of Poor	4,050.00				4,050.00
Health Assistance:					
County Nurse	60,370.46				60,370.46
Women, Infants and Children	46,215.96				46,215.96
Social Services:					
Domestic Abuse				2,289.58	2,289.58
Mental Health Services:					
Mentally III	24,005.06				24,005.06

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Developmentally Disabled	880.00				880.00
Mental Health Centers	13,775.04				13,775.04
Culture and Recreation:					
Recreation:					
County Fair	5,206.36				5,206.36
Conservation of Natural Resources:					
Soil Conservation:					
County Extension	66,867.48				66,867.48
Weed and Pest Control	23,886.91				23,886.91
Urban and Economic Development:					
Urban Development:					
Planning and Zoning	862.76				862.76
Urban and Rural Development	30,645.30			23,007.67	53,652.97
Debt Service		106,857.73		483,258.48	590,116.21
Total Expenditures	4,102,297.49	2,343,398.80	0.00	724,723.35	7,170,419.64
Excess of Revenues Over (Under) Expenditures	1,249,482.16	(103,434.40)	552.82	(18,146.97)	1,128,453.61
N					
Other Financing Sources (Uses):					
Transfers In	254.41	357,768.00		68,000.00	426,022.41
Transfers Out	(318,000.00)			(254.41)	(318,254.41)
Insurance Proceeds	20,575.27	3,740.10			24,315.37
Sale of County Property	11,216.20	38.00			11,254.20
Total Other Financing Sources (Uses)	(285,954.12)	361,546.10	0.00	67,745.59	143,337.57
Net Change in Fund Balance	963,528.04	258,111.70	552.82	49,598.62	1,271,791.18
Fund Balance - Beginning	 937,447.75	 436,274.48	 60,547.21	 231,235.35	 1,665,504.79
FUND BALANCE - ENDING	\$ 1,900,975.79	\$ 694,386.18	\$ 61,100.03	\$ 280,833.97	\$ 2,937,295.97

ROBERTS COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

For the Year Ended December 31, 2019

	 General Fund	Road and Bridge Fund	Courthouse Building Fund	G(Other overnmental Funds	 Total overnmental Funds
Revenues:						
Taxes:						
General Property TaxesCurrent	\$ 3,392,534.22	\$	\$	\$	560,814.28	\$ 3,953,348.50
General Property TaxesDelinquent	24,082.55				3,649.62	27,732.17
Penalties and Interest	16,012.05					16,012.05
Telephone Tax (Outside)	63.74					63.74
Mobile Home Tax	16.61				2.84	19.45
Wheel Tax		311,319.00				311,319.00
N Licenses and Permits	40,208.11	20,018.00			2,040.00	62,266.11
Intergovernmental Revenue:						
Federal Grants	19,603.60	22,496.17			6,532.35	48,632.12
Federal Payments in Lieu of Taxes	5,349.24				537.29	5,886.53
State Grants	9,664.25	760,265.56				769,929.81
State Shared Revenue:						
Bank Franchise	66,026.72					66,026.72
Motor Vehicle Licenses		1,393,427.36				1,393,427.36
Court Appointed Attorney/Public Defender	7,265.80					7,265.80
Prorate License Fees		73,031.09				73,031.09
63 3/4% Mobile Home		13,341.17				13,341.17
Telecommunications Gross Receipts Tax	37,094.70					37,094.70
Motor Fuel Tax		7,607.37				7,607.37
911 Remittances					87,130.28	87,130.28
Liquor Tax Reversion (25%)	50,550.52					50,550.52
Charges for Goods and Services:						
General Government:						
Treasurer's Fees	46,227.02					46,227.02
Register of Deeds' Fees	93,803.00				9,553.70	103,356.70
Legal Services	82,695.51				621.50	83,317.01

	Other Fees	3,508.68				3,508.68
	Public Safety:					
	Law Enforcement	63,043.96				63,043.96
	Prisoner Care	453,761.82			30,732.47	484,494.29
	Public Works:					
	Road Maintenance Contract Charges		8,524.25			8,524.25
	Health and Welfare:					
	Economic Assistance:					
	Poor Lien Recoveries	1,000.00				1,000.00
	Veterans Service Officer	3,750.00				3,750.00
	Health Assistance:					
	County Nurse	417.05				417.05
	Women, Infants and Children	41,211.26				41,211.26
	Conservation of Natural Resources	3,887.75				3,887.75
	Fines and Forfeits:					
	Costs	16,053.81				16,053.81
N	Forfeits	650.00				650.00
23	Other	616.19				616.19
	Miscellaneous Revenue:					
	Investment Earnings	11,217.70	3,031.79	994.05	2,614.12	17,857.66
	Rent	35,730.98				35,730.98
	Contributions and Donations	1,994.86				1,994.86
	Refund of Prior Year's Expenditures	4,132.24				4,132.24
	Other	39,198.95				39,198.95
•	Total Revenues	4,581,389.35	2,613,061.76	994.05	704,228.45	7,899,673.61
ļ	Expenditures:					
	General Government:					
	Legislative:					
	Board of County Commissioners	170,929.63				170,929.63
	Elections	4,668.00				4,668.00
	Judicial System	36,881.76				36,881.76
	Financial Administration:					
	Auditor	162,304.07				162,304.07
	Treasurer	160,389.94				160,389.94
	Legal Services:					
	State's Attorney	174,653.31				174,653.31

10,016.46

10,016.46

Clerk of Courts Fees

ROBERTS COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

For the Year Ended December 31, 2019 (Continued)

	General	Road and Bridge	Courthouse Building	Other Governmental	Total Governmental
	Fund	Fund	Fund	Funds	Funds
Public Defender	102,000.00				102,000.00
Court Appointed Attorney	102,094.42				102,094.42
Other General Government:					
General Government Building	118,799.42		60,952.39		179,751.81
Director of Equalization	203,273.71				203,273.71
Register of Deeds	101,844.74			6,209.11	108,053.85
Veterans Service Officer	35,580.50				35,580.50
Predatory Animal	4,359.44				4,359.44
Public Safety:					
Law Enforcement:					
Sheriff	502,628.87				502,628.87
County Jail	1,465,192.47			46,397.01	1,511,589.48
Coroner	17,442.50				17,442.50
Juvenile Detention	60,206.72				60,206.72
Protective and Emergency Services:					
Emergency and Disaster Services				30,493.44	30,493.44
Communication Center	344,561.94			145,220.77	489,782.71
Public Works:					
Highways and Bridges:					
Highways, Roads and Bridges		2,110,658.43			2,110,658.43
Health and Welfare:					
Economic Assistance:					
Support of Poor	13,619.00				13,619.00
Health Assistance:					
County Nurse	47,419.45				47,419.45
Women, Infants and Children	43,998.06				43,998.06
Social Services:					
Domestic Abuse				2,535.72	2,535.72

