

***CITY OF MITCHELL***  
***AUDITOR'S REPORT***  
***AND***  
***FINANCIAL STATEMENTS***  
***FOR THE YEAR ENDED***  
***DECEMBER 31, 2016***

**TABLE OF CONTENTS**

	<b>PAGE</b>
<i><b>INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS .....</b></i>	<b>1-2</b>
<i><b>SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS .....</b></i>	<b>3</b>
<i><b>INDEPENDENT AUDITOR’S REPORT .....</b></i>	<b>4-5</b>
<i><b>FINANCIAL STATEMENTS:</b></i>	
<i><b>Statement of Net Position.....</b></i>	<b>6</b>
<i><b>Statement of Activities .....</b></i>	<b>7</b>
<i><b>Balance Sheet – Governmental Funds .....</b></i>	<b>8</b>
<i><b>Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position .....</b></i>	<b>9</b>
<i><b>Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds .....</b></i>	<b>10-11</b>
<i><b>Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities .....</b></i>	<b>12</b>
<i><b>Statement of Net Position – Proprietary Funds .....</b></i>	<b>13-14</b>
<i><b>Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds .....</b></i>	<b>15</b>
<i><b>Statement of Cash Flows – Proprietary Funds .....</b></i>	<b>16</b>
<i><b>Statement of Net Position – Fiduciary Funds.....</b></i>	<b>17</b>
<i><b>NOTES TO FINANCIAL STATEMENTS.....</b></i>	<b>18-53</b>
<i><b>REQUIRED SUPPLEMENTAL INFORMATION .....</b></i>	<b>54</b>
<i><b>Budgetary Comparison Schedule – General Fund.....</b></i>	<b>55-56</b>
<i><b>Budgetary Comparison Schedule – Park Fund .....</b></i>	<b>57</b>
<i><b>Notes to the Required Supplemental Information .....</b></i>	<b>58</b>
<i><b>Schedule of Funding Progress .....</b></i>	<b>59</b>
<i><b>Schedule of the Municipality’s Proportionate Share of the Net Pension Liability (Asset) (SDRS) .....</b></i>	<b>60</b>
<i><b>Schedule of the Municipality’s Contributions (SDRS).....</b></i>	<b>61</b>



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the City Council  
City of Mitchell, South Dakota

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Mitchell as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City of Mitchell's basic financial statements and have issued our report thereon dated April 10, 2018. Our report includes a reference to other auditors who audited the financial statements of "The Housing and Redevelopment Commission of the City of Mitchell" as described in our report on the City of Mitchell's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

*Internal Control Over Financial Reporting*

In planning and performing our audit of the financial statements, we considered the City of Mitchell's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Mitchell's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Mitchell's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

*Compliance and Other Matters*

As part of obtaining reasonable assurance about whether the City of Mitchell's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

*Purpose of this Report*

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Handwritten signature in cursive script that reads "CLO of LLC".

Mitchell, South Dakota  
April 10, 2018

***CITY OF MITCHELL  
SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS  
FOR THE YEAR ENDED DECEMBER 31, 2016***

**There are no current or prior year findings**



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## **INDEPENDENT AUDITOR'S REPORT**

To the City Council  
City of Mitchell, South Dakota

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Mitchell as of and for the year ended December 31, 2016 and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of The Housing and Redevelopment Commission of the City of Mitchell, South Dakota, (HRC) which represent 100% of the total assets at June 30, 2016 and 100% of the total revenue for the year then ended of the aggregate discretely presented component unit. Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the aggregate discretely presented component unit is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

*Opinions*

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Mitchell as of December 31, 2016, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

*Other Matters*

*Required Supplementary Information:*

Accounting principles generally accepted in the United States of America require that the Budgetary Comparison Schedules, the Schedule of Funding Progress (OPEB), Schedule of the Municipality's Proportionate Share of the Net Pension Liability (Asset) (SDRS), and Schedule of Municipality's Contributions (SDRS) on Pages 56-62 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The City has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

*Other Reporting Required by Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 10, 2018 on our consideration of the City of Mitchell's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Mitchell's internal control over financial reporting and compliance.



Mitchell, South Dakota  
April 10, 2018

**CITY OF MITCHELL**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2016**

	<i>Primary Government</i>		<i>Total</i>	<i>Component Unit</i>
	<i>Governmental Activities</i>	<i>Business-Type Activities</i>		
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 15,495,050	\$ 5,136,864	\$ 20,631,914	\$ 1,714,788
Investments	1,170,002	--	1,170,002	--
Accounts receivable	1,787,338	1,003,630	2,790,968	16,022
Internal balances	150,000	(150,000)	--	--
Inventories	521,047	380,222	901,269	6,326
Other assets	--	--	--	24,693
<b>Restricted assets:</b>				
Cash and cash equivalents	966,421	348,554	1,314,975	--
Investments	1,397,595	991,946	2,389,541	--
Deposits	226,377	--	226,377	--
Net pension asset	--	--	--	38,273
<b>Capital assets:</b>				
Land and construction in progress	5,660,773	1,194,728	6,855,501	20,239
Other capital assets, net of depreciation	44,433,510	58,496,574	102,930,084	1,102,471
<b>TOTAL ASSETS</b>	<b>71,808,113</b>	<b>67,402,518</b>	<b>139,210,631</b>	<b>2,922,812</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Pension related deferred outflows	4,841,743	1,000,121	5,841,864	70,605
<b>LIABILITIES:</b>				
Accounts payable	801,946	220,797	1,022,743	25,449
Other current liabilities	253,061	--	253,061	68,936
<b>Noncurrent liabilities:</b>				
Net pension liability	1,381,405	285,346	1,666,751	--
Due within one year	2,589,261	437,801	3,027,062	7,629
Due in more than one year	20,995,516	6,512,390	27,507,906	2,115
<b>TOTAL LIABILITIES</b>	<b>26,021,189</b>	<b>7,456,334</b>	<b>33,477,523</b>	<b>104,129</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Pension related deferred inflows of resources	1,706,182	352,432	2,058,614	61,302
<b>NET POSITION:</b>				
Net Investment in capital assets	26,792,804	53,829,363	80,622,167	1,122,710
<b>Restricted for:</b>				
Capital projects purposes	5,648,621	320,614	5,969,235	--
Debt service purposes	2,884,022	27,940	2,911,962	--
Other purposes	2,498,800	--	2,498,800	--
Landfill closure and post-closure costs	--	991,946	991,946	--
SDRS pension purposes	1,754,156	362,343	2,116,499	47,576
Risk pool capitalization contribution	226,377	--	226,377	--
Unrestricted	9,117,705	5,061,667	14,179,372	1,657,700
<b>TOTAL NET POSITION</b>	<b>\$ 48,922,485</b>	<b>\$ 60,593,873</b>	<b>\$ 109,516,358</b>	<b>\$ 2,827,986</b>

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

**CITY OF MITCHELL**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Unit
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-Type Activities	Total	
<b>Primary Government:</b>								
<i>Governmental Activities:</i>								
General government	\$ 5,241,318	\$ 3,171	\$ 39,634	\$ --	\$ (5,198,513)	\$ --	\$ (5,198,513)	\$ --
Public safety	5,282,575	378,625	--	--	(4,903,950)	--	(4,903,950)	--
Public works	2,878,802	143,484	1,000,260	--	(1,735,058)	--	(1,735,058)	--
Health and welfare	1,994,159	958,949	76,740	--	(958,470)	--	(958,470)	--
Culture and recreation	2,603,535	978,650	--	--	(1,624,885)	--	(1,624,885)	--
Conservation and development	491,500	--	570,680	--	79,180	--	79,180	--
Interest on long-term debt	971,476	--	--	--	(971,476)	--	(971,476)	--
<b>Total Governmental Activities</b>	<b>19,463,365</b>	<b>2,462,879</b>	<b>1,687,314</b>	<b>--</b>	<b>(15,313,172)</b>	<b>--</b>	<b>(15,313,172)</b>	<b>--</b>
<i>Business-type Activities:</i>								
Water	2,464,663	3,101,235	--	--	--	636,572	636,572	--
Sewer	1,357,690	2,117,300	--	--	--	759,610	759,610	--
Airport	603,212	175,184	185,656	--	--	(242,372)	(242,372)	--
Sanitation	1,795,988	2,283,382	11,342	--	--	498,736	498,736	--
Corn Palace	1,892,266	1,168,877	10,338	--	--	(713,051)	(713,051)	--
Golf	489,233	404,363	--	--	--	(84,870)	(84,870)	--
<b>Total Business-type Activities</b>	<b>8,603,052</b>	<b>9,250,341</b>	<b>207,336</b>	<b>--</b>	<b>--</b>	<b>854,625</b>	<b>854,625</b>	<b>--</b>
<b>Total Primary Government</b>	<b>\$ 28,066,417</b>	<b>\$ 11,713,220</b>	<b>\$ 1,894,650</b>	<b>\$ --</b>	<b>(15,313,172)</b>	<b>854,625</b>	<b>(14,458,547)</b>	<b>--</b>
<i>Component Unit:</i>								
Housing and Redevelopment Commission	\$ 913,687	\$ 464,984	\$ 395,466	\$ --	--	--	--	(53,237)
<i>General Revenues:</i>								
<i>Taxes:</i>								
Property taxes					6,193,174	--	6,193,174	--
Sales taxes					11,975,851	--	11,975,851	--
<i>Revenue from State Sources:</i>								
State shared revenues					204,925	--	204,925	--
Unrestricted investment earnings					52,696	18,444	71,140	--
Miscellaneous revenues					494,173	1,582	495,755	--
Transfers					271,051	(271,051)	--	--
<b>Total General Revenues and Transfers</b>					<b>19,191,870</b>	<b>(251,025)</b>	<b>18,940,845</b>	<b>--</b>
<b>Change in Net Position</b>					<b>3,878,698</b>	<b>603,600</b>	<b>4,482,298</b>	<b>(53,237)</b>
<i>NET POSITION, Beginning of Year</i>								
					45,043,787	59,990,273	105,034,060	2,881,223
<i>NET POSITION, End of Year</i>								
					<b>\$ 48,922,485</b>	<b>\$ 60,593,873</b>	<b>\$ 109,516,358</b>	<b>\$ 2,827,986</b>

*The accompanying Notes to Financial Statements are an integral part of this statement.*

