

MEADE COUNTY

AUDIT REPORT

For the Two Years Ended December 31, 2020

MEADE COUNTY
COUNTY OFFICIALS
December 31, 2020

Board of Commissioners:

Rod Bradley
Doreen Creed
Richard Liggett
Ted Seaman
Talbot Wieczorek

Auditor:
Lisa Schieffer

Treasurer:
Susan Broadwine

State's Attorney:
Michele Bordewyk

Register of Deeds:
Lana Anderson

Sheriff:
Ron Merwin

MEADE COUNTY
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RUSSELL A. OLSON
AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

County Commission
Meade County
Sturgis, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Meade County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated August 23, 2022.

An adverse opinion for the aggregate discretely presented component unit was issued due to the County's financial statements not including the financial information of the Meade County Housing and Redevelopment Commission. An unmodified opinion was issued for the remaining opinion units.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Russell A. Olson
Auditor General

August 23, 2022



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RUSSELL A. OLSON
AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

County Commission
Meade County
Sturgis, South Dakota

Report on Compliance for Each Major Federal Program

We have audited Meade County, South Dakota (County), compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the biennial period ended December 31, 2020. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Current Audit Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the County's compliance.

Opinion on Each Major Federal Program

In our opinion, Meade County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the biennial period ended December 31, 2020.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes. As required by South Dakota Codified Law 4-11-11, this report and our report on compliance for each major federal program are matters of public record and their distribution is not limited.

A handwritten signature in black ink that reads "Russell A. Olson". The signature is written in a cursive, flowing style.

Russell A. Olson
Auditor General

August 23, 2022

MEADE COUNTY
SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

SCHEDULE OF PRIOR AUDIT FINDINGS

Prior Audit Findings:

The prior audit report contained no written audit findings.

SCHEDULE OF CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

Summary of the Independent Auditor's Results:

Financial Statements

- a. An adverse opinion was issued for the omission of the Meade County Housing and Redevelopment Commission, a discretely presented component unit, financial statements. An unmodified opinion was issued on the primary government's financial statements presented on an other comprehensive basis of accounting – modified cash basis.
- b. No material weaknesses or significant deficiencies were disclosed by our audit of the financial statements.
- c. Our audit did not disclose any noncompliance which was material to the financial statements.

Federal Awards

- d. An unmodified opinion was issued on compliance with the requirements applicable to major programs.
- e. Our audit did not disclose any audit findings that are required to be reported in accordance with 2 CFR 200.516(a).
- f. The federal award tested as a major program was:

COVID-19 Coronavirus Relief Fund CFDA # 21.019
- g. The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- h. Meade County did not qualify as a low-risk auditee.

Current Federal Audit Findings:

There are no written current federal compliance audit findings to report.

Current Other Audit Finding:

Compliance and Other Matters:

Surplus Unassigned Fund Balance

Finding No. 2020-001:

Criteria:

South Dakota Codified Law (SDCL) 7-21-18.1 states: "The total unassigned fund balance of the general fund may not exceed forty percent of the total amount of all general fund appropriations contained in the budget for the next fiscal year."

Condition:

The unassigned fund balance of the General Fund exceeded the maximum allowed by SDCL 7-21-18.1 by approximately \$842,000 as of December 31, 2020.

Context:

Our analysis of the County General Fund indicated an excessive unassigned fund balance existed at December 31, 2020 as follows:

Total Unassigned Fund Balance at December 31, 2020		\$ 6,277,603.15
Less:		
2021 General Fund Appropriations	13,588,932.00	
Percentage of Allowable Retainage	<u>40%</u>	
Allowable Fund Balance Retainage		<u>(5,435,572.80)</u>
Unassigned Surplus Fund Balance at December 31, 2020 in Excess of the Amount Allowed by SDCL 7-21-18.1		<u>\$ 842,030.35</u>

Effect:

The County is in not in compliance with SDCL 7-21-18.1.

Cause:

The Board of County Commissioners has not committed or assigned fund balances for county purpose or reduced taxes to comply with SDCL 7-21-18.1.

Recommendation:

We recommend that the County comply with SDCL 7-21-18.1.

Views of responsible officials and planned corrective actions:

The amount of Unassigned Surplus Fund Balance at December 31, 2020 was miscalculated, and more care will be taken in the future to ensure compliance with SDCL 7-21-18.1.



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RUSSELL A. OLSON
AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT

County Commission
Meade County
Sturgis, South Dakota

Report on the Financial Statements

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Meade County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for the component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component unit. The County has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the assets, net position, revenues, and expenses of the aggregate discretely presented component unit would have been presented and are not reasonably determinable.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly, the financial position of the aggregate discretely presented component unit of the Meade County as of December 31, 2020, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position on a modified cash basis of accounting of the governmental activities, each major fund, and the aggregate remaining fund information of Meade County as of December 31, 2020, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

Basis of Accounting

We draw attention to Note 1.c. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Emphasis of Matter

As discussed in Notes 2 and 12 to the financial statements, in 2019, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities, which has resulted in a restatement of the net position as of January 1, 2019. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards, which as required by the *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), the Budgetary Comparison Schedules, the Schedule of the County's

Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Changes in Long-Term Debt listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 23, 2022, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

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Russell A. Olson
Auditor General

August 23, 2022

MEADE COUNTY
STATEMENT OF NET POSITION - MODIFIED CASH BASIS
December 31, 2020

	<u>Primary Government Governmental Activities</u>
ASSETS:	
Cash and Cash Equivalents	\$ 9,318,085.80
Investments	<u>1,551,399.69</u>
TOTAL ASSETS	<u><u>\$ 10,869,485.49</u></u>
NET POSITION:	
Restricted For: (See Note 5)	
Road and Bridge Purposes	\$ 464,364.83
Other Purposes	204,144.46
Unrestricted	<u>10,200,976.20</u>
TOTAL NET POSITION	<u><u>\$ 10,869,485.49</u></u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
For the Year Ended December 31, 2020

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Primary Government
				Governmental Activities
Primary Government:				
Governmental Activities:				
General Government	\$ 4,653,135.44	\$ 1,191,475.30	\$ 55,884.19	\$ (3,405,775.95)
Public Safety	4,857,070.41	763,323.90	2,633,834.58	(1,459,911.93)
Public Works	6,859,577.47	137,408.32	3,818,093.89	(2,904,075.26)
Health and Welfare	89,077.67	2,790.54		(86,287.13)
Culture and Recreation	63,350.00			(63,350.00)
Conservation of Natural Resources	287,604.36	60,445.79	39,908.75	(187,249.82)
Urban and Economic Development	18,483.00			(18,483.00)
*Interest on Long-Term Debt	150,630.75			(150,630.75)
Total Primary Government	<u>\$ 16,978,929.10</u>	<u>\$ 2,155,443.85</u>	<u>\$ 6,547,721.41</u>	<u>(8,275,763.84)</u>
General Revenues:				
Taxes:				
* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.	Property Taxes			10,411,141.94
	Wheel Tax			892,212.68
	State Shared Revenues			318,711.76
	Grants and Contributions not Restricted to Specific Programs			194,719.00
	Unrestricted Investment Earnings			35,681.60
	Miscellaneous Revenue			100,932.79
	Total General Revenues			11,953,399.77
Change in Net Position				3,677,635.93
Net Position - Beginning				7,191,849.56
NET POSITION - ENDING				\$ 10,869,485.49

* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
For the Year Ended December 31, 2019

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Primary Government Governmental Activities
Primary Government:				
Governmental Activities:				
General Government	\$ 4,517,992.93	\$ 1,008,462.30	\$ 31,310.26	\$ (3,478,220.37)
Public Safety	5,044,907.98	975,385.08	379,889.49	(3,689,633.41)
Public Works	7,323,922.48	146,354.28	3,771,865.45	(3,405,702.75)
Health and Welfare	85,992.80	8,440.88		(77,551.92)
Culture and Recreation	63,350.00			(63,350.00)
Conservation of Natural Resources	325,186.11	94,452.74	32,479.72	(198,253.65)
Urban and Economic Development	29,050.00			(29,050.00)
*Interest on Long-Term Debt	58,442.86			(58,442.86)
Total Primary Government	<u>\$ 17,448,845.16</u>	<u>\$ 2,233,095.28</u>	<u>\$ 4,215,544.92</u>	<u>(11,000,204.96)</u>
General Revenues:				
Taxes:				
* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.	Property Taxes			9,960,481.95
	Wheel Tax			853,834.22
	State Shared Revenues			263,417.38
	Grants and Contributions not Restricted to Specific Programs			191,611.00
	Unrestricted Investment Earnings			33,670.70
	Miscellaneous Revenue			26,994.90
Total General Revenues				<u>11,330,010.15</u>
Change in Net Position				329,805.19
Net Position - Beginning				<u>6,862,044.37</u>
NET POSITION - ENDING				<u>\$ 7,191,849.56</u>

* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
BALANCE SHEET - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
December 31, 2020

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS:				
Cash and Cash Equivalents	\$ 6,425,422.46	\$ 1,643,980.22	\$ 319,570.95	\$ 8,388,973.63
Investments	1,551,399.69			1,551,399.69
TOTAL ASSETS	<u><u>\$ 7,976,822.15</u></u>	<u><u>\$ 1,643,980.22</u></u>	<u><u>\$ 319,570.95</u></u>	<u><u>\$ 9,940,373.32</u></u>
FUND BALANCES: (See Note 1.k.)				
Restricted	\$	\$ 464,364.83	\$ 204,144.46	\$ 668,509.29
Assigned	1,699,219.00	1,179,615.39	115,426.49	2,994,260.88
Unassigned	6,277,603.15			6,277,603.15
TOTAL FUND BALANCES	<u><u>\$ 7,976,822.15</u></u>	<u><u>\$ 1,643,980.22</u></u>	<u><u>\$ 319,570.95</u></u>	9,940,373.32

Amounts reported for governmental activities in the Statement of Net Position are different because:

Internal Service Fund is used by management to charge the costs of medical insurance activities to the individual funds. The assets and net position of the Internal Service Fund is included in the governmental activities in the Statement of Net Position.	<u>929,112.17</u>
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Net Position - Governmental Activities	<u><u>\$ 10,869,485.49</u></u>
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The notes to the financial statements are an integral part of this statement.