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FUND BALANCE - ENDING	\$ 937,447.75	\$ 436,274.48	\$ 60,547.21	\$ 231,235.35	\$ 1,665,504.79
Fund Balance - Beginning	516,952.85	9,936.67	121,499.60	166,339.48	814,728.60
Net Change in Fund Balance	420,494.90	426,337.81	(60,952.39)	64,895.87	850,776.19
Total Other Financing Sources (Uses)	(100,378.81)	30,792.21	(994.05)	83,053.68	12,473.03
Sale of County Property	1,020.00	00.700.04	(004.05)	00.050.00	1,020.00
Insurance Proceeds	11,453.03				11,453.03
Transfers Out	(117,601.00)	(3,031.79)	(994.05)	(723.32)	(122,350.16)
Transfers In	4,749.16	33,824.00	(004.05)	83,777.00	122,350.16
Other Financing Sources (Uses):					
Excess of Revenues Over (Under) Expenditures	520,873.71	395,545.60	(59,958.34)	(18,157.81)	838,303.16
Total Expenditures	4,060,515.64	2,217,516.16	60,952.39	722,386.26	7,061,370.45
Debt Service	20,338.31	106,857.73		479,672.86	606,868.90
Urban and Rural Development	18,448.11			11,857.35	30,305.46
Planning and Zoning	301.63				301.63
Urban Development:					
Urban and Economic Development:					
Weed and Pest Control	34,385.43				34,385.43
Soil Conservation: County Extension	59,748.50				59,748.50
Conservation of Natural Resources:					
County Fair	8,921.32				8,921.32
Recreation:					
Culture and Recreation:					
Mental Health Centers	13,775.00				13,775.00
Developmentally Disabled	880.00				880.00
Mentally III	30,869.39				30,869.39
Mental Health Services:					

ROBERTS COUNTY STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS December 31, 2020

	Enterprise Funds Solid Waste Fund		
ASSETS: Current Assets: Cash and Cash Equivalents	\$	1,051,244.25	
Noncurrent Assets: Restricted Cash and Cash Equivalents TOTAL ASSETS		652,110.17 1,703,354.42	
NET POSITION: Restricted For: Landfill Closure and Postclosure Costs Unrestricted	\$	652,110.17 1,051,244.25	
TOTAL NET POSITION	\$	1,703,354.42	

ROBERTS COUNTY STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS

For the Year Ended December 31, 2020

	Enterprise Funds Solid Waste Fund
Operating Revenues: Charges for Goods and Services Miscellaneous	\$ 725,086.35 830.24
Total Operating Revenues	725,916.59
Operating Expenses: Personal Services Other Current Expense Materials Capital Assets	265,046.61 108,145.49 71,715.32 29,500.00
Total Operating Expenses	474,407.42
Operating Income (Loss)	251,509.17
Nonoperating Revenues (Expenses): Operating Grants Investment Earnings Interest Expense and Fiscal Charges Debt Service (Principal)	16,688.58 11,077.64 (5,937.32) (37,955.00)
Total Nonoperating Revenues (Expenses)	(16,126.10)
Income (Loss) Before Transfers	235,383.07
Transfers Out	(107,768.00)
Change in Net Position	127,615.07
Net Position - Beginning	1,575,739.35
NET POSITION - ENDING	\$ 1,703,354.42

ROBERTS COUNTY

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS

For the Year Ended December 31, 2019

	Enterprise Funds Solid Waste Fund
Operating Revenues:	
Charges for Goods and Services Miscellaneous	\$ 757,070.00 940.60
Total Operating Revenues	758,010.60
Operating Expenses:	
Personal Services	251,666.30
Other Current Expense	259,389.64
Capital Assets	7,250.00
Total Operating Expenses	518,305.94
Operating Income (Loss)	239,704.66
Nonoperating Revenues (Expenses):	
Investment Earnings	13,196.14
Interest Expense and Fiscal Charges	(3,450.00)
Debt Service (Principal)	(18,496.16)
	
Total Nonoperating Revenues (Expenses)	(8,750.02)
Change in Net Position	230,954.64
Net Position - Beginning	1,344,784.71
NET POSITION - ENDING	\$ 1,575,739.35

ROBERTS COUNTY STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS December 31, 2020

	Custodial Funds	
ASSETS: Cash and Cash Equivalents	\$	389,130.90
TOTAL ASSETS	\$	389,130.90
NET POSITION: Restricted For: Individuals, Organizations, and Other Governments	\$	389,130.90
TOTAL NET POSITION	\$	389,130.90

ROBERTS COUNTY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS

For the Year Ended December 31, 2020

	 Custodial Funds
ADDITIONS: Property Tax Collections for Other Governments State Shared Revenue Collections for Other Governments Other Additions	\$ 10,045,298.55 3,033,830.10 371,695.51
Total Additions	 13,450,824.16
DEDUCTIONS: Payments of Property Tax to Other Governments Payments of State Shared Revenue to Other Governments Other Deductions	10,070,668.05 3,028,037.73 408,089.27
Total Deductions	13,506,795.05
Change in Net Position	(55,970.89)
Net Position - Beginning	445,101.79
NET POSITION - ENDING	\$ 389,130.90

ROBERTS COUNTY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS

For the Year Ended December 31, 2019

	Custodial Funds
ADDITIONS: Property Tax Collections for Other Governments State Shared Revenue Collections for Other Governments Other Additions	\$ 9,391,825.54 3,070,958.05 347,568.45
Total Additions	 12,810,352.04
DEDUCTIONS: Payments of Property Tax to Other Governments Payments of State Shared Revenue to Other Governments Other Deductions	9,352,042.89 3,044,689.56 332,994.08
Total Deductions	 12,729,726.53
Change in Net Position	80,625.51
Net Position - Beginning	0.00
Restatement - Implementation of GASB 84 (See Note 13)	364,476.28
Net Position - Beginning, as Restated	364,476.28
NET POSITION - ENDING	\$ 445,101.79

ROBERTS COUNTY NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of Roberts County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The County is financially accountable if its County Commission appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the County (primary government). The County may also be financially accountable for another organization if that organization is fiscally dependent on the County.

The County has activated a Housing and Redevelopment Commission (HRC) under the authority of South Dakota Codified Law 11-7-7. The County activated this HRC solely for the purpose of abdicating its power or authority over the housing projects within Roberts County to the Aberdeen Housing and Redevelopment Commission organized by Municipality of Aberdeen. The County Commission, though, retains the statutory authority for the County Commissioner's Chairperson with the approval of the Board of County Commissioners to appointment of the five members of this HRC for five-year, staggered terms. The HRC elects its own chairperson and recruits and employs its own management personnel and other workers. The County Commission also retains the statutory authority to approve or deny or otherwise modify the HRC's plans to construct a low-income housing unit, or to issue debt, which gives the County Commission the ability to impose its will on the HRC. Because the County abdicated their power and authority over this HRC to the Aberdeen Housing and Redevelopment Commission organized by the Municipality of Aberdeen, this component unit's financial activity was not included on the County's annual report. The financial activity of this component unit would be included as a component unit on the Municipality of Aberdeen's annual report.

The County and the Municipality of Sisseton jointly govern the Roberts County Regional Railroad Authority. See detailed note entitled "Jointly Governed Organization" for specific disclosures.

b. Basis of Presentation:

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary

funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- 2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
- Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

Governmental Funds:

<u>General Fund</u> – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

<u>Special Revenue Funds</u> – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2). This is a major fund.

Courthouse Building Fund – authorized by SDCL 7-25-1 to account for the accumulation of a special tax levy not to exceed ninety cents per thousand dollars of taxable valuation annually for the acquisition or construction of a courthouse, office, jail building, county extension buildings, grandstands and bleachers, highway maintenance buildings, or public library. The County has elected to report this as a major fund.

The remaining special revenue funds are not considered major funds: 911 Service, Emergency Management, Domestic Abuse, 24/7 Sobriety, Modernization and Preservation Relief and Tax Increment Financing #2 Fund. These funds are reported on the fund financial statements as "Other Governmental Funds."