**CITY OF MITCHELL**  
**BALANCE SHEET – GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2016**

	<u>General Fund</u>	<u>Park Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 6,266,138	\$ 386,917	\$ 8,108,415	\$ 14,761,470
Investments	1,170,002	--	--	1,170,002
Taxes receivable-delinquent	44,620	--	--	44,620
Accounts Receivable	38,435	56,858	4,383	99,676
Special assessments receivable -				
Current	1,188	--	9,427	10,615
Delinquent	5,013	--	1,426	6,439
Deferred	9,500	--	11,515	21,015
Due from other funds	193,957	--	--	193,957
Due from other governments	1,521,533	--	82,272	1,603,805
Supply inventory	473,705	37,494	9,848	521,047
Deposits	226,377	--	--	226,377
Restricted cash	966,421	--	--	966,421
Restricted investments	1,397,595	--	--	1,397,595
<b>TOTAL ASSETS</b>	<u>\$ 12,314,484</u>	<u>\$ 481,269</u>	<u>\$ 8,227,286</u>	<u>\$ 21,023,039</u>
<b>LIABILITIES AND FUND BALANCES:</b>				
<i>Liabilities:</i>				
Accounts payable	\$ 445,993	\$ 86,010	\$ 32,383	\$ 564,386
Due to other funds	--	--	43,957	43,957
<b>Total Liabilities</b>	<u>445,993</u>	<u>86,010</u>	<u>76,340</u>	<u>608,343</u>
<i>Deferred inflows of resources:</i>				
Unavailable revenue	1,036,193	--	80,950	1,117,143
<b>Total Deferred Inflows of Resources</b>	<u>1,036,193</u>	<u>--</u>	<u>80,950</u>	<u>1,117,143</u>
<i>Fund Balances:</i>				
Nonspendable	700,082	37,494	9,848	747,424
Restricted	2,487,591	357,765	656,715	3,502,071
Assigned	826,635	--	7,403,433	8,230,068
Unassigned	6,817,990	--	--	6,817,990
<b>Total Fund Balances</b>	<u>10,832,298</u>	<u>395,259</u>	<u>8,069,996</u>	<u>19,297,553</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 12,314,484</u>	<u>\$ 481,269</u>	<u>\$ 8,227,286</u>	<u>\$ 21,023,039</u>

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

**CITY OF MITCHELL  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2016**

*Total Fund Balances - Government Funds* \$ 19,297,553

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	50,094,283
Pension related deferred outflows are components of pension liability (asset) and therefore are not reported in the funds.	4,841,743
Long-term liabilities, including bonds payable, net pension liability, capital leases payable, accrued leave payable and accrued other post-employment benefits payable are not due and payable in the current period and therefore are not reported in the funds.	(24,966,182)
Assets such as taxes receivable (delinquent) and special assessment receivables (current, delinquent and deferred) are not available to pay for current period expenditures and therefore are not deferred in the funds.	82,689
Sales tax and revenue from sale of goods and services received after the "availability" period is deferred in the funds' statements.	1,034,454
Pension related deferred inflows are components of pension liability (asset) and therefore are not reported in the funds.	(1,706,182)
Internal service funds are used by management to charge the costs of activities, such as insurance, to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net position.	<u>244,127</u>
<i>Net Position - Governmental Activities</i>	<u><u>\$ 48,922,485</u></u>

*The accompanying Notes to Financial Statements are an integral part of this statement.*

**CITY OF MITCHELL**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

<u>REVENUES</u>	<u>General Fund</u>	<u>Park Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<i>Revenue from Local Sources:</i>				
<b>Taxes:</b>				
General property taxes	\$ 4,830,132	\$ --	\$ 916,788	\$ 5,746,920
General sales taxes	11,169,681	--	899,578	12,069,259
Gross receipts taxes	194,093	--	--	194,093
Amusement taxes	1,716	--	--	1,716
911 telephone surcharge	--	--	271,034	271,034
Penalties and interest on taxes	10,595	--	--	10,595
Licenses and permits	237,201	--	--	237,201
<b>Intergovernmental Revenue:</b>				
Federal grants	39,634	--	570,680	610,314
State grants	492,609	--	76,740	569,349
State shared revenues	726,558	--	--	726,558
County shared revenues	501	--	--	501
<b>Charges for Goods or Services:</b>				
General government	3,171	--	--	3,171
Public safety	89,300	--	228,981	318,281
Highways and streets	11,754	--	--	11,754
Health	--	--	411,975	411,975
Culture and recreation	--	741,449	--	741,449
Ambulance	546,974	--	--	546,974
Cemetery	93,973	--	--	93,973
<b>Fines and Forfeits:</b>				
Court fines	2,819	--	--	2,819
Other fines	13,033	--	32,738	45,771
<b>Miscellaneous Revenue:</b>				
Interest earned	43,327	--	9,369	52,696
Rentals	--	6,035	--	6,035
Special assessments	9,803	--	25,225	35,028
Contributions from private sources	140,456	69,186	42,671	252,313
Other	94,414	--	132,251	226,665
<b>TOTAL REVENUES</b>	<b>18,751,744</b>	<b>816,670</b>	<b>3,618,030</b>	<b>23,186,444</b>

*The accompanying Notes to Financial Statements are  
an integral part of this statement*

**CITY OF MITCHELL**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**  
**(CONTINUED)**

	<i>General Fund</i>	<i>Park Fund</i>	<i>Other Governmental Funds</i>	<i>Total Governmental Funds</i>
<b><u>EXPENDITURES</u></b>				
<b>General Government:</b>				
Legislative	\$ 195,780	\$ --	\$ --	\$ 195,780
Executive	217,163	--	--	217,163
Financial administration	1,148,430	--	--	1,148,430
Other	553,612	--	--	553,612
<b>Public Safety:</b>				
Police	2,900,320	--	--	2,900,320
Fire	1,541,676	--	--	1,541,676
Other protection	--	--	840,579	840,579
<b>Public Works:</b>				
Highways and streets	2,693,302	--	--	2,693,302
Cemeteries	185,500	--	--	185,500
<b>Health and Welfare:</b>				
Health	82,500	--	1,279,237	1,361,737
Humane society	73,073	--	--	73,073
Ambulance	559,349	--	--	559,349
<b>Culture and Recreation:</b>				
Recreation	169,672	1,034,954	--	1,204,626
Parks	--	843,728	--	843,728
Libraries	543,402	--	11,779	555,181
<b>Conservation and Development:</b>				
Economic opportunity	116,500	--	375,000	491,500
<b>Debt Service</b>	2,014,178	--	2,610,305	4,624,483
<b>Capital Outlay</b>	2,612,407	1,224,562	529,027	4,365,996
<b>TOTAL EXPENDITURES</b>	<b>15,606,864</b>	<b>3,103,244</b>	<b>5,645,927</b>	<b>24,356,035</b>
<b>Excess of Revenues Over (Under)</b>				
<b>Expenditures</b>	<b>3,144,880</b>	<b>(2,286,574)</b>	<b>(2,027,897)</b>	<b>(1,169,591)</b>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers-in	746,051	2,441,963	847,798	4,035,812
Transfers-out	(3,389,761)	--	(375,400)	(3,765,161)
Proceeds of long-term debt	--	--	1,714,462	1,714,462
Sale of City property	7,694	438	1,428	9,560
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(2,636,016)</b>	<b>2,442,401</b>	<b>2,188,288</b>	<b>1,994,673</b>
<b>Net Change in Fund Balances</b>	508,864	155,827	160,391	825,082
<b>FUND BALANCE, Beginning of Year</b>	10,323,434	239,432	7,909,605	18,472,471
<b>FUND BALANCE, End of Year</b>	<b>\$ 10,832,298</b>	<b>\$ 395,259</b>	<b>\$ 8,069,996</b>	<b>\$ 19,297,553</b>

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

**CITY OF MITCHELL**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES**  
**TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

*Net Change in Fund Balances - Total Government Funds* \$ 825,082

Amounts reported for governmental activities in the statement of activities are different because:

This amount represents capital asset purchases which are reported as expenditures on the fund financial statements but increase assets on the government wide statements.	4,365,996
This amount represents the current year depreciation expense reported in the statement of activities which is not reported on the fund financial statements because it does not require the use of current financial resources.	(1,695,700)
In the statement of activities, losses \$847,710 of disposal of capital assets are reported, whereas , in the governmental funds, the proceeds \$9,560 from the disposal of capital assets are reflected, regardless of whether a gain or loss is realized. (=gain,-losses, -proceeds-amount)	(857,270)
Payment of principal on long-term debt is an expenditure in the governmental funds but the payment reduces long-term liabilities in the statement of net assets.	3,653,007
The issuance of long-term debt is an other financing source in the fund statements but an increase in long-term liabilities on the government wide statements.	(1,714,462)
The fund financial statement governmental fund property tax accruals differ from the government wide statement property tax accruals in the the fund financial statements require the amounts to be "available".	(1,652)
The fund financial statement governmental fund sales and use tax tax accruals differ from the government wide statement sales and use tax accruals in that the fund financial statements require the amounts to be "available".	(93,408)
Governmental funds report special assessments as revenue when "available", but the statement of activities includes the full amount of special assessments as revenue upon completion of the project at the point when an enforceable legal claim arises.	(29,532)
Governmental funds recognize expenditures for amounts of compensated absences actually paid to employees with current financial resources during the year. Amounts of compensated absences earned by employees are not recognized in the funds. In the statement of activities, expenses for these benefits are recognized when the employees earn leave credits.	(55,854)
Changes in the pension related deferred outflows/inflows are direct components of pension liability (asset) and are not reflected in the governmental funds.	(503,844)
Internal services funds are used by management to charge the costs of certain activities, such as insurance to individual funds. The net revenue (expense) of the internal service fund is reported with governmental activities.	(13,665)

*Change in Net Position of Governmental Activities* \$ 3,878,698

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

**CITY OF MITCHELL**  
**STATEMENT OF NET POSITION – PROPRIETARY FUNDS**  
**DECEMBER 31, 2016**

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Airport Fund</u>	<u>Sanitation Fund</u>	<u>Corn Palace Funds</u>	<u>Golf Funds</u>
<b>ASSETS:</b>						
<i>Current Assets:</i>						
Cash and cash equivalents	\$ 1,256,197	\$ 888,350	\$ 166,423	\$ 2,674,350	\$ 128,174	\$ 23,370
Accounts receivable	355,530	320,759	--	293,067	10,092	--
Due from other governments	--	--	24,182	--	--	--
Supply inventory	293,965	26,696	4,733	9,582	22,467	22,779
<i>Total Current Assets</i>	<u>1,905,692</u>	<u>1,235,805</u>	<u>195,338</u>	<u>2,976,999</u>	<u>160,733</u>	<u>46,149</u>
<i>Noncurrent Assets:</i>						
Restricted cash and cash equivalents	--	80,000	--	27,940	240,614	--
Restricted investments	--	--	--	991,946	--	--
<i>Capital Assets:</i>						
Land	154,027	148,092	39,743	550,373	50,650	169,843
Buildings	12,935,319	291,263	544,983	2,179,002	8,445,556	314,500
Improvements other than buildings	24,911,266	13,123,946	17,237,290	2,680,945	55,053	1,171,581
Machinery and equipment	3,523,975	6,500,524	600,650	2,370,763	576,847	616,513
Construction in progress	--	32,000	--	--	50,000	--
Intangible assets	--	2,500	--	--	--	--
Accumulated depreciation	<u>(14,578,575)</u>	<u>(7,236,488)</u>	<u>(11,537,604)</u>	<u>(3,041,305)</u>	<u>(1,724,800)</u>	<u>(1,467,130)</u>
<i>Total Noncurrent Assets</i>	<u>26,946,012</u>	<u>12,941,837</u>	<u>6,885,062</u>	<u>5,759,664</u>	<u>7,693,920</u>	<u>805,307</u>
<b>TOTAL ASSETS</b>	<u>28,851,704</u>	<u>14,177,642</u>	<u>7,080,400</u>	<u>8,736,663</u>	<u>7,854,653</u>	<u>851,456</u>
<i>DEFERRED OUTFLOWS OF RESOURCES:</i>						
Pension related deferred outflows	<u>200,490</u>	<u>188,840</u>	<u>38,294</u>	<u>290,543</u>	<u>202,960</u>	<u>78,994</u>

*The accompanying Notes to Financial Statements are an integral part of this statement.*