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MEADE COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2020

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 9,968,664.87	\$ 278,310.74	\$ 125,603.46	\$ 10,372,579.07
General Property Taxes--Delinquent	4,724.00	26.78	5.90	4,756.68
Penalties and Interest	32,195.51	1,086.20	96.88	33,378.59
Wheel Tax		892,212.68		892,212.68
Other Taxes	427.60			427.60
Licenses and Permits	424,247.49		6,030.00	430,277.49
Intergovernmental Revenue:				
Federal Grants	2,424,624.51	302,189.91	16,311.47	2,743,125.89
Federal Shared Revenue		34,441.87		34,441.87
Federal Payments in Lieu of Taxes	194,719.00			194,719.00
State Grants	42,600.91	761,366.24	15,000.00	818,967.15
State Shared Revenue:				
Bank Franchise	62,134.44	1,712.25	196.87	64,043.56
Motor Vehicle Licenses		1,969,197.46		1,969,197.46
State Highway Fund (former 10% game)		14,712.80		14,712.80
Prorate License Fees		110,359.82		110,359.82
63 3/4% Mobile Home		50,689.34		50,689.34
Secondary Road Motor Vehicle Remittances		563,848.33		563,848.33
Telecommunications Gross Receipts Tax	123,388.87			123,388.87
Motor Vehicle 1/4%	9,098.00			9,098.00
Motor Fuel Tax		11,288.12		11,288.12
911 Remittances			204,610.63	204,610.63
Liquor Tax Reversion (25%)	131,251.23			131,251.23
Other State Shared Revenue	28.10			28.10
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	140,039.28			140,039.28
Register of Deeds' Fees	433,220.15		23,868.20	457,088.35
Legal Services	93,768.88		2,100.00	95,868.88
Clerk of Court Fees	23,814.00			23,814.00
Other Fees	39,607.68			39,607.68
Public Safety:				
Law Enforcement	119,900.24			119,900.24
Prisoner Care	362,925.47			362,925.47
Sobriety Testing			28,630.00	28,630.00
Other	13,226.09		161,701.54	174,927.63

Public Works:				
Road Maintenance Contract Charges		134,404.81		134,404.81
Other	254.60			254.60
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	583.43			583.43
Veterans Service Officer	4,375.00			4,375.00
Other	2,207.11			2,207.11
Conservation of Natural Resources	60,445.79			60,445.79
Other Charges	5,832.74		7,142.86	12,975.60
Fines and Forfeits:				
Fines	337.01			337.01
Costs	44,044.23		204.79	44,249.02
Forfeits	18,652.50			18,652.50
Miscellaneous Revenue:				
Investment Earnings	28,283.21	6,915.17	483.22	35,681.60
Rent	3,879.96			3,879.96
Contributions and Donations	17,382.00			17,382.00
Refund of Prior Year's Expenditures	32,245.00			32,245.00
Other	12,827.69			12,827.69
Total Revenues	14,875,956.59	5,132,762.52	591,985.82	20,600,704.93

Expenditures:

General Government:

Legislative:

Board of County Commissioners	242,807.13			242,807.13
Elections	143,840.42			143,840.42
Judicial System	39,405.58			39,405.58

Financial Administration:

Auditor	268,275.44			268,275.44
Treasurer	388,157.54			388,157.54

Legal Services:

State's Attorney	668,855.44			668,855.44
Court Appointed Attorney	329,804.45			329,804.45
Abused and Neglected Child Defense	26,045.71			26,045.71

Other General Government:

General Government Building	948,497.62			948,497.62
Director of Equalization	791,820.12			791,820.12
Register of Deeds	291,066.45		16,699.89	307,766.34
Veterans Service Officer	34,719.10			34,719.10
Predatory Animal	11,281.79			11,281.79
Other	142,722.86			142,722.86
Information Technology	113,455.16			113,455.16
Human Resources	187,389.93			187,389.93

Public Safety:

Law Enforcement:

Sheriff	2,020,450.93		751.36	2,021,202.29
County Jail	1,792,166.61		11,235.17	1,803,401.78

MEADE COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2020
(Continued)

	General Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Juvenile Detention	163,623.00			163,623.00
Protective and Emergency Services:				
Fire Protection	30,920.00			30,920.00
Emergency and Disaster Services			76,810.64	76,810.64
Communication Center			600,391.89	600,391.89
Other	151,421.58			151,421.58
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges		5,442,002.19		5,442,002.19
Health and Welfare:				
Economic Assistance:				
Support of Poor	3,510.00			3,510.00
Health Assistance:				
County Nurse	32,395.00			32,395.00
Social Services:				
Domestic Abuse			8,234.79	8,234.79
Mental Health Services:				
Mentally Ill	6,261.64			6,261.64
Mental Illness Board	38,676.24			38,676.24
Culture and Recreation:				
Culture:				
Public Library			51,850.00	51,850.00
Recreation:				
County Fair	8,500.00			8,500.00
Senior Center	3,000.00			3,000.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	29,436.31			29,436.31
Soil Conservation Districts	25,000.00			25,000.00
Weed and Pest Control	232,771.08			232,771.08
Urban and Economic Development:				
Urban Development:				
Urban and Rural Development	3,483.00			3,483.00
Economic Development:				
Tourism, Industrial or Recreational Development	15,000.00			15,000.00
Debt Service		1,470,751.35	92,627.12	1,563,378.47
Total Expenditures	9,184,760.13	6,912,753.54	858,600.86	16,956,114.53

Excess of Revenues Over (Under) Expenditures	<u>5,691,196.46</u>	<u>(1,779,991.02)</u>	<u>(266,615.04)</u>	<u>3,644,590.40</u>
Other Financing Sources (Uses):				
Transfers In		2,156,743.00	275,178.00	2,431,921.00
Transfers Out	(2,431,966.78)			(2,431,966.78)
Sale of County Property	55,860.10			55,860.10
Total Other Financing Sources (Uses)	<u>(2,376,106.68)</u>	<u>2,156,743.00</u>	<u>275,178.00</u>	<u>55,814.32</u>
Net Change in Fund Balance	3,315,089.78	376,751.98	8,562.96	3,700,404.72
Fund Balance - Beginning	<u>4,661,732.37</u>	<u>1,267,228.24</u>	<u>311,007.99</u>	<u>6,239,968.60</u>
FUND BALANCE - ENDING	<u>\$ 7,976,822.15</u>	<u>\$ 1,643,980.22</u>	<u>\$ 319,570.95</u>	<u>\$ 9,940,373.32</u>
Net Change in Fund Balances - Total Governmental Funds				\$ 3,700,404.72
Amounts reported for governmental activities in the Statement of Activities are different because:				
Internal Service Fund is used by management to charge the costs of medical insurance activities to the individual funds. The net revenue (expense) of the Internal Service Fund is reported with governmental activities.				<u>(22,768.79)</u>
Change in Net Position of Governmental Activities				<u>\$ 3,677,635.93</u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2019

