# **BENNETT COUNTY**

## AUDIT REPORT

For the Two Years Ended December 31, 2020

#### BENNETT COUNTY COUNTY OFFICIALS December 31, 2020

Board of Commissioners: Jeff Slattery Jason Fanning Judd Schomp Rolf Kraft Rod Kirk

> Auditor: Angie Hicks

Treasurer: Jolene Donovan

State's Attorney: Sarah Harris

Register of Deeds: Jaci Clifford

> Sheriff: Paul Williams

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427 SOUTH CHAPELLE C/O 500 EAST CAPITOL PIERRE, SD 57501-5070 (605) 773-3595

> RUSSELL A. OLSON AUDITOR GENERAL

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

County Commission Bennett County Martin, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bennett County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated November 16, 2022.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that so the prevented of the county's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

well A. Olson

Russell A. Olson Auditor General

November 16, 2022



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> RUSSELL A. OLSON AUDITOR GENERAL

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

County Commission Bennett County Martin, South Dakota

### Report on Compliance for Each Major Federal Program

We have audited Bennett County, South Dakota (County), compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the biennial period ended December 31, 2020. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Current Audit Findings and Questioned Costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the County's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, Bennett County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the biennial period ended December 31, 2020.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiency, or a combination of deficiency, or a combination of deficiency with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes. As required by South Dakota Codified Law 4-11-11, this report and our report on compliance for each major federal program are matters of public record and their distribution is not limited.

Pinell A. Olson

Russell A. Olson Auditor General

November 16, 2022

#### BENNETT COUNTY SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

#### SCHEDULE OF PRIOR AUDIT FINDINGS

#### **Prior Audit Finding:**

#### Finding No. 2018-001:

The unassigned fund balance of the General Fund exceeded the maximum allowed by South Dakota Codified Law (SDCL) 7-21-18.1 by approximately \$1,750,000.00 as of December 31, 2018. This finding has been resolved.

#### SCHEDULE OF CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

#### Summary of the Independent Auditor's Results:

#### Financial Statements

- **a.** An unmodified opinion was issued on the financial statements of each opinion unit.
- **b.** No material weaknesses or significant deficiencies were disclosed by our audit of the financial statements.
- **c.** Our audit did not disclose any noncompliance which was material to the financial statements.

#### Federal Awards

- **d.** An unmodified opinion was issued on compliance with the requirements applicable to major programs.
- e. Our audit did not disclose any audit findings that are required to be reported in accordance with 2 CFR 200.516(a).
- f. The federal award tested as a major program was:

Coronavirus Relief Fund CFDA # 21.019

- **g.** The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- h. Bennett County did not qualify as a low-risk auditee.

#### **Current Federal Audit Findings:**

There are no written current federal compliance audit findings to report.

#### **Current Other Audit Findings:**

There are no written current other audit findings to report.



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> RUSSELL A. OLSON AUDITOR GENERAL

### INDEPENDENT AUDITOR'S REPORT

County Commission Bennett County Martin, South Dakota

#### **Report on the Financial Statements**

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bennett County, South Dakota (County), as of December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position on a modified cash basis of accounting of the governmental activities, each major fund, and the aggregate remaining fund information of Bennett County as of December 31, 2020, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

### **Basis of Accounting**

We draw attention to Note 1.c. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Emphasis of Matter**

As discussed in Notes 2 and 10 to the financial statements, in 2019, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities, which has resulted in a restatement of the net position as of January 1, 2019. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards, which as required by the *Title 2 U.S. Code of Federal Regulations* (*CFR*) *Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), the Budgetary Comparison Schedules, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Changes in Long-Term Debt listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards,* we have also issued our report dated November 16, 2022, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the

effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Russell A. Olson

Russell A. Olson Auditor General

November 16, 2022

## BENNETT COUNTY STATEMENT OF NET POSITION - MODIFIED CASH BASIS December 31, 2020

	Primary Government Governmental Activities			
ASSETS: Cash and Cash Equivalents Investments	\$	4,784,952.37 228,842.93		
TOTAL ASSETS	\$	5,013,795.30		
NET POSITION: Restricted For: (See Note 5) Road and Bridge Purposes Other Purposes Unrestricted	\$	838,744.13 413,259.59 3,761,791.58		
TOTAL NET POSITION	\$	5,013,795.30		

#### BENNETT COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the Year Ended December 31, 2020

				Program	n Reve	nues	a	xpense) Revenue nd Change in Net Position	
				Charges for		Operating Grants and		ary Government	
Functions/Programs		Expenses	Ľ	Services		Contributions	Governmental Activities		
Primary Government:									
Governmental Activities:									
General Government	\$	755,336.98	\$	82,475.36	\$	12,448.75	\$	(660,412.87)	
Public Safety		875,815.44		37,289.75		413,734.42		(424,791.27)	
Public Works		1,886,066.30				1,059,252.50		(826,813.80)	
Health and Welfare		63,118.06		11,957.46				(51,160.60)	
Culture and Recreation		25,786.30						(25,786.30)	
Conservation of Natural Resources		48,006.59		600.00				(47,406.59)	
**Interest on Long-Term Debt		17,970.68						(17,970.68)	
Total Primary Government	\$	3,672,100.35	\$	132,322.57	\$	1,485,435.67		(2,054,342.11)	
**The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense	Taxes Prop Whe	<b>Il Revenues:</b> : erty Taxes el Tax Shared Revenues						1,862,100.05 61,772.31 95,906.24	
on general long-term debt.	Grants	s and Contribution	s not R	estricted to Speci	fic Prog	grams		11,235.64	
	Unres	tricted Investment	Earning	gs		-		43,283.97	
	Misce	llaneous Revenue						245,586.68	
	Total G	eneral Revenues						2,319,884.89	
	Change	e in Net Position						265,542.78	
	Net Pos	sition - Beginning						4,748,252.52	
	NET PO	DSITION - ENDIN	G				\$	5,013,795.30	

#### BENNETT COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the Year Ended December 31, 2019

				Program	n Reven	ues	aı	Expense) Revenue nd Changes in Net Position	
Functions/Programs		Expenses		Charges for Services	(	Operating Grants and ontributions	Primary Government Governmental Activities		
Primary Government:									
Governmental Activities:									
General Government	\$	771,944.94	\$	100,725.46	\$	102,246.45	\$	(568,973.03)	
Public Safety		839,718.55		36,678.44		57,794.30		(745,245.81)	
Public Works		1,222,163.19				735,343.53		(486,819.66)	
Health and Welfare		27,069.38		7,825.13				(19,244.25)	
Culture and Recreation		48,483.51						(48,483.51)	
Conservation of Natural Resources		31,380.55						(31,380.55)	
**Interest on Long-Term Debt		5,827.62						(5,827.62)	
Total Primary Government	\$	2,946,587.74	\$	145,229.03	\$	895,384.28		(1,905,974.43)	
**The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.	Taxes Prop Whe State Grants Unres	Il Revenues: : erty Taxes el Tax Shared Revenues s and Contribution tricted Investment llaneous Revenue	s not R Earnin		fic Prog	rams		1,815,947.46 60,473.21 90,359.21 11,235.64 33,857.54 141,619.21	
	Total G	eneral Revenues						2,153,492.27	
	Change	e in Net Position						247,517.84	
	Net Pos	sition - Beginning						4,500,734.68	
	NET PO	OSITION - ENDIN	G				\$	4,748,252.52	