**CITY OF MITCHELL**  
**STATEMENT OF NET POSITION – PROPRIETARY FUNDS**  
**DECEMBER 31, 2016**  
**(CONTINUED)**

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Airport Fund</u>	<u>Sanitation Fund</u>	<u>Corn Palce Funds</u>	<u>Golf Funds</u>	<u>Total</u>	<u>Internal Service Fund</u>
<b>LIABILITIES:</b>								
<i>Current Liabilities:</i>								
Accounts payable	\$ 83,835	\$ 32,623	\$ 4,174	\$ 43,379	\$ 55,616	\$ 1,170	\$ 220,797	\$ 237,560
Due to other funds	--	75,000	--	--	--	75,000	150,000	--
Incurred but not reported claims payable	--	--	--	--	--	--	--	253,061
Compensated absences payable - current	5,899	7,772	882	8,072	3,451	3,394	29,470	--
Bonds payable - current:								
Revenue	234,469	92,270	--	111,062	--	--	437,801	--
<b>Total Current Liabilities</b>	<u>324,203</u>	<u>207,665</u>	<u>5,056</u>	<u>162,513</u>	<u>59,067</u>	<u>79,564</u>	<u>838,068</u>	<u>490,621</u>
<i>Noncurrent Liabilities:</i>								
Bonds payable:								
Revenue	2,576,516	1,558,866	--	1,047,655	--	--	5,183,037	--
Capital lease obligations	--	241,101	--	--	--	--	241,101	--
Accrued leave payable	17,698	23,315	2,645	24,215	10,352	10,182	88,407	--
Accrued landfill closure and postclosure costs	--	--	--	918,278	--	--	918,278	--
Net OPEB Obligation	12,380	8,929	1,366	14,336	12,575	2,511	52,097	--
Net Pension Liability	57,202	53,878	10,926	82,895	57,907	22,538	285,346	--
<b>Total Noncurrent Liabilities</b>	<u>2,663,796</u>	<u>1,886,089</u>	<u>14,937</u>	<u>2,087,379</u>	<u>80,834</u>	<u>35,231</u>	<u>6,768,266</u>	<u>--</u>
<b>TOTAL LIABILITIES</b>	<u>2,987,999</u>	<u>2,093,754</u>	<u>19,993</u>	<u>2,249,892</u>	<u>139,901</u>	<u>114,795</u>	<u>7,606,334</u>	<u>490,621</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>								
Pension related deferred inflows	70,650	66,545	13,494	102,385	71,521	27,837	352,432	--
<b>NET POSITION</b>								
Net investment in capital assets	24,135,027	10,969,600	6,885,062	3,581,061	7,453,306	805,307	53,829,363	--
Restricted for								
Revenue bond debt service	--	--	--	27,940	--	--	27,940	--
Equipment repair and/or replacement	--	80,000	--	--	240,614	--	320,614	--
Landfill closure and post-closure costs	--	--	--	991,946	--	--	991,946	--
SDRS pension purposes	72,638	68,417	13,874	105,263	73,532	28,619	362,343	--
Unrestricted net position	1,785,880	1,088,166	186,271	1,968,719	78,739	(46,108)	5,061,667	244,127
<b>Total Net Position</b>	<u>\$ 25,993,545</u>	<u>\$ 12,206,183</u>	<u>\$ 7,085,207</u>	<u>\$ 6,674,929</u>	<u>\$ 7,846,191</u>	<u>\$ 787,818</u>	<u>\$ 60,593,873</u>	<u>\$ 244,127</u>

*The accompanying Notes to Financial Statements are an integral part of this statement.*

**CITY OF MITCHELL**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION -**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Airport Fund</u>	<u>Sanitation Fund</u>	<u>Corn Palace Fund</u>	<u>Golf Fund</u>	<u>Total</u>	<u>Internal Service Fund</u>
<b>OPERATING REVENUES:</b>								
Charges for goods and services	\$ 3,101,235	\$ 2,117,300	\$ 175,184	\$ 2,283,382	\$ 1,168,877	\$ 404,363	\$ 9,250,341	\$ --
Contributions and donations	--	--	--	--	10,338	--	10,338	--
Health insurance contributions	--	--	--	--	--	--	--	2,730,434
<b>Total Operating revenue</b>	<u>3,101,235</u>	<u>2,117,300</u>	<u>175,184</u>	<u>2,283,382</u>	<u>1,179,215</u>	<u>404,363</u>	<u>9,260,679</u>	<u>2,730,434</u>
<b>OPERATING EXPENSES:</b>								
Personal services	482,767	462,591	88,275	708,038	1,210	229,844	1,972,725	--
Cost of sales	663,384	--	--	--	--	--	663,384	--
Other current expense	498,941	520,934	51,136	855,674	1,791,872	184,299	3,902,856	2,744,099
Depreciation	717,848	270,695	463,801	191,580	99,184	75,090	1,818,198	--
<b>Total Operating Expenses</b>	<u>2,362,940</u>	<u>1,254,220</u>	<u>603,212</u>	<u>1,755,292</u>	<u>1,892,266</u>	<u>489,233</u>	<u>8,357,163</u>	<u>2,744,099</u>
<b>Operating Income (Loss)</b>	<u>738,295</u>	<u>863,080</u>	<u>(428,028)</u>	<u>528,090</u>	<u>(713,051)</u>	<u>(84,870)</u>	<u>903,516</u>	<u>(13,665)</u>
<b>NONOPERATING REVENUE (EXPENSE):</b>								
Operating grants	--	--	185,656	11,342	--	--	196,998	--
Interest earned	--	791	--	17,653	--	--	18,444	--
Interest expense	(101,723)	(103,470)	--	(40,696)	--	--	(245,889)	--
Gain on disposition of assets	--	--	--	--	--	1,582	1,582	--
<b>Total Nonoperating Revenue (Expense)</b>	<u>(101,723)</u>	<u>(102,679)</u>	<u>185,656</u>	<u>(11,701)</u>	<u>--</u>	<u>1,582</u>	<u>(28,865)</u>	<u>--</u>
<b>Net Income (Loss) before Capital Contributions and Transfers</b>	<u>636,572</u>	<u>760,401</u>	<u>(242,372)</u>	<u>516,389</u>	<u>(713,051)</u>	<u>(83,288)</u>	<u>874,651</u>	<u>(13,665)</u>
Transfers in	--	--	--	--	475,000	--	475,000	--
Transfers (out)	<u>(708,551)</u>	<u>(37,500)</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>(746,051)</u>	<u>--</u>
<b>Change in Net Position</b>	<u>(71,979)</u>	<u>722,901</u>	<u>(242,372)</u>	<u>516,389</u>	<u>(238,051)</u>	<u>(83,288)</u>	<u>603,600</u>	<u>(13,665)</u>
<b>NET POSITION, Beginning of Year</b>	<u>26,065,524</u>	<u>11,483,282</u>	<u>7,327,579</u>	<u>6,158,540</u>	<u>8,084,242</u>	<u>871,106</u>	<u>59,990,273</u>	<u>257,792</u>
<b>NET POSITION, End of Year</b>	<u>\$ 25,993,545</u>	<u>\$ 12,206,183</u>	<u>\$ 7,085,207</u>	<u>\$ 6,674,929</u>	<u>\$ 7,846,191</u>	<u>\$ 787,818</u>	<u>\$ 60,593,873</u>	<u>\$ 244,127</u>

*The accompanying Notes to Financial Statements are an integral part of this statement.*

**CITY OF MITCHELL**  
**STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

	<i>Water Fund</i>	<i>Sewer Fund</i>	<i>Airport Fund</i>	<i>Sanitation Fund</i>	<i>Corn Palace Fund</i>	<i>Golf Fund</i>	<i>Total</i>	<i>Internal Service Fund</i>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>								
Receipts from customers	\$ 3,102,625	\$ 2,121,319	\$ 150,012	\$ 2,294,673	\$ 1,199,906	\$ 400,531	\$ 9,269,066	\$ 52,350
Cash receipts for interfund services	--	--	--	--	--	--	--	2,730,434
Payments to employees for services	(460,249)	(451,659)	(83,216)	(676,879)	1,810	(220,306)	(1,890,499)	--
Payments to suppliers	(1,092,205)	(537,518)	(52,183)	(797,550)	(1,758,131)	(186,410)	(4,423,997)	(2,577,435)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<u>1,550,171</u>	<u>1,132,142</u>	<u>14,613</u>	<u>820,244</u>	<u>(556,415)</u>	<u>(6,185)</u>	<u>2,954,570</u>	<u>205,349</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:</b>								
Transfers in from other funds	--	--	--	--	475,000	--	475,000	--
Transfers (to) other funds	(708,551)	(37,500)	--	--	--	--	(746,051)	--
<b>NET CASH PROVIDED (USED) BY NON-CAPITAL FINANCING ACTIVITIES</b>	<u>(708,551)</u>	<u>(37,500)</u>	<u>--</u>	<u>--</u>	<u>475,000</u>	<u>--</u>	<u>(271,051)</u>	<u>--</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>								
Proceeds from sale of capital assets	--	--	--	--	--	1,582	1,582	--
Purchase of capital assets	(513,948)	(1,068,486)	(198,930)	(197,221)	(243,254)	(11,661)	(2,233,500)	--
Debt principal paid	(226,136)	(90,238)	--	(107,467)	--	--	(423,841)	--
Debt interest paid	(101,723)	(103,470)	--	(40,696)	--	--	(245,889)	--
<b>NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<u>(841,807)</u>	<u>(1,262,194)</u>	<u>(198,930)</u>	<u>(345,384)</u>	<u>(243,254)</u>	<u>(10,079)</u>	<u>(2,901,648)</u>	<u>--</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>								
Purchase of investments	--	--	--	(62,185)	--	--	(62,185)	--
Operating grant received	--	--	185,656	11,342	--	--	196,998	--
Transfer (to) restricted cash	--	--	--	--	47,078	--	47,078	--
Cash received for interest	--	791	--	17,653	--	--	18,444	--
<b>NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES</b>	<u>--</u>	<u>791</u>	<u>185,656</u>	<u>(33,190)</u>	<u>47,078</u>	<u>--</u>	<u>200,335</u>	<u>--</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<u>(187)</u>	<u>(166,761)</u>	<u>1,339</u>	<u>441,670</u>	<u>(277,591)</u>	<u>(16,264)</u>	<u>(17,794)</u>	<u>205,349</u>
<b>CASH AND CASH EQUIVALENTS, Beginning of Year</b>	<u>1,256,384</u>	<u>1,055,111</u>	<u>165,084</u>	<u>2,232,680</u>	<u>405,765</u>	<u>39,634</u>	<u>5,154,658</u>	<u>528,231</u>
<b>CASH AND CASH EQUIVALENTS, End of Year</b>	<u>\$ 1,256,197</u>	<u>\$ 888,350</u>	<u>\$ 166,423</u>	<u>\$ 2,674,350</u>	<u>\$ 128,174</u>	<u>\$ 23,370</u>	<u>\$ 5,136,864</u>	<u>\$ 733,580</u>
<b>RECONCILIATION OF OPERATING (LOSS) TO NET CASH FLOWS (USED) BY OPERATING ACTIVITIES:</b>								
Operating (Loss)	\$ 738,295	\$ 863,080	\$ (428,028)	\$ 528,090	\$ (713,051)	\$ (84,870)	\$ 903,516	\$ (13,665)
Adjustments to reconcile operating (loss) to net cash (used) by operating activities:								
Depreciation	717,848	270,695	463,801	191,580	99,184	75,090	1,818,198	--
Changes in Assets and Liabilities:								
Receivables	4,633	3,980	--	12,240	(8,954)	--	11,899	52,350
Due from other governments	--	--	(24,182)	--	--	--	(24,182)	--
Inventories	91,250	1,573	627	9,534	10,353	(2,650)	110,687	--
Pension related deferred outflow	(75,209)	(68,874)	(14,601)	(106,608)	(55,222)	(31,255)	(351,769)	--
Net pension asset/liability	129,168	122,791	24,536	188,554	142,774	49,961	657,784	--
Accounts and other payables	(21,424)	(27,108)	(1,146)	48,481	20,862	(222)	19,443	166,664
Pension related deferred inflow	(35,426)	(35,031)	(6,567)	(53,354)	(53,570)	(12,584)	(196,532)	--
Accrued leave and OPEB payable	1,036	1,036	173	1,727	1,209	345	5,526	--
<b>CASH FLOWS PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<u>\$ 1,550,171</u>	<u>\$ 1,132,142</u>	<u>\$ 14,613</u>	<u>\$ 820,244</u>	<u>\$ (556,415)</u>	<u>\$ (6,185)</u>	<u>\$ 2,954,570</u>	<u>\$ 205,349</u>