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 9,533,990.86	\$ 265,425.66	\$ 99,122.53	\$ 9,898,539.05
General Property Taxes--Delinquent	19,075.85	597.38	53.82	19,727.05
Penalties and Interest	40,631.16	1,315.86	118.16	42,065.18
Telephone Tax (Outside)	4.52			4.52
Mobile Home Tax	34.68			34.68
Wheel Tax		853,834.22		853,834.22
Other Taxes	111.47			111.47
Licenses and Permits	323,459.36		5,190.00	328,649.36
Intergovernmental Revenue:				
Federal Grants	50,159.07		57,743.23	107,902.30
Federal Shared Revenue		35,643.49		35,643.49
Federal Payments in Lieu of Taxes	191,611.00			191,611.00
State Grants	45,104.72	1,107,277.34	15,000.00	1,167,382.06
State Shared Revenue:				
Bank Franchise	44,427.20	1,224.81	140.43	45,792.44
Motor Vehicle Licenses		1,947,569.99		1,947,569.99
State Highways Fund (former 10% game)		14,712.80		14,712.80
Court Appointed Attorney/Public Defender	16,966.38			16,966.38
Prorate License Fees		108,320.53		108,320.53
Abused and Neglected Child Defense	2,902.38			2,902.38
63 3/4% Mobile Home		38,618.64		38,618.64
Secondary Road Motor Vehicle Remittances		508,438.53		508,438.53
Telecommunications Gross Receipts Tax	92,961.52			92,961.52
Motor Vehicle 1/4%	8,854.29			8,854.29
Motor Fuel Tax		11,284.13		11,284.13
911 Remittances			243,627.55	243,627.55
Liquor Tax Reversion	123,578.16			123,578.16
Other Payment in Lieu of Taxes	1,085.26			1,085.26
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	125,948.79			125,948.79
Register of Deeds' Fees	354,315.16		19,243.70	373,558.86
Legal Services	105,104.95		2,150.00	107,254.95
Clerk of Court Fees	25,407.60			25,407.60
Other Fees	38,022.84			38,022.84

Public Safety:				
Law Enforcement	104,485.47			104,485.47
Prisoner Care	524,220.55			524,220.55
Sobriety Testing			38,842.00	38,842.00
Other	6,339.24		192,645.44	198,984.68
Public Works:				
Road Maintenance Contract Charges	127,023.88	19,080.40		146,104.28
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	773.96			773.96
Veterans Service Officer	4,375.00			4,375.00
Other	7,601.12			7,601.12
Health Assistance:				
Other	65.80			65.80
Conservation of Natural Resources	94,452.74			94,452.74
Other Charges	4,745.94		495.00	5,240.94
Fines and Forfeits:				
Fines	375.34			375.34
Costs	47,806.04		625.00	48,431.04
Forfeits	56,420.00			56,420.00
Miscellaneous Revenue:				
Investment Earnings	24,768.21	8,902.49		33,670.70
Rent	3,879.96			3,879.96
Contributions and Donations	2,500.00			2,500.00
Refund of Prior Year's Expenditures	16,626.00			16,626.00
Other	10,244.21		124.69	10,368.90
Total Revenues	<u>12,180,460.68</u>	<u>4,922,246.27</u>	<u>675,121.55</u>	<u>17,777,828.50</u>
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	220,179.44			220,179.44
Elections	10,578.76			10,578.76
Judicial System	68,895.00			68,895.00
Financial Administration:				
Auditor	247,656.71			247,656.71
Treasurer	445,756.21			445,756.21
Legal Services:				
State's Attorney	659,641.00			659,641.00
Court Appointed Attorney	358,885.26			358,885.26
Abused and Neglected Child Defense	28,689.82			28,689.82
Other General Government:				
General Government Building	892,822.63			892,822.63
Director of Equalization	794,707.46			794,707.46
Register of Deeds	308,507.77		26,540.89	335,048.66
Veterans Service Officer	34,613.02			34,613.02
Predatory Animal	11,281.79			11,281.79

MEADE COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2019
(Continued)

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Other	146,943.79			146,943.79
Information Technology	110,605.17			110,605.17
Human Resources	190,107.11			190,107.11
Public Safety:				
Law Enforcement:				
Sheriff	2,245,456.37		3,632.81	2,249,089.18
County Jail	1,872,367.34		13,374.66	1,885,742.00
Juvenile Detention	146,261.25			146,261.25
Protective and Emergency Services:				
Fire Protection	30,905.73			30,905.73
Emergency and Disaster Services			93,947.23	93,947.23
Communication Center			615,290.44	615,290.44
Other	67,237.20			67,237.20
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges		6,920,760.81		6,920,760.81
Health and Welfare:				
Economic Assistance:				
Support of Poor	1,399.33			1,399.33
Health Assistance:				
County Nurse	32,684.00			32,684.00
Social Services:				
Domestic Abuse			8,045.00	8,045.00
Mental Health Services:				
Mentally Ill	9,474.97			9,474.97
Mental Illness Board	34,389.50			34,389.50
Culture and Recreation:				
Culture:				
Public Library			51,850.00	51,850.00
Recreation:				
County Fair	8,500.00			8,500.00
Senior Center	3,000.00			3,000.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	44,842.27			44,842.27
Soil Conservation Districts	30,000.00			30,000.00
Weed and Pest Control	253,083.44			253,083.44

Urban and Economic Development:				
Urban Development:				
Urban and Rural Development	4,050.00			4,050.00
Economic Development:				
Tourism, Industrial or Recreational Development	25,000.00			25,000.00
Debt Service		426,933.81	57,382.56	484,316.37
Total Expenditures	<u>9,338,522.34</u>	<u>7,347,694.62</u>	<u>870,063.59</u>	<u>17,556,280.55</u>
Excess of Revenues Over (Under) Expenditures	<u>2,841,938.34</u>	<u>(2,425,448.35)</u>	<u>(194,942.04)</u>	<u>221,547.95</u>
Other Financing Sources (Uses):				
Transfers In	10,006.80	1,910,722.00	217,245.00	2,137,973.80
Transfers Out	(2,127,967.00)		(10,006.80)	(2,137,973.80)
Sale of County Property	821.85			821.85
Total Other Financing Sources (Uses)	<u>(2,117,138.35)</u>	<u>1,910,722.00</u>	<u>207,238.20</u>	<u>821.85</u>
Net Change in Fund Balance	724,799.99	(514,726.35)	12,296.16	222,369.80
Fund Balance - Beginning	<u>3,936,932.38</u>	<u>1,781,954.59</u>	<u>298,711.83</u>	<u>6,017,598.80</u>
FUND BALANCE - ENDING	<u>\$ 4,661,732.37</u>	<u>\$ 1,267,228.24</u>	<u>\$ 311,007.99</u>	<u>\$ 6,239,968.60</u>
Net Change in Fund Balances - Total Governmental Funds			\$	222,369.80
Amounts reported for governmental activities in the Statement of Activities are different because:				
Internal Service Fund is used by management to charge the costs of medical insurance activities to the individual funds. The net revenue (expense) of the Internal Service Fund is reported with governmental activities.				<u>107,435.39</u>
Change in Net Position of Governmental Activities			\$	<u>329,805.19</u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF NET POSITION - MODIFIED CASH BASIS
PROPRIETARY FUNDS
December 31, 2020

	<u>Internal Service Funds Health Care Trust</u>
ASSETS:	
Current Assets:	
Cash and Cash Equivalents	<u>\$ 929,112.17</u>
TOTAL ASSETS	<u><u>\$ 929,112.17</u></u>
NET POSITION:	
Unrestricted Net Position - Medical Self-Insurance	<u>\$ 929,112.17</u>
TOTAL NET POSITION	<u><u>\$ 929,112.17</u></u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
For the Year Ended December 31, 2020

	<u>Internal Service Funds Health Care Trust</u>
Operating Revenues:	
Charges for Goods and Services	\$ 2,075,797.05
Stop Loss Insurance Claims and Rebates	1,013,000.74
Total Operating Revenues	<u>3,088,797.79</u>
Operating Expenses:	
Health Premiums	1,042,284.60
Other Current Expense	64,373.40
Claims Paid Gross	2,005,288.22
Total Operating Expenses	<u>3,111,946.22</u>
Operating Income (Loss)	(23,148.43)
Nonoperating Revenues (Expenses):	
Investment Earnings	<u>333.86</u>
Income Before Transfers	(22,814.57)
Transfer In	<u>45.78</u>
Change in Net Position	(22,768.79)
Net Position - Beginning	<u>951,880.96</u>
NET POSITION - ENDING	<u><u>\$ 929,112.17</u></u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
For the Year Ended December 31, 2019

	<u>Internal Service Funds Health Care Trust</u>
Operating Revenues:	
Charges for Goods and Services	\$ 2,146,070.00
Stop Loss Insurance Claims and Rebates	740,039.51
Total Operating Revenues	<u>2,886,109.51</u>
Operating Expenses:	
Health Premiums	1,160,565.57
Other Current Expense	60,845.43
Claims Paid Gross	1,557,819.49
Total Operating Expenses	<u>2,779,230.49</u>
Operating Income (Loss)	106,879.02
Nonoperating Revenues (Expenses):	
Investment Earnings	<u>556.37</u>
Change in Net Position	107,435.39
Net Position - Beginning	<u>844,445.57</u>
NET POSITION - ENDING	<u><u>\$ 951,880.96</u></u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS
FIDUCIARY FUNDS
December 31, 2020