<u>Debt Service Funds</u> – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Jail Bond Debt Service Fund – to account for property taxes which may be used only for the payment of the debt principal, interest, and related costs. This is not a major fund.

Proprietary Funds:

<u>Enterprise Funds</u> – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Solid Waste Fund – financed primarily by user charges this fund accounts for the solid waste operation of the County as provided by SDCL 34A-6. This is a major fund.

Fiduciary Funds:

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

<u>Custodial Funds</u> – Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.

c. <u>Measurement Focus and Basis of Accounting:</u>

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and

expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus:

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied within the limitations of the modified cash basis of accounting.

Basis of Accounting:

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares,

or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Law (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

f. <u>Long-Term Liabilities</u>:

Long-term liabilities may include, but are not limited to, General Obligation Bonds, Direct Placement/Borrowing, Notes Payable, and Lease Liabilities.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

- Charges for services These arise from charges to customers, applicants, or others
 who purchase, use, or directly benefit from the goods, services, or privileges provided,
 or are otherwise directly affected by the services.
- 2. Program-specific operating grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
- 3. Program-specific capital grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or

individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified as operating or nonoperating revenues and expenses. Operating revenues and expenses directly relate to the purpose of the fund.

i. Equity Classifications:

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in two components:

- Restricted Net Position Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 2. Unrestricted Net Position All other net position that do not meet the definition of Restricted Net Position.

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements. Fiduciary fund equity is reported as restricted net position.

j. Application of Net Position:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- <u>Nonspendable</u> includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes
 which are externally imposed by providers, such as creditors or amounts constrained due
 to constitutional provisions or enabling legislation.
- <u>Committed</u> includes fund balance amounts that are constrained for specific purposes
 that are internally imposed by the government through formal action of the highest level
 of decision-making authority and does not lapse at year-end.
- Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the County Commissioners.
- <u>Unassigned</u> includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The County uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The County does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund

Road and Bridge Fund

Courthouse Building Fund

Revenue Source

Wheel Tax, State Grants, and Motor Vehicle

Licenses

Investment Earnings

A schedule of fund balances is provided as follows:

ROBERTS COUNTY DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2020

	General Fund	Road and Bridge Fund	Courthouse Building Fund	Other Governmental Funds	Total Governmental Funds
Fund Balances:					
Restricted For:					
Courthouse Building Purposes	\$	\$	\$ 61,100.03	\$	\$ 61,100.03
Domestic Abuse Purposes				644.30	644.30
Modernization and Preservation Relief Purposes				34,553.35	34,553.35
Jail Bond Debt Service Purposes				90,754.58	90,754.58
Tax Increment Financing Purposes				151,186.63	151,186.63
Assigned To:				,	,
Applied to Next Year's Budget	676,587.00				676,587.00
Road and Bridge Purposes		694,386.18			694,386.18
911 Service Purposes				839.74	839.74
Emergency Management Purposes				493.00	493.00
24/7 Sobriety Purposes				2,362.37	2,362.37
Unassigned	1,224,388.79				1,224,388.79
Total Fund Balances	\$ 1,900,975.79	\$ 694,386.18	\$ 61,100.03	\$ 280,833.97	\$ 2,937,295.97

2. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

In 2019, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities accounting standard. This statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The implementation of this standard required that the County present a Statement of Changes in Fiduciary Net Position for Custodial Funds for 2019 and 2020. The implementation of this standard required the County to reclassify previously reported agency funds as custodial funds. The effect of the implementation of this standard on beginning net position is disclosed in Note 13.

3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2020, the investments reported in the financial statements consist of only certificates of deposit.

Credit Risk – State law limits eligible investments for the County, as discussed above. The County's investment policy does not further limit its investment choices.

Custodial Credit Risk – Deposits – The risk that, in the event of a depository failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2020, the County's deposits in financial institutions were not exposed to custodial credit risk.

Concentration of Credit Risk – The County places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The County does have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from deposits and investments to the General Fund, except for the 911 Service Debt Service, Capital Projects, and Solid Waste (Landfill) funds which retain their investment income. USGAAP, on the other hand, requires income from deposits and investments to be reported in the fund whose assets generated that income. Where the governing board has discretion to credit investment income to a fund other than the fund that provided the resources for investment, a transfer to the designated fund is reported. Accordingly, in the fund financial statements, interfund transfers of investment earnings are reported, while in the government-wide financial statements, they have been eliminated, except for the net amounts transferred between governmental activities and business-type activities.

4. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

5. LANDFILLS

The Landfill operation is handled as an Enterprise Fund by the County. The plan for the operation of the disposal site is based on Administrative Rules of the State of South Dakota (ARSD) 74:27:13. Plans for the operation and various contingencies have been prepared for and are available at the office of the County Auditor.

The site is established on a total capacity of 531,772 cubic yards with an estimated life expectancy of 30 years.

The operating life of the plan is based on current use rate of 16,520 cubic yards per year considering the factor mandated recycling for the future.

Financial assurances for corrective action are only required at facilities with known releases of contaminates. Roberts County has not had any known releases of contaminates. The closure/postclosure requirements were established at \$1,149,404.00 upon review and revision in 2019.

The County is required to recognize the cost of closure and postclosure care as the landfill is used. The County is also required to take into account the possibilities of higher or lower costs due to inflation, changes in technology, or changes in regulations. The County is in compliance with the funding requirements set forth for closure and post closure.

The County has \$652,110.17 reported as restricted cash and cash equivalents to fund the closure and postclosure costs as required by ARSD 74:27:16:05 for financial assurance as of December 31, 2020.

Use of the landfill area began in 1995. Refuge deposited at the landfill through December 31, 2020, was 367,023.26 cubic yards. This amount represents usage of approximately 69 percent of the projected landfill capacity.

6. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2020 was as follows:

Major Purposes:

Landfill Closure/Postclosure Cost Purposes	\$ 652,110.17
Courthouse Building Purposes	61,100.03
Modernization and Preservation Relief Purposes	34,553.35
Jail Bond Debt Service Purposes	90,754.58
Tax Increment Financing Purposes	151,186.63
Domestic Abuse Purposes	644.30

Total Restricted Net Position

\$ 990,349.06

These balances are restricted due to federal grant and statutory requirements.

7. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2020 were as follows:

			Road		Other	
	(Seneral	and Bridge	Go	overnmental	
<u>Transfers From</u> :		Fund	<u>Fund</u>		Funds	Total
Major Funds:						
General Fund	\$		\$ 250,000.00	\$	68,000.00	\$ 318,000.00
Solid Waste Fund			107,768.00			107,768.00
Other Governmental Funds		254.41				254.41
Total	\$	254.41	\$ 357,768.00	\$	68,000.00	\$ 426,022.41

Interfund transfers for the year ended December 31, 2019 were as follows:

			Road		Other	
	General	а	ınd Bridge	Go	vernmental	
<u>Transfers From</u> :	 Fund		Fund		Funds	Total
Major Funds:						
General Fund	\$	\$	33,824.00	\$	83,777.00	\$ 117,601.00
Road and Bridge Fund	3,031.79					3,031.79
Courthouse Building Fund	994.05					994.05
Other Governmental Funds	 723.32					723.32
Total	\$ 4,749.16	\$	33,824.00	\$	83,777.00	\$ 122,350.16

The County typically budgets transfers to the Road and Bridge Fund and the 911 Service Fund, the Emergency Management Fund and the 24/7 Sobriety Fund (Other Governmental Funds), and the Solid Waste Fund to conduct the indispensable functions of the County. The transfers to the

General Fund consisted of investment earnings from various funds and the allowable administrative expenditures for the Domestic Abuse Fund.