*The accompanying Notes to Financial Statements are an integral part of this statement.*

**CITY OF MITCHELL**  
**STATEMENT OF NET POSITION – FIDUCIARY FUNDS**  
**DECEMBER 31, 2016**

	<i>Agency Funds</i>
<b>ASSETS:</b>	
Cash and Cash Equivalents	\$ 798,067
Other Assets	145,407
<b>TOTAL ASSETS</b>	<b>943,474</b>
 <b>LIABILITIES:</b>	
Amounts held for others	943,474
<b>Total Liabilities</b>	<b>943,474</b>
<b>NET POSITION</b>	<b>\$ --</b>

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

1. *SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:*

a. *Financial Reporting Entity:*

The reporting entity of the City of Mitchell (City) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The City is financially accountable if its Governing Board appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the City (primary government). The City may also be financially accountable for another organization if that organization is fiscally dependent on the City.

The Housing and Redevelopment Commission of the City of Mitchell, South Dakota (Commission) is a proprietary fund-type, discretely-presented component unit. The five members of the Commission are appointed by the Mayor with the approval of the Governing Board for five-year staggered terms. The Commission elects its own chairperson and recruits and employs its own management personnel and other workers. The Governing Board, though, retains the statutory authority to approve or deny or otherwise modify the Commission's plans to construct a low-income housing unit, or to issue debt, which gives the Governing Board the ability to impose its will on the Commission. Separately issued financial statements of the Housing and Redevelopment Commission may be obtained from: The Housing and Redevelopment Commission of the City of Mitchell, Tammy Frost, Executive Director, 200 East 15<sup>th</sup> Mitchell, SD 57301.

b. *Basis of Presentation:*

*Government-wide Statements:*

The Statement of Net Position and the Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity, except for fiduciary funds. The statements distinguish between governmental and business-type activities and discretely presented component units. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Discretely presented component units are legally separate organizations that meet certain criteria, as described in note 1.a., above, and may be classified as either governmental or business-type activities. See the discussion of individual component units in Note 1.a. above.

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

1. *SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)*

b. *Basis of Presentation: (continued)*

*Government-wide Statements: (continued)*

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:*

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or it meets the following criteria:

1. Total assets, liabilities, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 5% of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprises funds as major for consistency in reporting from year to year, or because of public interest in the funds' operations.

The funds of the City financial reporting entity are described below:

*Governmental Funds:*

**General Fund** – the General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:** *(continued)*

b. **Basis of Presentation:** *(continued)*

*Fund Financial Statements: (continued)*

*Governmental Funds: (continued)*

**Special Revenue Funds** – special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations or other governments, or for major capital projects) that are legally restricted to expenditures for specified purposes.

Park Fund – to account for charges for goods and services of the recreation center, ice skating rinks and other recreational facilities maintained by the city and the related costs of these facilities. This is a major fund.

The remaining Special Revenue funds are not considered major funds: Liquor, Lodging and Dining Gross Receipts Tax Fund, Special Assessment Revolving Fund, 911 Emergency Fund, RSVP Fund, Nutrition Fund, and Library Fines Fund. These funds are reported on the fund financial statements as “Other Governmental Funds”.

**Debt Service Funds** – debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Tax Increment Financing (TIF) Funds – to account for the property taxes which may be used only for the payment of the applicable TIF bonds. The City has thirteen (13) of these debt service funds. None of the TIF funds are major funds.

**Capital Project Funds** – capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds for individuals, private organizations, or other governments).

Tax Increment Financing (TIF) District Capital Project Funds (TIF # 17 and TIF #19) – to account for financial resources to be used for construction of the TIF #17 and #19 projects. These are not major funds.

Indoor Swimming Pool Fund – to account for financial resources to be used for construction of an indoor swimming pool. This is not a major fund.

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

1. *SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)*

b. *Basis of Presentation: (continued)*

*Fund Financial Statements: (continued)*

*Proprietary Funds:*

**Enterprise Funds** – enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity’s principal revenue sources.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit – even if that government is not expected to make any payments – is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered payable “solely” from the revenues of the activity.)
- b. Laws or regulation require that the activity’s costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

**Water Fund** – financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities (SDCL 9-47-1). This is a major fund.

**Sewer Fund** – financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities (SDCL 9-48-2). This is a major fund.

**Sanitation Fund** – financed primarily by user charges, this fund accounts for the operation of the City sanitation system. This is a major fund.

**Corn Palace Fund** – financed by user charges and transfers in from the General and Liquor, Lodging and Dining Gross Receipts Tax Funds, this fund accounts for the operation of the Corn Palace. This is a major fund.

**Golf Fund** – financed by user charges, this fund accounts for operation of the City golf course. This is a major fund.

**Airport Fund** – financed by federal grants, state grants, transfers-in from General Fund and user fees, this fund accounts for operation of the City airport. This is a major fund.

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:** *(continued)*

b. **Basis of Presentation:** *(continued)*

*Fund Financial Statements: (continued)*

*Proprietary Funds: (continued)*

**Internal Services Funds** – internal services funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the primary government and its component units or to other governments, on a cost-reimbursement basis. The Health Insurance Fund is the only internal service fund maintained by the City. Internal Service Funds are never considered to be major funds.

**Fiduciary Funds - Agency Funds** – agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds consist of special assessment projects and payroll-related withholdings.

c. **Measurement Focus and Basis of Accounting:**

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

*Measurement Focus:*

**Government-wide Financial Statements** – in the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied on the accrual basis of accounting.

**Fund Financial Statements** – in the fund financial statements, the “current financial resources” measurement focus and the modified accrual basis of accounting are applied to governmental fund types, while the “economic resources” measurement focus and the accrual basis of accounting are applied to the proprietary and fiduciary fund types.

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:** *(continued)*

c. **Measurement Focus and Basis of Accounting:** *(continued)*

*Basis of Accounting:*

**Government-wide Financial Statements** – in the government-wide Statement of Net Position and Statement of Activities, governmental, business-type, and component unit activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues and related assets are recorded when earned (usually when the right to receive cash vests); and, expenses and related liabilities are recorded when an obligation is incurred (usually when the obligation to pay cash in the future vests).

**Fund Financial Statements** – all governmental fund types are accounted for using the modified accrual basis of accounting. Their revenues, including property taxes, are recognized when they become measurable and available. “Available” means resources are collected or to be collected soon enough after the end of the fiscal year that they can be used to pay the bills of the current period. The accrual period for the City of Mitchell, is 30 days. The revenues which are accrued at December 31, 2016 are sales tax, real estate taxes, state shared revenues, and miscellaneous other revenues.

Expenditures are generally recognized when the related fund liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt which are recognized when due.

All proprietary and fiduciary fund types are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

1. *SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)*

d. *Interfund Eliminations and Reclassifications:*

*Government-wide Financial Statements:*

In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified, as follows:

1. In order to minimize the grossing-up effect on assets and liabilities within the governmental and business-type activities columns of the primary government, amounts reported as interfund receivables and payables have been eliminated in the governmental and business-type activities columns, except for the net, residual amounts due between governmental and business-type activities, which are presented as Internal Balances.
2. In order to minimize the doubling-up effect of internal service fund activity, certain “centralized expenses” including employee health insurance, are charged as direct expenses to funds or programs in order to show all expenses that are associated with a service, program, department, or fund. When expenses are charged, in this manner, expense reductions occur in the Internal Service Fund so that expenses are reported only in the function to which they relate.

e. *Deposits and Investments:*

For the purpose of financial reporting, “cash and cash equivalents” includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less.

Investments classified in the financial statements consist primarily of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investments authorized by South Dakota Codified Laws (SDCL) 4-5-6.

f. *Capital Assets:*

Capital Assets include land, buildings, machinery and equipment, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. Infrastructure assets are long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets.

The accounting treatment over capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in government-wide or fund financial statements.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:** (continued)

f. **Capital Assets:** (continued)

*Government-wide Statements:*

Capital assets are recorded at historical cost or estimated cost where actual historical cost could not be determined. Donated capital assets are valued at their estimated fair value on the date donated. Reported cost values include ancillary charges necessary to place the asset into its intended location and condition for use. Subsequent to initial capitalization, improvements or betterments that are significant and which extend the useful life of a capital asset are also capitalized.

The total December 31, 2016 balance of governmental activities capital assets includes approximately 50% for which the costs were determined by estimates of the original costs. The total December 31, 2016 balance of business-type capital assets includes approximately 60% for which costs were determined by estimates of the original costs. These estimated original costs were established by appraisals or deflated current replacement cost.

Infrastructure Assets used in general government operations, consisting of certain improvements other than buildings, including roads, bridges, sidewalks, drainage systems, and lighting systems, acquired prior to January 1, 1980 were not required to be capitalized by the City. Infrastructure assets acquired since January 1, 1980 are recorded at cost, and classified as "Improvements Other than Buildings".

For governmental activities Capital Assets, construction-period interest is not capitalized, in accordance with USGAAP, while for capital assets used in business-type activities/proprietary fund's operations, construction period interest is capitalized in accordance with USGAAP.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the government-wide Statement of Activities, with net capital assets reflected in the Statement of Net Position. Accumulated depreciation is reported on the government-wide Statement of Net Position and on the proprietary fund's Statement of Net Position.

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide financial statements and proprietary funds are as follows:

	<i>Capitalization Threshold</i>	<i>Depreciation Method</i>	<i>Estimated Useful Life</i>
Land	All	-- *	--
Buildings	\$50,000	straight-line	20-100 years
Improvements	\$25,000	straight-line	15-50 years
Machinery and equipment	\$5,000	straight-line	4-20 years

\*Land is an inexhaustible capital asset and is not depreciated.

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

1. *SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)*

f. *Capital Assets: (continued)*

*Fund Financial Statements:*

In the fund financial statements, capital assets used in governmental fund operations are accounted for as expenditures of the appropriate governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for on the accrual basis, the same as in the government-wide financial statements.

g. *Long-term Liabilities:*

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide financial statements. The long-term liabilities primarily consist of compensated absences, other post-employment benefits, revenue bonds and capital leases.