	<u>Custodial Funds</u>
ASSETS:	
Cash and Cash Equivalents	<u>\$ 1,418,724.33</u>
TOTAL ASSETS	<u><u>\$ 1,418,724.33</u></u>
NET POSITION:	
Restricted For:	
Individuals, Organizations and Other Governments	<u>\$ 1,418,724.33</u>
TOTAL NET POSITION	<u><u>\$ 1,418,724.33</u></u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS
FIDUCIARY FUNDS
For the Year Ended December 31, 2020

	Custodial Funds
ADDITIONS:	
Property Tax Collections for Other Governments	\$ 27,007,481.34
State Shared Revenue Collections for Other Governments	9,728,066.73
Other Additions	<u>577,003.20</u>
Total Additions	<u>37,312,551.27</u>
DEDUCTIONS:	
Payments of Property Tax to Other Governments	26,842,051.99
Payments of State Shared Revenue to Other Governments	9,555,643.26
Other Deductions	<u>542,068.24</u>
Total Deductions	<u>36,939,763.49</u>
Change in Net Position	372,787.78
Net Position - Beginning	<u>1,045,936.55</u>
NET POSITION - ENDING	<u><u>\$ 1,418,724.33</u></u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS
FIDUCIARY FUNDS
For the Year Ended December 31, 2019

	Custodial Funds
ADDITIONS:	
Property Tax Collections for Other Governments	\$ 26,371,150.10
State Shared Revenue Collections for Other Governments	7,628,370.09
Other Additions	<u>254,053.49</u>
Total Additions	<u>34,253,573.68</u>
DEDUCTIONS:	
Payments of Property Tax to Other Governments	26,078,745.39
Payments of State Shared Revenue to Other Governments	7,566,168.28
Other Deductions	<u>210,236.67</u>
Total Deductions	<u>33,855,150.34</u>
Change in Net Position	<u>398,423.34</u>
Net Position - Beginning	0.00
Restatement - Implementation of GASB 84 (See Note 2 and 12)	<u>647,513.21</u>
Net Position - Beginning, as Restated	<u>647,513.21</u>
NET POSITION - ENDING	<u><u>\$ 1,045,936.55</u></u>

The notes to the financial statements are an integral part of this statement.

MEADE COUNTY
NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of Meade County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The County is financially accountable if its County Commission appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the County (primary government). The County may also be financially accountable for another organization if that organization is fiscally dependent on the County.

The Housing and Redevelopment Commission of Meade County, South Dakota (Commission) is a proprietary fund-type, discretely presented component unit. The five members of the Commission are appointed by the County Commission's Chairperson with the approval of the Board of County Commissioners for five-year, staggered terms. The Commission elects its own chairperson and recruits and employs its own management personnel and other workers. The County Commission, though, retains the statutory authority to approve or deny or otherwise modify the Commission's plans to construct a low-income housing unit, or to issue debt, which gives the County Commission the ability to impose its will on the Commission. Separately issued financial statements of the Housing and Redevelopment Commission may be obtained from: Meade County Housing and Redevelopment Commission, 1220 Cedar Street, Sturgis SD 57785.

The financial activity of the Meade County Housing and Redevelopment Commission, a component unit of Meade County, has not been included in the financial statements presented in this report.

The County participates in a cooperative unit, the with six other counties. See detailed note entitled "Joint Ventures" for specific disclosures. Joint ventures do not meet the criteria for inclusion in the financial reporting entity as a component unit but are discussed in these notes because of the nature of their relationship with the County.

b. Basis of Presentation:

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary

funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

Governmental Funds:

General Fund – *The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.*

Special Revenue Funds – *Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.*

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2) This is a major fund.

The remaining special revenue funds are not considered major funds: Drug Abuse, 911 Service, Fire Protection, Ambulance (Closed out in 2019), Emergency Management, Domestic Abuse, Public Library, Courthouse Building, 24/7 Sobriety, and Modernization

and Preservation Relief. These funds are reported on the fund financial statements as "Other Governmental Funds."

Debt Service Funds – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Tax Increment Financing District #2 Debt Service Fund – to account for property taxes which may be used only for the payment of the debt principal, interest, and related costs. This is not a major fund.

Proprietary Funds:

Internal Service Funds – Internal service funds may be used to report any activity that provides goods or services to other funds, departments, or agencies of the primary government and its component units, or to other governments, on a cost-reimbursement basis. Internal service funds should be used only if the reporting government is the predominant participant in the activity. The particular types of goods or services provided to other funds is as follows: employee health care. The Self-Insured Health Plan Fund is the only internal service fund maintained by the County.

Fiduciary Funds:

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

Custodial Funds – Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus:

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied within the limitations of the modified cash basis of accounting.

Basis of Accounting:

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, “cash and cash equivalents” includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Law (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by

recording capital assets arising from cash transactions and depreciating those assets where appropriate so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

f. Long-Term Liabilities:

Long-term liabilities include, but are not limited to, Notes Payable and Lease Liabilities.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified as operating or non-operating revenues and expenses. Operating revenues and expenses directly relate to the purpose of the fund.

i. Equity Classifications:

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in two components:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.

2. Unrestricted Net Position – All other net position that do not meet the definition of Restricted Net Position.

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements. Fiduciary fund equity is reported as restricted net position.

j. Application of Net Position:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the County Commissioners.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The County uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use *committed, then assigned, and lastly unassigned amounts* of unrestricted fund balance when expenditures are made.

The County *does not* have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund

Road and Bridge Fund

Revenue Source

General Property Taxes and Motor Vehicle License Fees

A schedule of fund balances is provided as follows:

**MEADE COUNTY
DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2020**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Fund Balances:				
Restricted For:				
Snow Removal Purposes	\$	\$ 464,364.83	\$	\$ 464,364.83
Drug Abuse Purposes			43,236.87	43,236.87
Domestic Abuse Purposes			5,520.00	5,520.00
24/7 Sobriety Purposes			90,819.30	90,819.30
Modernization and Preservation Relief Purposes			61,784.03	61,784.03
Debt Service Purposes			2,784.26	2,784.26
Assigned To:				
Applied to Next Year's Budget	1,699,219.00			1,699,219.00
Road and Bridge Purposes		1,179,615.39		1,179,615.39
Library Purposes			2,934.45	2,934.45
Emergency Management Purposes			39,641.28	39,641.28
911 Service Purposes			72,850.76	72,850.76
Unassigned	<u>6,277,603.15</u>			<u>6,277,603.15</u>
Total Fund Balances	<u>\$ 7,976,822.15</u>	<u>\$ 1,643,980.22</u>	<u>\$ 319,570.95</u>	<u>\$ 9,940,373.32</u>

2. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

In 2020, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities accounting standard. This statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The implementation of this standard required that the County present a Statement of Changes in Fiduciary Net Position for Custodial Funds for 2019. The implementation of this standard required the County to reclassify previously reported agency funds as custodial funds. The effect of the implementation of this standard on beginning net position is disclosed in Note 12.

3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2020, the investments reported in the financial statements consist of only certificates of deposit.

Credit Risk – State law limits eligible investments for the County, as discussed above. The County has no investment policy that would further limit its investment choices.

Concentration of Credit Risk – The County places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from investments to the fund making the investment.

4. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

5. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2020 was as follows:

Major Purposes:

Road and Bridge Purposes	\$ 464,364.83
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Other Purposes:

Drug Abuse Purposes	43,236.87
Domestic Abuse Purposes	5,520.00
24/7 Sobriety Purposes	90,819.30
Modernization and Preservation	
Relief Purposes	61,784.03
Debt Service Purposes	<u>2,784.26</u>

Total Other Purposes	<u>204,144.46</u>
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Total Restricted Net Position	<u>\$ 668,509.29</u>
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These balances are restricted due to federal grant and statutory requirements.

6. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2020 were as follows:

Transfers From:	Transfers To:			Total
	Road and Bridge Fund	Other Governmental Funds	Internal Service Fund	
Major Funds:				
General Fund	\$ 2,156,743.00	\$ 275,178.00	\$ 45.78	\$ 2,431,966.78

Interfund transfers for the year ended December 31, 2019 were as follows:

Transfers From:	Transfers To:			Total
	General Fund	Road and Bridge Fund	Other Governmental Funds	
Major Funds:				
General Fund	\$	\$ 1,910,722.00	\$ 217,245.00	\$ 2,127,967.00
Other Governmental Funds:				
Tax Incremental Finance #2 Fund	10,000.00			10,000.00
Ambulance Fund	6.80			6.80
Total	<u>\$ 10,006.80</u>	<u>\$ 1,910,722.00</u>	<u>\$ 217,245.00</u>	<u>\$ 2,137,973.80</u>

The County typically budgets transfers to the Road and Bridge Fund and the Emergency Management Fund, 911 Service Fund and Library Fund (Other Governmental Funds) and the Health Insurance Internal Service Fund to conduct the indispensable functions of the County. The transfers to the General Fund were to close out the Ambulance Fund and to transfer the approved administrative cost due to the County from the Tax Increment Finance Project.