8. TAX ABATEMENTS

Roberts County:

Roberts County has created a tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment district was created to stimulate and develop the general economic welfare and prosperity of the County through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

Roberts County had one active tax increment district within the audit period. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Roberts County during the life of the tax increment district.

The amount of general property taxes collected from the tax increment district that were not available to Roberts County, during the calendar year ended December 31, 2019 and December 31, 2020 was \$23,103.31 and \$18,246.82 respectively.

9. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at http://sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and

credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2020, 2019, and 2018, equal to the required contributions each year, were as follows:

Year	Amount
2020	\$ 164,516.55
2019	\$ 160,373.99
2018	\$ 155,773.98

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2020, SDRS is 100.04% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2020 are as follows:

Proportionate share of total pension liability \$ 14,953,715.72

Less proportionate share of net position restricted for

pension benefits 14,958,998.70

Proportionate share of net pension asset \$ (5,282.98)

The net pension asset was measured as of June 30, 2020 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2020, the County's proportion was 0.1216442%, which is an decrease of 0.0030814% from its proportion measured as of June 30, 2019.

Actuarial Assumptions:

The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.25 percent

Salary Increases 6.50% at entry to 3.00% after 25

years of service

Discount Rate 6.50% net of plan investment expense

Future COLAs 1.41%

Mortality rates were based on 97% of the RP-2014 Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2017, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period of July 1, 2011 to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Olahal Fawita	F0.00/	E 40/
Global Equity	58.0%	5.1%
Fixed Income	30.0%	1.5%
Real Estate	10.0%	6.2%
Cash	2.0%	1.0%
Total	100%	

Discount Rate:

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of liability (asset) to changes in the discount rate:

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

			Current	
	1% Decrease		Discount	1%
			Rate	Increase
County's proportionate share of the net pension liability (asset)	\$ 2,049,447.56	\$	(5,282.98)	\$ (1,686,012.10)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

10. JOINTLY GOVERNED ORGANIZATIONS

The County in conjunction with the City of Sisseton, (members) created the Roberts Regional Railroad Authority (Authority). The Authority was created to maintain and improve the railroad to and in their respective jurisdictions. The Authority was created as allowed by SDCL 49-17A and was incorporated on December 9, 1980. The Board of Commissioners of the Authority shall be comprised of seven (7) representatives of members, selected jointly by the members. The political subdivisions which are members of the Authority and its commissioners, officers, and agents shall not be liable for obligations of the Authority. The Authority shall not certify to any of the governing bodies of the members any tax except in order to service and pay an obligation of the Authority previously approved by at least a majority of the electors of the area subject to such assessment. The method of giving notice for, and the manner of holding, such elections shall be provided for in the bylaws of the Authority.

11. SIGNIFICANT CONTINGENCIES - LITIGATION

At December 31, 2020, the County was not involved in any significant litigation. However, as of January 19, 2023, the County was involved in two potential lawsuits. No determination can be

made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with the South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

12. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2020, the County managed its risks as follows:

Employee Health Insurance:

The County purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Liability Insurance:

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for:

General Liability, Automobile Liability, Officials Liability, and Law Enforcement Liability

Effective January 1, 2019, the SDPAA revised the method of calculating the amount available to be refunded to a withdrawing member. Upon giving proper written notice to the SDPAA a member may withdraw. Within 120 days following withdrawal, or as soon thereafter as the next Annual Budget is completed, the SDPAA will advise the withdrawing member of its total calculated portion of contributions made to the SDPAA that shall be refunded. Refunds are calculated based on the pool's total contributions, along with the member's total contributions, current losses, unpaid losses, and loss expenses, the member's loss ratio, and number of membership years.

A member who withdraws from the SDPAA shall receive a calculated portion of their contributions refunded for unpaid casualty losses, based on the following schedule:

Years	Percentage
1	55%
2	50%
3	40%
4	35%
5	30%
6+	20%

All refunds shall be paid to the withdrawing Member over a five-year term.

As of December 31, 2020, the County's balance available to be refunded per the SDPAA was \$72,826.00, which was an increase of \$31,856.00 from the previous year.

The County carries various deductibles for the above coverages.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The County provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

13. IMPLEMENTATION OF NEW STANDARD AND RESTATEMENT

As of January 1, 2019, the County implemented GASB Statement No. 84, *Fiduciary Activities* (GASB 84).

The County restated the net position and fund balance of the fund(s) indicated below to appropriately reflect the January 1, 2019 balances as follows:

	Net Position December 31, 2018 as Previously Stated		Imp	lestatement lementation of GASB 84	Net Position January 1, 2019 as Restated		
Custodial Funds \$		0.00	\$	364,476.28	\$	364,476.28	

SUPPLEMENTARY INFORMATION ROBERTS COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

	Budgeted Amounts					Variance with Final Budget	
		Original		Final	A	ctual Amounts	Positive (Negative)
Barrana							
Revenues: Taxes:							
General Property TaxesCurrent	\$	3,519,469.00	\$	3,519,469.00	\$	3,483,444.43	\$ (36,024.57
General Property TaxesDelinquent	φ	20,000.00	φ	20,000.00	φ	21,037.73	1,037.73
Penalties and Interest		13,100.00		13,100.00		13,780.61	680.6
Telephone Tax (Outside)		80.00		80.00		58.26	(21.74
Mobile Home Tax		60.00		60.00		0.00	(60.00
Licenses and Permits		49.010.00		49,010.00		149,742.00	100,732.00
Intergovernmental Revenue:		.0,0.0.00		.0,0.0.00		0,2.00	100,102.00
Federal Grants		36,800.00		36,800.00		719,016.76	682,216.76
Federal Payments in Lieu of Taxes		5,000.00		5,000.00		4,799.77	(200.23
State Grants		14,000.00		14,000.00		9,405.34	(4,594.66
State Shared Revenue:							* .
Bank Franchise		60,000.00		60,000.00		47,616.34	(12,383.66
Court Appointed Attorney/Public Defender		6,600.00		6,600.00		5,415.51	(1,184.49
Telecommunications Gross Receipts Tax		50,000.00		50,000.00		42,659.66	(7,340.34
Liquor Tax Reversion (25%)		48,000.00		48,000.00		53,689.25	5,689.25
Charges for Goods and Services:		,		,		55,555	-,
General Government:							
Treasurer's Fees		45,050.00		45,050.00		48,089.37	3,039.37
Register of Deeds' Fees		86,000.00		86,000.00		114,067.00	28,067.00
Legal Services		50,600.00		50,600.00		55,130.45	4,530.45
Clerk of Courts Fees		11,000.00		11,000.00		9,894.55	(1,105.45
Other Fees		3,750.00		3,750.00		3,743.26	(6.74)
Public Safety:		3,730.00		3,730.00		3,743.20	(0.72
Law Enforcement		63,000.00		63,000.00		56,969.20	(6,030.80
Prisoner Care		430,990.00		430,990.00		349,281.72	(81,708.28
Health and Welfare:		430,990.00		430,990.00		349,201.72	(01,700.20
Economic Assistance:							
Poor Lien Recoveries		2,000.00		2,000.00		2,000.00	0.00
Veterans Service Officer		3,750.00		3,750.00		3,750.00	0.00
Health Assistance:		3,730.00		3,730.00		3,730.00	0.00
County Nurse		600.00		600.00		0.00	(600.00
Women, Infants and Children		39,963.00		39,963.00		37,847.04	(2,115.96
Conservation of Natural Resources		3,490.00		3,490.00		5,446.25	1,956.25
Fines and Forfeits:		3,490.00		3,490.00		5,446.25	1,950.20
Costs		14,500.00		14,500.00		13,828.57	(671.43
Forfeits		7,000.00		7,000.00		0.00	(7,000.00
Other		1,000.00		1,000.00		284.15	* *
Miscellaneous Revenue:		1,000.00		1,000.00		204.13	(715.85
Investment Earnings		5,900.00		5,900.00		17,153.85	11,253.85
Rent		35,000.00		35,000.00			
				,		35,573.48	573.48
Contributions and Donations		0.00		0.00		9,583.19	9,583.19
Refund of Prior Year's Expenditures		1,000.00		1,000.00		342.04	(657.96
Other Total Boyonua		1,700.00 4,628,412.00		1,700.00		38,129.87	36,429.87
Total Revenues		4,028,412.00		4,628,412.00		5,351,779.65	723,367.65
Expenditures:							
General Government:							
Legislative:							
Board of County Commissioners		153,696.00		154,827.00		154,826.14	0.86
		130,000.00		130,000.00		134,020.14	0.00
Contingency Amount Transferred		130,000.00		,			86,343.00
		29.054.00		(43,657.00)		49 440 00	
Elections		28,954.00		48,444.00		48,440.90	3.10
Judicial System		33,300.00		36,085.00		36,081.82	3.18
Financial Administration:		450 000 00		400 004 75		454.057.40	F 0.47 0
Auditor		158,300.00		160,004.75		154,957.46	5,047.29
Treasurer		168,439.00		170,143.75		163,506.41	6,637.34
Legal Services:							
State's Attorney		224,104.00		226,377.00		223,770.32	2,606.68
Public Defender		102,000.00		102,000.00		99,000.00	3,000.00
Court Appointed Attorney		100,000.00		106,510.00		106,509.78	0.22
Abused and Neglected Child Defense		200.00		200.00		0.00	200.00
Other General Government:							
General Government Building		131,976.00		132,544.25		120,736.72	11,807.53