## BENNETT COUNTY BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS December 31, 2020

	 General Fund	Ro	ad and Bridge Fund	Go	Other overnmental Funds	G	Total overnmental Funds
ASSETS: Cash and Cash Equivalents Investments	\$ 3,373,340.52	\$	1,209,788.07	\$	201,823.78 228,842.93	\$	4,784,952.37 228,842.93
TOTAL ASSETS	\$ 3,373,340.52	\$	1,209,788.07	\$	430,666.71	\$	5,013,795.30
FUND BALANCES: (See Note 1.j.) Restricted Assigned Unassigned	\$ 2,804,312.49 569,028.03	\$	838,744.13 371,043.94	\$	413,259.59 17,407.12	\$	1,252,003.72 3,192,763.55 569,028.03
TOTAL FUND BALANCES	\$ 3,373,340.52	\$	1,209,788.07	\$	430,666.71	\$	5,013,795.30

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## BENNETT COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS For the Year Ended December 31, 2020

	General Fund \$ 1,778,630.20 46,613.19 11,702.41		Road and Bridge Fund	Other Governmental Funds		Total Governmental Funds	
Revenues:							
Taxes:							
General Property TaxesCurrent	\$		\$	\$	24,522.87	\$	1,803,153.07
General Property TaxesDelinquent		46,613.19			488.19		47,101.38
Penalties and Interest		11,702.41			138.60		11,841.01
Telephone Tax (Outside)		4.53			0.06		4.59
Wheel Tax			61,772.31				61,772.31
Licenses and Permits		1,866.00			660.00		2,526.00
Intergovernmental Revenue:							
Federal Grants		372,078.98	290,084.27		19,587.44		681,750.69
Federal Shared Revenue		11,082.84			152.80		11,235.64
State Grants		14,439.92	199,985.90		513.14		214,938.96
State Shared Revenue:							
Bank Franchise		34,169.27			359.10		34,528.37
Motor Vehicle Licenses			419,347.78				419,347.78
State Highway Fund (former 10% game)			4,827.80				4,827.80
Prorate License Fees			27,503.74				27,503.74
63 3/4% Mobile Home			3,272.83				3,272.83
Secondary Road Remittances			109,536.20				109,536.20
Telecommunications Gross Receipts Tax		16,400.98	,				16,400.98
Motor Vehicle 1/4%		1,022.28					1,022.28
Motor Fuel Tax		,	4,693.98				4,693.98
911 Remittances			,		18,785.35		18,785.35
Liquor Tax Reversion (25%)		44,732.95					44,732.95
Charges for Goods and Services:		,					,
General Government:							
Treasurer's Fees		12,360.50					12,360.50
Register of Deeds' Fees		22,171.80			5,973.20		28,145.00
U U		,			, -		,

	28,398.34		75.00	00 470 04
Legal Services Clerk of Courts Fees			75.00	28,473.34
Other Fees	1,086.33			1,086.33
	3,290.19			3,290.19
Public Safety:	4 744 50		0 4 0 7 0 0	4 070 70
Law Enforcement	1,711.50		3,167.29	4,878.79
Sobriety Testing	4 0 40 05		24,623.25	24,623.25
Other	1,240.85		108.07	1,348.92
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	2,147.00			2,147.00
Veterans Service Officer	1,875.00			1,875.00
Health Assistance:				
Women, Infants and Children	9,810.46			9,810.46
Conservation of Natural Resources		600.00		600.00
Fines and Forfeits:				
Costs	3,507.79		150.00	3,657.79
Forfeits	2,700.00			2,700.00
Miscellaneous Revenue:				
Investment Earnings	17,680.80	8,861.84	16,741.33	43,283.97
Rent	4,800.00			4,800.00
Refund of Prior Year's Expenditures	22,178.53	293.30	1,829.54	24,301.37
Other	3,441.58	402.66	·	3,844.24
Total Revenues	2,471,144.22	1,131,182.61	117,875.23	3,720,202.06
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	35,977.92			35,977.92
Elections	20,062.14			20,062.14
Judicial System	6,631.22			6,631.22
Financial Administration:	- ,			- ,
Auditor	93,415.80			93,415.80
Treasurer	78,064.55			78,064.55
Other	33,621.61			33,621.61
Legal Services:	,			,
State's Attorney	123,549.32			123,549.32
Court Appointed Attorney	100,521.73			100,521.73
Abused and Neglected Child Defense	17,527.24			17,527.24
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## BENNETT COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS For the Year Ended December 31, 2020 (Continued)

	General Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Other General Government:				
General Government Building	106,138.62			106,138.62
Director of Equalization	65,767.22			65,767.22
Register of Deeds	54,777.77		2,879.80	57,657.57
Veterans Service Officer	12,073.58		_,	12,073.58
Predatory Animal	4,328.46			4,328.46
Public Safety:	.,			.,
Law Enforcement:				
Sheriff	60,638.70			60,638.70
County Jail	343,187.64		36,394.78	379,582.42
Coroner	2,682.11		,	2,682.11
County-Wide Law Enforcement	296,034.92			296,034.92
Juvenile Detention	66,177.93			66,177.93
Protective and Emergency Services:	,			,
Fire Protection			18,863.73	18,863.73
Emergency and Disaster Services			30,116.84	30,116.84
Communication Center			31,395.41	31,395.41
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges		1,612,908.04		1,612,908.04
Health and Welfare:				
Economic Assistance:				
Other	23,738.75			23,738.75
Health Assistance:				
Women, Infants and Children	9,953.48			9,953.48
Mental Health Services:				
Mentally III	26,729.23			26,729.23
Mental Illness Board	2,696.60			2,696.60

Culture and Recreation:								
Culture:								
Public Library		20,000.00						20,000.00
Recreation:								
Exhibition Building		786.30						786.30
County Fair		5,000.00						5,000.00
Conservation of Natural Resources:								
Soil Conservation:								
County Extension		37,243.46						37,243.46
Soil Conservation Districts		2,500.00						2,500.00
Weed and Pest Control		8,263.13						8,263.13
Debt Service				301,442.76				301,442.76
Total Expenditures		1,658,089.43		1,914,350.80		119,650.56		3,692,090.79
Excess of Revenues Over (Under) Expenditures		813,054.79		(783,168.19)		(1,775.33)		28,111.27
		010,00 110		(100,100.10)		(1,770.00)		20,111.27
Other Financing Sources (Uses):								
Transfers In						11,700.00		11,700.00
Transfers Out		(11,700.00)						(11,700.00)
Insurance Proceeds		9,676.62		10,313.82				19,990.44
Sale of County Property		123.70		217,317.37				217,441.07
Total Other Financing Sources (Uses)		(1,899.68)		227,631.19		11,700.00		237,431.51
Net Change in Fund Balance		811,155.11		(555,537.00)		9,924.67		265,542.78
Net Change in Fund Dalance		011,133.11		(333,337.00)		9,924.07		203,342.70
Fund Balance - Beginning		2,562,185.41		1,765,325.07		420,742.04		4,748,252.52
FUND BALANCE - ENDING	\$	3,373,340.52	\$	1,209,788.07	\$	430,666.71	\$	5,013,795.30
	Ψ	0,010,040.02	Ψ	1,200,700.07	Ψ	400,000.71	Ψ	0,010,700.00