In the fund financial statements, debt proceeds are reported as revenues (other financing sources), while payments of principal and interest are reported as expenditures when they become due. The accounting for proprietary fund long-term debt is on the accrual basis, the same in the fund statements as in the government-wide financial statements.

h. *Program Revenues:*

Program revenues derive directly from the program itself or from parties other than the City's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – these arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – these arise from mandatory and voluntary non-exchange transactions with other governments, organizations or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – these arise from mandatory and voluntary non-exchange transactions with other governments, organizations or individuals that are restricted for the acquisition of capital assets for use in a particular program.

i. *Proprietary Funds Revenue and Expense Classifications:*

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

1. *SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)*

j. *Deferred Inflows of Resources:*

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period or periods. These items will not be recognized as an outflow of resources until the applicable future period.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent acquisitions of net position that applies to a future period or periods. These items will not be recognized as an inflow of resources until the applicable future period.

k. *Cash and Cash Equivalents:*

The City pools the cash resources of its funds for cash management purposes. The proprietary funds essentially have access to the entire amount of their cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered to be cash and cash equivalents for the purpose of the Statement of Cash Flows.

l. *Equity Classifications:*

*Government-wide Financial Statements:*

Equity is classified as net position and is displayed in three components:

1. Net Investment in Capital Assets – consists of capital assets, including restricted capital assets, net of accumulated depreciation (if applicable) and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
2. Restricted Net Position – consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
3. Unrestricted Net Position – all other net positions that do not meet the definition of “restricted” or “net investment in capital assets”.

*Fund Financial Statements:*

Governmental fund equity is classified as fund balance, and may distinguish between “Nonspendable,” “Restricted,” “Committed,” “Assigned,” and “Unassigned” components. Proprietary fund equity is classified the same as in the government-wide financial statements. Agency Funds have no fund equity.

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

1. *SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)*

m. *Application of Net Position:*

It is the City's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

n. *Fund Balance Classification Policies and Procedures:*

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the City classifies governmental fund balances as follows:

1. **Nonspendable** – includes fund balance amounts that cannot be spent either because they are not in spendable form or because of legal or contractual constraints.
2. **Restricted** – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
3. **Assigned** – includes fund balance amounts that are intended to be used for specific purposes that are not considered restricted. Fund Balance may be assigned by the Finance Officer.
4. **Unassigned** – includes positive fund balances within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Nonspendable Fund Balance is comprised of the following:

- Amount reported in non-spendable form such as inventory.
- Amount legally or contractually required to be maintained intact such as vested balance of liability insurance premiums with South Dakota Public Assurance Alliance.
- Amount not in cash form such as long-term portion of notes receivable.

The City uses restricted amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

**Park Fund** – charges for goods and services.

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:** (continued)

n. **Fund Balance Classification Policies and Procedures:** (continued)

A schedule of fund balances is provided as follows:

	<u>General Fund</u>	<u>Park Fund</u>	<u>Other Governmental Funds</u>
<i>Non-spendable:</i>			
Inventory	\$ 473,705	\$ 37,494	\$ 9,848
Deposits	226,377	--	--
	<u>700,082</u>	<u>37,494</u>	<u>9,848</u>
<i>Restricted for:</i>			
Debt service	2,487,591	--	280,403
Parks and recreation	--	357,765	--
Economic development	--	--	159,220
Public safety	--	--	174,227
Library	--	--	42,865
	<u>2,487,591</u>	<u>357,765</u>	<u>656,715</u>
<i>Assigned to:</i>			
Applied to Next Year's Budget	--	--	203,086
Fire and EMS equipment	161,635	--	175,000
Cash flow reserves	180,000	--	--
Community projects	485,000	--	7,025,347
	<u>826,635</u>	<u>--</u>	<u>7,403,433</u>
<i>Unassigned:</i>	<u>6,817,990</u>	<u>--</u>	<u>--</u>
<b>Total Fund Balance</b>	<u><u>\$ 10,832,298</u></u>	<u><u>\$ 395,259</u></u>	<u><u>\$ 8,069,996</u></u>

o. **Pensions:**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the South Dakota Retirement System (SDRS) and additions to/deletions from SDRS's fiduciary net position have been determined on the same basis as they are reported by SDRS. Municipal contributions and net pension liability (asset) are recognized on an accrual basis of accounting.

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**2. DEPOSITS AND INVESTMENTS, CREDIT RISK, CONCENTRATIONS OF CREDIT RISK, AND INTEREST RATE RISK:**

The City follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

***Deposits:***

The City's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1, and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100% of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

***Investments:***

In general, SDLC 4-5-6 permits City funds to be invested only in:

- a. Securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or
- b. Repurchase agreements fully collateralized by securities described in a. above; or
- c. In shares of an open-end, no load fund administered by an investment company whose investments are in securities described in a. above and repurchase agreements described in b. above.

Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**2. DEPOSITS AND INVESTMENTS, CREDIT RISK, CONCENTRATIONS OF CREDIT RISK, AND INTEREST RATE RISK: (continued)**

***Credit Risk:***

State law limits eligible investments for the City, as discussed above. The City has no investment policy that would further limit its investment choices.

As of December 31, 2016, the City had the following investments:

<u>Investment</u>	<u>Credit Rating</u>	<u>Maturities</u>	<u>Fair Value</u>
<b><i>Mutual Funds:</i></b>			
US Government Money Market Fund	Not Rated	N/A	<u>\$ 991,946</u>
<b><i>Total Investments - Primary Government</i></b>			<b><u><u>\$ 991,946</u></u></b>

The South Dakota Public Fund Investment Trust (SDFIT) is an external investment pool created for South Dakota local government investing. It is regulated by a nine-member board with representation from municipalities, school districts and counties. The net asset value of the SDFIT money market account (GCR) is kept at one dollar per share by adjusting the rate of return on a daily basis. Earnings are credited to each account on a monthly basis.

Other items classified as investments are certificates of deposit having a maturity of over 90 days from the date of acquisition.

***Custodial Credit Risk – Deposits:***

The risk that, in the event of a depository failure, the City’s deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2016, the City’s deposits in financial institutions were exposed to custodial credit risk as follows:

<u>Depository Name</u>	<u>% Under-collateralized</u>	<u>At-Risk Amount</u>
CorTrust Bank	6.43%	<u><u>\$ 933,847</u></u>

***Interest-rate Risk:***

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

***Concentration of Credit Risk:***

The City places no limit on the amount that may be invested in any one issuer.

***Assignment of Investment Income:***

State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The City’s policy is to credit all income from investments to the fund making the investment.

*CITY OF MITCHELL*  
*NOTES TO FINANCIAL STATEMENTS*  
*DECEMBER 31, 2016*

**3. RESTRICTED CASH AND INVESTMENTS:**

Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

<i>Amount</i>	<i>Purpose</i>
\$ 2,389,541	For debt service, by debt covenants
\$ 1,314,976	For capital asset construction
\$ 991,946	For landfill closure and post-closure care costs
\$ 226,377	For risk pool capitalization contribution

**4. RECEIVABLES AND PAYABLES:**

Receivables and payables are not aggregated in these financial statements. The City expects all receivables to be collected within one year.

**5. INVENTORY:**

Inventory in the General Fund and special revenue funds consists of expendable supplies held for consumption. Supply inventories are recorded at cost.

Inventory acquired for resale in the proprietary funds is recorded as an asset when acquired. The consumption of inventories held for resale is charged to expense as it is consumed. Inventories held for resale are recorded at the lower of cost or market, on the first-in, first-out cost flow assumption.

*Government-wide Financial Statements:*

In the government-wide financial statements, inventory is recorded as an asset at the time of purchase and charged to expense as it is consumed.

*Fund Financial Statements:*

In the fund financial statements, inventory is recorded as an asset at the time of purchase, and charged to expense as it is consumed. Material supply inventories are off-set by nonspendable fund balance which indicates that they do not constitute “available spendable resources” even though they are a component of net current assets.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**6. DEFERRED INFLOWS OF RESOURCES:**

Deferred inflows of resources represent unavailable revenue as follows:

	<u>General Fund</u>	<u>Other Governmental Funds</u>
Sales tax	\$ 975,872	\$ 58,582
Property tax	44,621	--
Special assessments	<u>15,700</u>	<u>22,368</u>
	<u>\$ 1,036,193</u>	<u>\$ 80,950</u>

**7. PROPERTY TAXES:**

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The City is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the City.

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**8. CHANGES IN CAPITAL ASSETS:**

A summary of changes in capital assets for the year ended December 31, 2016 is as follows:

	<u>Balance</u> <u>1/01/16</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u> <u>12/31/16</u>
<i>Governmental Activities:</i>				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 4,502,052	\$ --	\$ --	\$ 4,502,052
Construction in progress	684,529	1,141,437	(667,245)	1,158,721
<i>Total, not being depreciated</i>	<u>5,186,581</u>	<u>1,141,437</u>	<u>(667,245)</u>	<u>5,660,773</u>
<i>Capital assets, being depreciated:</i>				
Buildings	19,975,317	--	--	19,975,317
Improvements	28,567,397	3,067,225	(565,368)	31,069,254
Machinery and equipment	14,537,413	824,579	(1,011,249)	14,350,743
<i>Total, being depreciated</i>	<u>63,080,127</u>	<u>3,891,804</u>	<u>(1,576,617)</u>	<u>65,395,314</u>
<i>Less accumulated depreciation for:</i>				
Buildings	4,354,395	397,565	--	4,751,960
Improvements	5,948,996	536,127	(39,689)	6,445,434
Machinery and equipment	9,682,060	762,008	(679,658)	9,764,410
<i>Total accumulated depreciation</i>	<u>19,985,451</u>	<u>1,695,700</u>	<u>(719,347)</u>	<u>20,961,804</u>
<i>Governmental Activity</i>				
<i>Capital Assets, Net</i>	<u>\$ 48,281,257</u>	<u>\$ 3,337,541</u>	<u>\$ (1,524,515)</u>	<u>\$ 50,094,283</u>

Depreciation expense was charged to functions as follows:

General government	\$ 390,011
Public safety	220,441
Public works	406,968
Health and welfare	101,742
Culture and recreation	576,538
<i>Total Depreciation Expense -</i>	
<i>Governmental Activities</i>	<u>\$ 1,695,700</u>

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**8. CHANGES IN CAPITAL ASSETS: (continued)**

	<i>Balance</i> <i>1/01/16</i>	<i>Increases</i>	<i>Decreases</i>	<i>Balance</i> <i>12/31/2016</i>
<i>Business-Type Activities:</i>				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 1,112,728	\$ --	\$ --	\$ 1,112,728
Construction in progress	6,378,414	--	(6,296,414)	82,000
<i>Total, not being depreciated</i>	<u>7,491,142</u>	<u>--</u>	<u>(6,296,414)</u>	<u>1,194,728</u>
<i>Capital assets, being depreciated:</i>				
Buildings	18,858,726	5,851,897	--	24,710,623
Improvements	57,036,974	2,143,107	--	59,180,081
Intangible assets	2,500	--	--	2,500
Machinery and equipment	13,654,363	712,387	(177,478)	14,189,272
<i>Total, being depreciated</i>	<u>89,552,563</u>	<u>8,707,391</u>	<u>(177,478)</u>	<u>98,082,476</u>
<i>Less accumulated depreciation for:</i>				
Buildings	7,022,133	359,599	--	7,381,732
Improvements	21,959,315	1,141,136	--	23,100,451
Machinery and equipment	8,786,255	459,618	(142,154)	9,103,719
<i>Total accumulated depreciation</i>	<u>37,767,703</u>	<u>1,960,353</u>	<u>(142,154)</u>	<u>39,585,902</u>
<i>Business-Type Activities</i>				
<i>Capital Assets, Net</i>	<u>\$ 59,276,002</u>	<u>\$ 6,747,038</u>	<u>\$ (6,331,738)</u>	<u>\$ 59,691,302</u>