SUPPLEMENTARY INFORMATION ROBERTS COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND For the Year Ended December 31, 2020 (Continued)

	Budgeted	l Amounts		Variance with Final Budget		
	Original	Final	Actual Amounts	Positive (Negative)		
Director of Equalization	199,618.00	201,322.75	200,574.25	748.50		
Register of Deeds	105,438.00	106,649.50	106,648.88	0.62		
Veterans Service Officer	41,391.00	41,959.25	39,073.94	2,885.31		
	,	,	,	2,005.51		
Predatory Animal	4,360.00	4,360.00	4,359.44	0.56		
Public Safety: Law Enforcement:						
	F47.070.00	504.450.00	405.004.00	50.445.00		
Sheriff	517,073.00	524,450.92	465,304.96	59,145.96		
County Jail	1,550,513.00	1,558,438.50	1,420,520.84	137,917.66		
Coroner	16,500.00	25,400.00	25,367.55	32.45		
Juvenile Detention	94,339.00	95,475.50	93,254.37	2,221.13		
Protective and Emergency Services:						
Communication Center	358,118.00	362,664.00	362,598.38	65.62		
Health and Welfare:						
Economic Assistance:						
Support of Poor	7,000.00	7,000.00	4,050.00	2,950.00		
Health Assistance:						
County Nurse	60,525.00	61,093.25	60,370.46	722.79		
Women, Infants and Children	46,225.00	46,793.25	46,215.96	577.29		
Mental Health Services:						
Mentally III	39,100.00	39,100.00	24,005.06	15,094.94		
Developmentally Disabled	880.00	880.00	880.00	0.00		
Mental Health Centers	13,775.00	13,776.00	13,775.04	0.96		
Culture and Recreation:	.0,	. 5, 5.55	.0,0.0	0.00		
Recreation:						
County Fair	6,100.00	6,100.00	5,206.36	893.64		
Conservation of Natural Resources:	0,100.00	0,100.00	3,200.30	033.04		
Soil Conservation:						
	70 000 00	70.054.05	66,867.48	5,983.77		
County Extension	72,283.00	72,851.25	,	,		
Weed and Pest Control	35,259.00	35,797.25	23,886.91	11,910.34		
Urban and Economic Development:						
Urban Development:						
Planning and Zoning	750.00	1,750.00	862.76	887.24		
Urban and Rural Development	19,002.00	30,645.75	30,645.30	0.45		
Total Expenditures	4,419,218.00	4,459,985.92	4,102,297.49	357,688.43		
Excess of Revenues Over (Under) Expenditures	209,194.00	168,426.08	1,249,482.16	1,081,056.08		
Other Financing Sources (Uses):						
Transfers In	0.00	0.00	254.41	254.41		
Transfers Out	(581,898.00)	(581,898.00)	(318,000.00)	263,898.00		
Insurance Proceeds	5,000.00	5,000.00	20,575.27	15,575.27		
Sale of County Property	1,000.00	1,000.00	11,216.20	10,216.20		
Total Other Financing Sources (Uses)	(575,898.00)	(575,898.00)	(285,954.12)	289,943.88		
Net Change in Fund Balance	(366,704.00)	(407,471.92)	963,528.04	1,370,999.96		
Fund Balance - Beginning	937,447.75	937,447.75	937,447.75	0.00		
FUND BALANCE - ENDING	\$ 570,743.75	\$ 529,975.83	\$ 1,900,975.79	\$ 1,370,999.96		
TOTAL DIRECTION	Ψ 310,143.13	Ψ 020,010.00	Ψ 1,500,515.13	Ψ 1,510,555.50		

SUPPLEMENTARY INFORMATION ROBERTS COUNTY

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD AND BRIDGE FUND

	Budgeted Amounts					Variance with Final Budget		
		Original		Final	A	ctual Amounts	Posi	tive (Negative)
Revenues:								
Taxes:								
Wheel Tax	\$	320,000.00	\$	320,000.00	\$	316,627.73	\$	(3,372.27)
Licenses and Permits	,	21,300.00	•	21,300.00	,	8,377.45	•	(12,922.55)
Intergovernmental Revenue:		,		•		,		, , ,
Federal Grants		0.00		0.00		19,948.66		19,948.66
State Grants		277,000.00		277,000.00		375,234.08		98,234.08
State Shared Revenue:		•		•				•
Motor Vehicle Licenses		1,572,000.00		1,572,000.00		1,407,296.12		(164,703.88)
Prorate License Fees		74,000.00		74,000.00		81,631.33		7,631.33
63 3/4% Mobile Home		1,000.00		1,000.00		7,301.29		6,301.29
Motor Fuel Tax		7,788.00		7,788.00		0.00		(7,788.00)
Charges for Goods and Services:								
Public Works:								
Road Maintenance Contract Charges		200,000.00		200,000.00		20,841.51		(179,158.49)
Miscellaneous Revenue:								
Investment Earnings		8,660.00		8,660.00		2,706.23		(5,953.77)
Rent		440.00		440.00		0.00		(440.00)
Other		200.00		200.00		0.00		(200.00)
Total Revenues		2,482,388.00		2,482,388.00		2,239,964.40		(242,423.60)
Expenditures:								
Public Works:								
Highways and Bridges:								
Highways, Roads and Bridges		2,628,308.00		3,012,636.85		2,236,541.07		776,095.78
Debt Service		149,386.00		149,386.00		106,857.73		42,528.27
Total Expenditures		2,777,694.00		3,162,022.85		2,343,398.80		818,624.05
Excess of Revenues Over (Under) Expenditures		(295,306.00)		(679,634.85)		(103,434.40)		576,200.45
Other Financing Sources (Uses):								
Transfers In		434,500.00		434,500.00		357,768.00		(76,732.00)
Insurance Proceeds		2,000.00		2,000.00		3,740.10		1,740.10
Sale of County Property		5,000.00		5,000.00		38.00		(4,962.00)
Total Other Financing Sources (Uses)		441,500.00		441,500.00		361,546.10		(79,953.90)
Net Change in Fund Balance		146,194.00		(238,134.85)		258,111.70		496,246.55
Fund Balance - Beginning		436,274.48		436,274.48		436,274.48		0.00
FUND BALANCE - ENDING	\$	582,468.48	\$	198,139.63	\$	694,386.18	\$	496,246.55