## BENNETT COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS For the Year Ended December 31, 2019

	 General Fund	Road and Fund	•	Go	Other vernmental Funds	G	Total overnmental Funds
Revenues:							
Taxes:							
General Property TaxesCurrent	\$ 1,743,219.24	\$		\$	18,332.77	\$	1,761,552.01
General Property TaxesDelinquent	43,388.96				460.66		43,849.62
Penalties and Interest	10,436.37				109.46		10,545.83
Wheel Tax		60,	,473.21				60,473.21
Licenses and Permits	2,130.00				360.00		2,490.00
Intergovernmental Revenue:							
Federal Grants	16,929.32				6,111.77		23,041.09
Federal Shared Revenue	11,118.79				116.85		11,235.64
State Grants	3,018.60	183,	,273.85		9,503.88		195,796.33
State Shared Revenue:							
Bank Franchise	35,340.45				360.58		35,701.03
Motor Vehicle Licenses		391,	,035.23				391,035.23
State Highway Fund (former 10% game)		4,	,827.80				4,827.80
Court Appointed Attorney/Public Defender	5,422.88						5,422.88
Prorate License Fees		26,	,899.15				26,899.15
Abused and Neglected Child Defense	729.18						729.18
63 3/4% Mobile Home		19,	,369.84				19,369.84
Secondary Road Remittances		105,	,276.87				105,276.87
Telecommunications Gross Receipts Tax	12,540.36						12,540.36
Motor Vehicle 1/4%	963.14						963.14
Motor Fuel Tax		4,	,660.79				4,660.79
911 Remittances					22,109.11		22,109.11
Liquor Tax Reversion (25%)	42,117.82						42,117.82
Other Intergovernmental Revenue					121.62		121.62

Charges for Goods and Services:				
General Government:				
Treasurer's Fees	12,743.50		E 4 E 0 T 0	12,743.50
Register of Deeds' Fees	35,669.10		5,158.70	40,827.80
Legal Services	34,806.75		125.00	34,931.75
Clerk of Courts Fees	1,172.80			1,172.80
Other Fees	1,244.61			1,244.61
Public Safety:				
Law Enforcement	839.50		3,695.36	4,534.86
Prisoner Care	425.00			425.00
Sobriety Testing			22,922.00	22,922.00
Other	1,942.00		3,712.32	5,654.32
Health and Welfare:				
Economic Assistance:				
Veterans Service Officer	1,875.00			1,875.00
Health Assistance:				
Women, Infants and Children	7,729.30			7,729.30
Mental Health Services	95.83			95.83
Fines and Forfeits:				
Costs	2,882.26		100.00	2,982.26
Miscellaneous Revenue:				
Investment Earnings	14,960.72	7,455.93	11,440.89	33,857.54
Rent	5,600.00	,	,	5,600.00
Refund of Prior Year's Expenditures	11,388.65	146.66		11,535.31
Other	585.64			585.64
Total Revenues	2,061,315.77	803,419.33	104,740.97	2,969,476.07
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	75,505.40			75,505.40
Elections	2,731.06			2,731.06
Judicial System	12,567.35			12,567.35
Financial Administration:	12,001.00			.2,001.00
Auditor	95,327.35			95,327.35
Treasurer	81,880.16			81,880.16
Other	31,751.26			31,751.26
	51,751.20			51,751.20

## BENNETT COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS For the Year Ended December 31, 2019 (Continued)

	General Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Legal Services:				
State's Attorney	117,697.69			117,697.69
Court Appointed Attorney	124,466.53			124,466.53
Abused and Neglected Child Defense	13,974.73			13,974.73
Other General Government:				
General Government Building	83,799.82			83,799.82
Director of Equalization	59,210.58			59,210.58
Register of Deeds	54,739.21		1,884.66	56,623.87
Veterans Service Officer	12,133.54			12,133.54
Predatory Animal	4,328.46			4,328.46
Public Safety:				
Law Enforcement:				
Sheriff	59,031.47			59,031.47
County Jail	385,727.72		34,024.85	419,752.57
Coroner	5,833.31			5,833.31
County-Wide Law Enforcement	232,211.65			232,211.65
Juvenile Detention	39,845.20			39,845.20
Protective and Emergency Services:				
Fire Protection			18,924.01	18,924.01
Emergency and Disaster Services			24,682.44	24,682.44
Communication Center			40,149.10	40,149.10
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges		1,109,055.78		1,109,055.78
Health and Welfare:				
Economic Assistance:				
Other	185.00			185.00

Health Assistance:				
Women, Infants and Children	9,255.01			9,255.01
Mental Health Services:				
Mentally III	15,521.30			15,521.30
Mental Illness Board	2,108.07			2,108.07
Culture and Recreation:				
Culture:				
Public Library	20,000.00			20,000.00
Recreation:				
Exhibition Building	3,483.51			3,483.51
County Fair	5,000.00			5,000.00
Senior Center			20,000.00	20,000.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	28,474.17			28,474.17
Soil Conservation Districts	2,500.00			2,500.00
Weed and Pest Control	406.38			406.38
Debt Service		 118,935.03	 	118,935.03
Total Expenditures	 1,579,695.93	 1,227,990.81	 139,665.06	 2,947,351.80
Excess of Revenues Over (Under) Expenditures	 481,619.84	 (424,571.48)	 (34,924.09)	 22,124.27
Other Financing Sources (Uses):				
Transfers In		484,535.00	89,958.00	574,493.00
Transfers Out	(574,493.00)		,	(574,493.00)
Insurance Proceeds	<b>95</b> ,895.31			95,895.31
Sale of County Property	5,250.00	124,248.26		129,498.26
Total Other Financing Sources (Uses)	 (473,347.69)	 608,783.26	 89,958.00	 225,393.57
Net Change in Fund Balance	8,272.15	184,211.78	55,033.91	247,517.84
Fund Balance - Beginning	 2,553,913.26	 1,581,113.29	 365,708.13	 4,500,734.68
FUND BALANCE - ENDING	\$ 2,562,185.41	\$ 1,765,325.07	\$ 420,742.04	\$ 4,748,252.52

## BENNETT COUNTY STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS December 31, 2020

	Private-Purpose Trust Funds		Custodial Funds		
ASSETS: Cash and Cash Equivalents Investments	\$	2,916.26 20,000.00	\$	224,429.17	
TOTAL ASSETS	\$	22,916.26	\$	224,429.17	
<b>NET POSITION:</b> Restricted For: Individuals, Organizations, and Other Governments Private-Purpose Trust	\$	22,916.26	\$	224,429.17	
TOTAL NET POSITION	\$	22,916.26	\$	224,429.17	

## BENNETT COUNTY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS For the Year Ended December 31, 2020

	ate-Purpose ust Funds	Custodial Funds		
ADDITIONS: Investment Earnings: Net Increase in Fair Value of Investments Interest and Dividends Total Investment Earnings	\$ (97.44) <u>293.94</u> 196.50	\$	0.00	
Property Tax Collections for Other Governments State Shared Revenue Collections for Other Governments Other Additions			1,281,605.68 565,764.51 276,812.98	
Total Additions	 196.50		2,124,183.17	
<b>DEDUCTIONS:</b> Payments of Property Tax to Other Governments Payments of State Shared Revenue to Other Governments Other Deductions			1,277,935.62 562,929.85 356,126.02	
Total Deductions	 0.00		2,196,991.49	
Change in Net Position	196.50		(72,808.32)	
Net Position - Beginning	 22,719.76		297,237.49	
NET POSITION - ENDING	\$ 22,916.26	\$	224,429.17	

## BENNETT COUNTY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS For the Year Ended December 31, 2019

	ate-Purpose ust Funds	Custodial Funds		
ADDITIONS: Investment Earnings: Net Increase in Fair Value of Investments Interest and Dividends Total Investment Earnings Property Tax Collections for Other Governments State Shared Revenue Collections for Other Governments	\$ 97.44 <u>617.01</u> 714.45	\$	0.00 1,220,583.25 553,904.24	
Other Additions Total Additions	 714.45		371,327.13 2,145,814.62	
<b>DEDUCTIONS:</b> Payments of Property Tax to Other Governments Payments of State Shared Revenue to Other Governments Other Deductions			1,325,971.65 538,954.43 290,160.14	
Total Deductions	 0.00		2,155,086.22	
Change in Net Position	 714.45		(9,271.60)	
Net Position - Beginning	22,005.31		0.00	
Restatement - Implementation of GASB 84 (See Note 10)			306,509.09	
Net Position - Beginning, as Restated	 22,005.31		306,509.09	
NET POSITION - ENDING	\$ 22,719.76	\$	297,237.49	

#### BENNETT COUNTY NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

#### a. Financial Reporting Entity:

The reporting entity of Bennett County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

#### b. Basis of Presentation:

#### Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

- 1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- 2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or

3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

#### **Governmental Funds:**

<u>General Fund</u> – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

<u>Special Revenue Funds</u> – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2). This is a major fund.