Depreciation expense was charged to functions as follows:

Water	\$ 773,973
Sewer	291,859
Airport	500,063
Sanitation	206,559
Corn Palace	106,939
Golf	80,960
<i>Total Depreciation Expense - Business-Type Activities</i>	<u>\$ 1,960,353</u>

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**8. CHANGES IN CAPITAL ASSETS: (continued)**

Construction work in progress at December 31, 2016 is composed of the following:

<u>Project Name</u>	<u>Project Authorization</u>	<u>thru 12/31/2016</u>	<u>Committed</u>
Mitchell Aquatics indoor swimming pool	\$ --	\$ 442,205	\$ --
Dump truck chassis	--	119,373	--
W W service pumps & controls	--	32,000	--
Tennis courts at Hitchcock Park	--	233,315	--
5th Street STIP	--	20,778	--
Williams Ave Street Project	--	3,139	--
Bike path Phase III	--	95,883	--
6th Street Plaza	--	44,572	--
Sanborn design contract	--	112,135	--
West end boat dock	--	55,321	--
	<u>\$ --</u>	<u>\$ 1,158,721</u>	<u>\$ --</u>

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**9. CHANGES IN COMPONENT UNIT CAPITAL ASSETS:**

A summary of changes in component unit capital assets for the year ended December 31, 2016 is as follows:

	<i>Balance 1/01/16</i>	<i>Increases</i>	<i>Decreases</i>	<i>Balance 12/31/16</i>
<b>Capital assets, not being depreciated:</b>				
<b>Land</b>	<b>\$ 20,239</b>	<b>\$ --</b>	<b>\$ --</b>	<b>\$ 20,239</b>
<b>Capital assets, being depreciated:</b>				
<b>Buildings</b>	5,561,141	28,395	--	5,589,536
<b>Machinery and equipment</b>	319,639	27,900	(17,220)	330,319
<b>Total, being depreciated</b>	<b>5,880,780</b>	<b>56,295</b>	<b>(17,220)</b>	<b>5,919,855</b>
<b>Less accumulated depreciation for:</b>				
<b>Buildings</b>	4,387,820	140,347	--	4,528,167
<b>Machinery and equipment</b>	297,198	9,239	(17,220)	289,217
<b>Total accumulated depreciation</b>	<b>4,685,018</b>	<b>149,586</b>	<b>(17,220)</b>	<b>4,817,384</b>
 <i>Component Unit Capital Assets</i>				
<i>Net</i>	<b>\$ 1,216,001</b>	<b>\$ (93,291)</b>	<b>\$ --</b>	<b>\$ 1,122,710</b>

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**10. LONG-TERM DEBT:**

A summary of changes in long-term debt follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<i>Primary Government</i>					
<i>Governmental Activities:</i>					
<b>Bonds Payable:</b>					
Revenue	\$ 23,251,678	\$ 1,714,462	\$ (3,365,263)	\$ 21,600,877	\$ 1,790,259
Leases	1,237,532	--	(287,744)	949,788	301,713
<i>Total Debt</i>	<u>24,489,210</u>	<u>1,714,462</u>	<u>(3,653,007)</u>	<u>22,550,665</u>	<u>2,091,972</u>
Accrued Compensated Absences	720,000	30,814	--	750,814	120,000
<i>Total Governmental Activities</i>	<u>\$ 25,209,210</u>	<u>\$ 1,745,276</u>	<u>\$ (3,653,007)</u>	<u>\$ 23,301,479</u>	<u>\$ 2,211,972</u>
<i>Business-type Activities:</i>					
<b>Bonds Payable:</b>					
Revenue	\$ 6,044,679	\$ --	\$ (423,841)	\$ 5,620,838	\$ 437,801
Leases	241,101	--	(57,992)	183,109	59,488
<i>Total Debt</i>	<u>6,285,780</u>	<u>--</u>	<u>(481,833)</u>	<u>5,803,947</u>	<u>497,289</u>
Accrued Compensated Absences	129,991	--	(41,584)	88,407	30,496
<i>Total Business-type Activities</i>	<u>\$ 6,415,771</u>	<u>\$ --</u>	<u>\$ (523,417)</u>	<u>\$ 5,892,354</u>	<u>\$ 527,785</u>
<i>Component Unit (as of June 30):</i>					
Accrued Compensated Absences	<u>\$ 9,095</u>	<u>\$ 11,007</u>	<u>\$ (10,358)</u>	<u>\$ 9,744</u>	<u>\$ 7,629</u>

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**10. LONG-TERM DEBT: (continued)**

**Debt payable at December 31, 2016 is comprised of the following:**

*Revenue Bonds:*

Series 2009 Refunding Sales Tax Revenue Bonds	2% - 4% depending on length to maturity or individual bonds; bond matures and final principal payment due December 1, 2020.	\$ 2,850,000
Series 2012 Sales Tax Revenue Bonds	1.5% - 3.9% depending on length to maturity of individual bonds; bond matures and final principal payment due December 1, 2032. This debt is serviced by the General Fund.	10,000,000
Series 2013 Sales Tax Revenue Bonds	.7% - 1.5% depending on length to maturity; bond matures and final payment due December 1, 2019. This debt is serviced by the General Fund.	1,510,000
Series 2010 TIF No. 13 Bonds	5.0%; bond matures and final principal payment due December 1, 2029. This debt is serviced by the applicable TIF debt service fund.	236,671
Series 2005 TIF No. 5 Bonds	6%; bond matures and final principal payment due June 15, 2025. This debt is serviced by the applicable TIF debt service fund.	64,018
Series 2007 TIF No. 9 Bonds	7.75%; bond matures and final principal payment due June 1, 2027. This debt is serviced by the applicable TIF debt service fund.	458,694
Series 2016 TIF No. 8 Bonds	7.25%; bond matures and final principal payment due June 1, 2026. This debt is serviced by the applicable TIF debt service fund.	1,562,205
Series 2008 TIF No. 10 Bonds	5.49%; bond matures and final principal payment due November 1, 2028. This debt is serviced by the applicable TIF debt service fund.	538,968
Note Payable TIF No. 8; Subordinated to Series 2007 TIF No. 8 Bonds above	7.25%; due in 2014, but no later than December 31, 2027. This debt is serviced by the applicable TIF debt service fund.	100,000

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**10. LONG-TERM DEBT: (continued)**

*Revenue Bonds: (continued)*

Series 2010 TIF No. 14	Draws on revenue bonds. Final loan will be for \$520,164. The exact terms of repayment have not been determined yet, but the maturity will be 2029 with an interest rate of 5%. The loan will be serviced by the applicable TIF debt service fund.	\$ 436,581
Series 2005 TIF No. 7 Bonds	Draws on tax increment revenue bonds. The final loan will be for \$3,371,514. The exact terms of repayment have not been determined yet, but the estimated maturity will be 2020 with an interest rate of 3.25%. The loan will be serviced by the applicable TIF debt service fund.	1,346,476
Series 2011 TIF No. 15 Bonds	7%; Terms are for semi-annual payments of \$16,250, matures December 1, 2021. This debt is serviced by the applicable TIF debt service fund.	224,610
TIF No.'s 17, 18, 19, 20, 21, & 22	The exact terms of repayment have not been determined yet, but the estimate maturity will be 2033. The loan will be repaid by the applicable TIF debt service funds.	2,272,654
2009 State Revolving Fund Loan	2%; Payable in quarterly installments of \$23,316; matures July 15, 2029. This debt is being repaid by the Sewer Fund.	1,153,899
2002 State Revolving Fund Loan	4.0%; payable in quarterly installments of \$50,909; matures April 1, 2024. This debt is being repaid by the Water Fund.	1,340,314
2005 Regional Landfill Fund Loan	3.0%; payable in semi-annual installment of \$14,317; matures December 1, 2026. This debt is being repaid by the Sanitation	245,811
2004 Regional Landfill Fund Loan	3.0%; payable in semi-annual payments of \$13,622; matures June 1, 2025. This debt is being repaid by the Sanitation Fund.	203,070
2010 State Revolving Fund Loan	3.0%; payable in quarterly installments of \$27,734; matures January 1, 2032. this debt is being repaid by the Water Fund.	1,353,601
2010 "Borrower Bond"	2.0%; payable in quarterly installments of \$2,296; matures July 15, 2031. This debt is being repaid by the Water Fund.	117,071
2004 State Revolving Fund Loan	3.50%; payable in quarterly installments of \$23,071; matures October 1, 2025. This debt is being repaid by the Sanitation Fund.	709,836
2013 State Revolving Fund Loan	3.0%; payable in quarterly installments of \$9,058; matures August 15, 2034. This debt is being repaid by the Sewer Fund.	497,236
<i>Total Revenue Bonds</i>		<u>27,221,715</u>

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**10. LONG-TERM DEBT: (continued)**

*Financing (Capital Acquisition) Leases:*

2005 Hitchcock Park Swim Pool Annual Appropriations Capital Lease	4.797%; due in semi-annual installments of \$171,849; matures December 31, 2019. This debt is being repaid by the General Fund.	\$ 949,788
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The purchase price at the commencement of the financing (capital acquisition) lease was:

Principal	\$ 3,650,000
Interest	<u>1,505,475</u>
	<u><u>\$ 5,155,475</u></u>

Sewer Vacuum	2.55%; payable in annual installments of \$64,213; matures March 27, 2019. this debt is being repaid by the Sewer Fund.	<u>183,109</u>
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The purchase price at the commencement of the financing (capital acquisition) lease was:

Principal	\$ 297,635
Interest	<u>23,428</u>
	<u><u>\$ 321,063</u></u>

<i>Total Financing (Capital Acquisition) Leases</i>	<u>1,132,897</u>
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The principal amount, above, was included in the appropriate classification of capital assets, and is being depreciated over the estimated useful-life of the asset.

*Compensated Absences:*

The liability for compensated absences represents leave benefits earned as of December 31, 2016. The compensated absences in the Governmental Activities are currently paid from the General Fund and Park Fund.