SUPPLEMENTARY INFORMATION ROBERTS COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COURTHOUSE BUILDING FUND

	Budgeted	Amou	ınts			Variance with Final Budget			
	Original		Final		ual Amounts	Positive (Negative)			
Revenues: Miscellaneous Revenue: Investment Earnings	\$ 0.00	\$	0.00	\$	552.82	\$	552.82		
Expenditures	 0.00		0.00		0.00		0.00		
Net Change in Fund Balance	0.00		0.00		552.82		552.82		
Fund Balance - Beginning	 60,547.21		60,547.21		60,547.21		0.00		
FUND BALANCE - ENDING	\$ 60,547.21	\$	60,547.21	\$	61,100.03	\$	552.82		

SUPPLEMENTARY INFORMATION ROBERTS COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

								iance with
			Budgeted Amounts Original Final			ctual Amounts		al Budget ve (Negative)
		Original		Fillal		ctual Amounts	FUSILI	ve (ivegative)
Revenues: Taxes:								
General Property TaxesCurrent	\$	3,417,906.00	\$	3,417,906.00	\$	3,392,534.22	\$	(25,371.78)
General Property TaxesDelinquent		25,000.00		25,000.00		24,082.55		(917.45)
Penalties and Interest		14,000.00		14,000.00		16,012.05		2,012.05
Telephone Tax (Outside)		60.00		60.00		63.74		3.74
Mobile Home Tax		50.00		50.00		16.61		(33.39)
Licenses and Permits		30,400.00		30,400.00		40,208.11		9,808.11
Intergovernmental Revenue:								
Federal Grants		1,300.00		1,300.00		19,603.60		18,303.60
Federal Payments in Lieu of Taxes State Grants		5,200.00 6,000.00		5,200.00 6,000.00		5,349.24 9,664.25		149.24 3,664.25
State Shared Revenue:								
Bank Franchise		57,000.00		57,000.00		66,026.72		9,026.72
Court Appointed Attorney/Public Defender		7,000.00		7,000.00		7,265.80		265.80
Telecommunications Gross Receipts Tax		45,000.00		45,000.00		37,094.70		(7,905.30)
Liquor Tax Reversion (25%)		49,000.00		49,000.00		50,550.52		1,550.52
Charges for Goods and Services:								
General Government:		44 550 00		44 550 00		46 007 00		4 677 00
Treasurer's Fees Register of Deeds' Fees		44,550.00 87,000.00		44,550.00 87,000.00		46,227.02 93,803.00		1,677.02 6,803.00
Legal Services		50,400.00		50,400.00		82,695.51		32,295.51
Clerk of Courts Fees		11,300.00		11,300.00		10,016.46		(1,283.54)
Other Fees		3,450.00		3,450.00		3,508.68		58.68
Public Safety:		3,430.00		3,430.00		3,300.00		30.00
Law Enforcement		76,750.00		76,750.00		63,043.96		(13,706.04)
Prisoner Care		421,500.00		421,500.00		453,761.82		32,261.82
Health and Welfare:		,		,		,		,
Economic Assistance:								
Poor Lien Recoveries		2,000.00		2,000.00		1,000.00		(1,000.00)
Veterans Service Officer		3,750.00		3,750.00		3,750.00		0.00
Health Assistance:								
County Nurse		800.00		800.00		417.05		(382.95)
Women, Infants and Children		37,890.00		37,890.00		41,211.26		3,321.26
Conservation of Natural Resources		5,000.00		5,000.00		3,887.75		(1,112.25)
Fines and Forfeits:								
Costs		14,300.00		14,300.00		16,053.81		1,753.81
Forfeits		3,000.00		3,000.00		650.00		(2,350.00)
Other		2,000.00		2,000.00		616.19		(1,383.81)
Miscellaneous Revenue:								
Investment Earnings		2,400.00		2,400.00		11,217.70		8,817.70
Rent		35,731.00		35,731.00		35,730.98		(0.02)
Contributions and Donations		0.00		0.00		1,994.86		1,994.86
Refund of Prior Year's Expenditures Other		1,000.00		1,000.00		4,132.24 39,198.95		3,132.24
Total Revenues		4,461,337.00		4,461,337.00		4,581,389.35		38,598.95 120,052.35
		4,461,337.00		4,461,337.00		4,561,569.55		120,052.55
Expenditures:								
General Government:								
Legislative:		4.47.050.00		044 405 00		470 000 00		40 475 07
Board of County Commissioners		147,959.00		211,105.00		170,929.63		40,175.37
Contingency		130,000.00		130,000.00				70 400 07
Amount Transferred		4 740 00		(53,500.03)		4 000 00		76,499.97
Elections		4,718.00		4,718.00		4,668.00		50.00
Judicial System Financial Administration:		29,800.00		36,882.03		36,881.76		0.27
Auditor		155,333.00		100 055 00		162,304.07		50.93
Treasurer		161,616.00		162,355.00		,		1,226.06
		101,010.00		161,616.00		160,389.94		1,226.06
Legal Services: State's Attorney		187,047.00		187,047.00		174,653.31		12,393.69
Public Defender		102,000.00		102.000.00		102,000.00		0.00
Court Appointed Attorney		102,000.00		102,000.00		102,000.00		1,905.58
Abused and Neglected Child Defense		200.00		200.00		0.00		200.00
Other General Government:		200.00		200.00		0.00		200.00
General Government Building		117,717.00		118,800.00		118,799.42		0.58
Scholal Cotoninion Dullaling		,		1 10,000.00		110,100.72		0.00

SUPPLEMENTARY INFORMATION ROBERTS COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND For the Year Ended December 31, 2019 (Continued)