The remaining special revenue funds are not considered major funds: 911 Service, Fire Protection, Emergency Management, Domestic Abuse, Courthouse Building, 24/7 Sobriety, Senior Citizens Trust, and Modernization and Preservation Relief. These funds are reported on the fund financial statements as "Other Governmental Funds."

#### **Fiduciary Funds:**

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

<u>Private-Purpose Trust Funds</u> – Private-purpose trust funds are used for trust arrangements under which the principal and income benefit individuals, private organizations, or other governments.

Reynolds Trust Fund – is a private-purpose trust to accumulate funds to help offset the cost of a van for the nursing home.

<u>Custodial Funds</u> – Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.

#### c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

#### Measurement Focus:

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied within the limitations of the modified cash basis of accounting.

#### Basis of Accounting:

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

#### d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Law (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at market.

#### e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

#### f. Long-Term Liabilities:

Long-term liabilities may include, but are not limited to, Installment Contracts, Notes Payable, and Lease Liabilities.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

#### g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

- 1. Charges for services These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
- 2. Program-specific operating grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
- 3. Program-specific capital grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

#### h. Equity Classifications:

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in two components:

- Restricted Net Position Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 2. Unrestricted Net Position All other net position that do not meet the definition of Restricted Net Position.

#### Fund Financial Statements:

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Fiduciary fund equity is reported as restricted net position.

#### i. <u>Application of Net Position</u>:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

#### j. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- <u>Nonspendable</u> includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- <u>Restricted</u> includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- <u>Committed</u> includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.
- <u>Assigned</u> includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the County Commissioners.
- <u>Unassigned</u> includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The County uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use *committed, then assigned, and lastly unassigned amounts* of unrestricted fund balance when expenditures are made.

The County does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund Road and Bridge Fund <u>Revenue Source</u> Wheel Tax, Federal and State Grants, and Motor Vehicle Licenses A schedule of fund balances is provided as follows:

#### BENNETT COUNTY DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2020

	General Fund	ä	Road Other and Bridge Governmental Fund Funds		Total Governmental Funds	
Fund Balances:						
Restricted For:						
Road and Bridge Purposes	\$	\$	651,652.25	\$	\$	651,652.25
Snow Removal Purposes			187,091.88			187,091.88
Senior Citizens Trust Purposes				288,664.68		288,664.68
Courthouse Building Purposes				51,009.46		51,009.46
Fire Protection Purposes				37,346.27		37,346.27
Modernization and Preservation						
Relief Purposes				34,769.18		34,769.18
Domestic Abuse Purposes				1,470.00		1,470.00
Assigned To:						,
Courthouse Maintenance and						
Repair Purposes	78,598.00					78,598.00
Courthouse Roof Replacement	,					,
Purposes	500,000.00					500,000.00
Courthouse Concrete Work						
Purposes	150,000.00					150,000.00
County Jail Building Purposes	1,500,000.00					1,500,000.00
County Building Improvement	, ,					, ,
Purposes	575,714.49					575,714.49
Road and Bridge Purposes	,		371,043.94			371,043.94
911 Purposes				3,501.10		3,501.10
Emergency Management Purposes				3,332.46		3,332.46
Domestic Ábuse Purposes				60.37		60.37
24/7 Purposes				8,318.72		8,318.72
Modernization and Preservation				,		,
Relief Purposes				445.48		445.48
Fire Protection Purposes				1,117.76		1,117.76
Courthouse Building Purposes				631.23		631.23
Unassigned	569,028.03					569,028.03
Total Fund Balances	\$ 3,373,340.52	\$	1,209,788.07	\$ 430,666.71	\$	5,013,795.30

#### 2. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

In 2019, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities accounting standard. This statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The implementation of this standard required that the County present a Statement of Changes in Fiduciary Net Position for Custodial Funds for 2019. The implementation of this standard required the County to reclassify previously reported agency funds as custodial funds. The effect of the implementation of this standard on beginning net position is disclosed in Note 10.

# 3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

**Fair Value Measurement** – The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurements as of December 31, 2020:

Government Backed Mortgages Level 1

**Credit Risk** – State law limits eligible investments for the County, as discussed above. The County has no investment policy that would further limit its investment choices.

As of December 31, 2020, the County had the following investments.

Investment	Credit Rating	Fair Value
Government National Mortgage Association	N/A	\$ 228,842.93

**Concentration of Credit Risk** – The County places no limit on the amount that may be invested in any one issuer. More than 5 percent of the County's investments are in Government National Mortgage Association 100%.

**Interest Rate Risk** – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

	(	Greater than
Investment Type	_	10 years
Government National Mortgage Association	\$	228,842.93

**Assignment of Investment Income** – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from investments to the fund making the investment.

# 4. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

# 5. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2020 was as follows:

Major Purposes: Road and Bridge Purposes	\$ 838,744.13
Other Purposes:	
Senior Citizens Trust Purposes	288,664.68
Courthouse Building Purposes	51,009.46
Domestic Abuse Purposes	1,470.00
Fire Protection Purposes Modernization and Preservation	37,346.27
Relief Purposes	34,769.18
Total Other Purposes	413,259.59
Total Restricted Net Position	\$ 1,252,003.72

These balances are restricted due to federal grant, trust, and statutory requirements.

# 6. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2020 were as follows:

	Transfer To:
	Other
	Governmental
Transfers From:	Funds
Major Funds: General Fund	\$ 11,700.00

Interfund transfers for the year ended December 31, 2019 were as follows:

	Transfers To:				
	Road	Other			
	and Bridge	Go	overnmental		
Transfers From:	Fund	Funds			Total
Major Funds:					
General Fund	\$ 484,535.00	\$	89,958.00	\$	574,493.00

The County typically budgets transfers to the 24/7 Sobriety Fund, 911 Fund and the Emergency Management Fund (Other Governmental Funds) to conduct the indispensable functions of the County. In 2019 the County recorded transfers to pay back the long-term loans between the General Fund and the Road and Bridge Fund, Fire Fund and Courthouse Building Fund.

# 7. PENSION PLAN

# Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at http://sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

# **Benefits Provided:**

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

# Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2020, 2019, and 2018, equal to the required contributions each year, were as follows:

Year	Amount
2020	\$ 51,331.15
2019	\$ 43,591.93
2018	\$ 42,195.71

# Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2020, SDRS is 100.04% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2020 are as follows:

Proportionate share of total pension liability	\$ 4,408,182.04	
Less proportionate share of net position restricted for		
pension benefits	 4,409,739.40	
Proportionate share of net pension asset	\$ (1,557.36)	

The net pension asset was measured as of June 30, 2020 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2020, the County's proportion was .0358593%, which is an increase of .0033411% from its proportion measured as of June 30, 2019.