\$ 839,221

Component Unit Compensated Absences	<u>9,744</u>
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<i>Grand Total</i>	<u><u>\$ 29,203,577</u></u>
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**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**10. LONG-TERM DEBT: (continued)**

The annual requirements to amortize all debt outstanding as of December 31, 2016 except for compensated absences are as follows:

<i>Year Ending December 31,</i>	<i>Revenue</i>		<i>Capital Lease</i>		<i>Total</i>	
	<i>Principal</i>	<i>Interest</i>	<i>Principal</i>	<i>Interest</i>	<i>Principal</i>	<i>Interest</i>
2017	2,228,060	875,757	361,201	46,710	\$ 2,589,261	\$ 922,467
2018	2,227,892	787,607	377,382	30,528	2,605,274	818,135
2019	2,300,737	716,821	394,314	13,596	2,695,051	730,417
2020	2,371,180	520,028	--	--	2,371,180	520,028
2021	1,820,927	548,901	--	--	1,820,927	548,901
2022-2026	7,989,138	1,832,525	--	--	7,989,138	1,832,525
2027-2031	5,731,046	714,418	--	--	5,731,046	714,418
2032-2034	2,552,735	79,916	--	--	2,552,735	79,916
<b>TOTALS</b>	<b>\$ 27,221,715</b>	<b>\$ 6,075,973</b>	<b>\$ 1,132,897</b>	<b>\$ 90,834</b>	<b>\$ 28,354,612</b>	<b>\$ 6,166,807</b>

**11. INDIVIDUAL FUND INTERFUND RECEIVABLE AND PAYABLE BALANCES:**

Interfund receivable and payable balances at December 31, 2016 were:

	<i>Interfund Receivables</i>	<i>Interfund Payables</i>
<b>Governmental Funds:</b>		
General Fund	\$ 193,957	\$ --
Highland Fund	--	43,957
<b>Enterprise Funds:</b>		
Sewer Fund	--	75,000
Golf Fund	--	75,000
	<b>\$ 193,957</b>	<b>\$ 193,957</b>

The purpose of the interfund receivable and payable balances is loans made to temporarily fund operations of the funds receiving the loans.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**12. INTERFUND TRANSFERS:**

Interfund transfers for the year ended December 31, 2016 were as follows:

	<i>In</i>	<i>Out</i>
General Fund	\$ 746,051	\$ 3,389,761
Special Revenue Funds:		
Park	2,441,963	--
Entertainment tax	--	375,000
E-911	347,798	--
Capital Projects Funds:		
Indoor pool	500,000	--
Enterprise Funds:		
Water	--	708,551
Sewer	--	37,500
Corn Palace	475,000	--
<i>Total</i>	<b>\$ 4,510,812</b>	<b>\$ 4,510,812</b>

The City typically budgets transfers to the General Fund, Park Fund, E-911 Fund, RSVP Fund and Corn Palace Fund to conduct the indispensable functions of the City.

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

13. *PENSION PLAN:*

*Plan Information:*

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplemental information. That report may be obtained at <http://www.sdrs.sd.gov/publications/> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

*Benefits Provided:*

SDRS has three different classes of employees, Class A, Class B public safety and Class B judicial. Class A retirement benefits are determined as 1.7 percent prior to 2008 and 1.55 percent thereafter of the employee's final 3-year average compensation times the employee's years of service. Employees with 3 years of service are eligible to retire at age 55. Class B public safety benefits are determined at 2.4 percent for service prior to 2008 and 2.0 percent thereafter of employee final average compensation. Class B judicial benefits are determined as 3.733 percent for service prior to 2008 and 3.333 percent thereafter of employee final average compensation. All Class B employees with 3 years of service are eligible to retire at age 45. Employees are eligible for service-related disability benefits regardless of length of service. Three years of service is required for nonservice-related disability eligibility. Disability benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. Death benefits are a percent of the employee's final average salary.

The annual increase in the amount of the SDRS benefits payable on each July 1<sup>st</sup> is indexed to the consumer price index (CPI) based on the SDRS funded status:

- If the SDRS market value funded ratio is 100% or more – 3.1% COLA
- If the SDRS market value funded ratio is 80.0% to 99.9%, index with the CPI
  - 90.0% to 99.9% funded – 2.1% minimum and 2.8% maximum COLA
  - 80.0% to 90.0% funded – 2.1% minimum and 2.4% maximum COLA
- If the SDRS market value funded ratio is less than 80% -- 2.1% COLA

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**13. PENSION PLAN: (continued)**

*Contributions:*

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to make an additional contribution in the amount of 6.2 percent for any compensation exceeding the maximum taxable amount for social security for general employees only. The City's share of contributions to the SDRS for the fiscal years ended December 31, 2016, 2015, and 2014 were \$572,793, \$555,952, and \$541,366, respectively, equal to the required contributions each year.

*Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:*

At June 30, 2016, SDRS is 96.89% funded and accordingly has a net pension liability. The proportionate shares of the components of the net pension liability of South Dakota Retirement System, for the City as of this measurement period and reported by the City as of December 31, 2016 are as follows:

Proportionate share of pension liability	\$ 53,543,106
Less proportionate share of net pension restricted for pension benefits	<u>51,876,355</u>
Proportionate share of net pension liability	<u>\$ 1,666,751</u>

At December 31, 2016, the City reported a liability of \$1,666,751 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016 and the total pension liability used to calculate the net pension liability was based on a projection of the City's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2016, the City's proportion was .4934279%, which is a decrease of 2.78% from its proportion measured as of June 30, 2015.

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**13. PENSION PLAN: (continued)**

*Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions: (continued)*

For the year ended December 31, 2016, the City recognized pension expense (revenue) of \$1,081,121. At December 31, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<i>Deferred Outflows of Resources</i>	<i>Deferred Inflows of Resources</i>
Difference between expected and actual experience	\$ 580,233	\$ --
Changes in assumption	998,305	--
Net Difference between projected and actual earnings on pension plan investments	3,912,604	2,058,614
Changes in proportion and difference between City contributions and proportionate share of contributions	57,782	--
City contributions subsequent to the measurement date	292,940	--
	<b>\$ 5,841,864</b>	<b>\$ 2,058,614</b>

\$292,940 reported as deferred outflow of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

<i>Year Ended</i>	
<i>December 31:</i>	
2017	\$ 943,932
2018	577,987
2019	1,190,405
2020	777,986
	<b>\$ 3,490,310</b>

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**13. PENSION PLAN: (continued)**

*Actuarial Assumptions:*

The total pension liability (asset) in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.25 percent
Salary increases	5.83 percent at entry to 3.87 percent after 30 years of service
Investment rate of return	7.25 percent through 2017 and 7.50 percent thereafter, net of pension plan investment expense

Mortality rates were based on the RP-2000 Employee Mortality Table for males and females, as appropriate.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2005 through June 30, 2011. The mortality assumptions were revised based on an extension of the experience study including mortality experience through June 30, 2013.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e. the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2016 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<i>Asset Class</i>	<i>Target Allocation</i>	<i>Long-Term Expected Real Rate of Return</i>
Global equity	58.0%	4.5%
Fixed income	30.0%	1.8%
Real estate	10.0%	4.6%
Cash	2.0%	0.7%
<i>Total</i>	<u>100%</u>	

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**13. PENSION PLAN: (continued)**

*Discount Rate:*

The discount rate used to measure the total pension liability (asset) was 7.25 percent through 2017 and 7.50% thereafter. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions from will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

*Sensitivity of Liability (Asset) to Changes in the Discount Rate:*

The following presents the City's proportionate share of net pension liability (asset) calculated using the discount rate of 7.25 percent through 2017 and 7.50 percent thereafter, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (6.25/6.50%) or 1-percentage point higher (8.25/8.50%) than the current rate:

	<i>1% Decrease</i>	<i>Current Discount Rate</i>	<i>1% Increase</i>
City's proportionate share of the net pension liability (asset)	\$ 9,327,116	\$ 1,666,751	\$ (4,581,100)

*Pension Plan Fiduciary Net Position:*

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**14. OTHER POSTEMPLOYMENT BENEFITS - HEALTHCARE PLAN:**

*Plan Description:*

The City of Mitchell's Postemployment Health Care Plan is a single-employer defined benefit healthcare plan administered by the City. The City of Mitchell's Postemployment Health Care Plan provides medical insurance benefits to eligible retirees and their spouses as permitted by South Dakota Codified Law 6-1-16. Benefit provisions were established and may be amended by the governing board. The health plan does not issue separately stated stand-alone financial statements.

*Funding Policy:*

The contribution requirements of plan members and the City are established and may be amended by the governing board. An employee who retires from the City's fire or police department on or after the age of 45 years old and with at least 3 years of service with the City, may be eligible for retiree health insurance coverage. All other City retirees must be at least 55 years of old and have at least 3 years of service with the City. Coverage ceases when the retiree attains the age of 65 or becomes eligible for Medicare except for COBRA continuation if elected. The retiree is responsible for 100% of the retired employee premium rates for either single or spousal/dependent coverage (pay-as-you-go basis).

*Annual OPEB Cost and Net OPEB Obligation:*

The City's annual OPEB expense is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liability over a period not to exceed thirty years. The following table shows the financial components of the plan:

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual required contribution	\$ 43,232	\$ 43,232	\$ 22,524
Interest on net OPEB obligation	10,966	10,966	8,042
Adjustment to ARC	<u>(18,043)</u>	<u>(14,961)</u>	<u>--</u>
Annual OPEB Cost	36,155	39,237	30,566
Contribution made	<u>(5,588)</u>	<u>(8,670)</u>	<u>--</u>
Increase in net OPEB obligation	30,567	30,567	30,566
Net OPEB Obligation, Beginning of Year	<u>304,829</u>	<u>274,262</u>	<u>243,696</u>
Net OPEB Obligation, End of Year	<u>\$ 335,396</u>	<u>\$ 304,829</u>	<u>\$ 274,262</u>

*Funded Status:*

The Plan is on a "pay-as-you-go" basis, therefore it is not funded as of December 31, 2016.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**14. OTHER POSTEMPLOYMENT BENEFITS - HEALTHCARE PLAN: (continued)**

*Actuarial Methods and Assumptions:*

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2014, actuarial valuation, the projected unit credit method was used. The actuarial assumptions included a 4.50% rate of return and an annual healthcare cost trend rate of six percent initially, reduced by decrements to an ultimate rate of five percent after three years. Both rates include a three percent inflation adjustment. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2014 was thirty years.

**15. RISK MANAGEMENT:**

The City is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended December 31, 2016 the City managed its risks as follows:

*Employee Health Insurance:*

The City has established a group health self-insurance fund to pay for medical claims of city employees and their covered dependents. Payments to the fund are actuarially determined and are to cover individual claims up to \$60,000 and any administrative costs relative to the processing of the claims. Medical claims exceeding this amount are covered through a private insurance carrier. An estimated liability for claims incurred but not paid is accrued based upon the past experience of the Plan. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Changes in the aggregate liabilities of the Group Health Insurance Fund during 2016 were as follows:

Benefit claims payable, at the beginning of year	\$	323,957
Employees' health and related benefits incurred attributable to insured events of the current year		2,743,403
Employee health and related benefits paid		<u>(2,576,739)</u>
Benefit claims payable, at the end of year	\$	<u>490,621</u>

*CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016*

15. *RISK MANAGEMENT: (continued)*

*Workers' Compensation:*

The City joined the South Dakota Municipal League Workers' Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of workers' compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The City's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any workers' compensation claims. The City pays an annual premium to provide workers' compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

*Liability Insurance:*

The City joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The City's responsibility is to promptly report and to cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the City. The City pays an annual premium to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The City pays an annual premium to the pool to provide coverage for automobile and general liability.