	Budgeted	l Amounts		Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Director of Equalization	192.025.00	203.274.00	203,273.71	0.29
Register of Deeds	99.138.00	101,845.00	101,844.74	0.29
Veterans Service Officer	40,210.00	40,210.00	35,580.50	4.629.50
Predatory Animal	4,360.00	4,360.00	4,359.44	0.56
Public Safety:	4,300.00	4,300.00	4,339.44	0.30
Law Enforcement:				
Sheriff	476,073.00	503,528.52	502,628.87	899.65
County Jail	1,507,482.00	1,507,482.00	1,465,192.47	42,289.53
Coroner	17,644.00	17,644.00	17,442.50	201.50
Juvenile Detention	,	,	60,206.72	73,261.28
	133,468.00	133,468.00	60,206.72	73,201.28
Protective and Emergency Services:	245 205 00	245 205 00	244 504 04	702.00
Communication Center	345,265.00	345,265.00	344,561.94	703.06
Health and Welfare:				
Economic Assistance:	5 000 00	40.040.00	10.010.00	0.00
Support of Poor	5,000.00	13,619.00	13,619.00	0.00
Health Assistance:				
County Nurse	58,969.00	58,969.00	47,419.45	11,549.55
Women, Infants and Children	44,918.00	44,918.00	43,998.06	919.94
Mental Health Services:				
Mentally III	39,100.00	39,100.00	30,869.39	8,230.61
Developmentally Disabled	880.00	880.00	880.00	0.00
Mental Health Centers	13,775.00	13,775.00	13,775.00	0.00
Culture and Recreation:				
Recreation:				
County Fair	8,200.00	8,922.00	8,921.32	0.68
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	59,225.00	59,749.00	59,748.50	0.50
Weed and Pest Control	35,899.00	35,899.00	34,385.43	1,513.57
Urban and Economic Development:				
Urban Development:				
Planning and Zoning	700.00	700.00	301.63	398.37
Urban and Rural Development	18,449.00	18,449.00	18,448.11	0.89
Debt Service	20,367.00	20,367.00	20,338.31	28.69
Total Expenditures	4,257,537.00	4,337,646.52	4,060,515.64	277,130.88
Excess of Revenues Over (Under) Expenditures	203,800.00	123,690.48	520,873.71	397,183.23
Other Financing Sources (Uses):				
Transfers In	0.00	0.00	4,749.16	4,749.16
Transfers Out	(700,638.00)	(700,638.00)	(117,601.00)	583,037.00
Insurance Proceeds	10,000.00	10,000.00	11,453.03	1,453.03
Sale of County Property	2,000.00	2,000.00	1,020.00	(980.00)
Total Other Financing Sources (Uses)	(688,638.00)	(688,638.00)	(100,378.81)	588,259.19
Total Other Financing Oddroes (OSCS)	(000,000.00)	(000,000.00)	(100,570.01)	300,203.13
Net Change in Fund Balance	(484,838.00)	(564,947.52)	420,494.90	985,442.42
Fund Balance - Beginning	516,952.85	516,952.85	516,952.85	0.00
FUND BALANCE - ENDING	\$ 32,114.85	\$ (47,994.67)	\$ 937,447.75	\$ 985,442.42

SUPPLEMENTARY INFORMATION ROBERTS COUNTY

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD AND BRDIGE FUND

For the Year Ended December 31, 2019

Variance with

		Budgeted	l Amoı	unts			Final Budget			
		Original		Final		tual Amounts	Posi	tive (Negative)		
Revenues:										
Taxes:										
Wheel Tax	\$	420,000.00	\$	420,000.00	\$	311,319.00	\$	(108,681.00)		
Licenses and Permits	Ψ	45,500.00	Ψ	45,500.00	Ψ	20,018.00	Ψ	(25,482.00)		
Intergovernmental Revenue:		.0,000.00		.0,000.00		20,010.00		(=0, 10=100)		
Federal Grants		0.00		0.00		22,496.17		22,496.17		
State Grants		270,000.00		270,000.00		760,265.56		490,265.56		
State Shared Revenue:		-,		-,		,		,		
Motor Vehicle Licenses		1,320,000.00		1,320,000.00		1,393,427.36		73,427.36		
Prorate License Fees		74,000.00		74,000.00		73,031.09		(968.91)		
63 3/4% Mobile Home		1,000.00		1,000.00		13,341.17		12,341.17		
Motor Fuel Tax		13,000.00		13,000.00		7,607.37		(5,392.63)		
Charges for Goods and Services:								,		
Public Works:										
Road Maintenance Contract Charges		50,312.00		50,312.00		8,524.25		(41,787.75)		
Miscellaneous Revenue:										
Investment Earnings		2,162.00		2,162.00		3,031.79		869.79		
Total Revenues		2,195,974.00		2,195,974.00		2,613,061.76		417,087.76		
Expenditures:										
Public Works:										
Highways and Bridges:										
Highways, Roads and Bridges		2,539,341.00		2,539,341.00		2,110,658.43		428,682.57		
Debt Service		106,859.00		106,859.00		106,857.73		1.27		
Total Expenditures	2,646,200.00			2,646,200.00		2,217,516.16		428,683.84		
Excess of Revenues Over (Under) Expenditures		(450,226.00)		(450,226.00)		395,545.60		845,771.60		
Other Financing Sources (Uses):										
Transfers In		577,500.00		577,500.00		33,824.00		(543,676.00)		
Transfers Out		0.00		0.00		(3,031.79)		(3,031.79)		
Insurance Proceeds		2,000.00		2,000.00		0.00		(2,000.00)		
Sale of County Property		10,000.00		10,000.00		0.00		(10,000.00)		
Total Other Financing Sources (Uses)		589,500.00		589,500.00		30,792.21		(558,707.79)		
Net Change in Fund Balance		139,274.00		139,274.00		426,337.81		287,063.81		
Fund Balance - Beginning		9,936.67		9,936.67		9,936.67		0.00		
FUND BALANCE - ENDING	\$	149,210.67	\$	149,210.67	\$	436,274.48	\$	287,063.81		

SUPPLEMENTARY INFORMATION ROBERTS COUNTY

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COURTHOUSE BUILDING FUND

		Budgeted	l Amoı	unts				iance with al Budget
	Original			Final	Act	ual Amounts	Positi	ve (Negative)
Revenues: Miscellaneous Revenue: Investment Earnings	\$	0.00	\$	0.00	\$	994.05	\$	994.05
Expenditures: General Government: Other General Government:								
General Government Building		0.00		60,952.39		60,952.39		0.00
Excess of Revenues Over (Under) Expenditures		0.00		(60,952.39)		(59,958.34)		994.05
Other Financing Sources (Uses):								
Transfers Out		0.00		0.00		(994.05)	-	(994.05)
Net Change in Fund Balance		0.00		(60,952.39)		(60,952.39)		0.00
Fund Balance - Beginning	121,499.60			121,499.60		121,499.60		0.00
FUND BALANCE - ENDING	\$ 121,499.60		\$	60,547.21		\$ 60,547.21		0.00

ROBERTS COUNTY NOTES TO THE SUPPLEMENTARY INFORMATION

Schedules of Budgetary Comparisons for the General Fund and for each major Special Revenue Fund with a legally required budget

Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
- 2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
- 3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
- 4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
- 5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
- 6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
- 7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
- 9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

SUPPLEMENTARY INFORMATION ROBERTS COUNTY SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

South Dakota Retirement System

*Last 10 Years

		2020	 2019	2018		2017		2016		2015		 2014
	County's proportion of the net pension liability (asset)	0.1216442%	0.1247256%		0.1214053%		0.1182928%		0.1171170%		0.1160622%	0.1202757%
	County's proportionate share of net pension liability (asset)	\$ (5,283)	\$ (13,218)	\$	(2,831)	\$	(10,735)	\$	395,610	\$	(492,253)	\$ (866,537)
	County's covered payroll	\$ 2,567,808	\$ 2,553,848	\$	2,443,553	\$	2,327,565	\$	2,149,469	\$	2,051,525	\$ 2,018,670
	County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.21%	0.52%		0.12%		0.46%		18.41%		23.99%	42.93%
228	Plan fiduciary net position as a percentage of the total pension liability (asset)	100.04%	100.09%		100.02%		101.10%		96.89%		104.10%	107.30%

^{*} The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

ROBERTS COUNTY NOTES TO THE SUPPLEMENTARY INFORMATION Schedule of the Proportionate Share of the Net Pension Liability (Asset)

Changes from Prior Valuation

The June 30, 2020 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2019 Actuarial Valuation. One change in actuarial assumptions and two plan provision changes are reflected and described below.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

Legislation enacted in 2020 established a Qualified Benefit Preservation Arrangement (QBPA) under Section 415(m) of the Internal Revenue Code (IRC). The QBPA is effective July 1, 2020 and pays a portion of SDRS benefits that are restricted by IRC Section 415(b). The total benefits paid from SDRS and the QBPA will be limited to the applicable 415(b) annual limit, unreduced for early commencement if Members retire prior to age 62 and actuarially increased for late retirement up to age 70 if Members retire after age 65. The Actuarial Valuation considers benefits payable from both SDRS and the QBPA.