7. TAX ABATEMENTS

Mead County and the Municipalities of Sturgis, Piedmont and Summerset have created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

Meade County:

In 2016, the County created the Meade County Tax Increment District No. 2 under the authority granted by South Dakota Codified Law section 11-9. Because the general property taxes on tax increment district are allocated to the district, the taxes are not available to Meade County during the life of the tax increment district.

In 2016, the County entered into a development agreement with Elk Creek Development Company, LLC (Developer). The County and the Developer agreed to a project plan that included a portion that would be a County road and bridge and the remaining portion that would be development road system improvements and paving. The County's portion of the project plan was approximately 40% of the total estimated project cost and development portion was approximately 60%.

The amount of general property taxes levied for these tax increment districts during the two calendar years ended December 31, 2020 was \$161,911.69. Based on the percentage of Meade County's

property tax levy in relation to the total levy and the percentage of the development portion of the total project costs, the amount of general property taxes not available to Meade County was approximately \$28,026.91.

Municipality of Sturgis:

The Municipality of Sturgis has three (4) active tax increments districts. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Meade County during the life of the tax increment district.

The amount of general property taxes levied for these tax increment districts during the two calendar years ended December 31, 2020 was \$476,347.65. Based on the percentage of Meade County's property tax levy in relation to the total levy, the amount of general property taxes not available to Meade County was approximately \$101,252.46.

Municipality of Piedmont:

The Municipality of Piedmont has one (1) active tax increment district. Because the general property taxes on tax increment district are allocated to the district, the taxes are not available to Meade County during the life of the tax increment district.

The amount of general property taxes levied for this tax increment district during the two calendar years ended December 31, 2020 was \$3,470.13. Based on the percentage of Meade County's property tax levy in relation to the total levy, the amount of general property taxes not available to Meade County was approximately \$870.37.

Municipality of Summerset:

The Municipality of Summerset has one (1) active tax increment district. Because the general property taxes on tax increment district are allocated to the district, the taxes are not available to Meade County during the life of the tax increment district.

The amount of general property taxes levied for this tax increment district during the two calendar years ended December 31, 2020 was \$900,756.59. Based on the percentage of Meade County's property tax levy in relation to the total levy, the amount of general property taxes not available to Meade County was approximately \$212,796.10.

8. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2020, 2019, and 2018, equal to the required contributions each year, were as follows:

Year	Amount
2020	\$ 363,818.84
2019	\$ 371,639.90
2018	\$ 360,213.49

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2020, SDRS is 100.04% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2020 are as follows:

Proportionate share of total pension liability	\$ 34,539,259.96
Less proportionate share of net position restricted for pension benefits	<u>34,551,462.30</u>
Proportionate share of net pension asset	<u>\$ (12,202.34)</u>

The net pension asset was measured as of June 30, 2020 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2020, the County's proportion was 0.2809670%, which is a decrease of 0.0076135% from its proportion measured as of June 30, 2019.

Actuarial Assumptions:

The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	6.50% at entry to 3.00% after 25 years of service
Discount Rate	6.50% net of plan investment expense
Future COLAs	1.41%

Mortality rates were based on 97% of the RP-2014 Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2017, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period of July 1, 2011 to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	5.1%
Fixed Income	30.0%	1.5%
Real Estate	10.0%	6.2%
Cash	2.0%	1.0%
Total	100%	

Discount Rate:

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of liability (asset) to changes in the discount rate:

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
County's proportionate share of the net pension liability (asset)	\$ 4,733,699.87	\$ (12,202.34)	\$ (3,894,256.87)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

9. JOINT VENTURES

The County participates in a joint venture, known as the Western South Dakota Juvenile Services Center Joint Powers Agreement, formed for the purpose of providing juvenile detention services to member counties.

The members of the joint venture and their relative percentage of participation are as follows:

Pennington County	57%
Meade County	15%
Lawrence County	13%
Butte County	5%
Custer County	5%
Fall River County	4%
Harding County	1%

The joint venture's governing board is composed of one county commissioner from each county. The board is responsible for adopting the budget and setting service fees at a level adequate to fund the adopted budget.

The County retains no equity in the Net Position of the joint venture but does have a responsibility to fund deficits of the joint venture in proportion to the relative participation described above.

Separate financial statements for this joint venture are available from the Pennington County Auditor's Office.

10. SIGNIFICANT CONTINGENCIES – LITIGATION

At December 31, 2020, the County was involved in several lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

11. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2020, the County managed its risks as follows:

Employee Health Insurance:

The County purchases life and dental insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

The County has established a group health self-insurance fund to pay for medical claims of County employees and their covered dependents. Payments to the fund are the premiums charged to the employees and county departments as approved by the County Commission upon recommendation of the department head and, if needed other transfers as determined by the County Commission and are to cover individual claims up to \$35,000 (\$50,000 after January 1, 2020) and any administrative costs relative to the processing of claims. Medical claims exceeding \$35,000 (\$50,000 after January 1, 2020) are covered through private re-insurance carriers. At December 31, 2020, the county had Net Position in the amount of \$929,112.17.

Liability Insurance:

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for:

General liability, officials liability, law enforcement liability, automobile liability, cyber liability, property damage, automobile and mobile equipment damage, electronic data processing equipment and software damage, employee dishonesty, earthquake and flood.

Effective January 1, 2018, the SDPAA revised the method of calculating the amount available to be refunded to a withdrawing member. Upon giving proper written notice to the SDPAA a member may withdraw. Within 120 days following withdrawal, or as soon thereafter as the next Annual Budget is completed, the SDPAA will advise the withdrawing member of its total calculated portion of contributions made to the SDPAA that shall be refunded. Refunds are calculated based on the pool's total contributions, along with the member's total contributions, current losses, unpaid losses, and loss expenses, the member's loss ratio, and number of membership years.

A member who withdraws from the SDPAA shall receive a calculated portion of their contributions refunded for unpaid casualty losses, based on the following schedule:

<u>Years</u>	<u>Percentage</u>
1	55%
2	50%
3	40%
4	35%
5	30%
6+	20%

All refunds shall be paid to the withdrawing Member over a five-year term.

As of December 31, 2020, the County's balance available to be refunded per the SDPAA was \$375,312.00, which was a decrease of \$1,640.00 from the previous year.

The agreement with the SDPAA provides that the above coverages will be provided to a \$4,000,000.00 limit (\$2,000,000.00 Law Enforcement Liability). Member premiums are used by the pool for payment of claims and to pay for reinsurance for claims in excess of \$250,000 for property coverage and \$500,000 for liability coverage to the upper limit.

The County carries a \$10,000 deductible for the law enforcement liability coverage, \$10,000 to \$25,000 for cyber liability coverage, \$5,000 deductible for employment related claims, \$500 deductible for comprehensive coverage, \$1,000 deductible for collision coverage, for property damage (real, personal and electronic data processing hardware and software), \$500 to \$1,000 deductible for damage to mobile equipment, and \$10,000 deductible for earthquake and flood.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The County provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

12. IMPLEMENTATION OF NEW STANDARD AND RESTATEMENT

As of January 1, 2019, the County implemented GASB Statement No. 84, *Fiduciary Activities* (GASB 84).

The County restated the net position of the Custodial Funds as indicated below to appropriately reflect the January 1, 2019 balances as follows:

	Net Position December 31, 2018 as Previously Stated	Restatement Implementation of GASB 84	Net Position January 1, 2019 as Restated
Custodial Funds	\$ 0.00	\$ 647,513.21	\$ 647,513.21