### **Actuarial Assumptions:**

The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	6.50% at entry to 3.00% after 25 years of service
Discount Rate	6.50% net of plan investment expense
Future COLAs	1.41%

Mortality rates were based on 97% of the RP-2014 Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2017, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period of July 1, 2011 to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	58.0%	5.1%
Fixed Income	30.0%	1.5%
Real Estate	10.0%	6.2%
Cash	2.0%	1.0%
Total	100%	

# Discount Rate:

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was

projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

# Sensitivity of liability (asset) to changes in the discount rate:

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

		Current	
	1%	Discount	1%
	Decrease	Rate	Increase
County's proportionate share of the net			
pension liability (asset)	\$ 604,153.38	\$ (1,557.36)	\$ (497,016.82)

# Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

# 8. SIGNIFICANT CONTINGENCIES – LITIGATION

At December 31, 2020, the County was involved in several lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

# 9. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2020, the County managed its risks as follows:

# Employee Health Insurance:

The County purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years. The health insurance provided the County employees carries a \$3,000.00 deductible. The County's policy is that the employee is responsible for the first \$750.00 and the County will pay the remaining \$2,250.00 to meet the plan's deductible.

# Liability Insurance:

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the

experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for:

General Liability, Automobile Liability including Uninsured and Underinsured Motorists, Law Enforcement Liability, Officials Liability, Pollution Liability, Employee Theft, Property Damage for real and personal property, automobiles, mobile equipment, electronic data processing equipment, equipment breakdown, Earthquake and Floods.

Effective January 1, 2018, the SDPAA revised the method of calculating the amount available to be refunded to a withdrawing member. Upon giving proper written notice to the SDPAA a member may withdraw. Within 120 days following withdrawal, or as soon thereafter as the next Annual Budget is completed, the SDPAA will advise the withdrawing member of its total calculated portion of contributions made to the SDPAA that shall be refunded. Refunds are calculated based on the pool's total contributions, along with the member's total contributions, current losses, unpaid losses, and loss expenses, the member's loss ratio, and number of membership years.

A member who withdraws from the SDPAA shall receive a calculated portion of their contributions refunded for unpaid casualty losses, based on the following schedule:

Years	Percentage
1	55%
2	50%
3	40%
4	35%
5	30%
6+	20%

All refunds shall be paid to the withdrawing Member over a five-year term.

As of December 31, 2020, the County's balance available to be refunded per the SDPAA was \$29,235.00, which was an increase of \$858.00 from the previous year.

The agreement with the SDPAA provides that the above coverages will be provided to a \$1,000,000.00 limit (\$1,500,000.00 Law Enforcement Liability). Member premiums are used by the pool for payment of claims and to pay for reinsurance for claims in excess of \$250,000 for property coverage and \$500,000 for liability coverage to the upper limit.

The County carries a \$10,000 deductible for the earthquake and flood coverage, \$2,000 deductible for the law enforcement liability coverage, \$500 deductible for the damage to real and personal property, mobile equipment, electronic data processing equipment, equipment breakdown and automobile damage coverage and \$250 deductible for the vehicle comprehensive coverage.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

# Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are

accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

### **Unemployment Benefits:**

The County provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

# 10. IMPLEMENTATION OF NEW STANDARD AND RESTATEMENT

As of January 1, 2019, the County implemented GASB Statement No. 84, *Fiduciary Activities* (GASB 84).

The County restated the net position and fund balance of the funds indicated below to appropriately reflect the January 1, 2019 balances as follows:

	Net Positi December 31 as Previously	, 2018	Restatement Implementation of GASB 84		Net Position January 1, 2019 as Restated	
Custodial Funds	\$	0.00	\$	306,509.09	\$	306,509.09

### SUPPLEMENTARY INFORMATION BENNETT COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual Amounts	Positive (Negative)	
	<b>v</b>				
Revenues:					
Taxes:	• • • • • • • • • • •	<b>•</b> • • • • <b>•</b> • • • • • • • • • • • •	<b>^</b>	<b>(((((((((((((</b>	
General Property TaxesCurrent	\$ 1,811,797.00	\$ 1,811,797.00	\$ 1,778,630.20	\$ (33,166.80)	
General Property TaxesDelinquent	25,000.00	25,000.00	46,613.19	21,613.19	
Penalties and Interest	5,000.00	5,000.00	11,702.41	6,702.41	
Telephone Tax (Outside)	0.00	0.00	4.53	4.53	
Licenses and Permits	3,450.00	3,450.00	1,866.00	(1,584.00)	
Intergovernmental Revenue:					
Federal Grants	0.00	0.00	372,078.98	372,078.98	
Federal Shared Revenue	11,100.00	11,100.00	11,082.84	(17.16)	
State Grants	0.00	0.00	14,439.92	14,439.92	
State Shared Revenue:					
Bank Franchise	30,000.00	30,000.00	34,169.27	4,169.27	
Court Appointed Attorney/Public Defender	5,000.00	5,000.00	0.00	(5,000.00)	
Abused and Neglected Child Defense	600.00	600.00	0.00	(600.00)	
Telecommunications Gross Receipts Tax	16,500.00	16,500.00	16,400.98	(99.02)	
Motor Vehicle 1/4%	1,000.00	1,000.00	1,022.28	22.28	
Liquor Tax Reversion (25%)	35,000.00	35,000.00	44,732.95	9,732.95	
Charges for Goods and Services:					
General Government:					
Treasurer's Fees	12,650.00	12,650.00	12,360.50	(289.50)	
Register of Deeds' Fees	21,000.00	21,000.00	22,171.80	1,171.80	
Legal Services	32,100.00	32,100.00	28,398.34	(3,701.66)	
Clerk of Courts Fees	1,000.00	1,000.00	1,086.33	86.33	
Other Fees	1,500.00	1,500.00	3,290.19	1,790.19	
Public Safety:					
Law Enforcement	1,000.00	1,000.00	1,711.50	711.50	
Other	2,500.00	2,500.00	1,240.85	(1,259.15)	
Health and Welfare:					
Economic Assistance:					
Poor Lien Recoveries	0.00	0.00	2,147.00	2,147.00	
Veterans Service Officer	1,875.00	1,875.00	1,875.00	0.00	
Health Assistance:					
Women, Infants and Children	8,940.00	8,940.00	9,810.46	870.46	
Fines and Forfeits:					
Costs	2,900.00	2,900.00	3,507.79	607.79	
Forfeits	1,000.00	1,000.00	2,700.00	1,700.00	
Miscellaneous Revenue:					
Investment Earnings	7,500.00	7,500.00	17,680.80	10,180.80	
Rent	3,600.00	3,600.00	4,800.00	1,200.00	
Refund of Prior Year's Expenditures	7,000.00	7,000.00	22,178.53	15,178.53	
Other	1,000.00	1,000.00	3,441.58	2,441.58	
Total Revenues	2,050,012.00	2,050,012.00	2,471,144.22	421,132.22	
Evnendituree					
Expenditures:					
General Government:					
Legislative:	10 704 00	10 704 00	05 077 00	0.010.00	
Board of County Commissioners	42,791.00	42,791.00	35,977.92	6,813.08	
Contingency	100,000.00	100,000.00		- /	
Amount Transferred		(45,100.00)		54,900.00	
Elections	18,650.00	20,150.00	20,062.14	87.86	
Judicial System	12,700.00	12,700.00	6,631.22	6,068.78	
Financial Administration:					
Auditor	101,860.00	101,860.00	93,415.80	8,444.20	
Treasurer	76,440.00	77,290.00	78,064.55	(774.55)	
Other	34,000.00	34,000.00	33,621.61	378.39	

### SUPPLEMENTARY INFORMATION BENNETT COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND For the Year Ended December 31, 2020 (Continued)