Legislation enacted in 2020 also brought the assets and the liabilities of the South Dakota Department of Labor and Regulation Plan into SDRS effective July 1, 2020. With the exception of the accounting results presented in Section 6 of this report, all exhibits include the assets, liabilities, and member counts of the former Department of Labor and Regulation Plan Members.

Actuarial Assumption Changes

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2019 and exists again this year as of June 30, 2020. Future COLAs are assumed to equal the current restricted maximum COLA which was 1.88% as of June 30, 2019 and is 1.41% as of June 30, 2020.

The changes in actuarial assumptions due to the 1.41% restricted maximum COLA decreased the Actuarial Accrued Liability by \$595 million, or 4.6% of the Actuarial Accrued Liability based on the 1.88% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation.

SUPPLEMENTARY INFORMATION ROBERTS COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Two Years Ended December 31, 2020

Federal Grantor/Pass-Through Grantor Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed-Through to Subrecipients	Total Federal Expenditures 2019	Total Federal Expenditures 2020
US Department of Defense - Pass-Through Programs:					
SD State Treasurer,					
Flood Plain Management Services (Note 3)	12.106		\$	\$	\$ 4,227.76
Total US Department of Defense			0.00	0.00	4,227.76
US Department of Interior - Direct Programs:					
Bureau of Land Management,					
Payments in Lieu of Taxes (Note 3)	15.226			1,514.00	1,547.00
Distribution of Receipts to State and Local Governments (Note 3)	15.227		15,425.35	12,585.00	10,912.00
Total US Department of the Interior			15,425.35	14,099.00	12,459.00
US Department of Treasury - Pass-Through Programs:					
SD Bureau of Finance and Management.					
Coronavirus Relief Fund (Note 4)	21.019				1,485,115.43
Total US Department of Treasury			0.00	0.00	1,485,115.43
US General Services Administration - Pass-Through Programs:					
SD Federal Property Agency,					
Donation of Federal Surplus Personal Property (Note 5)	39.003			1,084.41	21.37
Total US General Services Administration			0.00	1,084.41	21.37
US Department of Health and Human Services - Pass-Through Programs: SD Department of Health - Division of Health Systems Development and Regulation, Office of Public Heath Preparedness and Response Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP)	93.074	0903005-208		2,895.12	8,390.91
Tatal IIC Department of Health and Human Comices			0.00	2.005.42	8,390.91
Total US Department of Health and Human Services			0.00	2,895.12	8,390.91
US Department of Homeland Security - Pass-Through Programs: SD Department of Public Safety - Office of Emergency Management, Disaster Grants-Public Assistance (Presidentially Declared Disasters) Emergency Management Performance Grants BRIC: Building Resilient Infrastructure and Communities	97.036 97.042 97.047	SD-4440-PW-00910 EMD-2018-PC-0004		5,516.75	17,601.76 5,600.87 11,643.75
Homeland Security Grant Program	97.067	2019-SS-00007-S01		28,164.00	
Total US Department of Homeland Security			0.00	33,680.75	34,846.38
GRAND TOTAL			\$ 15,425.35	\$ 51,759.28	\$ 1,545,060.85

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the County under programs of the federal government for the two years ended December 31, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified cash basis basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3: Federal Reimbursement

Federal reimbursements are not based upon specific expenditures. Therefore, the amounts reported here represent cash received rather than federal expenditures.

Note 4: Major Federal Financial Assistance Program

This represents a Major Federal Financial Assistance Program.

Note 5: Federal Surplus Property

The amount reported represents 23.3% of the original acquisition cost of the federal surplus property received by the County.

SUPPLEMENTARY INFORMATION ROBERTS COUNTY

SCHEDULE OF CHANGES IN LONG-TERM DEBT

Indebtedness	Ja	Long-Term Debt nuary 1, 2019	Add New Debt		Less Debt Retired		Long-Term Debt ember 31, 2020	
Governmental Long-Term Debt: Bonds Payable Direct Borrowings and Direct Placements Other Long-Term Debt Payable:	\$	3,125,000.00	\$	200,000.00	\$	850,000.00 56,451.16	\$	2,275,000.00 143,548.84
Financing (Capital Acquisition) Leases Notes Payable		206,118.53 19,604.68		159,527.98		206,118.53 19,604.68		159,527.98 0.00
Enterprise Long-Term Debt: Accrued Landfill Closure and								
Postclosure Care Costs		467,448.54		184,661.63				652,110.17
Total	\$	3,818,171.75	\$	544,189.61	\$	1,132,174.37	\$	3,230,186.99
Note 1 - Long-Term Debt:								
Debt payable at December 31, 2020 is compris	ed of th	e following:						
General Obligation Bonds:								
Advance Crossover Refunding General Obligat three years and thereafter annual payments of from the Jail Bond Debt Service Fund. The pay December 2025.	\$	2,275,000.00						
<u>Direct Borrowings and Direct Placements</u> :								
Costs associated with rebuilding a Caterpillar 8 3.450% interest to be made from the Solid Was May of 2024.							\$	143,548.84
Financing (Capital Acquisition) Leases:								
Lease Purchase of one Mack dump truck for the highway department; annual payments of principal and 3.42% \$ 159,527.98 interest will be made from the Road and Bridge Fund. The payments started in January 2021 and will continue until January 2024.								
Landfill Financial Assurance:								
Landfill Financial Assurance - The County is re- Waste Enterprise Fund for closure/postclosure			accum	ulate cash within	the Sol	id	\$	652,110.17

ROBERTS COUNTY 411 2ND AVENUE EAST, STE. 1B SISSETON, SOUTH DAKOTA 57262 605-698-7336

Management's Response to Audit Findings:

Corrective Action Plan December 31, 2020

Prepared by Management of Roberts County

Finding 2020-001

Finding Summary: Roberts County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting. Numerous material reporting errors were noted within the annual reports prepared by the County for the 2019 and 2020 annual reports.

Responsible Individuals: Board of County Commissions and County Auditor

Corrective Action Plan: Roberts County Commissioners and County Auditor will take into consideration the findings in the audit and endeavor to correct all errors in the future. There by strengthening internal audit controls over financial reporting.

Anticipated Completion Date: March 1, 2023

Finding 2020-002

Finding Summary: Roberts County's Sheriff/Jail Department does not have an internal control system designed to provide for proper record keeping providing assurance that transactions are properly executed and recorded and that assets are properly safeguarded.

Responsible Individuals: Board of County Commissions and County Sheriff

Corrective Action Plan: Roberts County Commission and County Sheriff will take into consideration the findings in the audit and endeavor to correct all errors in the future.

Anticipated Completion Date: July 1, 2023