SUPPLEMENTARY INFORMATION
MEADE COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 9,938,892.00	\$ 9,938,892.00	\$ 9,968,664.87	\$ 29,772.87
General Property Taxes--Delinquent	54,000.00	54,000.00	4,724.00	(49,276.00)
Penalties and Interest	22,600.00	22,600.00	32,195.51	9,595.51
Other Taxes	0.00	0.00	427.60	427.60
Licenses and Permits	280,950.00	280,950.00	424,247.49	143,297.49
Intergovernmental Revenue:				
Federal Grants	227,138.00	227,138.00	2,424,624.51	2,197,486.51
Federal Payments in Lieu of Taxes	187,000.00	187,000.00	194,719.00	7,719.00
State Grants	50,000.00	50,000.00	42,600.91	(7,399.09)
State Shared Revenue:				
Bank Franchise	46,570.00	46,570.00	62,134.44	15,564.44
Court Appointed Attorney/Public Defender	16,000.00	16,000.00	0.00	(16,000.00)
Abused and Neglected Child Defense	2,000.00	2,000.00	0.00	(2,000.00)
Telecommunications Gross Receipts Tax	106,000.00	106,000.00	123,388.87	17,388.87
Motor Vehicle 1/4%	9,000.00	9,000.00	9,098.00	98.00
Liquor Tax Reversion (25%)	125,000.00	125,000.00	131,251.23	6,251.23
Other State Shared	0.00	0.00	28.10	28.10
Other Payments in Lieu of Taxes	1,200.00	1,200.00	0.00	(1,200.00)
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	119,550.00	119,550.00	140,039.28	20,489.28
Register of Deeds' Fees	339,500.00	339,500.00	433,220.15	93,720.15
Legal Services	94,500.00	94,500.00	93,768.88	(731.12)
Clerk of Courts Fees	24,500.00	24,500.00	23,814.00	(686.00)
Other Fees	45,000.00	45,000.00	39,607.68	(5,392.32)
Public Safety:				
Law Enforcement	129,000.00	129,000.00	119,900.24	(9,099.76)
Prisoner Care	447,000.00	447,000.00	362,925.47	(84,074.53)
Other	10,500.00	10,500.00	13,226.09	2,726.09
Public Works:				
Other	1,000.00	1,000.00	254.60	(745.40)
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	5,625.00	5,625.00	583.43	(5,041.57)
Veterans Service Officer	4,375.00	4,375.00	4,375.00	0.00
Other	250.00	250.00	2,207.11	1,957.11
Conservation of Natural Resources	40,500.00	40,500.00	60,445.79	19,945.79
Other Charges	10,000.00	10,000.00	5,832.74	(4,167.26)
Fines and Forfeits:				
Fines	275.00	275.00	337.01	62.01
Costs	37,500.00	37,500.00	44,044.23	6,544.23
Forfeits	30,000.00	30,000.00	18,652.50	(11,347.50)
Miscellaneous Revenue:				
Investment Earnings	10,800.00	10,800.00	28,283.21	17,483.21
Rent	3,900.00	3,900.00	3,879.96	(20.04)
Contributions and Donations	250.00	250.00	17,382.00	17,132.00
Refund Prior Year's Expenditures	19,000.00	19,000.00	32,245.00	13,245.00
Other	0.00	0.00	12,827.69	12,827.69
Total Revenues	12,439,375.00	12,439,375.00	14,875,956.59	2,436,581.59
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	260,411.00	266,611.00	242,807.13	23,803.87
Contingency	500,000.00	500,000.00		
Amount Transferred		(122,999.24)		377,000.76
Elections	126,650.00	146,650.00	143,840.42	2,809.58
Judicial System	88,350.00	88,350.00	39,405.58	48,944.42
Financial Administration:				
Auditor	252,619.00	271,619.00	268,275.44	3,343.56
Treasurer	451,411.00	451,411.00	388,157.54	63,253.46
Legal Services:				
State's Attorney	713,338.00	713,338.00	668,855.44	44,482.56
Court Appointed Attorney	375,000.00	375,000.00	329,804.45	45,195.55
Abused and Neglected Child Defense	25,500.00	30,500.00	26,045.71	4,454.29

SUPPLEMENTARY INFORMATION
MEADE COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2020
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Other General Government:				
General Government Building	922,374.00	958,374.00	948,497.62	9,876.38
Director of Equalization	865,770.00	865,770.00	791,820.12	73,949.88
Register of Deeds	305,070.00	305,070.00	291,066.45	14,003.55
Veterans Service Officer	35,635.00	35,635.00	34,719.10	915.90
Predatory Animal	11,300.00	11,300.00	11,281.79	18.21
Other	155,000.00	155,000.00	142,722.86	12,277.14
Information Technology	113,950.00	113,950.00	113,455.16	494.84
Human Resources	191,567.00	191,567.00	187,389.93	4,177.07
Public Safety:				
Law Enforcement:				
Sheriff	2,152,046.00	2,152,046.00	2,020,450.93	131,595.07
County Jail	1,789,143.00	1,792,143.00	1,792,166.61	(23.61)
Juvenile Detention	135,000.00	163,623.00	163,623.00	0.00
Protective and Emergency Services:				
Fire Protection	30,920.00	30,920.00	30,920.00	0.00
Other Protective and Emergency	218,138.00	218,138.00	151,421.58	66,716.42
Health and Welfare:				
Economic Assistance:				
Support of Poor	12,250.00	12,250.00	3,510.00	8,740.00
Health Assistance:				
County Nurse	32,395.00	32,395.00	32,395.00	0.00
Mental Health Services:				
Mentally Ill	10,000.00	10,000.00	6,261.64	3,738.36
Mental Illness Board	33,500.00	38,676.24	38,676.24	0.00
Culture and Recreation:				
Recreation:				
County Fair	8,500.00	8,500.00	8,500.00	0.00
Senior Center	3,000.00	3,000.00	3,000.00	0.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	30,000.00	30,000.00	29,436.31	563.69
Soil Conservation Districts	25,000.00	25,000.00	25,000.00	0.00
Weed and Pest Control	240,332.00	240,332.00	232,771.08	7,560.92
Urban and Economic Development:				
Urban Development:				
Urban and Rural Development	6,965.00	6,965.00	3,483.00	3,482.00
Economic Development:				
Tourism, Industrial or Recreational Development	15,000.00	15,000.00	15,000.00	0.00
Debt Service	9,024.00	9,024.00	0.00	9,024.00
Total Expenditures	<u>10,145,158.00</u>	<u>10,145,158.00</u>	<u>9,184,760.13</u>	<u>960,397.87</u>
Excess of Revenues Over (Under) Expenditures	<u>2,294,217.00</u>	<u>2,294,217.00</u>	<u>5,691,196.46</u>	<u>3,396,979.46</u>
Other Financing Sources (Uses):				
Transfers Out	(2,431,921.00)	(2,431,921.00)	(2,431,966.78)	(45.78)
Insurance Proceeds	22,000.00	22,000.00	0.00	(22,000.00)
Sale of County Property	7,500.00	7,500.00	55,860.10	48,360.10
Total Other Financing Sources (Uses)	<u>(2,402,421.00)</u>	<u>(2,402,421.00)</u>	<u>(2,376,106.68)</u>	<u>26,314.32</u>
Net Change in Fund Balance	(108,204.00)	(108,204.00)	3,315,089.78	3,423,293.78
Fund Balance - Beginning	<u>4,661,732.37</u>	<u>4,661,732.37</u>	<u>4,661,732.37</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 4,553,528.37</u>	<u>\$ 4,553,528.37</u>	<u>\$ 7,976,822.15</u>	<u>\$ 3,423,293.78</u>

SUPPLEMENTARY INFORMATION
MEADE COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
ROAD AND BRIDGE FUND
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 276,567.00	\$ 276,567.00	\$ 278,310.74	\$ 1,743.74
General Property Taxes--Delinquent	3,850.00	3,850.00	26.78	(3,823.22)
Penalties and Interest	1,000.00	1,000.00	1,086.20	86.20
Wheel Tax	845,000.00	845,000.00	892,212.68	47,212.68
Intergovernmental Revenue:				
Federal Grants	0.00	0.00	302,189.91	302,189.91
Federal Shared Revenue	30,000.00	30,000.00	34,441.87	4,441.87
State Grants	615,000.00	615,000.00	761,366.24	146,366.24
State Shared Revenue:				
Bank Franchise	1,300.00	1,300.00	1,712.25	412.25
Motor Vehicle Licenses	1,915,000.00	1,915,000.00	1,969,197.46	54,197.46
State Highway Fund (former 10% game)	13,500.00	13,500.00	14,712.80	1,212.80
Prorate License Fees	110,000.00	110,000.00	110,359.82	359.82
63 3/4% Mobile Home	35,000.00	35,000.00	50,689.34	15,689.34
Secondary Road Motor Vehicle Remittances	525,000.00	525,000.00	563,848.33	38,848.33
Motor Fuel Tax	0.00	0.00	11,288.12	11,288.12
Other State Shared Revenue	12,500.00	12,500.00	0.00	(12,500.00)
Charges for Goods and Services:				
Public Works:				
Road Maintenance Contract Charges	15,000.00	15,000.00	134,404.81	119,404.81
Miscellaneous Revenue:				
Investment Earnings	11,300.00	11,300.00	6,915.17	(4,384.83)
Total Revenues	4,410,017.00	4,410,017.00	5,132,762.52	722,745.52
Expenditures:				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	6,700,801.00	7,358,801.00	5,442,002.19	1,916,798.81
Debt Service	476,066.00	1,518,496.00	1,470,751.35	47,744.65
Total Expenditures	7,176,867.00	8,877,297.00	6,912,753.54	1,964,543.46
Excess of Revenues Over (Under) Expenditures	(2,766,850.00)	(4,467,280.00)	(1,779,991.02)	2,687,288.98
Other Financing Sources (Uses):				
Transfers In	2,156,743.00	2,156,743.00	2,156,743.00	0.00
Net Change in Fund Balance	(610,107.00)	(2,310,537.00)	376,751.98	2,687,288.98
Fund Balance - Beginning	1,267,228.24	1,267,228.24	1,267,228.24	0.00
FUND BALANCE - ENDING	\$ 657,121.24	\$ (1,043,308.76)	\$ 1,643,980.22	\$ 2,687,288.98