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Legal Services:				
State's Attorney	121,192.00	122,892.00	123,549.32	(657.32)
Court Appointed Attorney	175,000.00	175,000.00	100,521.73	74,478.27
Abused and Neglected Child Defense	15,000.00	17,600.00	17,527.24	72.76
Other General Government:	,	,000.00	,022.	
General Government Building	75,350.00	106,357.29	106,138.62	218.67
Director of Equalization	71,761.00	71,761.00	65.767.22	5,993.78
Register of Deeds	55,439.00	55.439.00	54.777.77	661.23
Veterans Service Officer	12,042.00	12,142.00	12,073.58	68.42
Predatory Animal	4,329.00	4,329.00	4,328.46	0.54
Public Safety:	4,329.00	4,525.00	4,520.40	0.04
Law Enforcement:				
Sheriff	60,326.00	60,326.00	60,638.70	(312.70)
	,	,	,	
County Jail	479,822.00	479,822.00	343,187.64	136,634.36
Coroner	6,778.00	6,778.00	2,682.11	4,095.89
County-Wide Law Enforcement	220,775.00	295,775.00	296,034.92	(259.92
Juvenile Detention	20,000.00	66,237.51	66,177.93	59.58
Health and Welfare:				
Economic Assistance:				
Support of Poor	5,000.00	5,000.00	0.00	5,000.00
Other	24,049.00	24,049.00	23,738.75	310.25
Health Assistance:				
Women, Infants and Children	8,940.00	10,040.00	9,953.48	86.52
Mental Health Services:				
Mentally III	14,000.00	27,000.00	26,729.23	270.77
Mental Illness Board	0.00	2,750.00	2,696.60	53.40
Culture and Recreation:				
Culture:				
Public Library	20,000.00	20,000.00	20,000.00	0.00
Recreation:			,	
Exhibition Building	3,500.00	3,500.00	786.30	2,713.70
County Fair	5,000.00	5,000.00	5,000.00	0.00
Senior Center	1,000.00	1,000.00	0.00	1,000.00
Conservation of Natural Resources:	1,000.00	1,000.00	0.00	1,000.00
Soil Conservation:				
County Extension	34,326.00	37,626.00	37,243.46	382.54
Soil Conservation Districts	2,500.00	2,500.00	2,500.00	0.00
	-	,	,	
Weed and Pest Control	10,000.00	10,000.00	8,263.13	1,736.87
Fotal Expenditures	1,832,570.00	1,966,614.80	1,658,089.43	308,525.37
Excess of Revenues Over (Under) Expenditures	217,442.00	83,397.20	813,054.79	729,657.59
Other Financing Sources (Uses):				
Transfers Out	(43,106.00)	(43,106.00)	(11,700.00)	31,406.00
Insurance Proceeds	(43,100.00)	0.00	9,676.62	9,676.62
Sale of County Property	0.00	0.00	123.70	123.70
Total Other Financing Sources (Uses)	(43,106.00)	(43,106.00)	(1,899.68)	41,206.32
otal Other Financing Sources (Uses)	(43,100.00)	(43,100.00)	(1,099.00)	41,200.32
Net Change in Fund Balance	174,336.00	40,291.20	811,155.11	770,863.91
Fund Balance - Beginning	2,562,185.41	2,562,185.41	2,562,185.41	0.00
FUND BALANCE - ENDING	\$ 2,736,521.41	\$ 2,602,476.61	\$ 3,373,340.52	\$ 770,863.91

### SUPPLEMENTARY INFORMATION BENNETT COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD AND BRIDGE FUND For the Year Ended December 31, 2020

		Budgeted	Amou	unts			Variance with Final Budget			
		Original	7	Final	Ac	tual Amounts	Positive (Negative)			
_										
Revenues:										
Taxes:			•				•	(		
Wheel Tax	\$	62,000.00	\$	62,000.00	\$	61,772.31	\$	(227.69)		
Intergovernmental Revenue:										
Federal Grants		0.00		0.00		290,084.27		290,084.27		
State Grants		155,000.00		155,000.00		199,985.90		44,985.90		
State Shared Revenue:										
Motor Vehicle Licenses		410,000.00		410,000.00		419,347.78		9,347.78		
State Highway Fund (former 10% game)		4,828.00		4,828.00		4,827.80		(0.20)		
Prorate License Fees		27,000.00		27,000.00		27,503.74		503.74		
63 3/4% Mobile Home		5,000.00		5,000.00		3,272.83		(1,727.17)		
Secondary Road Remittances		105,000.00		105,000.00		109,536.20	4,536.20			
Motor Fuel Tax		4,700.00		4,700.00		4,693.98	(6.02)			
Conservation of Natural Resources		0.00		0.00		600.00	600.00			
Miscellaneous Revenue:										
Investment Earnings		4,800.00		4,800.00		8,861.84		4,061.84		
Refund of Prior Year's Expenditures		0.00		0.00		293.30		293.30		
Other		0.00		0.00		402.66		402.66		
Total Revenues		778,328.00		778,328.00		1,131,182.61		352,854.61		
Expenditures:										
Public Works:										
Highways and Bridges:										
Highways, Roads and Bridges		1,018,469.00		1,612,790.25		1,612,908.04		(117.79)		
Debt Service		12,200.00		300,692.76		301,442.76		(750.00)		
Total Expenditures		1,030,669.00		1,913,483.01		1,914,350.80	(867.79)			
Total Experiordies		1,030,009.00		1,913,403.01		1,914,550.60	(807.79)			
Excess of Revenues Over (Under) Expenditures		(252,341.00)		(1,135,155.01)	(783,168.19)		351,986.82			
Other Financing Sources (Uses):										
Insurance Proceeds		0.00		0.00		10,313.82		10,313.82		
Sale of County Property		0.00		0.00		217,317.37		217,317.37		
Total Other Financing Sources (Uses)		0.00		0.00		227,631.19		227,631.19		
Net Change in Fund Balance		(252,341.00)		(1,135,155.01)		(555,537.00)		579,618.01		
Fund Balance - Beginning		1,765,325.07		1,765,325.07		1,765,325.07		0.00		
FUND BALANCE - ENDING	\$ 1,512,984.07			630,170.06	\$	1,209,788.07	\$ 579,618.01			

### SUPPLEMENTARY INFORMATION BENNETT COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND For the Year Ended December 31, 2019