**CITY OF MITCHELL**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

**15. RISK MANAGEMENT: (continued)**

*Liability Insurance: (continued)*

The agreement with the SDPAA provides that the above coverages will be provided to a \$3,000,000 limit. Member premiums are used by the pool for payment of claims and to pay for reinsurance for claims in excess of \$250,000 for property coverage and \$500,000 for liability coverage to the upper limit. A portion of the member premiums are also allocated to a cumulative reserve fund. The City would be eligible to receive a refund for a percentage of the amount allocated to the cumulative reserve fund on the following basis:

End of City's first full year	50%
End of City's second full year	60%
End of City's third full year	70%
End of City's fourth full year	80%
End of City's fifth full year	90%
End of City's sixth full year	100%

As of December 31, 2016, the City has a vested balance in the cumulative reserve fund of \$226,377.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

*Unemployment Benefits:*

The City provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

**CITY OF MITCHELL  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2016**

**16. LANDFILL CLOSURE AND POST-CLOSURE CARE COST:**

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring function at the site for thirty years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the City reports a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$918,278 reported as landfill closure and post-closure care liability at December 31, 2016 represents the cumulative amount reported to date based on the use of 100% of the estimated capacity of the old landfill which was closed in 2005 and 21% of the new landfill opened in 2005. The City will recognize the remaining estimated cost of closure and post-closure care of \$1,381,044 as the remaining estimated capacity is filled. This landfill has an estimated remaining live of 41 years as of December 31, 2016. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The City is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and post-closure care. The City has contributed \$929,761 to this trust as of December 31, 2016.

**17. CONDUIT DEBT:**

In the past, the City has issued revenue bonds to provide financial assistance to certain private-sector entities for the acquisition and/or construction of facilities deemed to be in the public interest. These bonds are secured by the property being financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities is retained by the private-sector entity served by the bond issuance. Neither the City, the State of South Dakota, nor any other political subdivision of the State is obligated in any manner for the repayment of these conduit debt issues. Accordingly, these bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2016, there was one series of conduit bonds outstanding with an aggregate unpaid principal amount was \$1,140,000.

**18. SIGNIFICANT CONTINGENCIES - LITIGATION:**

At December 31, 2016, the City was involved in several lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the City has liability coverage for itself and its employees with the South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the City as a result of the potential outcome of these lawsuits.

***REQUIRED SUPPLEMENTAL INFORMATION***

**CITY OF MITCHELL**  
**REQUIRED SUPPLEMENTAL INFORMATION**  
**BUDGETARY COMPARISON SCHEDULE – GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b><u>REVENUES</u></b>				
<i>Revenue from Local Sources:</i>				
<b>Taxes:</b>				
General property taxes	\$ 4,830,127	\$ 4,830,127	\$ 4,830,113	\$ (14)
General sales taxes	11,360,000	11,360,000	11,169,681	(190,319)
Gross receipts taxes	187,000	187,000	194,093	7,093
Amusement taxes	1,500	1,500	1,716	216
Penalties and interest on taxes	7,000	7,000	10,595	3,595
Licenses and permits	198,000	198,000	237,201	39,201
<b>Intergovernmental Revenue:</b>				
Federal grants	20,376	20,376	39,634	19,258
State grants	--	--	492,609	492,609
State shared revenues	671,500	671,500	726,559	55,059
County shared revenues	--	--	501	501
Other	7,600	7,600	--	(7,600)
<b>Charges for Goods or Services:</b>				
General government	8,000	8,000	3,171	(4,829)
Public safety	112,422	112,422	89,301	(23,121)
Highways and streets	8,000	8,000	11,754	3,754
Ambulance	646,261	646,261	546,975	(99,286)
Cemetery	109,500	109,500	93,973	(15,527)
<b>Fines and Forfeits:</b>				
Court fines	18,500	18,500	2,819	(15,681)
Other fines	6,000	6,000	13,033	7,033
<b>Miscellaneous Revenue:</b>				
Interest earned	12,000	12,000	43,326	31,326
Special assessments	6,800	6,800	9,803	3,003
Contributions from private sources	12,000	12,000	140,456	128,456
Other	83,300	83,300	94,414	11,114
<b>TOTAL REVENUES</b>	<b>18,305,886</b>	<b>18,305,886</b>	<b>18,751,727</b>	<b>445,841</b>

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

**CITY OF MITCHELL**  
**REQUIRED SUPPLEMENTAL INFORMATION**  
**BUDGETARY COMPARISON SCHEDULE – GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**  
**(CONTINUED)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b><u>EXPENDITURES</u></b>				
General Government:				
Legislative	\$ 158,323	\$ 210,648	\$ 195,782	\$ 14,866
Contingency	462,563	168,970	--	168,970
Executive	191,281	194,281	217,163	(22,882)
Financial administration	1,171,750	1,211,250	1,148,426	62,824
Other	495,137	495,137	553,613	(58,476)
Public Safety:				
Police	3,109,281	3,125,945	2,900,321	225,624
Fire	1,683,432	1,683,432	1,541,674	141,758
Public Works:				
Highways and streets	3,022,084	3,037,409	2,693,300	344,109
Cemeteries	201,999	201,999	185,499	16,500
Health and Welfare:				
Health	82,500	82,500	82,500	--
Humane society	85,501	85,501	73,074	12,427
Ambulance	589,221	589,221	559,350	29,871
Culture and Recreation:				
Recreation	177,000	184,000	169,672	14,328
Liabraries	573,750	573,750	543,403	30,347
Conservation and Development:				
Economic opportunity	116,500	116,500	116,500	--
Debt Service	2,013,259	2,014,180	2,014,176	4
Capital Outlay	4,098,981	4,423,816	2,612,407	1,811,409
<b>TOTAL EXPENDITURES</b>	<b>18,232,562</b>	<b>18,398,539</b>	<b>15,606,860</b>	<b>2,791,679</b>
<i>Excess of Revenues Over (Under)</i>				
<i>Expenditures</i>	73,324	(92,653)	3,144,867	3,237,520
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers-in	746,051	746,051	746,051	--
Transfers-out	(2,789,761)	(3,389,761)	(3,389,761)	--
Sale of City property	10,000	10,000	7,694	(2,306)
	<b>(2,033,710)</b>	<b>(2,633,710)</b>	<b>(2,636,016)</b>	<b>(2,306)</b>
<i>Net Change in Fund Balances</i>	(1,960,386)	(2,726,363)	508,851	3,235,214
<i>FUND BALANCE, Beginning of Year</i>	10,323,434	10,323,434	10,323,434	--
<i>FUND BALANCE, End of Year</i>	<b>\$ 8,363,048</b>	<b>\$ 7,597,071</b>	<b>\$ 10,832,285</b>	<b>\$ 3,235,214</b>

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

**CITY OF MITCHELL**  
**REQUIRED SUPPLEMENTAL INFORMATION**  
**BUDGETARY COMPARISON SCHEDULE – PARK FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b><u>REVENUES</u></b>				
<i>Revenue from Local Sources:</i>				
<b>Intergovernmental Revenue:</b>				
Federal grants	\$ 3,000	\$ 3,000	\$ --	\$ (3,000)
Other	10,000	10,000	--	(10,000)
<b>Charges for Goods or Services:</b>				
Culture and recreation	751,500	751,500	741,448	(10,052)
<b>Miscellaneous Revenue:</b>				
Rentals	5,000	5,000	6,035	1,035
Contributions from private sources	179,000	179,000	69,186	(109,814)
Other	2,100	2,100	--	(2,100)
<b>TOTAL REVENUES</b>	<b>950,600</b>	<b>950,600</b>	<b>816,669</b>	<b>(133,931)</b>
<b><u>EXPENDITURES</u></b>				
<b>Culture and Recreation:</b>				
Recreation	1,726,232	1,726,232	1,620,598	105,634
Parks	943,331	943,331	843,725	99,606
Capital Outlay	723,000	773,000	638,918	134,082
<b>TOTAL EXPENDITURES</b>	<b>3,392,563</b>	<b>3,442,563</b>	<b>3,103,241</b>	<b>339,322</b>
<i>Excess of Revenues Over (Under)</i>				
<i>Expenditures</i>	(2,441,963)	(2,491,963)	(2,286,572)	205,391
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers-in	2,441,963	2,441,963	2,441,963	--
Sale of City property	--	--	438	438
	<b>2,441,963</b>	<b>2,441,963</b>	<b>2,442,401</b>	<b>438</b>
<b>Net Change in Fund Balances</b>				
	--	(50,000)	155,829	205,829
<b>FUND BALANCE, Beginning of Year</b>				
	239,432	239,432	239,432	--
<b>FUND BALANCE, End of Year</b>				
	<b>\$ 239,432</b>	<b>\$ 189,432</b>	<b>\$ 395,261</b>	<b>\$ 205,829</b>

*The accompanying Notes to Financial Statements are  
an integral part of this statement.*

*CITY OF MITCHELL  
NOTES TO THE REQUIRED SUPPLEMENTAL INFORMATION  
DECEMBER 31, 2016*

**1. BUDGETS AND BUDGETARY ACCOUNTING:**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. At the first regular board meeting in September of each year, or within ten days thereafter, the governing board introduces the annual appropriation ordinance for the ensuing fiscal year.
2. After adoption by the governing board, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5% of the total city budget and may be transferred by resolution of the governing board to any other budget category that is deemed insufficient during the year.
4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
5. Unexpended appropriations lapse at year-end unless encumbered by resolution of the governing board.
6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

**CITY OF MITCHELL  
 REQUIRED SUPPLEMENTAL INFORMATION  
 OTHER POSTEMPLOYMENT BENEFITS  
 FUNDING PROGRESS  
 DECEMBER 31, 2016**

*Funded Status and Funding Progress*

	<u>Valuation Date January 1, 2016</u>	<u>Valuation Date January 1, 2015</u>	<u>Valuation Date January 1, 2014</u>
Actuarial Accrued Liability (AAL)	\$ 335,396	\$ 304,829	\$ 256,550
Actuarial Value of Plan Assets	\$ --	\$ --	\$ --
Unfunded Actuarial Accrued Liability (UAAL)	\$ 335,396	\$ 304,829	\$ 256,550
Funded Ratio	0.00%	0.00%	0.00%
Covered Payroll (active plan members)	\$ 8,607,689	\$ 8,446,184	\$ 7,687,360
UAAL as a Percentage of Covered Payroll	3.90%	3.61%	3.34%

*The accompanying Notes to Financial Statements are  
 an integral part of this statement.*

**CITY OF MITCHELL  
 REQUIRED SUPPLEMENTAL INFORMATION  
 SCHEDULE OF THE MUNICIPALITY'S PROPORTIONATE SHARE OF THE  
 NET PENSION LIABILITY (ASSET) (SDRS)  
 DECEMBER 31, 2016**

	<u>2016</u>	<u>2015</u>
City's proportion of the net pension liability (asset)	0.49%	0.51%
City's proportionate share of net pension liability (asset)	\$ 1,666,751	\$ (2,152,535)
City's covered-employee payroll	\$ 8,432,118	\$ 8,349,579
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	-19.77%	25.78%
Plan fiduciary net position as a percentage of the total pension liability (asset)	96.89%	104.10%

\* The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30 of the current fiscal year.

*The accompanying Notes to Financial Statements are an integral part of this statement.*

**CITY OF MITCHELL**  
**REQUIRED SUPPLEMENTAL INFORMATION**  
**SCHEDULE OF THE MUNICIPALITY'S CONTRIBUTIONS (SDRS)**  
**DECEMBER 31, 2016**

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 572,793	\$ 561,032	\$ 555,952
Contributions in relation to the contractually required contribution	<u>572,793</u>	<u>561,032</u>	<u>555,952</u>
Contribution deficiency (excess)	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>
City's covered-employee payroll	\$ 8,607,689	\$ 8,446,184	\$ 8,349,579
Contributions as a percentage of covered-employee payroll	6.65%	6.64%	6.66%

*The accompanying Notes to Financial Statements are an integral part of this statement.*