SUPPLEMENTARY INFORMATION
MEADE COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 9,535,438.00	\$ 9,535,438.00	\$ 9,533,990.86	\$ (1,447.14)
General Property Taxes--Delinquent	126,000.00	126,000.00	19,075.85	(106,924.15)
Penalties and Interest	28,000.00	28,000.00	40,631.16	12,631.16
Telephone Tax	0.00	0.00	4.52	4.52
Mobile Home Tax	0.00	0.00	34.68	34.68
Other Taxes	0.00	0.00	111.47	111.47
Licenses and Permits	254,000.00	254,000.00	323,459.36	69,459.36
Intergovernmental Revenue:				
Federal Grants	186,078.00	186,078.00	50,159.07	(135,918.93)
Federal Payments in Lieu of Taxes	185,000.00	185,000.00	191,611.00	6,611.00
State Grants	40,000.00	40,000.00	45,104.72	5,104.72
State Shared Revenue:				
Bank Franchise	40,000.00	40,000.00	44,427.20	4,427.20
Court Appointed Attorney/Public Defender	16,000.00	16,000.00	16,966.38	966.38
Abused and Neglected Child Defense	2,000.00	2,000.00	2,902.38	902.38
Telecommunications Gross Receipts Tax	100,000.00	100,000.00	92,961.52	(7,038.48)
Motor Vehicle 1/4%	8,000.00	8,000.00	8,854.29	854.29
Liquor Tax Reversion (25%)	125,000.00	125,000.00	123,578.16	(1,421.84)
Other Payments in Lieu of Taxes	2,000.00	2,000.00	1,085.26	(914.74)
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	118,250.00	118,250.00	125,948.79	7,698.79
Register of Deeds' Fees	330,700.00	330,700.00	354,315.16	23,615.16
Legal Services	87,700.00	87,700.00	105,104.95	17,404.95
Clerk of Courts Fees	28,000.00	28,000.00	25,407.60	(2,592.40)
Other Fees	38,000.00	38,000.00	38,022.84	22.84
Public Safety:				
Law Enforcement	112,000.00	112,000.00	104,485.47	(7,514.53)
Prisoner Care	334,000.00	334,000.00	524,220.55	190,220.55
Other	83,000.00	83,000.00	6,339.24	(76,660.76)
Public Works:				
Road Maintenance Contract Charges	0.00	0.00	127,023.88	127,023.88
Other	1,000.00	1,000.00	0.00	(1,000.00)
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	1,125.00	1,125.00	773.96	(351.04)
Veterans Service Officer	4,375.00	4,375.00	4,375.00	0.00
Other	4,500.00	4,500.00	7,601.12	3,101.12
Health Assistance:				
Other	0.00	0.00	65.80	65.80
Mental Health Services	250.00	250.00	0.00	(250.00)
Conservation of Natural Resources	40,000.00	40,000.00	94,452.74	54,452.74
Other Charges	21,500.00	21,500.00	4,745.94	(16,754.06)
Fines and Forfeits:				
Fines	225.00	225.00	375.34	150.34
Costs	35,000.00	35,000.00	47,806.04	12,806.04
Forfeits	21,000.00	21,000.00	56,420.00	35,420.00
Miscellaneous Revenue:				
Investment Earnings	6,700.00	6,700.00	24,768.21	18,068.21
Rent	600.00	600.00	3,879.96	3,279.96
Contributions and Donations	250.00	250.00	2,500.00	2,250.00
Refund of Prior Year's Expenditures	0.00	0.00	16,626.00	16,626.00
Other	15,000.00	15,000.00	10,244.21	(4,755.79)
Total Revenues	11,930,691.00	11,930,691.00	12,180,460.68	249,769.68
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	265,147.00	265,147.00	220,179.44	44,967.56
Contingency	400,000.00	400,000.00		
Amount Transferred		(213,375.00)		186,625.00
Elections	14,825.00	14,825.00	10,578.76	4,246.24
Judicial System	88,350.00	88,350.00	68,895.00	19,455.00
Financial Administration:				
Auditor	251,823.00	251,823.00	247,656.71	4,166.29
Treasurer	467,737.00	467,737.00	445,756.21	21,980.79
Legal Services:				
State's Attorney	680,269.00	680,269.00	659,641.00	20,628.00
Court Appointed Attorney	375,000.00	375,000.00	358,885.26	16,114.74
Abused and Neglected Child Defense	25,500.00	29,500.00	28,689.82	810.18

SUPPLEMENTARY INFORMATION
MEADE COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2019
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Other General Government:				
General Government Building	925,203.00	926,024.85	892,822.63	33,202.22
Director of Equalization	960,361.00	960,361.00	794,707.46	165,653.54
Register of Deeds	319,587.00	319,587.00	308,507.77	11,079.23
Veterans Service Officer	36,139.00	36,139.00	34,613.02	1,525.98
Predatory Animal	11,300.00	11,300.00	11,281.79	18.21
Other	165,000.00	165,000.00	146,943.79	18,056.21
Information Technology	111,075.00	111,075.00	110,605.17	469.83
Human Resources	191,580.00	191,580.00	190,107.11	1,472.89
Public Safety:				
Law Enforcement:				
Sheriff	2,278,082.00	2,278,082.00	2,245,456.37	32,625.63
County Jail	1,829,497.00	1,862,497.00	1,872,367.34	(9,870.34)
Juvenile Detention	135,000.00	146,262.00	146,261.25	0.75
Protective and Emergency Services:				
Fire Protection	30,920.00	30,920.00	30,905.73	14.27
Other	185,768.00	185,768.00	67,237.20	118,530.80
Health and Welfare:				
Economic Assistance:				
Support of Poor	14,250.00	14,250.00	1,399.33	12,850.67
Health Assistance:				
County Nurse	32,644.00	32,684.00	32,684.00	0.00
Mental Health Services:				
Mentally Ill	20,000.00	20,000.00	9,474.97	10,525.03
Mental Illness Board	48,000.00	48,000.00	34,389.50	13,610.50
Culture and Recreation:				
Recreation:				
County Fair	8,500.00	8,500.00	8,500.00	0.00
Senior Center	3,000.00	3,000.00	3,000.00	0.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	46,513.00	46,913.00	44,842.27	2,070.73
Soil Conservation Districts	30,000.00	30,000.00	30,000.00	0.00
Weed and Pest Control	260,684.00	260,684.00	253,083.44	7,600.56
Urban and Economic Development:				
Urban Development:				
Urban and Rural Development	6,965.00	6,965.00	4,050.00	2,915.00
Economic Development:				
Tourism, Industrial or Recreational Development	25,000.00	25,000.00	25,000.00	0.00
Debt Service	9,024.00	9,024.00	0.00	9,024.00
Total Expenditures	10,252,743.00	10,088,891.85	9,338,522.34	750,369.51
Excess of Revenues Over (Under) Expenditures	1,677,948.00	1,841,799.15	2,841,938.34	1,000,139.19
Other Financing Sources (Uses):				
Transfer In	0.00	0.00	10,006.80	10,006.80
Transfers Out	(2,238,583.00)	(2,238,583.00)	(2,127,967.00)	110,616.00
Insurance Proceeds	20,000.00	20,000.00	821.85	(19,178.15)
Sale of County Property	10,000.00	10,000.00	0.00	(10,000.00)
Total Other Financing Sources (Uses)	(2,208,583.00)	(2,208,583.00)	(2,117,138.35)	91,444.65
Net Change in Fund Balance	(530,635.00)	(366,783.85)	724,799.99	1,091,583.84
Fund Balance - Beginning	3,936,932.38	3,936,932.38	3,936,932.38	0.00
FUND BALANCE - ENDING	\$ 3,406,297.38	\$ 3,570,148.53	\$ 4,661,732.37	\$ 1,091,583.84

SUPPLEMENTARY INFORMATION
MEADE COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
ROAD AND BRIDGE FUND
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 265,391.00	\$ 265,391.00	\$ 265,425.66	\$ 34.66
General Property Taxes--Delinquent	3,500.00	3,500.00	597.38	(2,902.62)
Penalties and Interest	1,000.00	1,000.00	1,315.86	315.86
Wheel Tax	825,000.00	825,000.00	853,834.22	28,834.22
Intergovernmental Revenue:				
Federal Shared Revenue	20,000.00	20,000.00	35,643.49	15,643.49
State Grants	645,000.00	645,000.00	1,107,277.34	462,277.34
State Shared Revenue:				
Bank Franchise	1,000.00	1,000.00	1,224.81	224.81
Motor Vehicle Licenses	1,850,450.00	1,850,450.00	1,947,569.99	97,119.99
State Highway Fund (former 10% game)	13,000.00	13,000.00	14,712.80	1,712.80
Prorate License Fees	93,000.00	93,000.00	108,320.53	15,320.53
63 3/4% Mobile Home	10,000.00	10,000.00	38,618.64	28,618.64
Secondary Road Motor Vehicle Remittances	546,750.00	546,750.00	508,438.53	(38,311.47)
Motor Fuel Tax	0.00	0.00	11,284.13	11,284.13
Charges for Goods and Services:				
Public Works:				
Road Maintenance Contract Charges	20,000.00	20,000.00	19,080.40	(919.60)
Miscellaneous Revenue:				
Investment Earnings	4,000.00	4,000.00	8,902.49	4,902.49
Total Revenues	4,298,091.00	4,298,091.00	4,922,246.27	624,155.27
Expenditures:				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	7,061,716.00	7,700,546.00	6,920,760.81	779,785.19
Debt Service	458,000.00	458,000.00	426,933.81	31,066.19
Total Expenditures	7,519,716.00	8,158,546.00	7,347,694.62	810,851.38
Excess of Revenues Over (Under) Expenditures	(3,221,625.00)	(3,860,455.00)	(2,425,448.35)	1,435,006.65
Other Financing Sources (Uses):				
Transfers In	1,910,722.00	1,910,722.00	1,910,722.00	0.00
Net Change in Fund Balance	(1,310,903.00)	(1,949,733.00)	(514,726.35)	1,435,006.65
Fund Balance - Beginning	1,781,954.59	1,781,954.59	1,781,954.59	0.00
FUND BALANCE - ENDING	\$ 471,051.59	\$ (167,778.41)	\$ 1,267,228.24	\$ 1,435,006.65