		Budgotoc	1 4 mo	unto		Variance with Final Budget		
		Budgeted Original	AIIIO	Final	Actual Amounts	Positive (Negative)		
		<u> </u>						
Revenues:								
Taxes:	•	. =	•		<b>•</b> • <b>-</b> • • • • • • • • • • • • • • • • • • •	<b>(10 00 0 10</b> )		
General Property TaxesCurrent	\$	1,793,452.00	\$	1,793,452.00	\$ 1,743,219.24			
General Property TaxesDelinquent		20,000.00		20,000.00	43,388.96			
Penalties and Interest		765.00		765.00	10,436.37			
Licenses and Permits		4,525.00		4,525.00	2,130.00	(2,395.00)		
Intergovernmental Revenue:								
Federal Grants		0.00		0.00	16,929.32			
Federal Shared Revenue		11,100.00		11,100.00	11,118.79			
State Grants		2,000.00		2,000.00	3,018.60	1,018.60		
State Shared Revenue:								
Bank Franchise		32,500.00		32,500.00	35,340.45			
Court Appointed Attorney/Public Defender		5,500.00		5,500.00	5,422.88	( ,		
Abused and Neglected Child Defense		750.00		750.00	729.18	( )		
Telecommunications Gross Receipts Tax		16,000.00		16,000.00	12,540.36	( ' '		
Motor Vehicle 1/4%		1,000.00		1,000.00	963.14	( /		
Liquor Tax Reversion (25%)		20,000.00		20,000.00	42,117.82	22,117.82		
Charges for Goods and Services:								
General Government:								
Treasurer's Fees		12,000.00		12,000.00	12,743.50			
Register of Deeds' Fees		18,200.00		18,200.00	35,669.10	,		
Legal Services		33,175.00		33,175.00	34,806.75			
Clerk of Courts Fees		2,200.00		2,200.00	1,172.80	,		
Other Fees		1,800.00		1,800.00	1,244.61	(555.39)		
Public Safety:								
Law Enforcement		2,000.00		2,000.00	839.50	(1,160.50)		
Prisoner Care		0.00		0.00	425.00	425.00		
Other		4,000.00		4,000.00	1,942.00	(2,058.00)		
Health and Welfare:								
Economic Assistance:								
Veterans Service Officer		1,875.00		1,875.00	1,875.00	0.00		
Health Assistance:								
Women, Infants and Children		10,976.00		10,976.00	7,729.30	(3,246.70)		
Mental Health Services		0.00		0.00	95.83	95.83		
Fines and Forfeits:								
Costs		2,300.00		2,300.00	2,882.26	582.26		
Forfeits		2,000.00		2,000.00	0.00	(2,000.00)		
Miscellaneous Revenue:								
Investment Earnings		3,000.00		3,000.00	14,960.72	11,960.72		
Rent		3,600.00		3,600.00	5,600.00	2,000.00		
Refund of Prior Year's Expenditures		7,000.00		7,000.00	11,388.65	4,388.65		
Other		1,000.00		1,000.00	585.64	(414.36)		
Total Revenues		2,012,718.00		2,012,718.00	2,061,315.77	48,597.77		
Expenditures:								
General Government:								
Legislative:		70 619 00		75 549 00	75 505 40	12.60		
Board of County Commissioners		72,618.00		75,518.00	75,505.40	12.60		
Contingency		100,000.00		100,000.00				
Amount Transferred		4 005 00		(100,000.00)	0 704 00	0.00		
Elections		4,065.00		4,065.00	2,731.06			
Judicial System		11,725.00		12,650.00	12,567.35	82.65		
Financial Administration:								
Auditor		98,550.00		98,550.00	95,327.35			
Treasurer		74,984.00		80,184.00	81,880.16			
Other		31,500.00		31,755.00	31,751.26	3.74		

### SUPPLEMENTARY INFORMATION BENNETT COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND For the Year Ended December 31, 2019 (Continued)

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Legal Services:				
State's Attorney	118,549.00	118,549.00	117,697.69	851.31
Court Appointed Attorney	150,000.00	150,000.00	124,466.53	25,533.47
Abused and Neglected Child Defense	10,000.00	14,000.00	13,974.73	25,000.47
Other General Government:	10,000.00	14,000.00	10,074.70	20.21
General Government Building	66.700.00	83,855.00	83,799.82	55.18
Director of Equalization	56,048.00	58,648.00	59,210.58	(562.58)
Register of Deeds	56.191.00	56,191.00	54,739.21	1,451.79
Veterans Service Officer	12,493.00	12,493.00	12,133.54	359.46
Predatory Animal	,			0.54
5	4,329.00	4,329.00	4,328.46	0.54
Public Safety:				
Law Enforcement:	50, 110, 00	50,440,00	50 004 47	(040.47)
Sheriff	58,419.00	58,419.00	59,031.47	(612.47)
County Jail	487,343.00	487,343.00	385,727.72	101,615.28
Coroner	6,712.00	6,712.00	5,833.31	878.69
County-Wide Law Enforcement	215,590.00	232,519.32	232,211.65	307.67
Juvenile Detention	7,200.00	40,000.00	39,845.20	154.80
Health and Welfare:				
Economic Assistance:				
Support of Poor	5,000.00	5,000.00	0.00	5,000.00
Other	250.00	250.00	185.00	65.00
Health Assistance:				
Women, Infants and Children	10,976.00	10,976.00	9,255.01	1,720.99
Mental Health Services:				
Mentally III	10,000.00	14,200.00	15,521.30	(1,321.30)
Mental Illness Board	3,500.00	3,500.00	2,108.07	1,391.93
Culture and Recreation:				
Culture:				
Public Library	20,000.00	20,000.00	20,000.00	0.00
Recreation:				
Exhibition Building	3,500.00	3,500.00	3,483.51	16.49
County Fair	5,000.00	5,000.00	5,000.00	0.00
Senior Center	1,000.00	1,000.00	0.00	1,000.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	33,190.00	33,190.00	28,474.17	4,715.83
Soil Conservation Districts	2,500.00	2,500.00	2,500.00	0.00
Weed and Pest Control	20,000.00	20,000.00	406.38	19,593.62
Total Expenditures	1,757,932.00	1,744,896.32	1,579,695.93	165,200.39
Excess of Revenues Over (Under) Expenditures	254,786.00	267,821.68	481,619.84	213,798.16
Other Financing Sources (Uses):				
Transfers Out	(30,988.00)	(30,988.00)	(574,493.00)	(543,505.00)
Insurance Proceeds	0.00	0.00	95,895.31	95,895.31
Sale of County Property	0.00	0.00	5,250.00	5,250.00
Total Other Financing Sources (Uses)	(30,988.00)	(30,988.00)	(473,347.69)	(442,359.69)
Net Change in Fund Balance	223,798.00	236,833.68	8,272.15	(228,561.53)
Fund Balance - Beginning	2,553,913.26	2,553,913.26	2,553,913.26	0.00
FUND BALANCE - ENDING	\$ 2,777,711.26	\$ 2,790,746.94	\$ 2,562,185.41	\$ (228,561.53)

### SUPPLEMENTARY INFORMATION BENNETT COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD AND BRIDGE FUND For the Year Ended December 31, 2019

		Budgeted	l Amo	unts			Variance with Final Budget			
	Original			Final	Ac	ctual Amounts	Positive (Negative)			
Revenues:										
Taxes:										
Wheel Tax	\$	62,000.00	\$	62,000.00	\$	60,473.21	\$	(1,526.79)		
Intergovernmental Revenue:	•	- ,	•	- ,	·	, -	•	())		
State Grants		150,000.00		150,000.00		183,273.85		33,273.85		
State Shared Revenue:		,		,		,		,		
Motor Vehicle Licenses		410,000.00		410,000.00		391,035.23		(18,964.77)		
State Highway Fund (former 10% game)		4,828.00		4,828.00		4,827.80		(0.20)		
Prorate License Fees		25,472.00		25,472.00		26,899.15		1,427.15		
63 3/4% Mobile Home		2,500.00		2,500.00		19,369.84		16,869.84		
Secondary Road Remittances		100,500.00		100,500.00		105,276.87	4,776.87			
Motor Fuel Tax		4,700.00		4,700.00		4,660.79		(39.21)		
Miscellaneous Revenue:										
Investment Earnings		4,800.00		4,800.00		7,455.93		2,655.93		
Refund of Prior Year's Expenditures	0.00			0.00		146.66		146.66		
Total Revenues		764,800.00		764,800.00		803,419.33		38,619.33		
Expenditures:										
Public Works:										
Highways and Bridges:										
Highways, Roads and Bridges		894,508.00		1,129,296.00		1,109,055.78		20,240.22		
Debt Service		12,200.00		118,188.00		118,935.03		(747.03)		
Total Expenditures		906,708.00		1,247,484.00		1,227,990.81		19,493.19		
Excess of Revenues Over (Under) Expenditures		(141,908.00)		(482,684.00)		(424,571.48)		58,112.52		
Other Financing Sources (Uses):										
Transfers In		0.00		0.00		484.535.00		484.535.00		
Sale of County Property		0.00		0.00		124,248.26		124,248.26		
Total Other Financing Sources (Uses)		0.00		0.00		608,783.26		608,783.26		
Net Change in Fund Balance		(141,908.00)		(482,684.00)		184,211.78		666,895.78		
Fund Balance - Beginning		1,581,113.29		1,581,113.29		1,581,113.29		0.00		
FUND BALANCE - ENDING	\$ 1,439,205.29		\$ 1,098,429.29		\$ 1,765,325.07		\$	666,895.78		