MEADE COUNTY
NOTES TO THE SUPPLEMENTARY INFORMATION
Schedules of Budgetary Comparisons for the General Fund
and for each major Special Revenue Fund with a legally required budget

Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

SUPPLEMENTARY INFORMATION
MEADE COUNTY
SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

South Dakota Retirement System

*Last 10 Years

	2020	2019	2018	2017	2016	2015	2014
County's proportion of the net pension liability (asset)	0.2809670%	0.2885805%	0.2843741%	0.2827345%	0.2950071%	0.3130360%	0.3273111%
County's proportionate share of net pension liability (asset)	\$ (12,202)	\$ (30,582)	\$ (6,632)	\$ (25,658)	\$ 996,505	\$ (1,327,675)	\$ (2,358,143)
County's covered-employee payroll	\$ 5,656,517	\$ 5,644,587	\$ 5,455,906	\$ 5,305,557	\$ 5,195,324	\$ 5,277,988	\$ 5,254,542
County's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.22%	0.54%	0.12%	0.48%	19.18%	25.15%	44.88%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.04%	100.09%	100.02%	100.01%	96.89%	104.10%	107.30%

* The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

MEADE COUNTY
NOTES TO THE SUPPLEMENTARY INFORMATION
Schedule of the Proportionate Share of the Net Pension Liability (Asset)

Changes from Prior Valuation

The June 30, 2020 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2019 Actuarial Valuation. One change in actuarial assumptions and two plan provision changes are reflected and described below.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

Legislation enacted in 2020 established a Qualified Benefit Preservation Arrangement (QBPA) under Section 415(m) of the Internal Revenue Code (IRC). The QBPA is effective July 1, 2020 and pays a portion of SDRS benefits that are restricted by IRC Section 415(b). The total benefits paid from SDRS and the QBPA will be limited to the applicable 415(b) annual limit, unreduced for early commencement if Members retire prior to age 62 and actuarially increased for late retirement up to age 70 if Members retire after age 65. The Actuarial Valuation considers benefits payable from both SDRS and the QBPA.

Legislation enacted in 2020 also brought the assets and the liabilities of the South Dakota Department of Labor and Regulation Plan into SDRS effective July 1, 2020. With the exception of the accounting results presented in Section 6 of this report, all exhibits include the assets, liabilities, and member counts of the former Department of Labor and Regulation Plan Members.

Actuarial Assumption Changes

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2019 and exists again this year as of June 30, 2020. Future COLAs are assumed to equal the current restricted maximum COLA which was 1.88% as of June 30, 2019 and is 1.41% as of June 30, 2020.

The changes in actuarial assumptions due to the 1.41% restricted maximum COLA decreased the Actuarial Accrued Liability by \$595 million, or 4.6% of the Actuarial Accrued Liability based on the 1.88% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation.

**SUPPLEMENTARY INFORMATION
MEADE COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Two Years Ended December 31, 2020**

Federal Grantor/Pass-Through Grantor Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed-Through to Subrecipients	Total Federal Expenditures 2019	Total Federal Expenditures 2020
Forest Service Schools and Roads Cluster: US Department of Agriculture - Pass-Through Programs: SD State Auditor, Schools and Roads - Grants to States (Note 3)	10.665		\$ 70,085.36	\$ 71,286.97	\$ 68,883.74
Total for Schools and Roads Cluster			70,085.36	71,286.97	68,883.74
Other Programs: US Department of Agriculture - Pass-Through Programs: SD Department of Agriculture, Cooperative Forestry Assistance	10.664	2020-WPC-001			3,500.00
Total US Department of Agriculture			70,085.36	71,286.97	72,383.74
US Department of Interior - Direct Programs: Bureau of Land Management, Payments in Lieu of Taxes (Note 3)	15.226			194,076.00	194,719.00
BLM Fuels Management and Community Fire Assistance Program Activities	15.228			49,133.57	132,236.20
Total US Department of the Interior			0.00	243,209.57	326,955.20
US Department of Justice - Pass-Through Programs: SD Department of Corrections, Juvenile Justice and Delinquency Prevention-Allocation to States	16.540			13,585.00	15,065.00
Total US Department of Justice			0.00	13,585.00	15,065.00
Highway Planning and Construction Cluster: US Department of Transportation - Pass-Through Programs: SD Department of Transportation, Highway Planning and Construction	20.205	ER6167 07MY, ER6121 07N1			56,039.45
Total Highway Planning and Construction Cluster			0.00	0.00	56,039.45
Total US Department of Transportation			0.00	0.00	56,039.45
US Department of Treasury - Pass-Through Programs: SD Bureau of Finance and Management, COVID-19 Coronavirus Relief Fund (Note 4)	21.019				2,615,363.65
Total US Department of Treasury			0.00	0.00	2,615,363.65
US General Services Administration - Pass-Through Programs: SD Federal Property Agency, Donation of Federal Surplus Personal Property (Note 5)	39.003			1,826.55	42.75
Total US General Services Administration			0.00	1,826.55	42.75
US Elections Assistance Commission - Pass-Through Programs: SD Secretary of State, Help America Vote Act Requirements Payments	90.401	SC09RP01		225.36	13,105.29
COVID-19 HAVA CARES Act Grant	90.404	SD2010CARES			16,238.90
Total US Elections Assistance Commission			0.00	225.36	29,344.19
US Department of Homeland Security - Pass-Through Programs: SD Department of Public Safety - Office of Emergency Management,					
		PA-08-SD-4463-PW-00076, PA-08-SD-4463-PW-00085, PA-08-SD-4463-PW-00080, PA-08-SD-4463-PW-00032, PA-08-SD-4463-PW-00034, PA-08-SD-4463-PW-00058, PA-08-SD-4463-PW-00092, PA-08-SD-4463-PW-00094, PA-08-SD-4463-PW-00101, PA-08-SD-4463-PW-00129, PA-08-SD-4463-PW-00115, PA-08-SD-4463-PW-00107			
Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036				302,189.91
Hazard Mitigation Grant	97.039				18,363.75
Emergency Management Performance Grants	97.042	DR-4298-SD	18,363.75		18,363.75
		HLS-2019 Meade County Emergency Ma-00286		18,366.91	16,311.47
Homeland Security Grant Program	97.067			38,500.00	
Total US Department of Homeland Security			18,363.75	56,866.91	336,865.13
GRAND TOTAL			\$ 88,449.11	\$ 387,000.36	\$ 3,452,059.11

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the County under programs of the federal government for the year ended December 31, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3: Federal Reimbursement

Federal reimbursements are not based upon specific expenditures. Therefore, the amounts reported here represent cash received rather than federal expenditures.

Note 4: Major Federal Financial Assistance Program

This represents a Major Federal Financial Assistance Program.

Note 5: Federal Surplus Property

The amount reported represents 23.3% of the original acquisition cost of the federal surplus property received by the County.

SUPPLEMENTARY INFORMATION
MEADE COUNTY
SCHEDULE OF CHANGES IN LONG-TERM DEBT
For the Two Years Ended December 31, 2020

<u>Indebtedness</u>	<u>Long-Term Debt January 1, 2019</u>	<u>Add New Debt</u>	<u>Less Debt Retired</u>	<u>Long-Term Debt December 31, 2020</u>
Governmental Long-Term Debt:				
Other Long-Term Debt Payable	\$ 2,942,963.78	\$ 3,350,768.64	\$ (3,579,371.10)	\$ 2,714,361.32

Note 1 - Long-Term Debt:

Debt payable at December 31, 2020 is comprised of the following:

Financing (Capital Acquisition) Leases:

Excavator Lease, Maturing 3/27/2025, Interest Rate of 4.29%, Payable from the Road and Bridge Fund	\$ 220,151.77
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Tax Increment Financing:

Tax Increment District #2 Loan, Maturing 9/1/2035, Interest Rate of 6.5%, Payable from the TIF Debt Service Fund	\$ 2,494,209.55
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