## BENNETT COUNTY NOTES TO THE SUPPLEMENTARY INFORMATION Schedules of Budgetary Comparisons for the General Fund and for each major Special Revenue Fund with a legally required budget

## Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
- 2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
- 3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
- 4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
- 5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
- 6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
- 7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
- 9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

# SUPPLEMENTARY INFORMATION BENNETT COUNTY SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

### South Dakota Retirement System

*Last 10 Years														
		2020	2019		2018		2017		2016		2015		2014	
County's proportion of the net pension liability (asset)		0.0358593%		0.0325182%		0.0337101%		0.0348764%		0.0328752%		0.0305214%		0.0340771%
County's proportionate share of net pension liability (asset)	\$	(1,557)	\$	(3,446)	\$	(786)	\$	(3,165)	\$	111,049	\$	(129,450)	\$	(245,512)
County's covered-employee payroll	\$	743,714	\$	648,501	\$	659,144	\$	661,600	\$	584,579	\$	517,698	\$	559,245
County's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		0.21%		0.53%		0.12%		0.48%		19.00%		25.00%		43.90%
Plan fiduciary net position as a percentage of the total pension liability (asset)		100.04%		100.09%		100.02%		100.10%		96.89%		104.10%		107.30%

\* The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

### BENNETT COUNTY NOTES TO THE SUPPLEMENTARY INFORMATION Schedule of the Proportionate Share of the Net Pension Liability (Asset)

# Changes from Prior Valuation

The June 30, 2020 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2019 Actuarial Valuation. One change in actuarial assumptions and two plan provision changes are reflected and described below.

The details of the changes since the last valuation are as follows:

# **Benefit Provision Changes**

Legislation enacted in 2020 established a Qualified Benefit Preservation Arrangement (QBPA) under Section 415(m) of the Internal Revenue Code (IRC). The QBPA is effective July 1, 2020 and pays a portion of SDRS benefits that are restricted by IRC Section 415(b). The total benefits paid from SDRS and the QBPA will be limited to the applicable 415(b) annual limit, unreduced for early commencement if Members retire prior to age 62 and actuarially increased for late retirement up to age 70 if Members retire after age 65. The Actuarial Valuation considers benefits payable from both SDRS and the QBPA.

Legislation enacted in 2020 also brought the assets and the liabilities of the South Dakota Department of Labor and Regulation Plan into SDRS effective July 1, 2020. With the exception of the accounting results presented in Section 6 of this report, all exhibits include the assets, liabilities, and member counts of the former Department of Labor and Regulation Plan Members.

# **Actuarial Assumption Changes**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2019 and exists again this year as of June 30, 2020. Future COLAs are assumed to equal the current restricted maximum COLA which was 1.88% as of June 30, 2019 and is 1.41% as of June 30, 2020.

The changes in actuarial assumptions due to the 1.41% restricted maximum COLA decreased the Actuarial Accrued Liability by \$595 million, or 4.6% of the Actuarial Accrued Liability based on the 1.88% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

# Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation.

#### SUPPLEMENTARY INFORMATION BENNETT COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Two Years Ended December 31, 2020

Federal Grantor/Pass-Through Grantor Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed-Through to Subrecipients	Total Federal Expenditures 2019	Total Federal Expenditures 2020
US Department of Interior - Direct Programs: Bureau of Land Management, Distribution of Receipts to State and Local Governments (Note 3)	15.227		\$ 10,574.72	\$ 16,523.00	\$ 16,523.00
Total US Department of the Interior			10,574.72	16,523.00	16,523.00
Highway Planning and Construction Cluster: US Department of Transportation - Pass-Through Programs: SD Department of Transportation,		ER653201 07F4-01.			
Highway Planning and Construction	20.205	ER653702 07F5-01, ER653502 07F7-01, ER653704 07MF-01, ER653704 07MF-02		100,032.27	233,628.12
Total Highway Planning and Construction Cluster			0.00	100,032.27	233,628.12
Highway Safety Cluster: US Department of Transportation - Pass-Through Programs: SD Department of Public Safety, State and Community Highway Safety	20.600			2,019.20	
Total Highway Safety Cluster	20.000		0.00	2,019.20	0.00
Total US Department of Transportation			0.00	102,051.47	233,628.12
US Department of Treasury - Pass-Through Programs:			0.00	102,031.47	233,020.12
SD Bureau of Finance and Management, COVID-19 Coronavirus Relief Fund (Note 4)	21.019				427,344.32
Total US Department of Treasury			0.00	0.00	427,344.32
US General Services Administration - Pass-Through Programs: SD Federal Property Agency, Donation of Federal Surplus Personal Property (Note 5)	39.003				185.29
Total US General Services Administration			0.00	0.00	185.29
US Elections Assistance Commission - Pass-Through Programs:					
SD Secretary of State, Help America Vote Act Requirements Payments COVID-19 2018 HAVA Election Security Grant	90.401 90.404	SC09RP01 SD2010CARES			1,159.08 408.00
Total US Elections Assistance Commission			0.00	0.00	1,567.08
US Department of Homeland Security - Pass-Through Programs: SD Department of Public Safety - Office of Emergency Management,					
Disaster Grants-Public Assistance (Presidentially Declared Disasters) Hazard Mitigation Grant Emergency Management Performance Grants	97.036 97.039 97.042	PA-08-SD-4440-PW-01104, PA-08-SD-4463-PW-00043 PDM-2018-PC-0004		6,111.77	190,052.00 7,500.00 12,087.44
Homeland Security Grant Program	97.067	HLS-2018 Bennett County Sheriffs o-00009		18,141.64	
Total US Department of Homeland Security			0.00	24,253.41	209,639.44
GRAND TOTAL			\$ 10,574.72	\$ 142,827.88	\$ 888,887.25

#### Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the County under programs of the federal government for the year ended December 31, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

#### Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### Note 3: Federal Reimbursement

Federal reimbursements are not based upon specific expenditures. Therefore, the amounts reported here represent cash received rather than federal expenditures.

#### Note 4: Major Federal Financial Assistance Program

This represents a Major Federal Financial Assistance Program.

#### Note 5: Federal Surplus Property

The amount reported represents 23.3% of the original acquisition cost of the federal surplus property received by the County.

# SUPPLEMENTARY INFORMATION BENNETT COUNTY SCHEDULE OF CHANGES IN LONG-TERM DEBT For the Two Years Ended December 31, 2020

Indebtedness		Long-Term Add Debt New January 1, 2019 Debt				Less Debt Retired	Long-Term Debt December 31, 2020		
Governmental Long-Term Debt: Other Long-Term Debt Payable	\$	183,742.20	\$ 628,302.00 \$ 396,579.45				\$	415,464.71	
Note 1 - Long-Term Debt:									
Debt payable at December 31, 2020 is compri	sed of t	he following:							
Other Long-Term Debt:									
Note Payable to South Dakota Department of Paid from the Road and Bridge Fund	\$	12,200.00							
Installment Contract 2007 CAT 143H Motorgra Paid from the Road and Bridge Fund	\$	18,317.07							
Lease Purchase 2012 John Deere 772G Moto Paid from the Road and Bridge Fund	\$	48,953.16							
Lease Purchase 2012 John Deere 772G Moto Paid from the Road and Bridge Fund	\$	91,085.21							
Lease Purchase 2014 John Deere 772G Moto Paid from the Road and Bridge Fund	\$	117,882.87							
Lease Purchase 2014 John Deere 772G Moto Paid from the Road and Bridge Fund	\$ 127,026.40								